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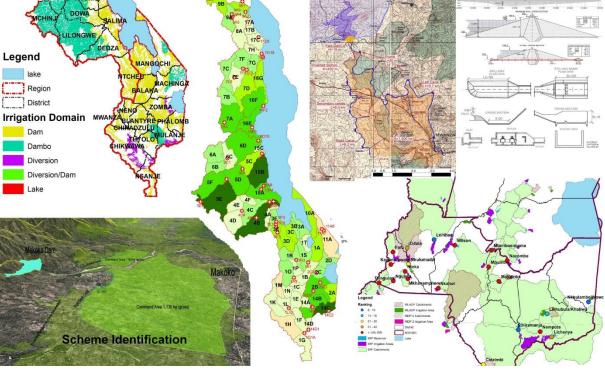
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REPUBLIC OF MALAWI MINISTRY OF AGRICULTURE, IRRIGATION AND WATER DEVELOPMENT Department of Irrigation

NATIONAL IRRIGATION MASTER PLAN AND INVESTMENT FRAMEWORK



Main Report

(Final Version)

February 2015



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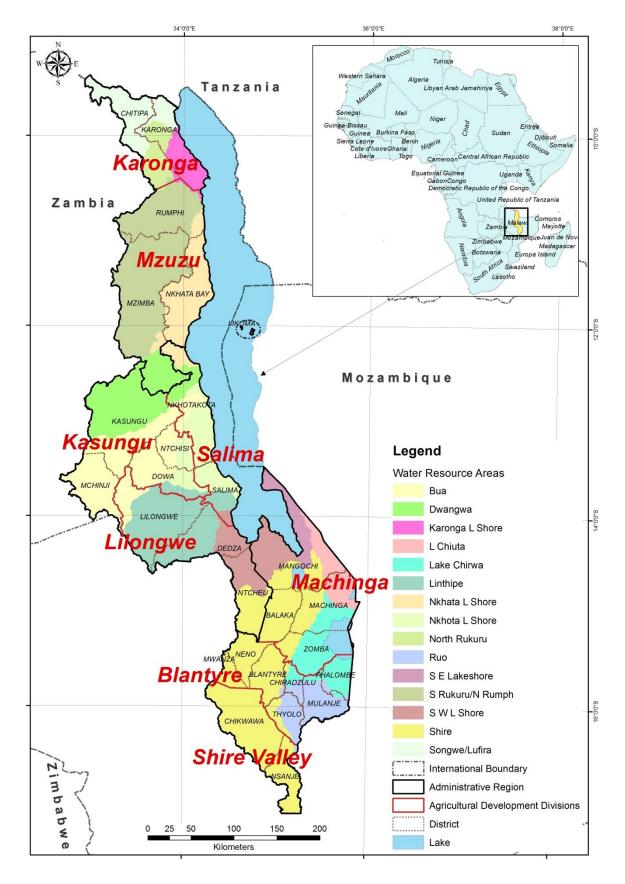
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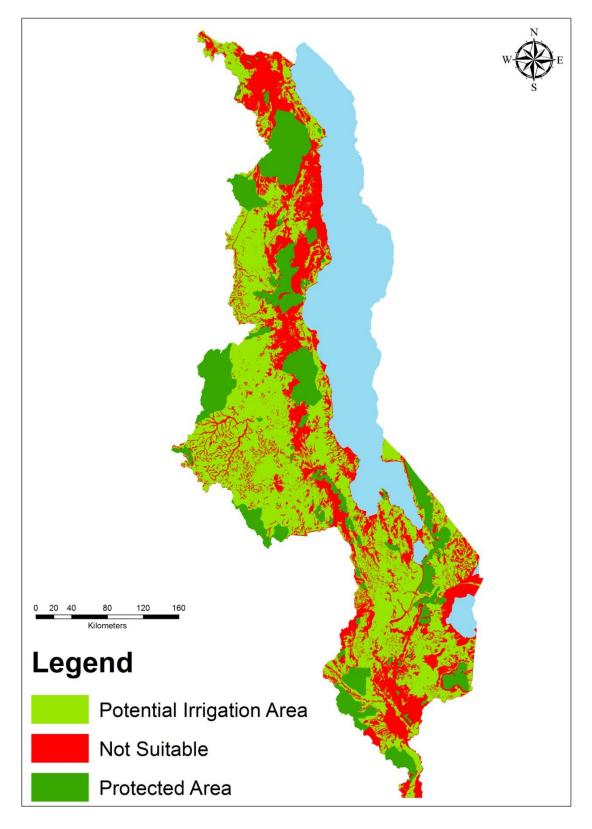
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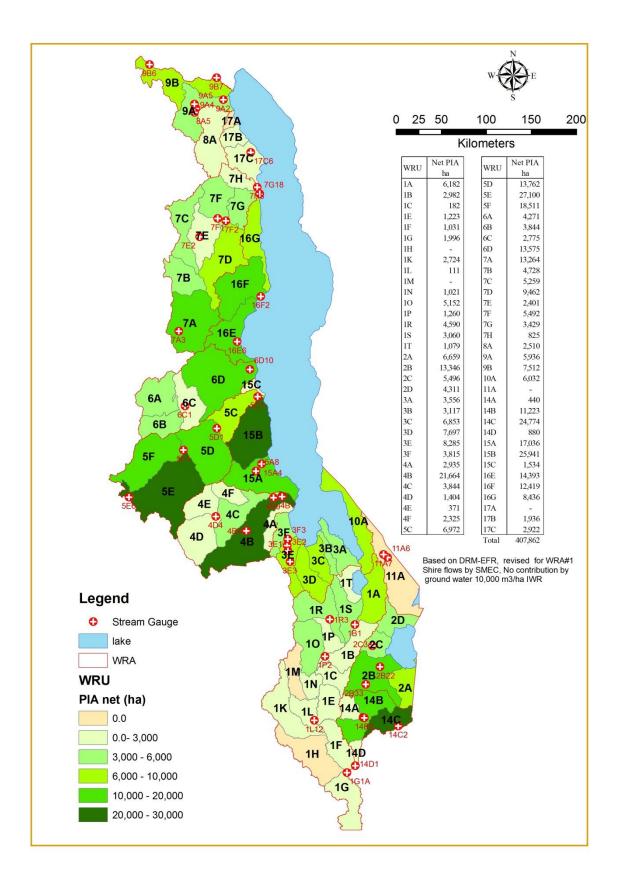




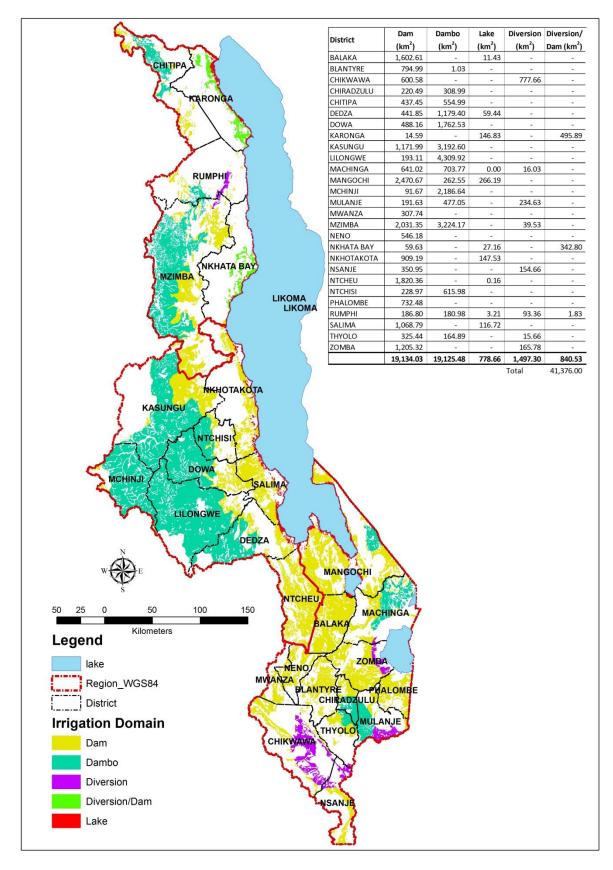
Map 1: Location and Administration (Source: MASDAP)



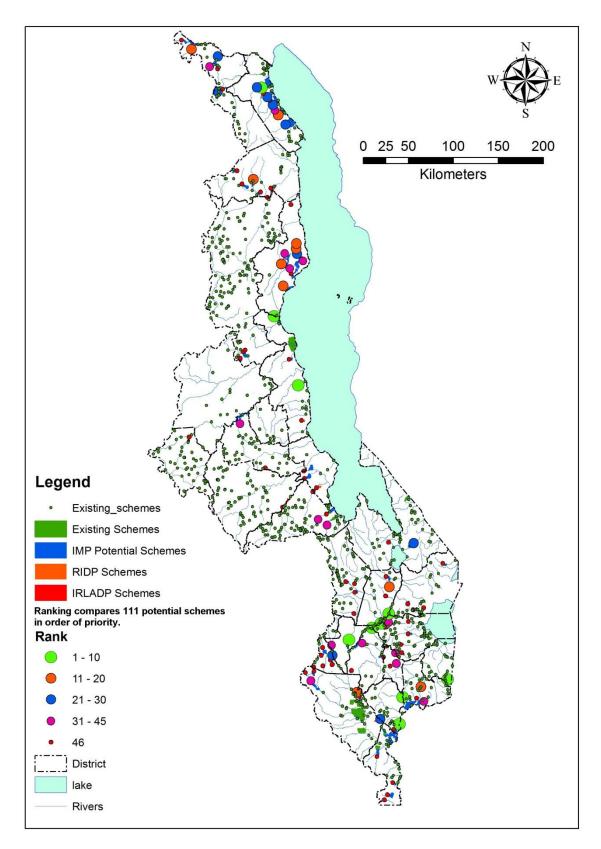
Map 2: Physical Potential Irrigation Area (Source: IMP-SMEC)



Map 3: Net PIA (based on physical and water resources) (Source: NWRMP-JICA, IMP-SMEC)



Map 4: Irrigation Domains (Source: IMP-SMEC)





(Rank is determined from 111 irrigation schemes considered in the IMP, See Section 6.4)

Introduction

The fundamental importance of irrigation in the development of Malawi is recognised in successive national development plans. However, to date only 104, 000 hectares have been developed for irrigation despite the considerable potential that exists. The absence of a comprehensive IMP and investment framework has contributed to a fragmented and stop/go approach to irrigation development and the lower-than-expected rate of expansion. It also makes it difficult to prepare a long-term financing plan and to harmonise efforts among and between the various sources of finance (government, development partners, private sector, farmers etc.). The IMP therefore defines a development plan and financing framework to guide the expansion of the irrigation subsector over the coming years, highlighting priorities for investment and arrangements for coordination and managing implementation.

Background

Importance of Irrigation

Malawi's agricultural sector employs about 80% of the workforce, accounts for a third of GDP and underpins national food security and exports. Irrigation plays a small but important role in the sector but has the potential to contribute much more. Only about 4% of crop land is currently irrigated but land and water resources are sufficient to more than double this amount. The total area of irrigated land stood at 104,000 ha in 2014 of which about 46% was estates and 54% smallholder. The irrigated area has been growing steadily since 2006 at the rate of around 5% per annum. Almost all of the growth has been on smallholder schemes. Overall there are around 56,600 household beneficiaries of smallholder irrigation schemes, but these represent only around 3.3% of all rural households.

The contribution of irrigation to agricultural sector GDP is in the range of 7-12%, and to the economy as a whole of between about 2% and 4%. This represents between US\$ 80 million and US\$ 140 million or between about US\$ 850 and US\$ 1,550 per irrigated hectare. Existing irrigation schemes and associated infrastructure have a replacement value of well over a billion dollars. However, the importance of irrigation is greater than shown by its contribution to GDP. Commodities produced under irrigation make up the bulk of Malawi's exports and smallholder irrigation is of particular significance to food and nutrition security, rural income generation and rural poverty reduction.

Policy and Institutional Framework

Increased investment in irrigation is consistent with Malawi's higher level development plans and aspirations articulated in Vision 2020 and the Malawi Growth and Development Strategy II (MGDS II). The Agricultural Sector-Wide Approach (ASWAp) (2011-15) presents a priority investment programme that aims to accelerate agricultural development based on the priority agricultural elements of MDGS II. Development of irrigation can make a significant contribution to the ASWAp objectives. Irrigation also occupies a prominent position in a number of sectorial and sub-sectorial strategies including: (i) the National Water Policy (2005); (ii) the Water Resources Investment Strategy (2011); (iii) the Malawi Water, Sanitation and Irrigation Sector Strategic Plan (2013); (iv) the Department of Irrigation Strategic Plan (2011-16); (v) the National Irrigation Policy (2014); (vi) the National Export Strategy (2013-2018); and (vii) the Draft National Water Resources Master Plan.

Since irrigation spans a range of fields the institutional framework is necessarily diverse and poses significant coordination challenges. A holistic approach to irrigation development calls for the participation of many government institutions covering agriculture, land, water, infrastructure, transport, commerce and trade, finance, environment, training and community development; as well as farmer organisations, NGOs and the private sector. Due to financial and human resource limitations most of the relevant institutions in Malawi struggle to fulfil their mandates. This is exacerbated by frequent organisational and management changes, and lack of coordination between institutions.

Experience and Lessons Learned

Stakeholder consultations identified a number of challenges to be addressed by the IMP including: (i) land tenure issues which are seen as critical to success and sustainability; (ii) ensuring that women and men participate in decision making; (iii) difficulty changing the mind set of subsistence-oriented farmers; (iv) difficulty accessing financial services in rural areas; (v) lack of financial management skills of farmers and farmer organisations; (vi) inadequate funding of government support services; and (vii) marketing and transport issues. Sustainability is often an issue in smallholder schemes due to inability to collect water charges. The stakeholder consultations also emphasised the need for management of the whole catchment in order to reduce erosion and sedimentation.

A review of lessons learned from irrigation development in Sub-Saharan Africa revealed that the average cost of new irrigation schemes (including both hardware and software) was almost US\$ 19,000 per ha in today's values, and for scheme rehabilitation around US\$ 6,600. Economic rates of return averaged 11% for new schemes and 14% for rehabilitation, but with wide variations.

Review of lessons learned in Malawi demonstrates that Malawi can implement irrigation development successfully both large scale commercial schemes and smallholder-based approaches. There have been successes and failures in both categories, the reasons for which are fairly well understood. In particular, it has been found that successful irrigation development is much more than just designing and constructing schemes. It requires an approach which addresses diverse and often complex legal, institutional, technical, marketing, social and economic issues in a balanced and holistic manner.

Constraints

Irrigation development is unavoidably capital intensive, and has to compete with many other investment needs for the limited funding available. Farmers have very limited capacity to invest their own capital, or to borrow money for investment, and most of the investment therefore needs to come from the private sector, GoM and its development partners. The acute shortage of capital for public investment is exacerbated by the many policies, strategies and plans for irrigation development, which are only now being consolidated into a single IMP. A further consequence of the shortage of funding is weak institutional capacity at both central and district levels. Additionally, responsibility for irrigation is dispersed among various ministries and departments, and there have been frequent changes to institutional arrangements. Some laws and regulations affecting irrigation also need to be rationalised, especially concerning land tenure.

The performance of existing irrigation schemes also faces a number of constraints. The exceptionally large number of small irrigation schemes is difficult to service and support. Cost recovery to fund

O&M tends to be weak, resulting in declining system functionality over time. Because farmers are generally not required to pay for the water they use, they tend to grow low-value staple food crops which limit economic performance. High erosion rates in catchment areas due to inappropriate agricultural practices means that dams and weirs experience very high siltation rates. There are also significant marketing challenges in a landlocked country surrounded by countries that produce similar things, and with a small (but growing) urban demand for food. In some situations irrigation has to compete with rapidly growing demand for hydro-electric power.

Opportunities

Whilst past performance of the sub-sector has been below potential, there are many opportunities which have not yet been fully realised. National and sectorial policy settings are favourable for development of irrigated agriculture. Assessment of land suitability has identified a large area of land suitable for irrigation, and the country's topography is such that many sites that could be irrigated by gravity schemes. Hydrological studies have also revealed that Malawi has sufficient unused water to irrigate some 400,000 hectares, four years out of five, after allowing for other uses (domestic, industrial, hydropower and environmental flows). In some potential schemes it may be possible to generate hydro power to offset the costs of irrigation development, (e.g. Ruo, Dwambazi Songwe).

Experience over the last 10-20 years has yielded many valuable lessons about the best approaches to irrigation development in terms of technologies, organisational structures, management systems and sustainability. The private sector has demonstrated a willingness to invest in irrigation development and there are several successful examples of outgrower schemes (e.g. Kasinthula, Phata and Dwangwa) associated with commercial scale plantations and processing facilities. In addition, Malawi's development partners have expressed strong interest in supporting irrigation development both financially and technically.

General Approach

The design of the IMP is based on a balanced and holistic approach which considers the constraints and opportunities within the context of national and agricultural sector development strategies. It draws on global best-practice models but is tailored to Malawi's unique social, economic, geographic, hydrological, climatic and agricultural environment. The key features of the approach include:

- The need to be results oriented and highly selective in identifying specific elements of the plan based on systematic and transparent selection procedures including a minimum 10% EIRR.
- Recognition that the IMP is more than just an aggregation of irrigation schemes that pursue hectarage targets. There are many complementary measures needed to ensure that these investments deliver the expected results, e.g. catchment conservation and CA.
- Employment of a variety of different strategies and approaches in pursuit of IMP objectives, reflecting the reality that no one approach is best in all circumstances.
- Differentiation of irrigation development objectives by target groups and beneficiaries ranging from smallholder subsistence-oriented households to agribusiness companies.
- Recognition of the complexity of land tenure issues, the barrier this can impose and the need to negotiate secure tenure arrangements before investment takes place, e.g. Malawi Mangoes and GBI Chikwawa.

- The need to adopt a market-led approach to improve the connectivity between irrigation farmers and the end-users of their produce, e.g. MM and sugar outgrowers (Dwangwa, Kasinthula).
- The need for a long-term planning horizon which recognises that water will become increasingly scarce over the life of the IMP.
- Consideration of the financing needs of the IMP and options for procuring the necessary investment and operating funds.
- Concerns about social and environmental issues and how these should be assessed, managed and mitigated, IMP adopted the DRM-EFR using varied % for wet and dry periods.
- Sustainability issues including the need to generate revenue to finance O&M, and adoption of a whole catchment approach to prolong system life through reduced erosion and siltation rates.
- The need for institutional rationalisation and capacity development in both the public and private sectors.
- Adoption of best-practice procedures for involvement of WUAs in the design, construction and management of irrigation schemes.

Potential for Irrigation Development

Identification of Potential Irrigation Areas

The IMP identifies priorities for irrigation development over the period 2015-2035 based on a screening and selection process which begins by considering the whole country in terms of its irrigation potential, and progressively narrows down the target areas by applying different selection criteria. The first step in this process was a comprehensive biophysical assessment using a spatially-defined database and maps including the following elements:

- Administrative boundaries, Water Resource Areas (WRAs) and Water Resource Units (WRUs)
- Population and infrastructure
- Livelihood Zones
- Relief and physiography
- Soil suitability for irrigation, including erosion potential

- Existing land use, including protected areas
- Climate (temperature, rainfall,) and agroclimatic zones
- Surface and groundwater hydrology and sustainable water yields by WRA
- Cropping patterns and seasonality of water demand

The next step was to estimate the potential irrigation areas based on physical criteria (PIA_{phy}) including topography (slope), soil suitability and existing land use. This estimated PIA_{phy} to be around 4.2 million hectares (see Map 2 above) indicating that in most parts of the country availability of suitable land is not a constraint. Following this, hydrological assessment identified those parts of the country with sufficient available water to sustain irrigation by calculating the 80% reliable monthly stream flow (Q_{80}) in each WRU, and deducting environmental flow and domestic water requirements. This demonstrated that in most WRUs water availability is the limiting factor, although in a few cases there is more water available than suitable land. After considering both land and water constraints the potential irrigation area (PIA) was estimated to be about 400,000 hectares, with water being the limiting factor in most parts of the country, (see Map 3 above).

The final step in assessing the potential for irrigation development was to identify and rank potential irrigation schemes (PISs) within the constraints of water availability already defined. The thirty top-

Irrigation Master Plan and Investment Framework; Final Version; February 2015 | *The SMEC Group* | Page xii ranked schemes are listed in Table 1 below. Details of ranking criteria are given in Section3.15 and 6.4.

Scheme	District	Area (ha)	Capital Costs (US\$ '000)	Unit Cost (US\$/Ha)	EIRR (%)	Rank #
Dowa Dambo	Dowa	375	1,033	2,754	22	1
Nkawinda/ Bakasala	Blantyre	560	790	1,411	30	2
Nthiramanja	Mulanje	6,316	22,223	3,518	21	3
Mlooka	Zomba	153	730	4,771	14	4
Ruo - Diversion	Thyolo/Nsanje	8,858	16,811	1,898	30	5
SVIP	Chikwawa	26,653	193,770	7,270	11	6
Dwambazi	Nkhata bay/Nkhotakota	1,769	3,466	1,959	26	7
Matoponi	Zomba	115	590	5,130	14	8
Welusi	Karonga	1,742	3,756	2,156	32	9
Linga	Nkhata bay	1,514	4,054	2,677	29	10
	Total (1-10)	48,056	247,222	5,144	23	

Table 1: Top 30 Ranked Irrigation Schemes

Scheme	District	Area (ha)	Capital Costs (US\$ '000)	Unit Cost (US\$/Ha)	EIRR (%)	Rank #
Chipofya Diversion	Rumphi	369	1,379	3,734	20	11
Msenga	Nkhata bay	836	3,232	3,867	23	12
Likabula/Kholiwe	Mulanje	628	3,947	6,285	11	13
Marko	Chitipa	727	3,763	5,176	16	14
Ukanga	Karonga	3,690	9,529	2,583	29	15
Mpamba	Nkhata bay	788	4,246	5,391	18	16
Likhubula/Nthumbula	Chikwawa	419	3,410	8,138	12	17
Lembani	Ntcheu	1,624	4,125	2,540	26	18
llengo	Chitipa	2,367	9,857	4,164	19	19
Mwambazi	Nkhata bay	3,015	15,932	5,284	18	20
	Total (11-20)	14,462	59,420	4,109	19	

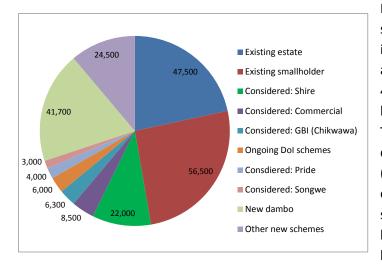
Scheme	District	Area (ha)	Capital Costs (US\$ '000)	Unit Cost (US\$/Ha)	EIRR (%)	Rank #
Kholongo	Dowa	2,238	13,983	6,248	11	21
Lichenya	Mulanje	1,249	7,619	6,099	14	22
Mteperera	Nkhata bay	1,415	10,299	7,276	14	23
Bwanje Dam	Ntcheu	800	7,223	9,029	11	24
Ngazi	Nkhata bay	1,190	2,933	2,465	30	25
Makwangwala	Zomba	1,734	10,158	5,857	14	26
Mwenelupembe	Karonga	1,943	4,794	2,467	30	27
Nkhulambe/ Wowo	Phalombe	300	1,444	4,813	14	28
Ngemela	Karonga	4,019	28,581	7,111	14	29
Mtuwa	Mangochi	1,194	11,024	9,232	11	30
	Total (21-30)	16,083	98,058	6,097	16	

/costs indicated here are for construction only, and do not include software (feasibility, design, supervision costs)

Five types of scheme, known as irrigation domains, were identified: (i) diversion domain covering the limited areas of the country with good dry season flows; (ii) dambo domain in the plateau region; (iii) dam domain in areas downstream from good dam sites; (iv) lake domain requiring pumping; and (v) combined diversion/dam domain where there is potential for diversion but where dams are preferred, see Map 4.

The large fluctuations between wet and dry season flows means that the potential for diversion schemes is very limited, and most suitable sites have already been developed, with the exception of the Shire and Ruo Rivers. This means that future irrigation development will have to rely mostly on dam storage. However over extensive areas of plateau there are no suitable large dam sites so dambo irrigation will remain the predominant irrigation method aided by construction of small dams, which help to retain water for multiple uses, including irrigation. Direct pumping from Lake Malawi also has limited potential if a maximum lift of 15 metres is applied (pumping more than 15 metres is generally only economic for high value crops). An area of 61,400 ha can be irrigated from the Lake, but this requires between 17 to 27 MW of power, currently unavailable.

The IMP recognises that in the past irrigation schemes and dam construction have been associated with land grabbing, and hence received a poor reputation. This is so bad in some parts of the country the mention of irrigation or dams has led to life threats, and clearly there is a lot of sensitisation required to help the beneficiaries become aware of the benefits of irrigation and dam storage. This approach must involve farmer participation from the conception of schemes. In addition, the catchments of all dam storage schemes and diversion schemes will be part of the financed project to implement conservation of water and land. Conservation agriculture will be a large part of the project. The training of extension workers and irrigation technicians is also a key component of the IMP.



IMP Targets

Malawi's land and water resources are such that the maximum area of irrigation land which could be developed and sustainably managed is around 400,000 hectares of which 104,000 hectares had been developed by 2014. Taking into consideration growing demand for water from other sources (domestic, industrial, hydropower, and environmental flows), the importance of selecting schemes which generate the best social and economic benefits, the likely impacts of climate change, and

Malawi's capacity to finance and implement new schemes as well as manage existing ones, the IMP aims to reach a total irrigated area of 220,000 hectares by 2035, or an **increase of 116,000 hectares**. This is consistent with the allocation of water resources in the Draft Water Resources Master Plan. The plan incorporates all existing and potential irrigation schemes in the country and includes: (i) existing schemes (formal and informal, commercial and smallholder, public and private); (ii) considered schemes (those already identified and in various stages of feasibility, design or construction); and (iii) new potential schemes (those identified and assessed during IMP preparation) see Figure 1 and Table 2.

Table 2: Existing, Considered and New Irrigation Schemes in the IMP

Scheme Type	Area (ha)	% of Total	Potential Increase (ha)	Future Potential (ha)
Existing Schemes				
Estate	47,500	22%	22,500	70,000
Smallholder	56,500	26%	23,500	80,000
Sub-Total	104,000	47%	46,000	150,000
Considered Schemes				
Shire Valley	22,000	10%	0	22,000
Commercial estates	8,500	4%	200	8,700
GBI (Chikwawa)	6,300	3%	0	6,300
On-going Dol schemes	6,000	3%	0	6,000
PRIDE schemes	4,000	2%	0	4,000
Songwe River	3,000	1%	0	3,000
Sub-Total	49,800	23%	200	50,000
New Potential Schemes				
Dambo irrigation	41,700	19%	20,300	62,000
Other new schemes	24,500	11%	36,500	61,000
Future Lake Pumping			62,000	62,000
Sub-Total	66,200	30%	118,800	185,000
Total	220,000	100%	165,000	385,000

Future potential is based on the present schemes, schemes in the pipeline and identified potential schemes in the IMP. This figure gets very close to the 400,000 maximum irrigation potential based on available water resources. There will be other schemes not already identified, and it could take another two master plans (40 years) to achieve this figure depending on the speed of development. Included in the above figure are 62,000 ha for future Lake pumping. It would take between 17 to 27 MW of new power (depending on type of irrigation method) to achieve this pumped irrigation area, which is not available at present. As power is made available, this area can be included in the plan.

Should any of the considered schemes not eventuate there is scope to considerably expand the number and area of new potential schemes. The IMP has identified and completed pre-feasibility studies for some 111 potential schemes of which around 43 with a total area of almost 92,000 hectares are estimated to generate economic returns (EIRR) of 10% or greater, see Table 1.

The Master Plan

Objectives, Components and Expected Results

The logframe in the main report presents the IMP goal, objectives, outcomes and outputs together with milestone indicators to be used in monitoring progress. The overall goal of the IMP is to contribute to the MGDS II objective *"to continue reducing poverty through sustainable economic development and infrastructure development"*. The two key indicators of goal achievement will be: (i) the percentage of rural households below the poverty line; and (ii) the Malawi human development index.

The objectives of the IMP are to "accelerate economic growth, reduce rural poverty, improve food security and increase exports". These objectives recognise the multi-functional nature of irrigation investment with different development modalities addressing different objectives. The four key indicators for these objective are: (i) the percentage contribution of irrigated agriculture to GDP; (ii)

Irrigation Master Plan and Investment Framework; Final Version; February 2015 | *The SMEC Group* | Page xv the prevalence of poverty in irrigated versus rain fed areas; (iii) the percentage of food secure households in irrigated versus rain fed areas; and (iv) the value of exports derived from irrigated agriculture.

The master plan consists of four mutually supporting components including the development of selected new irrigation schemes, sustainable management of existing schemes, building the capacity of Malawi's relevant institutions and human resources, and management of master plan implementation. Each component is expected to deliver one specific outcome as follows:

Со	mponent	Expected Outcome		
1.	New Irrigation Development	 Area of irrigated land increased from 104,000 ha to 220,000 ha 		
2.	Sustainable Irrigation Management	Land and water resources efficiently and sustainably utilised		
3.	Capacity Building	National capacity for irrigation development enhanced		
4.	Coordination and Management	IMP efficiently and effectively managed		

Phasing

The IMP will be implemented in three phases: Phase I (2015-2020), phase II (2021-2025) and Phase III (2026-2035) comprising approximately 20,000 hectares, 28,500 hectares and 67,500 hectares of new irrigation schemes in Phases I, II and III respectively. These targets comprise a combination of schemes already in the pipeline and new schemes which have been identified as part of the IMP process but are yet to undergo feasibility and design studies. Phase I will be used to consolidate existing initiatives under the IMP framework, and management arrangements, and will account for the majority of the 20,000 hectares planned for this period.

Component 1: New Irrigation Development

Component 1 will focus on the identification, design and construction of new irrigation schemes. Component 1 has six Sub-Components. Sub-Component 1.1 involves the consolidation of the existing pipeline of irrigation schemes and projects in various stages of planning and implementation under the IMP framework. The remaining five Sub-Components will develop new schemes through a planning cycle involving feasibility studies, system design, tendering and contracting, construction and commissioning as follows:

Sub-Component	Outputs
1.1 Consolidation	 Existing pipeline schemes and projects consolidated within IMP framework
1.2 Feasibility Studies	Feasibility studies for identified schemes completed
1.3 System Design	Detailed irrigation system designs completed
1.4 Contracting	Tendering and contracting for scheme construction completed
1.5 Construction	Irrigation scheme construction completed
1.6 Commissioning	Irrigation schemes commissioned

The annual areas of irrigation development completed and cumulative scheme completions are shown in the Figure 2.

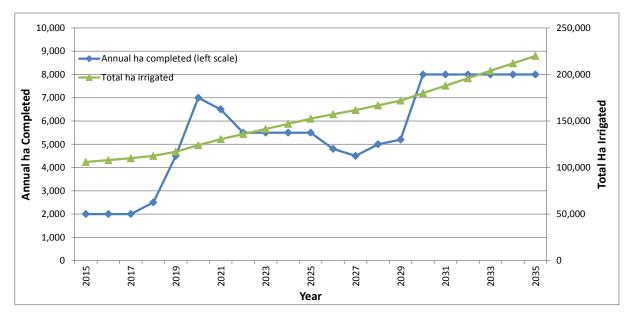


Figure 2: Irrigation Development Completed, Annual and Cumulative Hectares

The relatively large inventory of schemes currently being planned means that there is likely to be a spike in completions around 2020-2021 followed by a slump as schemes yet to be designed come on stream.

Component 2: Sustainable Irrigation Management

Component 2 will focus on the operation and management of both new and existing irrigation schemes to ensure that land and water resources are efficiently and sustainably utilised. The key requirements for sustainability will be addressed through: (i) remedial investments in schemes which are not functioning properly or are at risk of falling into disrepair: (ii) complementary measures to improve agricultural productivity and reduce soil erosion rates in catchment areas; (iii) promotion of good agricultural practices (GAPs) through farmer training in irrigation methods and climate-resilient agronomic practices; (iv) creation and/or support for community groups such as WUAs and Cooperatives to sustainably manage system O&M; and (v) the development of commercial linkages to ensure that farmers have access to the inputs they need and to profitable markets for their produce. Component 2 includes five Sub-Components as shown as follows:

Sub-Component	Output
2.1 Rehabilitation or Upgrading	 Existing schemes upgraded/ rehabilitated
2.2 Catchment Management	 Improved catchment management to reduce siltation, and improve infiltration and crop yields
2.3 Good Agricultural Practices	 Farmer skills in irrigated and rain fed crop production enhanced, e.g. CA.
2.4 Operation and Maintenance	 Satisfactory O&M of new and existing schemes
2.5 Marketing and Business Development	Farmers have reliable access to markets

Component 3: Capacity Building

Component 3 will address Malawi's irrigation capacity constraints, specifically human resources, finance, institutional capability and the facilities and services needed to achieve the planned rate of irrigation system development and operation. The IMP will address the needs of all stakeholders in the sub-sector, and build a foundation for long-term sustainability by maximising participation of non-state actors and confining the role of government to certain well-defined areas. Component 3 has six Sub-Components as follows:

Sub-Component	Output
3.1 Institutional Rationalisation	 Lead responsibility for irrigation development assigned to a single institution
3.2 Institutional Capacity	Lead institution has adequate staff levels and budget
3.3 Human Resource Development	Human resources for irrigation development enhanced
3.4 Standards and Accreditation	 Best-practice design, construction and operating standards widely used, certification of technicians and engineers
3.5 Irrigation Management	WUAs with capacity to take responsibility for scheme O&M
3.6 IMP Financing	Funding available to meet IMP investment targets

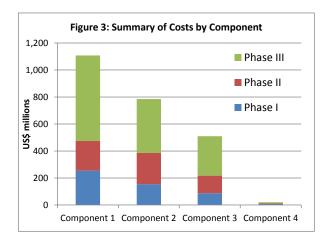
Component 4: Coordination and Management

Component 4 will develop and/or strengthen procedures for effective coordination, governance, management, monitoring and evaluation of the IMP. The transition from a fragmented project-based approach to a fully integrated master plan will require the current programmes and projects to be retrofitted into the Master Plan. The portfolio of programmes and projects will be harmonised and streamlined under a single governance framework, and a unified coordination and management structure. As new projects and programmes come on stream they will also be integrated within these governance and coordination structures. Project financing will be harmonised under the proposed National Irrigation Development Fund (NIDF), with provision for a range of financing sources, modalities and instruments. Component 4 includes four Sub-Components as shown below. Sub-Component 4.1 involves the official adoption of IMP by GoM and its integration in national development plans. Sub-Component 4.2 will be the responsibility of an IMP Steering Committee (IMPSC) and Sub-Component 4.3 will involve the creation of an IMP Management Unit (IMPMU).

Sub-Component	Output
4.1 IMP Adoption	 IMP officially adopted and integrated in national development plans
4.2 IMP Governance and Coordination	 Effective and transparent governance of IMP implementation, through the IMPSC
4.3 IMP Management	 Effective and efficient day-to-day management of IMP implementation, through the IMPMU
4.4 IMP Monitoring and Evaluation	 IMP effectively monitored and evaluated

Investment and Financing Framework

Figure 3 and Table 3 present a summary of total IMP costs by component and Phase, expressed in constant 2014 US dollars.



The total cost is estimated to be around US\$ 2.4 billion of which 46% will be invested in Component 1: New Irrigation Development; 32% in Component 2: Sustainable Irrigation Management; 21% in Component 3: Capacity Building; and 1% in Component 4: Coordination and Management. Around 89% of IMP costs represent investments and 11% recurrent costs, mainly irrigation scheme O&M.

		Total Cost (US\$ million)			
Component	Phase I	Phase II	Phase III	Total	Total
Component 1: New Irrigation Development	255	220	634	1,108	46
Component 2: Sustainable Irrigation Management	154	232	400	785	32
Component 3: Capacity Building	87	131	292	510	21
Component 4: Coordination and Management	8	4	9	21	1
Total Irrigation Master Plan	504	586	1,333	2,423	100
Of which: Investment Costs	487	536	1,123	2,146	89
Recurrent Costs	17	50	278	278	11

Component 1 includes the cost of irrigation infrastructure plus 20% to cover the cost of feasibility studies, detailed design and supervision. Component 2 includes the cost of rehabilitating and/or upgrading existing schemes, as well as the investments needed for catchment management based on promotion of good agricultural practices and O&M of completed schemes. Component 3 includes capacity building investments such as increased staffing and training for DoI staff and capacity building for WUAs so that they are capable of independently operating and maintaining schemes. This also included certification of irrigation technicians and engineers from GOM and the public. Component 4 includes the costs of the IMPMU and associated coordination and management activities.

Table 4 and Figure 4 present an indicative financing framework showing the expected contributions of GoM, development partners, the private sector and beneficiaries. GoM's contribution is projected to increase from 5% of the cost in Phase I to 13% by Phase III. The contribution of development partners is expected to be around US\$1.3 billion declining from over 70% of the total in Phase I to around 42% in Phase III. Conversely the contribution of the private sector, through investment in commercial agriculture and outgrower schemes is expected to increase over the life of the IMP. The contribution of farmers is also expected to be significant through a ten percent share of irrigation scheme investments (mainly in kind) and financing of O&M costs.

Table 4: Indicative IMP Financing Framework by Phase

Total Cost (US\$ million)		% of			
Financier	Phase I	Phase II	Phase III	Total	Total
GoM	25	48	143	215	9
Development Partners	356	337	634	1,326	55
Private Sector	76	118	211	405	17
Beneficiaries (farmers)	48	84	346	477	19
Total Irrigation Master Plan	504	586	1,333	2,423	100
% of Total	21	24	55	100	

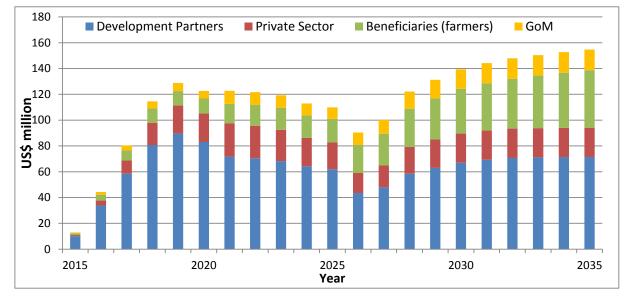


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ACRONYMS AND ABBREVIATIONS

ADD	Agricultural Development Division
AfDB	African Development Bank
AISP	Agriculture Infrastructure Support Project
ASWAp	Agricultural Sector-Wide Approach
AWPB	Annual Workplan and Budget
BGS	British Geological Survey
CA	Conservation Agriculture
CARLA	Climate Adaptation for Rural Livelihoods and Agriculture
CSA	Climate-Smart Agriculture
CSM	Community Sensitisation and Mobilisation
CWR	Crop Water Requirement
DAES	Department of Agricultural Extension Services
-	
DAS	Development Assistance Strategy
Dol	Department of Irrigation (MoAIWD)
EFA	Environmental Flow Assessment
EFR	Environmental Flow Requirement
EIRR	Economic Internal Rate of Return
ENSO	El Nino Southern Oscillation
EPA	Extension Planning Area
ESIA	Environmental and Social Impact Assessment
ESMF	Environmental and Social Management Framework
ET ₀	Reference EvapotranspirationFAO Food and Agriculture Organisation
FBS	Farmer Business School
FFS	Farmer Field School
FISP	Farm Input Subsidy Programme
FSL	Full Supply Level
GAPs	Good Agricultural Practices
GBI	Green Belt Initiative
GCM	Global Circulation Model
GDP	Gross Domestic Product
GIS	Geographic Information System
GoM	Government of Malawi
ICID	International Commission on Irrigation and Drainage
IMP	Irrigation Master Plan
IMPMU	Irrigation Master Plan Management Unit
IMPSC	Irrigation Master Plan Steering Committee
IRLADP	Irrigation, Rural Livelihoods and Agricultural Development Project
ISD	Irrigation Services Division
IWMI	International Water Management Institute
JICA	Japan International Cooperation Agency
JWC	Joint Water Commission
LRCD	Land Resources and Conservation Department
M&E	Monitoring and Evaluation
MCDA	Multiple Criteria Decision Analysis
MDGs	Millennium Development Goals
MGDS	Malawi Growth and Development Strategy
MIDP	
	Medium Scale Irrigation Development Programme
	Ministry of Agriculture, Irrigation and Water Development
MoFEPD	Ministry of Finance, Economic Planning and Development
MolT	Ministry of Industry and Trade
MolWD	Ministry of Irrigation and Water Development
MoLHUD	Ministry of Lands, Housing and Urban Development
MoNREM	Ministry of Natural Resources, Energy and Mining
NES	National Export Strategy
NGO	Non-Government Organisation
NIBo	National Irrigation Board

NIDF	National Irrigation Development Fund
NWRMP	National Water Resources Master Plan
0&M	Operation and Maintenance
OPC	Office of the President and Cabinet
PET	Potential Evapotranspiration
PIA	Potential Irrigation Area
PIA _{phy}	Potential Irrigation Area (physical)
PIS	Potential Irrigation Scheme
PMU	Project Management Unit
РРР	Public-Private Partnership
PRA	Participatory Rural Appraisal
PRIDE	Programme for Rural Irrigation Development
RIDP	Rural Infrastructure Development Programme
SADC	Southern Africa Development Community
SFIP	Small Farms Irrigation Project
SIVAP	Smallholder Irrigation and Value Addition Project
SMEC	Snowy Mountain Engineering Corporation
SRBDP	Songwe River Basin Development Programme
SSA	Sub-Saharan Africa
SSI	Small-Scale Irrigation
SVIP	Shire Valley Irrigation Project
SWSM&EP	Strengthening Water Sector M&E Project
TA	Traditional Authority
ToRs	Terms of Reference
ТоТ	Training of Trainers
TWG	Technical Working Group
ULSE	Universal Soil Loss Equation
UNDP	United Nations Development Programme
WaSWAp	Water Sector Wide Approach
WB	World Bank
WRA	Water Resource Area
WRIS	Water Resource Investment Strategy
WRU	Water Resource Unit
WUA	Water User Association
WUG	Water User Group
Weights ar	nd Measures
ha	hectare
km	kilometres
4 km ²	square kilometre
L	litre
l/d/c	litres/day/capita
l/s	litre/second
m	metre
m ³	cubic metre

km	kilometres			
km ²	square kilometre			
L	litre			
l/d/c	litres/day/capita			
l/s	litre/second			
m	metre			
m³	cubic metre			
m³/s	cubic metres/second			
masl	metres above sea level			
mm	millimetre			
Mm ³	million cubic metres			
Q ₈₀	80% reliable stream flow			
Q ₉₀	90% reliable stream flow			
У	year			
Ø	Pipe diamter			
Exchange Rates (November 2014)				
US\$ (United States Dollars) = 470 MWK (Malawi Kwacha)				
MWK 100 = US\$ 0.21				

1 INTRODUCTION

1.1 Overview

Malawi's Irrigation Master Plan (IMP) is a roadmap to guide future investments in Malawi's irrigation sub-sector and coordinate implementation among all stakeholders. The Plan was prepared by the Department of Irrigation (DoI) with the assistance of the Snowy Mountains Engineering Corporation (SMEC) with funding from the World Bank through the Irrigation, Rural Livelihoods and Agricultural Development Project (IRLADP). The IMP was prepared between November 2013 and December 2014 and covers the period from 2015 to 2035.

1.2 Objective of the Master Planning Process

The objective of the process as defined in the terms of reference was to develop an Irrigation Master Plan and Investment Framework to support investments in irrigation. In accordance with these ToR the integrated investment planning was based on: (i) an assessment of irrigation potential (biophysical) disaggregated by Water Resources Area (WRA) and irrigation typology; and (ii) an investment framework based on an elaboration of a typology of irrigation categories, prioritisation scorecards, implementation arrangements and required capacities, general guidelines for investment planning and environmental and social safeguards. The ToR state that the IMP and Investment Plan shall set out specific ways in which improved irrigation development and management can deliver higher incomes to smallholder and estate farmers, as well as accelerate economic growth. The Plan shall be technically, fiscally and environmentally responsive, and socially inclusive. It shall include an investment action plan, and recommend institutional arrangements that will allow accelerated and sustained irrigation development. It shall include specific programs and physical projects to be implemented. The specific objectives include:

- to verify potential areas for irrigation development opportunities in order to enable increased understanding for priorities of such development;
- to map out all potential areas for irrigation and establish the linkages that could enhance the profitability of the proposed irrigation interventions; and
- to develop prioritised irrigation development framework which will include time bound action plan and strategies for use by government and development partners as well as private sector and non-state actors.

1.3 Outline of the Master Plan

The Main Report presents the IMP in the following Sections:

Section 2 describes the history and current status of Malawi's irrigation sub-sector including the policy, regulatory and institutional framework, development constraints and opportunities, lessons learned from prior experience and presents a complete inventory of existing irrigation schemes classified by typology and location.

Section 3 describes the general approach to development of the IMP including key underlying principles and success factors, the proposed score-card methodology for ranking and selection of irrigation schemes and the approach to estimation of environmental flow allowances.

Section 4 presents a comprehensive biophysical assessment using a spatially-defined database and maps including administrative boundaries, population and infrastructure, livelihood zones, relief and physiography, soils, land use, climate, hydrology and cropping patterns.

Section 5 presents an estimate of the potential irrigation area (PIA) based on physical and hydrological criteria and identifies those parts of the country with sufficient available water to sustain irrigation development.

Section 6 describes the identification and ranking potential irrigation schemes (PISs) using the scorecard methodology, within the constraints of water availability defined in Section 5.

Section 7 defines the objectives and rationale for the IMP and outlines the four main components and the results expected from each together with targets and indicators in a logical framework format.

Section 8 provides further details on each of the IMP components and describes the proposed scheduling and implementation arrangements.

Section 9 describes the proposed investment and financing framework including the cost estimates by component and phase and an indicative framework for financing of both investment and recurrent costs.

1.4 IMP Documents

The following is a list of documents that have been produced during preparation of the IMP. These are:

Report				
Objectives and Context Report (Situation Analysis)				
Database of Irrigation Potential				
Proposed Irrigation Typology Report				
Irrigation Schemes Appraisal Methodology				
Irrigation Master Plan: Main Report				
Main Report Appendices:				
Appendix 1: Atlas of Maps				
Appendix 2: Agriculture				
Appendix 3: Soils				
Appendix 4: Hydrology				
Appendix 5: Inventory of Existing Schemes				
Appendix 6: Irrigation Design				
Appendix 7: Institutional Framework				
Appendix 8: Environmental Assessment				
Appendix 9: Web Page Development				
Appendix 10: Financial and Economic Analysis				

2 BACKGROUND

2.1 Overview

Malawi's agricultural sector employs about 80% of the workforce, accounts for 29% of GDP and underpins national food security. The sector is dualistic, comprising smallholder and estate subsectors. More than 90% of the rural population are subsistence-oriented farmers with customary land tenure, cultivating small and fragmented landholdings over approximately 2.3 million hectares. Average landholding has fallen from 1.5 ha in 1968 to around 0.7 ha in 2014. The great majority of crops are produced under rain fed conditions. In good years Malawi is able to produce around 3.0 million tonnes of maize, which is above the self-sufficiency level. In poor seasons, many households endure food insecurity and malnutrition particularly in the southern region. Despite the availability of improved technologies, crop productivity has only shown modest improvement because of: (i) declining soil fertility; (ii) poor access to financial services and markets; (iii) unfavourable weather; and (iv) under-resourced extension services. Post-harvest losses are estimated to be around 30% of production for maize and higher for perishable commodities. Irrigation development clearly represents one of the best opportunities to boost agricultural production and rural incomes. However, only about 4% of crop land is currently irrigated. The potential of the region is in the order of 400,000 ha, or 20%.

2.2 Situation Analysis

The history of irrigation in Malawi dates back to the 1940s when the first commercial sugar estates and sugar mills were established. In the 1960s and 1970s, GoM with financial support from donors constructed 16 smallholder irrigation schemes with a total area of 3,600 ha to increase rice production and serve as training grounds for farmers. The first smallholder sugarcane scheme was established in 1979. The largest single block small-scale irrigation scheme is the Bwanje Valley scheme (800 ha) which was constructed in 1998. In the 1990s and early 2000s, the Government focused on promotion of treadle pump technology and rehabilitation of the deteriorating structures in the 16 schemes developed earlier. Government through the Development Partners and NGOs continued with the development of smallholder irrigation as one of the strategies to fight poverty.

The total area of land developed for irrigation stood at 104,000 ha in 2014 of which about 46% was estates and 54% smallholder. The irrigated area has been growing steadily since 2006 at the rate of around 5% per annum. Almost all of the growth has been on smallholder schemes which have expanded by 143% since 2006. The smallholder sub-sector is characterised by an exceptionally large number of small schemes. There are some 38,000 smallholder schemes irrigating on average only 1.2 ha per scheme. Schemes irrigated by treadle pump and watering can generally have very small plots per beneficiary. Overall there are around 66,600 household beneficiaries of smallholder irrigation schemes, but these represent only around 3.3% of all rural households.

The large number of small schemes is very difficult to support. Gravity fed schemes average 7.6 ha, motorised schemes at 3.2 ha, treadle pumps at 1.1 ha and watering cans at 0.15 ha. To irrigate 13,000 ha using treadle pumps, more than 40,000 pumps are required at 0.3 ha per pump or about 10,000 pumps if each pump is shared by four households. These are very small schemes in economic terms but can be very significant for food security of individual households. However, there is need to change the subsistence approach to a commercial approach to empower farmers to develop to

more efficient irrigation methods. Moreover it is very difficult for subsistence farmers to generate the cash needed to finance operation and maintenance (O&M).

Whilst the national accounts do not record the contribution of irrigation to GDP, it is possible to make an approximation. Agriculture represents about a third of GDP (which was US\$3.7 billion in 2013), of which the great majority comes from crop production. If the contribution of irrigation is proportional to the percent of agricultural households using irrigation or to the percentage of cultivated land that is irrigated then 3-4% of agricultural GDP would be attributable to irrigation. However the productivity of irrigated land is generally 2-3 times that of rain fed land. On this basis the contribution of irrigation to agricultural sector GDP would be in the range of 7-12%, and to the economy as a whole of between about 2% and 4%. This represents between US\$ 80 million and US\$ 140 million or between about US\$ 850 and US\$ 1,550 per irrigated hectare.

Existing irrigation schemes and associated infrastructure have a replacement value of well over a billion dollars in today's values. This therefore represents one of Malawi's greatest national assets. However, there is limited information available on how well the existing schemes are operating and the likely benefits of investments to rehabilitate or augment them relative to the benefits expected from investment in new schemes.

The contribution of the agricultural sector to Malawi's exports is commonly around 90% of which the major items are produced under irrigation, especially tobacco, sugar and tea. Irrigation therefore plays a crucial role in financing Malawi's imports, with the potential to play an even greater role in the future. Horticultural crops are also largely grown under irrigation although this is mainly for the domestic market at present.

Smallholder irrigation is of particular significance to food and nutrition security, rural income generation and rural poverty reduction. Smallholder households with access to irrigation, even quite small areas, are protected to some extent against the vagaries of climatic variability and droughts, and also have the capacity to produce a much wider range of crops which help to improve the quality of their diets as well as generate year round income. This is of particular significance during the hungry season when food is scarce and food prices are at their highest. During this period many households dependent on rain fed farming are forced to sell assets to buy food or to sell their labour when they should planting and tending their own crops.

2.3 Strategies, Policies and Regulations

Since the launch of the Malawi Vision 2020 in 1998 GoM has implemented two medium term national development strategies: the Malawi Poverty Reduction Strategy (MPRS) and the Malawi Growth and Development Strategy (MGDS). MGDS II (2011-16) is the third national development strategy. It translates the goals and objectives that emerged from a nation-wide consultation process as reflected in Vision 2020. All other elements of the policy and strategic framework relating to irrigation development lie within this overarching policy framework.

Increased investment in irrigation development is consistent with Vision 2020 and MGDS II. The Agricultural Sector-Wide Approach (ASWAp) (2011-15) presents a priority investment programme for the sector that aims to accelerate agricultural growth and development based on the priority agricultural elements of MDGS II. The ASWAp is constructed around three pillars: food security and

risk management; commercial agriculture, agro-processing and market development; and sustainable agricultural land and water management. Development of irrigation can make a significant contribution to all parts of the ASWAp but with a focus on Pillar 3. The ASWAp identifies the Green Belt Initiative (GBI) as the implementing agency for Pillar 3, but until now the GBI has not received sufficient funding to fulfil its mandate.

Irrigation also occupies a prominent position in a number of sectorial and sub-sectorial strategies and plans including: (i) the National Water Resources Master Plan (1986); (ii) the National Water Policy (2005); (iii) the Water Resources Investment Strategy (2011); (iv) the Malawi Water, Sanitation and Irrigation Sector Strategic Plan (2013); (v) the Department of Irrigation Strategic Plan (2011-16); (vi) the Draft National Irrigation Policy and Development Strategy (2014); (vii) the National Export Strategy (2013-2018); and (viii) the revised for the Water Resources Master Plan currently under preparation.

Malawi has a comprehensive legal and regulatory framework governing water, land, environment and commercial practices. The legislative and regulatory review conducted as part of the IMP reached the conclusion that the laws and customs that govern land tenure constitute a major impediment to irrigation development in Malawi, as well as to the development of commercial agriculture generally. Many customary landholders are reluctant to make land available for irrigation development because of fears that they will lose ownership or control of the land. Whilst such fears may not be well founded, experience has shown that concerns about land tenure can delay or prevent development if they are not addressed very early in the project planning cycle.

2.4 Institutional Framework

Since irrigation spans a range of fields the institutional framework is necessarily diverse and poses significant coordination challenges. A holistic approach to irrigation development calls for the participation of many government institutions covering agriculture, land, water, infrastructure, transport, commerce and trade, finance, environment, training and community development; as well as farmer organisations, NGOs and the private sector. Due to financial and human resource limitations most of the relevant institutions in Malawi struggle to fulfil their mandates. This is exacerbated by frequent organisational and management changes, lack of coordination between institutions, poorly defined lines of responsibility, and in some areas, deficiencies in the legal and regulatory framework. Diffusion of responsibility for irrigation development among several institutions needs to be addressed. The Water Sector-Wide Approach (WaSWAp) was created to improve coordination among and between institutions in the irrigation sub-sector, but this is not yet fully institutionalised.

2.5 SWOT Analysis of Irrigation Development Capacity

The identification of constraints and opportunities was informed by the SWOT analysis shown in Table 1.

Table 1: SWO	T Analysis on	Irrigation	Development	Capacity
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	Strengths	Weaknesses	Opportunities	Threats
		Policies, Strategies		
• • •	Irrigation development plays a prominent role in national and sectorial development strategies Comprehensive set of policies and strategies related to national development, agriculture, environment and irrigation Broad awareness and support for the key national policy and strategic elements (MGDS II, ASWAp, Irrigation Policy etc.) Institutions with designated responsibility for water, irrigation, agriculture and related fields A number of NGOs are supporting small-scale irrigation	 Plethora of overlapping and interrelated policies and strategies spanning different periods Some strategies are over complex and over-ambitious relative to institutional capacity to implement them Ambiguities about institutional responsibilities for various policies and strategies Responsibility for irrigation dispersed amongst various ministries and departments Frequent changes to institutional arrangements for irrigation development Inadequate capacity to monitor and evaluate implementation of policies and strategies 	 Consolidate and harmonise policies and strategies within the IMP Align institutional responsibilities with the IMP Further harmonise the government and DP agendas for irrigation development Strengthen partnerships between government and the private sector Build capacity of national institutions to implement policies and strategies Strengthen of M&E of irrigation sub-sector 	 Continuing instability and fragmentation in institutional arrangements Apparent high priority for irrigation not matched by allocation of resources Slow implementation of IMP results in lower priority for irrigation in national and sectorial strategies
	Strengths	Weaknesses	Opportunities	Threats
	otrengtilo	Legal and Regulato		
•	Comprehensive set of laws and regulations governing water, irrigation, agriculture and natural resource management Laws/regulations governing the use of water allow for cost recovery Small number of statutes which contain provisions specific to irrigation The legal framework for decentralisation of government is in place Strong framework of commercial law	 A number of laws and regulations require revision and updating Slow pace of decentralisation and lack of capacity to implement laws and regulations, especially at district level and below Penalties specified in various acts are insufficient to be effective Tensions/ambiguities between formal and customary laws and conventions on governance of land and water Unequal legal rights of men and women to access land and water The Land Bill, 2012 has not yet been signed into law 	 Revise, update and where appropriate simplify, obsolete laws and regulations Build capacity at district level for legal and regulatory aspects related to irrigation development Prepare a simplified guide to the laws and regulations applicable to irrigation development 	 Farmers will be reluctant to make land available for irrigation development due to lack of confidence in the laws protecting their tenure. Delays or Inability to gain parliamentary approval for necessary legal and regulatory reforms Enforcement of environmental laws and regulations will be insufficient to maintain the integrity of land and water resources

Strengths	Weaknesses	Opportunities	Threats
	Financial Re	esources	
 Irrigation occupies a prominent position in the country strategies of the four largest development partners Private sector is willing to invest in the sugar sub-sector including outgrower schemes Some interest in foreign investment in irrigation and farming (Malawi Mangoes, Exagris) Government is strongly committed to development of the agricultural sector as shown by committing 14% of the budget to agriculture 	 Irrigation development is capital intensive and must compete for resources with other development needs GoM development budget is mainly dependent on funding from development partners Recurrent cost funding is also constrained leaving institutions responsible for irrigation with high vacancy levels and limited operational capabilities Most smallholder farmers lack collateral assets and do not have access to credit Commercial banks have limited outreach in rural areas and interest rates are high Malawi agribusiness enterprises also have difficulty accessing capital for expansion 	 IMP to include a comprehensive investment and financing plan including options for PPPs Reallocate resources from recurrent budget, especially the FISP, to irrigation investment Work with the key development partners to prepare a long-term financing programme Establish the National Irrigation Fund Malawi Investment and Trade Centre to launch a campaign to publicise investment opportunities Support the rollout of banking services in irrigation areas 	 Over-reliance on donor funding from a small number of development partners Failure to attract a sufficient volume of private investment to implement the Irrigation Master Plan

2.6 Constraints and Opportunities

2.6.1 Constraints

There are a number of constraints which have limited irrigation to around 4% of the cultivated land in Malawi. Irrigation development is unavoidably capital intensive, and has to compete with many other investment needs for the limited funding available. Farmers themselves have very limited capacity to invest their own capital, or to borrow money for investment, and most of the investment therefore needs to come from GoM and its development partners. Capital shortage is exacerbated by the plethora of policies, strategies and plans for irrigation development, which are not integrated and harmonised and are only now being consolidated into a single IMP. Moreover, until now there has been no consolidated data base on natural resources, infrastructure and irrigation potential which can be used for systematic planning of irrigation development in the country. A further consequence of the shortage of funding is weak institutional capacity at both central and district levels, covering irrigation design and construction, agricultural research and extension and other areas. Additionally, responsibility for irrigation is dispersed among various ministries and departments, and there have been frequent changes to institutional arrangements. Some laws and regulations affecting irrigation also need to be rationalised, especially concerning land tenure. The predominance of customary land tenure in potential irrigation areas is a particular concern.

The performance of existing irrigation schemes also faces a number of constraints. Malawi has an exceptionally large number of small and very small irrigation schemes which are difficult to service and support. Cost recovery to fund O&M tends to be weak, resulting in declining system functionality over time. Because farmers are generally not required to pay for the water they use, they tend to grow low-value staple food crops which limit economic performance. High erosion rates in

catchment areas due to inappropriate agricultural practices means that dams and weirs experience very high siltation rates. There are also significant marketing challenges in a landlocked country surrounded by countries that produce similar things, and with a small (but growing) urban demand for food. The high cost of fuel for pumping means that gravity schemes are preferred, but in some situations irrigation has to compete with rapidly growing demand for hydro-electric power.

2.6.2 **Opportunities**

Whilst past performance of the irrigation sub-sector has been below potential, there are many opportunities which have not yet been fully realised. Assessment of land suitability has identified a large area of land suitable for irrigation and the country's topography is such that many sites could be irrigated by gravity schemes. Hydrological studies have also revealed that Malawi has sufficient un-used water to irrigate some 400,000 hectares, four years out of five, after allowing for other uses (domestic, industrial, hydropower and environmental flows). In some potential schemes it may be possible to generate hydro power to offset the costs of irrigation development.

National and sectorial policy settings are favourable for development of irrigated agriculture, with irrigation being a prominent feature of the national and agricultural sector development strategies. Experience over the last 10-20 years has yielded many valuable lessons about the best approaches to irrigation development in terms of technologies, organisational structures, management systems and sustainability. The private sector has demonstrated a willingness to invest in commercial agriculture, including irrigation development and there are several successful examples of outgrower schemes associated with commercial scale plantations and processing facilities, for example Kasinthula and Phata. In addition, Malawi's development partners have expressed strong interest in supporting irrigation development both financially and technically.

2.7 Inventory of Existing Schemes

Before the IMP can contemplate the future of irrigation, the present situation of schemes needs to be defined and understood. The spread of irrigation is from small watering can irrigation, through supplementary irrigation on tea estates, up to large commercial estate irrigation. The DOI together with the consultant have listed all irrigation schemes, verified their reference location, and size.

Part of the plan has been to assess the complex systems of irrigation types and reduce these down to a manageable level that would be both meaningful and manageable. A system adopted uses the already identified size categories and added the operation system, whether formal or informal, and whether private or farmer organisation. Formal schemes have had some form of engineering work performed in both design and construction of the irrigation system. Informal have had no engineering from professional bodies. Farmer organisation schemes are those handed over and operated by the farmers themselves. There are examples of schemes operated by the farmers, but on a private basis, like the cane out growers, but which in this case are not included in the private type. The list of types is given in Table 2, with a summary below.

Private Estate	47,611	ha
Smallholder	56,687	ha
Total	104,298	ha

Table 2: List of Irrigation Types

Туре	Formal/Informal	Scale	Operation				
1	Informal Schemes						
2		Mini	Farmer organisation				
3		< 10 ha	Private				
4		Small	Farmer organisation				
5	E LCL	10-50 ha	Private				
6	Formal Schemes	Medium	Farmer organisation				
7		50-500 ha	Private				
8		Large	Farmer organisation				
9		> 500 ha	Private				

A summary of the existing schemes is given below, in Table 3. A full list of schemes with maps is given in APPENDIX 5: INVENTORY OF EXISTING SCHEMES.

	Туре	Informal		Formal							
ISD	Size	all	<10	<10	10-50	10-50	50-500	50-500	>500	>500	Total
130	Operation	all	FO	Private	FO	Private	FO	Private	FO	Private	TOtal
	District	1	2	3	4	5	6	7	8	9	
Chikwawa	Chikwawa	4,103	-	-	-	-	378	-	1,150	24,923	30,554
Clinkwawa	Nsanje	542	10	-	-	-	250	-	-	840	1,642
	Blantyre	259	-	-	-	-	-	-	-	-	259
	Chiladzulu	26	-	-	-	-	-	-	-	-	26
	Mulanje	318	-	10	-	67	-	955	-	-	1,350
Blantyre	Mwanza	145	-	-	-	-	-	-	-	-	145
Diantyre	Neno	27	-	-	-	-	150	-	-	-	177
	Phalombe	461	-	-	-	20	-	-	-	-	481
	Thyolo	680	-	-	-	60	-	1,163	-	-	1,903
	Balaka	409	7	-	-	-	76	-	-	2,200	2,692
	Machinga	2,086	1	-	45	-	821	-	-	-	2,953
Machinga	Mangochi	3,436	10	8	-	15	437	243	-	-	4,149
	Zomba	3,189	-	-	32	-	699	-	855	500	5,275
	Lilongwe	1,905	226	-	287	-	-	3,960	-	5,095	11,473
Lilongwe	Ntcheu	2,851	10	-	171	-	813	-	-	-	3,845
	Dedza	1,384	233	3	154	35	-	60	800	-	2,669
	Kasungu	177	-	-	-	-	-	-	-	-	177
Kasungu	Dowa	3,488	-	-	-	-	-	165	-	-	3,653
Kusungu	Ntchisi	670	-	-	-	-	60	-	-	-	730
	Mchinji	108	7	19	-	-	-	-	-	-	134
Salima	Salima	59	-	-	12	-	100	-	-	-	171
	Nkhotakota	397	12	-	28	-	1,020	-	9,067	7,000	17,524
Mzimba	Mzimba	6,223	-	-	-	-	-	-	-	-	6,223

Table 3: Summary of Existing Schemes by Typology and District

	Nkhatabay	598	-	-	-	-	535	-	-	-	1,133
	Rumphi	1,330	10	-	94	-	65	270	-	-	1,769
Kananaa	Karonga	927	-	-	50	-	939	-	-	-	1,916
Karonga	Chitipa	1,276	-	-	-	-	-	-	-	-	1,276
		37,073	526	40	873	197	6,343	6,816	11,872	40,558	104,298

Source: DOI 2014 (compiled by IMP)

Table 4: List of Existing Estate Schemes by District

		POTENTIAL	ACTUAL			FORMAL/IN		
District	SITE NAME	HA	HA	EASTING	NORTHING	FORMAL	TECHNOLOGY	REMARKS
Balaka	Demeter	8,700	1,300	730,054	8,319,951	Formal	pumping	Use shire
alaka	Toleza	5,400	900	715,381	8,347,505	Formal	Dams	Rainwater harvesting
hikwawa	Alumenda Estate	3,439	2,923	706,579	8,188,780	Formal	Pumping, Furrow	Sugar
Chikwawa	Illovo Nchalo Estate	22,000	22,000	705,747	8,209,353	Formal	Furrow, Sprinkler, CP	Sugar
Chikwawa	Kasinthula Cane G. Ltd	3,000	1,150	695,237	8,221,842	Formal	Furrow, CP	Sugar
Dedza	Dudu		35	630,626	8,432,892	Formal		Maize
Dowa	Ngara		65	560,125	8,529,791	Formal	Sprinkler	
Dowa	Niagra		100	559,689	8,522,689	Formal	Motorised pump	Maize, Rice, Tobacco
ilongwe	Chilikhanda	725	725	566,046	8,463,026	Formal	Sprinkler	Maize, Tobacco
ilongwe	Chitaya	350	350	529,298	8,476,406	Formal	Sprinkler	
ilongwe	Daminga	320	320	550,622	8,468,819	Formal	Sprinkler	Tobacco
ilongwe	Dzanzi	275	275	585,290	8,426,905	Formal	Sprinkler	Tobacco
ilongwe	Kachawa	775	775	553,281		Formal	Sprinkler	Tobacco
ilongwe	Kakoma	520	520	555,138	8,418,020	Formal	Sprinkler	Tobacco
ilongwe	Kakuyu	400	400	539,020		Formal	Sprinkler	
ilongwe	Kapunula	500	500	542,240		Formal	Sprinkler	
ilongwe	Khasu	725	725	533,083		Formal	Sprinkler	Maize
ilongwe	Lisungwe	225	225	577,379		Formal	Sprinkler	
ilongwe	Malowa	225	225	550,484	8,442,010		Sprinkler	Maize, Beans
ilongwe	Mbabzi	490	490	571,155		Formal	Sprinkler	
ilongwe	Mitundu	550	550	582,999		Formal	Sprinkler	
ilongwe	Msangwa	375	375	536,456	8,457,271		Sprinkler	Maize
ilongwe	Mudi	500	500	532,697		Formal	Sprinkler	Tobacco
ilongwe	Mwirize	225	225	560,946		Formal	Sprinkler	Tobacco
ilongwe	Namitete	475	475	539,672		Formal	Sprinkler	Maize, Tobacco
	Ncheza	475	473	560,490	8,438,872		Sprinkler	
ilongwe	Tsekwere/Chikupila	125	125	586,070		Formal	Sprinkler	
ilongwe Achinji	Chichere	125	5	490,732	8,419,280		Drip irrigation	Maize
Achinji	Kweza	20	7	490,752	8,471,350		Motorised pump	IVIdize
	Wenzulo	5						
Achinji		5	2	504,697	8,463,663		Motorised pump	T
Mulanje	Bloomfield Tea Estate		218	786,165	8,223,154		Sprinkler Gesigkler	Tea
Mulanje	Chisambo Tea Estate		67	791,132	8,223,051		Sprinkler Gesigkler	Tea
Mulanje	Eldorado Tea Estate		81	779,915	8,221,428		Sprinkler	Tea
Mulanje	Esperanza Tea Estate		51	767,550		Formal	Sprinkler	Tea
Mulanje	Glenorchy Tea Estate		73	767,079		Formal	Sprinkler	Теа
Mulanje	Khongoni		96	770,680	8,215,082		Sprinkler	Теа
Mulanje	Likanga Tea Estate		13	775,814	8,220,876		Sprinkler	Теа
Aulanje	Lujeri Tea Estate		24	784,683	8,227,513		Sprinkler	Теа
Mulanje	Mimosa Tea Estate		90	781,116	8,219,527		Sprinkler	Теа
Mulanje	Namphimba		102	771,132	8,214,960		Sprinkler	Теа
Mulanje	Nswadzi		30	787,021	8,220,172	Formal	Sprinkler	Теа
Mulanje	Ruo Tea Estate		10	784,376	8,220,149	Formal	Sprinkler	Теа
Mulanje	Sayama Tea Estate		177	772,373	8,221,748	Formal	Sprinkler	Теа
Nkhotakota	Dwangwa Cane (Illovo)	7,000	7,000	626,265	8,607,373	Formal	Gv, CP	Sugar
Isanje	Illovo,Kaombe	3,000	840	720,776	8,168,664	Formal	Centre pivot	Sugar
halombe	Thuchira Tea Estate		20	776,912	8,246,258		Gravity	Maize, Vegetables
Rumphi	Nkhozo		270	577,378	8,791,910	Formal		Wheat, Beans, Paprik
hyolo	Comforzi		155	737,535	8,219,670		Sprinkler	Теа
hyolo	Gotha Tea Estate		85	734,549	8,219,568	Formal	Sprinkler	Coffee
hyolo	Makande Tea Estate		115	740,799	8,233,814	Formal	Sprinkler	Теа
hyolo	Nali Farms		20	721,418	8,229,349	Formal	Sprinkler	Теа
hyolo	Namin'gombe Tea Estate		240	723,813	8,225,118		Sprinkler	Теа
, hyolo	Satemwa		198	727,226	8,216,848		Sprinkler	Теа
hyolo	Satemwa Tea Estate		80	722,802	8,221,148		Sprinkler	Теа
hyolo	STECO		40	730,466	8,216,379		Sprinkler	Теа
hyolo	Zoa Tea Estate		290	738,138	8,204,463		Sprinkler	Теа
				,		Formal	Dams	-

(Source: DOI 2014 (compiled by IMP))

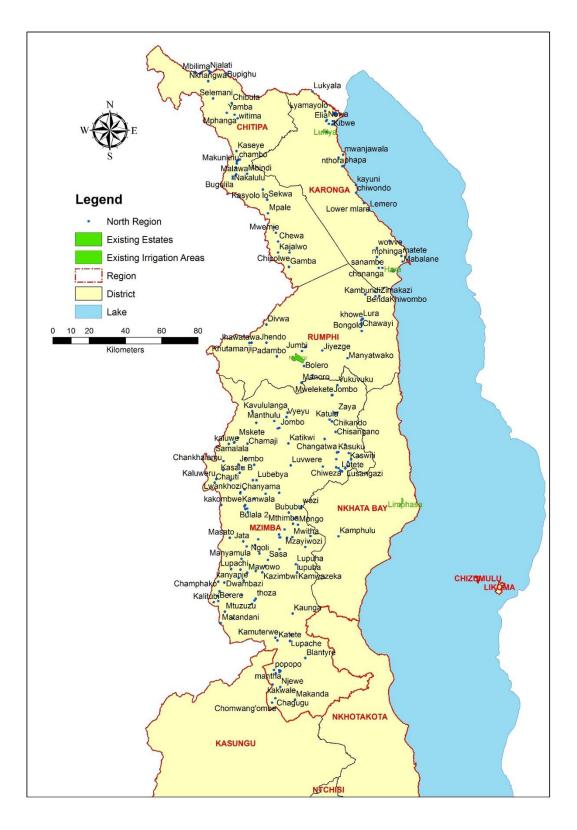


Figure 1: Existing Scheme North Region

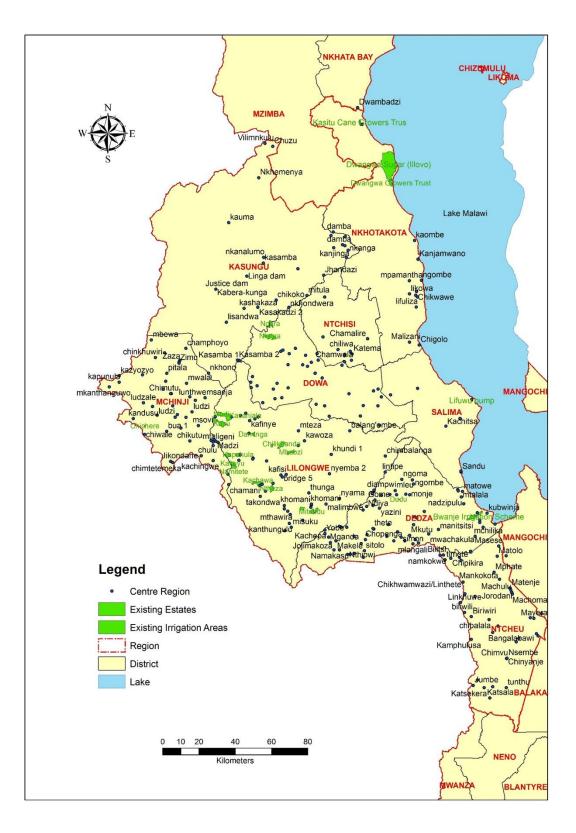


Figure 2: Existing Scheme Centre Region

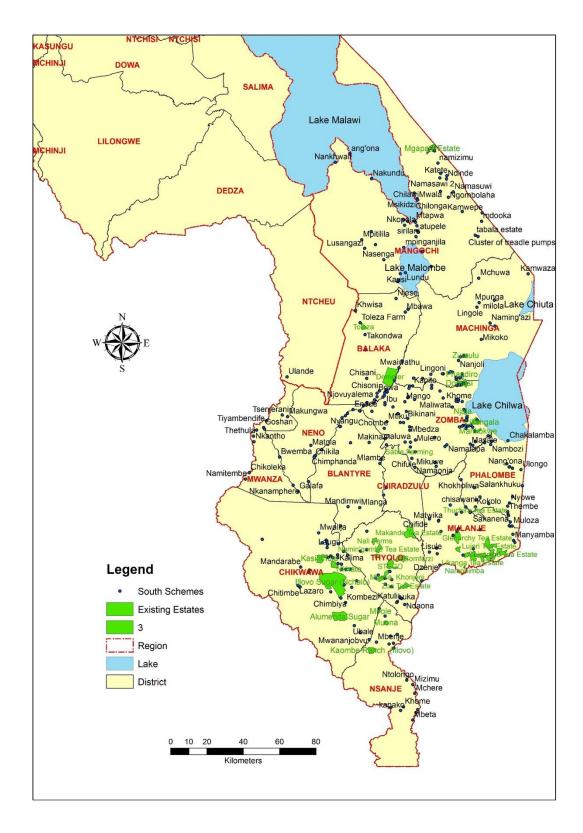


Figure 3: Existing Scheme South Region

3 FRAMEWORK APPROACH

3.1 Overview

The design of the IMP is based on a balanced and holistic approach which considers the constraints and opportunities for irrigation development within the context of national and agricultural sector development strategies. It draws on global best-practice models for irrigated agriculture but is tailored to Malawi's unique social, economic, geographic, hydrological, climatic and agricultural environment.

Irrigation is an important response to Malawi's development challenges, but one that needs to be planned concert with many other initiatives which compete for scarce financial resources. As such, irrigation development is part of the solution, but not the whole solution. It is a means to an end, not an end in itself. The IMP also recognises that the vast majority of rural households in Malawi are heavily or totally dependent on rain fed agriculture and can benefit greatly from access to even small areas of irrigated land. However the majority who will remain as rain fed farmers can also benefit through adoption of good agricultural practices in catchment areas which will extend the life of irrigation schemes. Medium and large scale commercial farmers and agribusiness companies are also expected to be important partners in the IMP. The IMP approach has a number of key features which are elaborated below and include:

- The need to be results oriented and highly selective in identifying specific elements of the plan based on systematic and transparent selection procedures.
- Recognition that the IMP is more than just an aggregation of irrigation schemes that pursue hectarage targets. There are many complementary measures needed to ensure that these investments deliver the expected results.
- Employment of a variety of different strategies and approaches in pursuit of IMP objectives, reflecting the reality that no one approach is best in all circumstances.
- Differentiation of irrigation development objectives by target groups and beneficiaries ranging from smallholder subsistence-oriented households to agribusiness companies.
- Recognition of the complexity of land tenure issues, the barrier this can impose and the need to negotiate secure tenure arrangements before investment takes place.
- The need to adopt a market-led approach to improve the connectivity between irrigation farmers and the end-users of their produce.
- The need for a long-term planning horizon which recognises that water will become increasingly scarce over the life of the IMP.
- Consideration of the financing needs of the IMP and options for procuring the necessary investment and operating funds.
- Concerns about social and environmental issues and how these should be assessed, managed and mitigated.
- Sustainability issues including the need to generate revenue to finance O&M, and adoption of a whole catchment approach to prolong system life through reduced erosion and siltation rates.
- The need for institutional rationalisation and capacity development in both the public and private sectors.
- Adoption of best-practice procedures for involvement of WUAs in the design, construction and management of irrigation schemes.
- Whilst the IMP is a national programme the spatial distribution of irrigation development will be clustered in a relatively small number of catchments with favourable land and water resources.

3.2 Results and Selectivity

The IMP is strongly results oriented and sees irrigation development as a means of progressing towards Malawi's development aspirations rather than as an end in itself. The master plan focuses on what the IMP will deliver in terms of accelerated economic growth, reduced prevalence of rural poverty, improved food security and increased exports. This will be measured against realistic and achievable goals and directly measurable development outcomes as detailed in the logframe.

The focus on results calls for a high degree of discrimination in the selection of investments through a systematic screening process in order to select the combination of irrigation schemes that will best meet the IMP objectives. Since the objectives of the IMP are multi-dimensional, so too are the criteria for selection of schemes. A structured ranking system has therefore been designed to enable the use of multiple evaluation criteria in the selection and prioritisation of irrigation investments. A review of selection methods used in a number of countries, as well as experience in Malawi under IRLADP, identified Multiple Criteria Decision Analysis (MCDA) as the preferred method of selection and prioritisation¹. MCDA estimates a weighted average score for each of the irrigation schemes assessed to pre-feasibility level. The weighted average score for each of the criteria is used to rank in order of priority the list of irrigation investment opportunities, outlining short, medium and long term investments. This, approach is used to facilitate transparent and verifiable decision-making and prioritisation.

Economic viability is applied somewhat differently to the other criteria. All schemes are subject economic assessment and those with economic internal rates of return (EIRR) less than 10% are excluded, regardless of their overall weighted average score. In these cases economic assessment overrides the other five criteria combined. Options above the 10% threshold are scored in the same way as the other criteria.

Application of an EIRR threshold reflects that fact that average financial and economic rates of return on irrigation investments tend to be relatively low due to their capital intensity. An IWMI review² found that in Sub-Saharan Africa new irrigation schemes generated an average EIRR of 11% and rehabilitation investments 14%. The IWMI figures show that the per-hectare cost of new construction is generally about 75% greater than the cost of rehabilitation. However these averages conceal large variations in individual scheme performance. Systematic economic evaluation enables identification of schemes that will receive the highest priority and avoids investing in those likely to generate weak or negative returns. *E*conomic assessment of almost 100 potential schemes as part of IMP preparation produced EIRRs ranging from negative to over 50% (see Section 6.4).

Generally the larger schemes (over 1,500 hectares) show better results than the smaller ones with almost all of the schemes showing EIRRs of less than 10% smaller than 500 hectares. As a general rule, schemes requiring investment of more than about MWK six million (US\$ 14,000) per hectare should be avoided. For mutually compatible options it is recommended to implement all schemes above the minimum EIRR threshold of 10%, working from the highest ("low hanging fruit") to the

¹ The MCDA approach is further elaborated in SMEC (July 2014) Irrigation Schemes Appraisal Methodology

² Inocencio A, Kikuchi M, Tonosaki, M, Maruyama A, Merrey, D, Sally H, de Jong I (2007): Costs and Performance of Irrigation Projects: A Comparison of Sub-Saharan Africa and Other Developing Regions. Colombo, Sri Lanka: International Water Management Institute. IWMI Research Report 109

lowest, subject also to their ranking according to the other MCDA criteria. For mutually exclusive options (e.g. two schemes using the same land or water resources), the scheme with the highest EIRR of the two should be selected, other things being equal. Marginal or sub-marginal projects (with EIRRs of 8%-12%) should be re-assessed to see if there are design options that will yield better economic results.

3.3 Complementary Measures

The IMP is more than just an aggregation of irrigation schemes that pursues targets for the area of land irrigated. Whilst scheme identification, feasibility studies, design and construction are likely to account for the bulk of the IMP investments (the cost of hardware (infrastructure, equipment etc.) typically amount to around 60-70% of total irrigation investment costs) there are many complementary measures that need to be implemented to ensure that these investments generate robust financial and economic returns, whist providing safeguards against possible un-intended negative consequences. The logframe in Section 7.4 details the complementary measures proposed to ensure overall success of the programme including, but not necessarily limited to:

1. Efficient and sustainable management of irrigation schemes through:

- Protection of catchment areas to reduce siltation rates in irrigation structures and ensure that all members of rural communities have the opportunity to benefit from irrigation development;
- Upgrading of farmer skills in irrigated crop production;
- Ensuring satisfactory operation and maintenance (O&M) of new and existing schemes; and
- Ensuring that farmers have reliable access to markets for their produce.
- 2. Enhancement of national capacity for irrigation development through:
 - Rationalisation of institutional arrangements with lead responsibility for irrigation development assigned to a single institution;
 - Adequate resourcing of the lead institution with staffing levels and budget;
 - Enhancement of human resources for irrigation development;
 - Development and adoption of best-practice construction and operating standards;
 - Support for WUAs to develop their capacity to take responsibility for scheme O&M; and
 - Mobilisation of the financial resources needed to achieve the target levels of irrigation development.
- **3.** Efficient, and effective coordination, governance, management, monitoring and evaluation of **the IMP** through:
 - Official adoption of the IMP by Government and its integration into national development plans;
 - Establishment of a coordination mechanism to harmonise the efforts of all stakeholders engaged in irrigation development;
 - The establishment of effective and transparent governance arrangements for IMP implementation;
 - Effective and efficient day-to-day management of IMP implementation; and
 - Effective monitoring and evaluation of the master plan.

3.4 Diversified Approach and Irrigation Typology

The IMP will employ a variety of different strategies and approaches in pursuit its objectives. This reflects the reality that no one approach is best for all of the four principal objectives: economic growth, poverty reduction, food security and exports. The number of possible approaches is very large and characterised by multiple criteria including: (i) scale (mini, small, medium, large); (ii) operational modality (informal, formal, semi-formal); (iii) management (private, farmer organisation, government, PPP); (iv) water source (spring, river, reservoir, lake, groundwater, wastewater etc.); (v) abstraction method (pump, gravity); and (vi) delivery system (surface, sprinkler, drip etc.). An irrigation typology which considers all of these criteria would produce a very large and unmanageable number of options. The IMP therefore adopts a streamlined approach in which schemes are characterised according to four criteria: (i) whether formal or informal; (ii) scale (small, medium, or large); (iii) operation (farmer organisation or private³); and (iv) water abstraction method (gravity or pump). On this basis the IMP will consider 9 different irrigation types, each suited to particular situations and each delivering a different range of benefits, see Table 1

3.5 Target Groups, Objectives and Technologies

Irrigation in Malawi is multi-functional and addresses a number of different objectives including: (i) food and nutrition security at household and national levels; (ii) rural poverty reduction; (iii) rural income generation; (iv) employment generation; (v) overall economic growth; (vi) and increased export revenue. Each of these objectives is associated with different target groups ranging from very poor and vulnerable households through to commercial estates as shown in Table 5.

	Target Groups/Beneficiaries						
Objectives	Poor/vulnerable households	Emerging smallholders	Semi-commercial farmers	Commercial Estates			
Food Security	***	*					
Poverty reduction	***	*					
Income generation	*	**	***	***			
Employment		*	**	***			
Economic growth		*	**	***			
Exports		*	**	***			

Table 5: Irrigation Development Objectives by Target Group/Beneficiaries

The most appropriate irrigation technologies also vary between target groups. Poor/vulnerable households pursuing food security and poverty reduction objectives are best serviced by gravity or treadle pump schemes where cash O&M cost are minimal. Motorised pump schemes can be considered for emerging and semi-commercial farmers growing high value crops although gravity is preferred due to high pumping costs. Pressurised drip or sprinkler technologies are usually only appropriate for commercial estates growing high value cash crops.

3.6 Land Tenure

Secure land tenure is critical to the successful operation and sustainability of irrigation schemes. However, the laws and customs that govern land tenure in Malawi are complex and sensitive and are

³ Government operation schemes have been handed over to farmer organisations or the private sector.

generally considered to constitute an impediment to irrigation development. The majority of actual and potential irrigated areas in Malawi are classified as customary land whereby it is necessary to negotiate long-term leasehold arrangements between the customary owners and the irrigation farmers, who may themselves be customary landholders. This can be a complex and time consuming process which must be done as early as possible during the planning cycle, before a decision is made to go ahead with an investment. A new land bill has been drafted to resolve some of the uncertainties about customary land ownership but this has become bogged down in the political process.

Land tenure issues have hindered, but not prevented, expansion of the irrigation sub-sector. Farmer concerns about the security of their land tenure has stopped a number of otherwise sound schemes from proceeding or has contributed to lack of sustainability of established schemes. However several projects (e.g. IRLADP) have developed approaches for dealing with the land tenure issue within the existing legal framework.

The approach to land tenure issues under IMP is to work within the existing legal, administrative and customary framework using models that have been successful on existing schemes with emphasis on early engagement with customary landholders and traditional authorities to work out durable arrangements which are acceptable to all parties. When the new land bill becomes law new solutions may become available.

3.7 Markets and Marketing

In making the transition from rain fed to irrigated farming Malawian farmers will also move from being subsistence to semi-commercial or commercial farmers. Irrigation farming is essentially a commercial activity at any level beyond subsistence/food-security garden plots of less than half a hectare. Markets and marketing are key success factors and the design of schemes will include a thorough assessment of markets and market access opportunities and constraints. This recognises that profitability is critical to sustainability and that schemes must generate sufficient cash to finance O&M over the long-term. High value crops must be grown to cover the high investment and recurrent costs of irrigation farming. Many of these are quality sensitive and/or perishable, and involve much larger marketing challenges than the traditional low-vale staple food commodities. IMP will therefore adopt a market-led approach to improve the connectivity between irrigation farmers and the end-users of their produce. Success depends on working with the entire value chain and addressing transport, storage and processing bottlenecks as well as market knowledge and skill constraints.

3.8 Planning Horizon

Irrigation is by far the largest user of water in Malawi and is likely to remain so over the IMP period. The draft National Water Resources Master Plan estimates that in the baseline year (2012) irrigation utilised 934 Mm³ of water, representing 73% of the total 1,256 Mm³. With the total irrigated area expected to reach 220,000 hectares by 2035 irrigation water use at the end of the IMP period is projected to reach 2,272 Mm³, and total water use to reach 2,991 Mm³. As a 20-year plan the IMP must consider the long-term scenarios for water supply and demand and their implications. Water available for irrigation is currently limited in some WRAs but abundant in others. However, during

the life of the IMP water availability for irrigation is likely to become limiting across the whole of Malawi. Six factors will contribute to this change:

- as the largest user of water, expansion of irrigation will itself amplify the shortage of water within certain WRAs;
- population growth (expected to reach 30 million by 2030) will increase demand for domestic water as well as for food produced under irrigation;
- industrial development will increase the demand for water used in factories and mines;
- growing demand for hydro-electric power (as well as energy from other sources);
- rising temperatures will increase evaporation and transpiration rates, possibly exacerbated by lower and/or less reliable rainfall; and
- increasing environmental awareness and demand for environmental flows as well as water bodies for recreational purposes.

These scenarios have several important implications for the IMP. Schemes need to be designed according to realistic and conservative estimates of the amount of water likely to be available ten or more years ahead. Conjunctive use of water resources (e.g. agriculture combined with non-consumptive uses such as hydropower, fishing and recreation) will become increasingly important. Improved water use efficiency in agriculture using climate-smart technologies will enable irrigation to compete better with other uses of water and maximise overall returns to the nation's water resources. And the likelihood of lower basal flows in streams due to climate change and competing uses will increase the need for investment in water storage over today's levels.

3.9 Financing of Irrigation Development

The total cost of the IMP is likely to be almost US\$ 2.0 billion over 20 years, or an average of around \$100 million per year. Whilst the investments will be lower in the initial years and gradually expand as the rate of development accelerates, this presents a formidable financing challenge for Malawi. GoM has limited capacity to finance investments in irrigation, since the bulk of the budget is used to finance recurrent expenditure. Therefore multiple sources of finance will need to be deployed and new/innovative approaches to financing will need to be developed. Options to be considered for financing of investment costs include: (i) the GoM development budget, which is expected to grow over time, but from a low base; (ii) the principal development partners, who have already made significant commitments to irrigation investment through their respective country strategies; (iii) international investment banks and equity funds seeking exposure in emerging markets; (iv) private agribusiness companies and their financiers; and (v) farmers themselves through cost-sharing arrangements, generally involving contribution of labour or construction materials. Public-Private Partnerships may also have a role to play as well as partnerships between agribusiness and smallholder farmers in outgrower or contract farming schemes. Financing arrangements for recurrent expenditure also need to be considered including seasonal credit for crop inputs, and cost recovery to finance system O&M. Recurrent cost financing has often been overlooked in the past leading to declining system functionality.

3.10 Social and Environmental Issues

The IMP gives due consideration to environmental and social issues by assessing risks early in the planning cycle and designing appropriate mitigation measures. Initial environmental screening will be undertaken at pre-feasibility stage and will place each proposed scheme into one of three categories,

depending on the type, location, sensitivity, and scale of the project and the nature and magnitude of its potential impacts:

- Category A projects are considered likely to have significant adverse environmental and/or social impacts that are sensitive, diverse, or unprecedented; and may affect an area broader than the project sites or facilities. Such projects need to be subject to a full environmental and social impact assessment⁴ (ESIA) which includes consideration of different design approaches that will significantly reduce impacts.
- Category B projects may have potential adverse environmental and/or social impacts, but these are site-specific and usually amenable to mitigation or reversal. Category B projects also need to undertake an ESIA with a focus on risk minimisation and mitigation measures.
- Category C projects are considered likely to have minimal or no adverse environmental or social impacts and do not need to be subject to further assessment.

According to national guidelines most IMP projects are likely to be Category A and will therefore require full ESIA at feasibility study stage. The design of all schemes will incorporate an Environmental and Social Management Framework (ESMF) which defines the risk and mitigation measures and an environmental and social impact monitoring framework. Possible negative impacts need to be weighed against positive ones, including the clear benefits of irrigation in poverty reduction, drought resilience, food security and employment in rural areas. Other possible benefits to be considered include improved dry season stream flows, flood mitigation and domestic water supply.

3.11 Sustainability

The economic justification for irrigation development is heavily dependent on sustainability with a long period of profitable operation required to amortise the heavy initial investments. Lessons learned Malawi and elsewhere have identified a number of threats to sustainability which are addressed within the IMP framework. First and foremost, to be sustainable irrigation must be profitable. This requires high cropping intensity, growing of high value cash crops and good access to farm inputs and markets. Next, a portion of the profits must be re-cycled to finance routine O&M and a sinking fund to finance major rehabilitation/repair works when the need arises. This requires competent scheme management by either private sector operators or WUAs which themselves need capacity building and support over an extended period. Schemes sometimes fail because of conflict within and between communities about access to land or water. This calls for a patient and consultative approach to the design of irrigation schemes through early community engagement to resolve issues that may later threaten sustainability.

In Malawi there is also a considerable risk to sustainability from high soil erosion rates and siltation of water storage and distribution structures. The IMP will address this risk through adoption of a whole catchment approach to sustainable land and water management in which the catchment area is an integral part of the irrigation scheme. Thus, in addition to investing in irrigation facilities, IMP schemes will also support measures to reduce erosion in catchment areas through adoption of good agricultural practices based on the principles of conservation agriculture (CA): (i) minimal soil disturbance; (ii) retention of crop residues on the soil surface; and (iii) crop rotation or intercropping.

⁴ Detailed procedures for conduct of ESIAs are provided in Appendix 8.

CA technologies can greatly reduce runoff and erosion, reduce labour inputs, and improve soil health and crop yields over time. Resilience to climate change is also enhanced through better soil moisture retention. Various approaches to CA, sometimes including agro-forestry and other soil conservation measures (grass strips, contour banks etc.) have been demonstrated successfully in Malawi but are not yet widely adopted. In addition to reduced siltation the whole catchment approach will ensure that in potential irrigation areas the whole community benefits, not just those who are allocated irrigated plots.

3.12 Institutional and Capacity Development

Provision of irrigation infrastructure often fails to deliver the intended benefits because of institutional capacity limitations. The IMP therefore incorporates an institutional and capacitybuilding dimension to ensure that suitable irrigation programs and projects are: (i) identified and screened according to agreed criteria; (ii) systematically appraised to determine their technical and economic feasibility; (iii) developed in cost-effective ways; and (iv) operated and maintained in a way that provides the intended benefits to farmers. The IMP therefore incorporates measures to streamline and rationalise Malawi's institutional arrangements so that responsibility for irrigation is assigned to a single institution, and that arrangements are in place for effective coordination with other institutions with responsibility for the complementary measures detailed in Section 8.4. Measures to strengthen institutional capacity are also proposed including filling staff vacancies, human resource development and modification of policies and procedures where needed. These proposals are based the principle that the role of Government should be confined to things that the private sector cannot do, and gives due consideration to the need for capacity building in both the private and public sectors, the latter through strengthening the capabilities of consultants, contractors and other service providers with specific skills in irrigation development. In this way the role of Government will focus on facilitation rather than direct service provision such as feasibility studies, design and construction. These will all be outsourced to private sector service providers and contractors.

3.13 Spatial Distribution

The IMP covers the whole of Malawi. At sub-national level the most meaningful planning unit is the Water Resource Area (WRA) which is equivalent to a major catchment. Previous water and irrigation studies have also used WRAs as the planning unit and DoI prefers to continue with this approach. Administrative (Regional or District) boundaries are not meaningful for water resource planning. The WRA approach is selected because WRAs fall within natural hydrological boundaries, their size is manageable, and they have somewhat homogeneous parameters within themselves. There are 17 WRAs but two are not included in the IMP because they are part of islands in Lake Malawi. The next hydrological sub-divisions are the Water Resource Units (WRUs) but there are 78 of these which are unmanageable for master planning purposes and offer no additional advantages or accuracy.

Application of the recommended selection criteria means that irrigation investment will be clustered in a relatively small number of WRAs with good water and land resources rather than evenly disbursed over the whole country. This is an inevitable consequence of Malawi's highly diverse topography and hydrology. The alternative approach of allocating resources by region or district, without regard to comparative advantage is not recommended. By focusing on the most attractive investment opportunities and avoiding sub-optimal ones the IMP will deliver the best social and economic results for Malawi as a whole.

Transboundary issues will arise in some cases where water resources are shared between Malawi and its neighbours. These will be addressed on a case-by case basis within the context of bilateral agreements for example regarding the water of the Songwe River which forms the border between Malawi and Tanzania, and the Ruo River which forms the border with Mozambique.

3.14 Institutional and Administrative Arrangements

Experience from Malawi and other countries have been used to identify best-practice arrangements for design, construction and management of irrigation schemes. Irrigation system design needs to incorporate measures for secure access to land and water based on comprehensive hydrological and land tenure assessments, the issue of water abstraction certificates and long-term land leasehold documents, and agreed measures for monitoring compliance with these. WUAs at scheme level and WUGs (also known as block committees) are crucial institutions for sustainable operation of all mulituser irrigation schemes. The key function of WUAs is O&M. They must be registered legal entities with formal constitutions and by-laws defining their organisational structure, and procedures for ensuring transparency, accountability and social inclusion. WUAs need to be formed early in the project life-cycle to facilitate a participatory approach to irrigation system design, engender a sense of ownership among the farming community and engage them in the supervision of construction and testing. WUAs are also an important vehicle for arranging farmer contributions (in materials, cash or labour) to investment costs.

The key to financial sustainability of WUAs is the collection of water charges from members to finance O&M, land leases, administration and contributions to a reserve fund to finance major works or emergencies. There must be a clear understanding from the outset whether the water charges will be used to finance recurrent costs only or whether they are required to amortise the original investment. There are several options for calculating water charges which are discussed in detail in APPENDIX 7: INSTITUTIONAL. These include: (i) crop area method based on types of crop and area irrigated; (ii) volumetric charging based on actual volume of water supplied to each farmer; and (iii) area based method based on payment of a flat rate per unit of irrigable area, irrespective of crops cultivated or volume of water supplied. The third of these methods is recommended for initial adoption, but this should not preclude crop-specific or volumetric charging to be applied in the future. Volumetric charging requires accurate metering of each farmers water use, but provides a strong incentive to use water efficiently.

To operate effectively WUAs need to have office facilities and equipment, the materials and equipment needed for routine O&M, and access to a comprehensive training and capacity building programme for members and office-bearers. Capacity building support needs to be maintained for several years at least after completion of physical works. Such support will generally be provided by the District Irrigation Office in conjunction with all of the other services required for profitable agriculture including extension services, access to inputs, financial services and market access. Experience from IRLADP suggests that WUAs need to be supported for up to five years before they are able to operate independently.

The proposed institutional and administrative arrangements will be integrated within a participatory step-by-step approach incorporating the following four implementation phases and 16 steps follows:

Phase	Step				
Study and	Step 1: Preliminary Visits				
Awareness	Step 2: Community Awareness Campaign				
	Step 3: Socio-Economic Survey and Technical Studies				
	• Step 4: Land Acquisition, Leasing and Water Right Allocation (Milestone 1)				
Design and	Step 5: Participatory Scheme Design				
Formation	Step 6: Establishment of WUGs and WUA				
	 Step 7: Preparation and Signing of Scheme Development Agreement (Milestone 2) 				
Capacity	• Step 8: WUA Capacity Building in Administrative and Financial Managemen				
Building and Construction	Step 9: Tender and Execution of Civil Works				
Construction	Step 10: Implementation of Irrigation Extension Programme				
	• Step 11: Preparation and Execution of Catchment Management Plan				
	 Step 12: Capacity Building of WUGs and WUA in O&M and Water Management 				
	 Step 13: Preparation and Signing of Irrigation Management Transfer Agreement (Milestone 3) 				
Irrigation	Step 14: WUA-Managed O&M of Irrigation System				
Management	Step 15: M&E of WUA Performance				
	Step 16: Agro-Economic and Environmental Assessments				

For a full appreciation of the institutional aspects and the WUA's in the IMP, refer to APPENDIX 7: INSTITUTIONAL Framework

3.15 Ranking

The plan has appraised in order of priority the list of potential irrigation investment opportunities. For this, a 'score-card system' has been used for transparent and verifiable decision making and prioritization, providing guidelines for financial considerations: Only viable projects with an EIRR above 10 percent will be recommended.

3.15.1 The Multi-Criteria Decision Analysis (MCDA) method

The World Bank describes the Multi-Criteria Decision Analysis method as follows: "Among the various methods and models for MCDA, one is preferred here because of its simplicity and transparency, although it can handle complex problems with large numbers of competing alternatives. It is called the additive model within multi-attribute value theory, or the weighted-average model. It is particularly suitable for handling trade-offs between criteria, for large numbers of alternatives, and for situations where new alternatives may from time to time be added to the list. Because of its simplicity it is easy to explain to decision makers and other stakeholders. To set up a model (a multi-criteria decision model) of this kind it is necessary to define a set of criteria and to assign a relative importance weight to each one. The model also needs a value function or scoring rule for each criterion, and in practice the formulation of the scoring rule provides the precise definition of the criterion. The scoring rule describes how a score is assigned to each alternative

under each criterion, usually on a scale from zero to 100 with 100 at the preferred end of the scale. Once these elements are in place the model works by computing an overall merit index value for each alternative. The index value of an alternative is simply the weighted average of its scores. The alternatives can then be ranked to give a priority list. This prioritised list can then be used to draw up investment programme to match annual budgets or other constraints."

The World Bank indicates that in order to be ready for meaningfully ranking, investment project proposals need to be at least in the form of pre-feasibility studies containing not only financial costs but also estimated benefits.

3.15.2 Ranking Parameters Selected

The ranking parameters were selected based in the criteria used by IRLADP. The method proposed contemplates six major criteria and a number of sub-criteria. These are:

1. Geophysical feasibility

- 1.1 Agro-ecological
 - 1.1.1 Area to be irrigated (incremental area)
 - 1.1.2 Soils suitability (including topography)
 - 1.1.3 Production objectives (cash crops and/or self-consumption)
- 1.2 Water Use and Sediment
 - 1.2.1 Moisture availability index
 - 1.2.2 Sedimentation problems
- 1.3 Geotechnical Criteria
 - 1.3.1 Geology and geotechnical suitability of the site
 - 1.3.2 Availability of construction materials
- 1.4 Engineering and other technical
 - 1.4.1 Accessibility to the intake site and to the irrigable area
 - 1.4.2 Necessity of flood protection structures
 - 1.4.3 Source of energy for water abstraction

2. Market orientation and linkages

- 2.1.1 Evidence of availability of transport to markets
- 2.1.2 Market for increased yield (road distance to major markets)
- 2.1.3 Population of nearest market town

3. Economic viability

- 3.1.1 IRR (discount rate 10%)
- 3.1.2 Investment per hectare
- 3.1.3 Investment per household

4. Environmental acceptability

- 4.1.1 Water quality
- 4.1.2 Modified ICID Environmental checklist

5. Stakeholder support

- 5.1.1 Acceptance of the project
- 5.1.2 Number of households to be benefitted (incremental number of households)

- 5.1.3 Potential conflict among water users
- 5.1.4 Affected households due to scheme (involuntary resettlement)

6. Land tenure systems

6.1.1 Indicative land tenure per household and minimum proposed

3.15.3 The weighted average method

The World Bank line of identification of priorities method was used as the basis for the proposed methodology to be adopted in Malawi. The method indicates that once the criteria to be used for the ranking of the irrigation schemes have been determined, to set up a MCDA model it is necessary to assign a relative importance weight to each one. The practical application MCDA method for irrigation programs requires a value function or scoring rule for each criterion, and in practice the formulation of the scoring rule provides the precise definition of the criterion. The definition of each of the score are clearly identified.

The computation of the merit of each criterion is determined by assigning 100 points (or 100 percent) to the highest score recorded. The other alternatives scores are calculated as a proportion of the highest.

3.15.4 Method proposed for Malawi

It is recommended grading the decisive factors (indicators) in whatever the units are given for each specific subject being assessed for the six criteria identified. This way, the indicator's grading becomes dimensionless and can be added to other indicators under the same criteria that have been estimated the same way. The percentages for each of the sub-criteria are added and compared against the total possible percentage and the weight given to each sub-criterion. The suggested weights are presented below.

3.15.5 The score-card

The score card proposed is in line with the ranking criteria given above and it is presented in the table below:

	Source	Unit	Score	
1. GEOPHYSICAL FEASIBILITY				
1.1 Agro-ecological				
1.1.1 Area to be irrigated (incremental area)	Design/Map 1	ha	5	
1.1.2 Soils suitability	Map 2	0 to 6 pts	5	
1.1.3 Export crops and/or self-consumption	Design	% cash crops		
1.2 Water Use and Sediment				
1.2.1 Water deficit	Map 3	mm	10	
1.2.2 Sedimentation problems	Map 4	m³/y		
1.3 Geotechnical Criteria				
1.3.1 Geology and geotechnical suitability	Site	1 to 10 pts	5	
1.3.2 Haulage distance of construction materials	Site	0 to 5 pts		

1.4 Engineering and other technical			
1.4.1 Accessibility to the intake site and irrigable	Site/G-map	0 to 5 pts	10
1.4.2 Necessity of flood protection structures	Map 5	0 to 5 pts	10
1.4.3 Source of energy for water abstraction	Site	1 to 10 pts	
2. MARKET-ORIENTATION AND LINKAGES			
2.1.1 Road Type	G-map	0 to 5 pts	15
2.1.2 Road distance to major market	G-map	Km	15
2.1.3 Population of nearest Market Town	Map 6	0 to 4 pts	
3. ECONOMIC VIABILITY			
3.1.1 EIRR	Cost	%	. –
3.1.2 Investment per hectare	Cost	US\$/ha	15
3.1.3 Investment per household	Cost/Map 6	US\$/HH	
4. ENVIRONMENTAL ACCEPTABILITY			
4.1.1 Water quality	Map 7	0 to 5 pts	10
4.1.2 Simplified ICID checklist a/	Site/Map	Dif + & - Xs	
5. STAKEHOLDER SUPPORT			
5.1.1 Acceptance of the project	Site	0 to 2 pts	
5.1.2 Number of households to be benefitted	Map 6	# families	20
5.1.3 Potential conflict among water users	Site	0 to 5 pts	20
5.1.4 Affected households (involuntary resettlement)	G-Map	# families	
6. LAND TENURE SYSTEMS			
6.1.1 Indicative land tenure per household	Site	ha	10

a/ International Commission on Irrigation and Drainage

3.15.6 Sensitivity to Score Weight

The weight given to the different categories will influence the ranking. To determine the influence of the weight on the ranking, a sensitivity analysis is done. Four different weights were used, giving different weights to economic, social and engineering categories. The results of the sensitivity analysis are given in report on Appraisal⁵.

The results of the sensitivity show that the two highest ranks change place, the third and fourth change place, and the last four ranks remain the last four. This clearly shows that the good schemes will always be good schemes, no matter what weights are given to different criteria, and poor schemes will always be poor.

3.15.7 Conclusions

A broad spectrum of criteria has been selected for the ranking of schemes which represents the diverse nature of irrigation. All aspects of the national agenda are included in the ranking criteria, which makes it a useful tool for prioritising schemes. This ranking uses design data, GIS data, site

⁵ Irrigation Schemes Appraisal Methodology, July 2014 (SMEC)

investigation data and economic cost data. A sensitivity analysis shows that the weighting applied to different criteria has little influence on the ranking.

3.16 Climate Change, Vulnerability and Adaptation

Climate change challenges in Malawi include unpredictable weather patterns, heat waves, water scarcity, droughts, drying up of rivers and lakes, short rainy seasons, prolonged dry spells during rainy season, floods, landslides, reducing species diversity, low fish supplies, frequent bush fires, increased prevalence of waterborne diseases, and unstable hydroelectric power generation (AFIDEP and PAI 2012). GoM recognises that global climate change is one of the biggest challenges facing humanity and that climate change has serious implications for the development and wellbeing of the nation (GoM 2012). This section presents a brief summary of projections from recent studies concerning climate change in Malawi and the likely effect of climate change on land use, water resources and agricultural activities. It is important to account for the effect of climate change, particularly in the context of long-term plans such as the IMP which addresses crop cultivation and irrigation activities directly and significantly influenced by climate. The strategies adopted in the IMP take into consideration the implications of climate change with respect to its impacts on water availability (variability of rainfall and stream/river flow), cropping seasons, and crop selection.

3.16.1 **Observed and Projected Climate Change for Malawi**

Malawi has experienced a 0.9°C increase in mean annual temperatures between 1960 to 2006, accompanied by an increase in evaporation rates. This temperature increase in Malawi has occurred more quickly in the mid wet season (December-February) and more slowly during the early warm period months of September-November. The warmest and coolest periods are projected to get over 2oC warmer by the end of the 21st century (Vincent et al 2014). Months at the start of the warm period are expected to experience the greatest increase in temperature, which has implications for Malawi's traditional planning season, while temperature are also expected to increase for the cooler months of June-July (Vincent et al 2014).

Rainfall has not shown statistically significant trends in total amount, date of rainfall onset, or length of the wet season (Vincent et al 2014). Cool dry season months are projected to get drier during all but the 75th percentile, though the degree of difference is less than 1 standard deviation from current rainfall variability (Vincent et al 2014). Based on analysis of three General Circulation Models (GCMs) Atkin's (2011) projections indicated a likely wetting trend for March to May in northern Malawi and a drying trend in the south. There is uncertainty regarding potential changes in wet season rainfall in Malawi, with different GCM models projecting drier or wetter warm seasons (Vincent et al 2014). Dynamic downscaling of models project a decrease in rainfall for September to November, but statistically downscaling shows no clear trend. Given the observed variability in GCM projections for rainfall in Malawi, interpretation of change in rainfall should be in terms of direction instead of level of change (Vincent et al 2014). Box 1 presents a summary of climate trends and GCM projections for Malawi. Any changes in rainfall amount and timing will have serious implications for the timing of planting in rain fed agriculture (Vincent et al 2014) and for water use in irrigated agriculture.

Box 1: Climate Change Profile for Malawi

RECENT CLIMATE TRENDS

Temperature:

- Mean annual temperature has increased by 0.9°C between 1960 and 2006, an average rate of 0.21°C per decade. This increase in temperature has been most rapid in DJF (wet season) and slowest in SON.
- Daily temperature observations show significantly increasing trends in the frequency hot days and nights in all seasons.

Precipitation:

- Year-to-year variability in rainfall is very strong in Malawi, making it difficult to identify long term trends. Observations of rainfall over Malawi do not show statistically significant trends. Wet-season (DJF) rainfall over Malawi in 2006 was particularly low, causing an apparent decreasing trend in DJF rainfall.
- There are no statistically significant trends in the extremes indices calculated using daily precipitation.

GLOBAL CLIMATE MODEL PROJECTIONS

Temperature:

- Mean annual temperature is projected to increase 1.1 to 3.0°C by 2060s, and 1.5 to 5.0°C by 2090s.
- All projections indicate substantial increases in the frequency of days and nights considered 'hot' in current climate
- All projections indicate decreases in frequency of days and nights considered 'cold' in current climate.

Precipitation:

- Projections of mean rainfall do not indicate substantial changes in annual rainfall. The range of projections from different models is large and straddles both negative and positive changes ranging from -13% to +32%. Seasonally, the projections tend towards decreases in dry season rainfall (JJA and SON), and increases in wet season rainfall (DJF and MAM).
- Overall the models consistently project increases of up to 19% by the 2090s in the proportion of rainfall that falls in heavy events in the annual average under the higher emissions scenarios. These increases mainly arise from increases in heavy events in the wet-season, DJF and MAM, and are partially offset by decreases in the dry season JJA and SON.
- Under higher emissions scenarios models consistently project increases in rainfall maxima of up to 26mm in 1-day events and up to 39mm in 5-day events by the 2090s. These rainfall maxima also generally increase in DJF and MAM, but decrease in JJA and SON.
- Model simulations show disagreements in projected changes in the amplitude of future El Niño events. Malawi's climate can be strongly influenced by ENSO, thus contributing to uncertainty in climate projections for this region.

Source: McSweeney et al 2008

3.16.2 Implications of Climate Change Agriculture in Malawi

Malawi has experienced increasing climate variability characterized by droughts, flooding, late rains, short rains and dry spells, and resulting in poor crop yields, crop failure, and an upsurge malaria and cholera (AfDB 2011). MGDS II for 2011-2016 "recognizes that population dynamics and climate change influence all aspects of sustainable development, and calls for concerted efforts to address these issues in order for the country to achieve its development objectives" (AFIDEP and PAI 2012). Rapid human population growth in Malawi has led to large scale landuse changes, particularly

clearance of forested land for cultivation, weakening the natural buffers (such as forests) against variations in temperature, wind and distribution of rainfall, which is resulting in stronger effects of natural disasters such as floods and droughts (Palamuleni 2009). Land use and land cover change associated with population growth have led to reduced infiltration capacity and less root zone water storage, thus modifying the hydrological responses in catchments which now experience increasing runoff rates, greater drainage of water during the wet season, more high-flood events, and reduced dry season base flow (GOPA and Aurecon 2014). These events impact agriculture - for example, dry spells experienced early in the wet season, while high intensity rainfall during periods of germination and crop ripening causes waterlogging all of which result in critical impacts to the production of crops (Tadross et al., 2009). Changes in dry season base flow are particularly problematic for dry season irrigation (GOPA and Aurecon 2014). Table 6 presents a few examples of potential impacts of climate change on agriculture.

Event	Potential Impact
Cold periods becoming warmer and shorter; over	Increased yields in colder environments;
most land areas, days and nights becoming	decreased yields in warmer environments;
hotter (virtually certain)	increased outbreaks of new insect pests and
	pathogens; potential impacts on crop production
Heavy precipitation events increasing in	Damage to crops; soil erosion; inability to
frequency over most areas (very likely)	cultivate land owing to waterlogging of soils
Drought-affected areas increases (likely)	Land degradation and soil erosion; lower yields
	from crop damage and failure; loss of arable land
Intense tropical cyclone activity increases (likely)	Damage to crops
	· ·

Table 6: Examples of impacts on agricultural crop production from projected climate change

Source: Adapted from FAO 2013 (adapted from IPCC 2007 in FAO 2008)

Agriculture is the main source of livelihood for about 90% of Malawi's rural population, making their livelihoods highly vulnerable to the effects of climate change on rainfall (AfDB 2011). Malawi's economy is thus vulnerable to climate change since most of the population depends on climate sensitive agriculture and agricultural products (e.g. tobacco) are also the country's primary exports. Food security and poverty eradication efforts have been undermined by climate related hazards including droughts, dry spells, floods, and erratic rains, which have become increasingly unpredictable, intense and more frequent (AFIDEP and PAI 2012). The populations most vulnerable to climate change in Malawi includes women (particularly in female-headed households), children, the elderly, urban poor and inhabitants of lowlands or drought prone highlands (AFIDEP and PAI 2012). GoM has established the Ministry of Environment and Climate Change and issued a National Climate Change Policy to improve responses and adaptation to climate change.

3.16.3 Climate Change Adaptation and Resilience

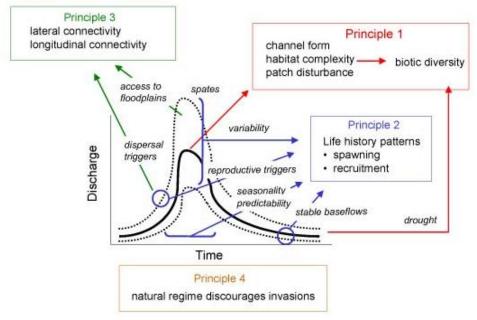
Adaptation to climate change requires a shift to "agricultural production systems that are more productive, use inputs more efficiently, have less variability and greater stability in their outputs, and are more resilient to risks, shocks and long-term climate variability" (FAO 2013). More climate resilient agriculture necessitates change practices of land, water, nutrients, and genetic resource management, towards more efficient use and conservation (FAO 2013). Climate change mitigation will also require a reduction in greenhouse gases emitted through agricultural production activities (FAO 2013). Climate Smart Agriculture (CSA) is proposed by FAO (2013) as a means for: "(1) sustainably increasing agricultural productivity and incomes; (2) adapting and building resilience to

climate change; and (3) reducing and/or removing greenhouse gases emissions". CSA approaches "identify and operationalize sustainable agricultural development within the explicit parameters of climate change... and requires site-specific assessments to identify suitable agricultural production technologies and practices" (FAO 2013). Some recommended agricultural approaches and practices adapted to climate change are detailed in Appendix 8. In the context of irrigation planning the practice of particular interest is water resource management. Effective irrigation planning is an important component of agricultural adaptation to climate change in Malawi where rain fed agriculture is highly vulnerable to variability in the timing, intensity and amount rainfall. Irrigation must take into the consideration potential variability in surface water availability and the need to balance water extraction for irrigation use with other demands for water including environmental flows.

3.17 Environmental Flows

Environmental flows, as defined in the Brisbane Declaration (2007), "describe the quantity, quality and timing of water flows required to sustain freshwater and estuarine ecosystems and the human livelihoods and well-being that depend on the these ecosystems." Alternative terms have been used to refer to environmental flow, such as in-stream flow, minimum flow, maintenance flow, ecological flow, ecological reserve, environmental reserve and riparian flow (Davis and Hirji 2003). The flow of water through river systems is a key driver of river ecosystem health and must be maintained to sustain fisheries and other sensitive organisms inhabiting the ecosystem. Environmental flows should take into consideration the natural variability of river flow, including such aspects as magnitude, frequency, duration, timing, and rate of change of flow events in rivers, as organisms inhabiting the river ecosystem are adapted to and often have developed lifecycles dependent on these natural flow features (O'Keeffe 2009).

Four key principles have been developed to describe the mechanisms that link river hydrology and aquatic biodiversity and thus potential ecological impacts of altered flow regimes (Bunn and Arthington 2002): "(1) flow is a major determinant of physical habitat in streams, which in turn is a major determinant of biotic composition; (2) aquatic species have evolved life history strategies primarily in direct response to the natural flow regimes; (3) maintenance of natural patterns of longitudinal and lateral connectivity is essential to the viability of populations of many riverine species; and (4) the invasion and success of exotic and introduced species in rivers is facilitated by the alteration of flow regimes" (Figure 4).



Source: Australian Rivers Institute, n.d.

Figure 4: Principles describing the link between river flows, ecosystem habitat, and aquatic biodiversity

Environmental Flow Assessment (EFA) is used to estimate the quantity and timing of flows required by aquatic ecosystems. Flow regime can be categorized into four levels of flow: (1) subsistence flow, needed during drought periods for provision of minimal aquatic habitat and maintenance of tolerable water quality; (2) base flow, adequate to sustain the river's biota and abiotic components in a healthy state; (3) high flow, which remains in the river channel, washes sediment from the river bed, enhances the quality of the river following a long period of base flow, and provides habitat connectivity for organisms along the stream length; and (4) overbank flow, which connects the main river with its floodplain, restructures the channel and floodplain, transports nutrients to riparian vegetation and recharges groundwater (NRC 2005). The timing of these flows is important as floods and low flows provide environmental cues important to lifecycles of biota of the river ecosystem (NRC 2005). Environmental flows need to be set to sustain river ecological functions and to protect the services and values derived therefrom (Table 7); however, quantifying and predicting how much water can be abstracted without damaging the fisheries and ecological systems has been a challenging task.

Environmental flows need to be set by considering scientific information and in consultation with the community that use the river as a resource. Natural resource managers and development planners use environmental flow assessments to acquire EFR information needed to make informed decisions about water management that preserves ecological functions important for sustainable social and economic development. The environmental flow decision making process needs to be considered as both scientific and social (Gippel and Speed 2010). Environmental flows may need to be large if a community wishes a river to be close to natural. Safeguarded and planned releases of environmental flows are an important measure for mitigating negative impacts to river ecology caused by changes in the natural river flow. It is important to recognize that to improve and sustain river ecosystem functions and health, environmental flows need to be considered in conjunction with other environmental management and mitigation measures such as catchment management and water quality improvement (Davis and Hirji 2003).

Table 7: Valued river features protected by p	provision of environmental flows
---	----------------------------------

	d river features protected by provision of environmental flows		
Aquatic	Freshwater fish are a valuable source of	Flows to maintain physical habitat and	
animals	protein; macro invertebrates are important	suitable water quality, transport organic	
	components of the food web	matter and nutrients, allow movement of	
		migratory fish, and serve as life-cycle cues	
		(e.g. floods to stimulate spawning runs)	
Riparian	Stabilizes river banks, provision of food and	Flows to maintain soil moisture levels in	
vegetation	firewood for people and habitat for animals;	river banks; floods to deposit nutrients	
	buffers the river against nutrient and	and sediments on river banks; flows to	
	sediment inflows	transport and distribute seeds	
River sand	Used for construction	Flows to transport and separate sand from	
		silt and clay soils	
Aquifers and	Maintain the perennial nature of rivers by	Flows to recharge groundwater (aquifers)	
groundwater	providing water during the dry season		
Floodplains	Support fisheries and flood-recession	on Floods that inundate floodplains at	
	agriculture	ecologically appropriate times of the year	
Aesthetics	Sounds of running water, clean streams,	Flows that maintain aesthetic values	
	presence of wildlife		
Recreation and	Clean water for swimming and bathing;	Flows that flush sediments and algae,	
culture	support fisheries and other culturally	maintain water quality, and sustain	
	important organisms.	fisheries	
Ecosystem	Maintain the capacity of aquatic ecosystems	Flows that maintain ecosystems	
services	to regulate ecological processes such as	functioning and biodiversity	
	water purification, flood attenuation		
Overall	Desire to minimize human impacts and	Flows that maintain river health, promote	
environmental	conserve biodiversity and natural systems	water quality, sustain aquatic biodiversity,	
	for future generations	and support sustainable development	
protection	for future generations	and support sustainable development	

Source: Adapted from Davies and Hirji 2003

3.17.1 Environmental Flow Assessment Approaches and Methods

Multiple approaches and methods for environmental flow assessment have been developed over the years, yet there is no consensus on a single best methodology for assessing environmental flow requirements. Tharme (2003) describes the existence of around 207 different environmental flow assessment methods used in 44 countries around the world. The decision of which method to adopt is to some extent dependent on resources (i.e. financial, time, data, and human resources) available for the assessment (Lagerblad 2010). The objective of environmental flow assessment should be to relate the ecological health of a river to an environmental flow regime or to recommend a flow regime that will maintain river health.

In determining environmental flow requirements, existing river flow regimes altered by human impacts is often compared with natural flow regimes of rivers as simulated from past hydrographs (Botter *et al.* 2010). Many EFA methods are complicated processes requiring years of studies and data collection on flows and ecology, catchment assessment and stakeholder consultation (Atkins 2011). Common approaches to assessing environmental flows as reviewed by Tharme (2003) can be categorized as:

- **Hydrological**: use of hydrological data (historical monthly or daily flow records) to make (minimum) environmental flow recommendations that will maintain river health at a designated level; Hydrological methods are typically adopted for planning level environmental flow determination;
- **Hydraulic Rating**: use changes in simple hydraulic variables (e.g. water depth, velocity, wetted perimeter) across a single river cross-section as a surrogate for habitat factors that might limit selected riverine biota;
- Habitat Simulation: assess environmental flows from modelling the suitability of physical habitat available to selected species under different flow regimes (integrated hydrological, hydraulic and biological response data); Habitat Simulation requires input from a multidisciplinary team of scientists and sociologists in order to recommend environmental flows;
- Holistic: identify important flow events and the relationship between flow and ecological, geomorphological and social responses. Holistic methods incorporate elements of the hydrological, hydraulic and habitat simulation methods and require input from a multidisciplinary team of scientists and sociologists in order to recommend environmental flows. The holistic approach attempts to consider the entire ecosystem and seeks to balance environmental flows with the water needs of users (Gippel and Speed 2010). An in-depth review of environmental flow assessments with an emphasis on the holistic approach is provided by Arthington et al. (2004).

Acreman and Dunbar (2004) grouped environmental flows methods into four classes: i) look-up tables, ii) desk-top analysis, iii) functional analysis, and iv) habitat modelling (see Table 8).

Environmental flow assessment method	Characteristics of each environmental flow assessment method
Look-up tables (e.g. Tennant Method, Flow Duration Curve Analysis (e.g. Q ₃₀), Aquatic Base Flow Method (e.g. minimum monthly flow of 10 year drought period) and the 7Q10 methods)	Worldwide the most commonly applied methods to define target river flows are empirical "rules of thumb" based on simple indices; based on hydrological analysis with limited ecological considerations; based on statistical properties of the natural flow regime; an often used indicator is the Q ₉₅ Index, which is the flow that is equal or exceeded for 95% of the time; another indicator is the mean annual minimum flow; also the Tennant approach, which sets 10% of the mean annual minimum flow as the minimum required for poor quality of habitat and aquatic species survival, 30% is required for a satisfactory quality of habitat and aquatic species survival, This method has low confidence but is quick and easy.
Desktop analysis (e.g. Range of Variability Approach, Variable Monthly Flow Method, and Desktop Reserve Model)	Use existing data such as river flows from gauging stations and/or fish data from regular surveys; can be sub-divided into those based purely on hydrological data, those that use hydraulic information (such as channel form) and those that employ ecological data; examine the whole river flow regime rather than pre-derived statistics; maintain integrity, natural seasonality and variability of flows, including floods and low flows; long time series of data required.

 Table 8: Characteristics of environmental flow assessment methods

Functional analysis (e.g. Building Blocks Method (BBM), Expert Panel Assessment Method, Scientific Panel Approach, Benchmarking Methodology)	Build an understanding of the functional links between all aspects of the hydrology and ecology of the river system; take a broad view and cover many aspects of the river ecosystem, using hydrological analysis, hydraulic rating information and biological data; take an integrated approach that uses a range of different experts (hydrologist, hydro-geologist and geomorphologist and biologists (e.g. aquatic entomologist, botanist, fish biologist). Consider that riverine species are reliant on basic elements (building blocks) of the flow regime, including low flows and floods that maintain the sediment dynamics and geomorphological structure of the river; expensive to collect all relevant data and to employ wide range of experts.
Habitat modelling (e.g. Physical Habitat Simulation System (PHABSIM) and Downstream Response to Imposed Flow Transformations (DRIFT))	Use data on the habitat of target species to determine ecological flow requirements; the relationship between flow, habitat and species can be described by linking the physical properties of river stretches, e.g. depth and flow velocity, at different measured or modelled flows, with the physical conditions that key animal or plant species require. Established functional relationships between physical habitat and flow are linked to scenarios of river flow; evolved from steady-state analysis of flows for given levels of habitat to time-series analysis for the entire flow regime in the river; expensive to collect the required hydraulic and ecological data; data intensive and time consuming.

Source: Dyson et al. 2003

3.17.2 Importance of Considering EFR for Irrigation Planning in Malawi

Extraction of irrigation water from surface water bodies such as streams and rivers reduces the volume of flows in the stream in reaches downstream of the water extraction point, though some of the irrigation water may eventually drain back into the system further downstream (Figure 5). Irrigation using groundwater can also affect the movement of water between surface and groundwater sources and thus may also impact flows in streams and rivers; however, groundwater resources in Malawi are fairly limited and not likely to serve as a major contributor of water for large scale irrigation (Atkins 2011). Irrigation planning should take into consideration environmental flow requirements in assessing the volume and temporal availability water resources for potential irrigation. Environmental flow determines the volume of water which should be kept in the river ecosystem and thus also the amount of water that could be sustainably extracted irrigation. Environmental flow requirements thus need to be assessed and estimated for the rivers in Malawi as an important feature of water resource management and planning.

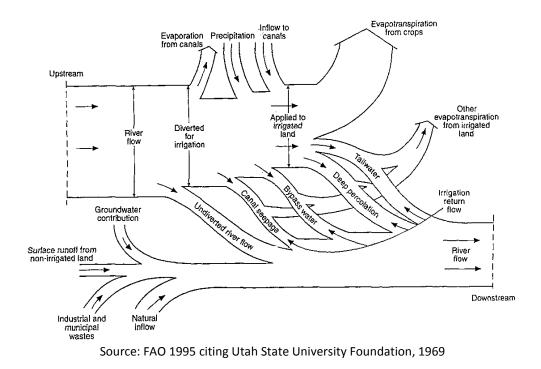


Figure 5: Conceptual diagram of irrigation related inflow and outflows.

Table 9: Irrigation-related actions/infrastructure impacting flows and potential consequences for
aquatic ecosystem

Action	Impact on Flow	Potential Ecosystem Consequences
Irrigation	Dry-season low flows	Can result in higher flows in the dry season than in the wet season.
flows (using	increased, and seasonal	Hydraulic and thermal conditions can become mismatched with life-
the river as a	variability reduced.	cycle requirements, causing species to decrease in numbers and
conduit)		abundance. Pests are often able to take advantage of such
		environmental conditions and increase in abundance.
River	Frequency and duration	Reduces habitat availability and restricts movement of aquatic
diversion	of floods reduced	animals, thus increasing competition for space and vulnerability to
		predation. Increases diurnal temperature fluctuations, concentrates
		effluents, and can lead to toxic algal blooms
Dams	Frequency and duration	Flood cues that trigger fish spawning or seed germination may
	of floods	occur at the wrong time of the year or not at all, resulting in a
		failure to produce new generations of individuals. Reduced wetting
		of banks stresses riparian vegetation and reduces establishment of
		seedlings. Bank stability is weakened and soil erosion increases.
		Reduced flows into estuaries reduce access for marine fish using
		estuaries as nursery areas. Reduced flooding of riparian wetlands
		and floodplains cause loss of fisheries and other attributes.
Deforestation	Energy of medium/large	Increases bank and bed erosion, which alters the available habitat
of catchment	floods increased; dry	for aquatic species. Reduces habitat availability in the dry season.
	season flows decreased	Increases the risk of animals being washed away.
Afforestation	Wet and dry season low	Reduces flood cues that trigger fish spawning or seed germination,
of catchment	flows reduced and small	and decreases wetted habitat through the year.
	floods attenuated	a: Adapted from Davies and Hirii 2003

Source: Adapted from Davies and Hirji 2003

3.17.3 Comparison of EFA Methods for Irrigation Planning in Malawi

Several alternative methods for conducting environmental flow assessments (EFAs) in the context of the rivers in Malawi were reviewed by the consultant. The choice of EFA methods considered is influenced by the availability of resources (both human and financial) and data, as well as the objectives of the irrigation planning process. Establishing accurate ecological requirements for water resources is essential for ensuring that the prescription and allocation of water does not lead to serious environmental impacts. Given the lack of ecological and biota data needed to conduct complete holistic environmental flow assessment methods involving habitat modelling and functional analysis, readily feasible EFA assessments for Malawi are limited to hydrological approaches using look-up table and desktop analysis methods. Six hydrologically-based EFA methods, including methods adopted in Malawi's Water Resource Investment Strategy (Atkins 2011) and Water Resources Master Plan (JICA 2014), were compared by the Consultant for the rivers in the delineated water resource areas (WRAs) of Malawi (see Table 10).

Environmental flow assessment method	Category of Hydrological Method	Description of the environmental flow recommended	Adopter in Malawi (context)
Tennant Method: 10% of MAF	Look-up table	10% of the mean annual minimum flow is set as the minimum required to maintain at least poor quality habitat and aquatic species survival	Northern Region Water Board;
Modified Tennant Method: 25% of MMF	Look-up table	25-30% of the MAF is estimated by some experts as the minimum flow required for satisfactory quality of habitat and aquatic species survival. Here we adopted a modified approach using 25% of mean monthly flow.	SMEC (for comparison)
Minimum Monthly Flow of the 10-Year Drought Period	Look-up table	The mean annual minimum flow is an empirical "rule of thumb" determination based on hydrological analysis.	Blantyre Water Board; Lilongwe Water Board
Flow Duration Curve Analysis Method: Q90 Index	Look-up table	Q90 is the river flow that is equalled or exceeded for 90% of the time period under consideration. Q90 index is based on hydrological analysis, specifically analysis of the statistical properties of the natural flow regime.	JICA (Water Resource Master Plan)
Desktop Reserve Model (DRM) Method	Desktop analysis	EFRs are specified based on modelled hydrological index and existing catchment condition for each WRA, with EFRs specified for dry and wet season (Table 6).	Atkins (Water Resources Investment Strategy)
Modified Variable Monthly Flow Method (VMF)	Desktop analysis	The VMF method allocates EFRs as percentages of MMF for low, intermediate and high flow seasons of the year. A modified VMF was used, where low and high flow percentages were set for each WRA to reflect the shape of the flow curve, varying the EFRs recommended by Atkins based on DRM method. Annual EFR averaged 32% of MAF, the same annual EFR average as Atkin's DRM.	SMEC (for comparison)

Table 10. Alternative EE/	1 mothods applied to	Malawi contaxt	for comparison
Table 10: Alternative EFA	A methous upplied to	IVIUIUWI COIILEXL	

The methods used are listed in Table 11, and the actual monthly flows represented in APPENDIX 4: HYDROLOGY

Table 11: EFA methods used for the PIA comparisons

Method	System	Curve of Flow
EFR-WRIS	Desktop Reserve Method (WRIS)	Step
10% MAF	Using Tennant 10% of mean Annual Flow for 12 months	Flat
25% MMF	Using Tennant 25% of mean Monthly Flow for 12 months	Variable
Min MF	Using the minimum Monthly Flow for 12 months	Flat
EFR-VMF	Variable Monthly Flow (VMF) (modified WRIS)	Variable
Q ₉₀ (EFR 90%)	Using the 10 year drought flow	Flat
Q ₉₃ (EFR 93%)	Using the 15 year drought flow	Flat
Q ₉₅ (EFR 95%)	Using the 20 year drought flow	Flat

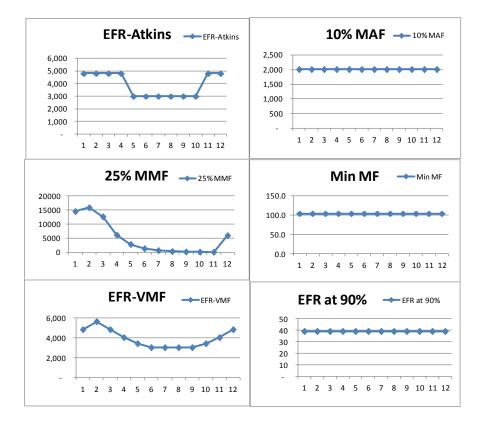


Figure 6: Plots depicting 6 methods of EFR

Based on alternative EFA methods including the Desktop Reserve method used by Atkins (top left), the Q_{90} method used by JICA for the Water Resource Master Plan (top right), the 10% of MAF based on Tennant's method as used by SMEC for identification of potential irrigation schemes to be included in Irrigation Master Plan (middle row, left), Minimum Monthly Flow as adopted by Lilongwe and Blantyre Water Boards (middle row, right), 25% of MMF (bottom left) and Variable Monthly Flow Method (bottom right) included as an alternative EFA methods for comparison.

The results of these assessments are given in the Section 5.5.1 on PIA.

4 **BIOPHYSICAL PROFILE**

4.1 Overview

Any successful planning process must take into account a considerable quantity of basic data of many types. A master plan for irrigation, for example, must include not only biophysical data but administrative, social and economic data as well. It is very important to establish at an early stage how the data are to be collected and utilised so that meaningful and practical recommendations can be made. GIS, the principal tool selected for obtaining and processing data in this study was applied in three areas:

- Data collection and storage. All electronic or physical data acquired digitally or by digitisation from paper maps were stored in a common database using a common coordinate system.
- Data conversion and mining. Much of the data that referenced geographic information was received in tabular form. Because these data were converted into map format to facilitate analysis, the IMP documents contain more maps and fewer tables.
- Data analysis. GIS allowed both stored and converted data to be combined into an explicit analysis.

4.2 Administrative & Infrastructure Data

The IMP covers the whole Nation. The administration is divided into three regions, north, central, and south. These are further dissected into eight agricultural development divisions (ADD), and then into 28 districts. The smallest unit of administration is the traditional authority (TA), and there are 208 TAs. For the purpose of registration, these TAs are divided into enumeration areas (EA) and there are 9,235 of these.

All hydrological planning in Malawi is based on the Water Resource Area (WRA), see Figure 8, since this represents individual catchments. The reasons behind selecting water catchments are that they are natural hydrological boundaries, where their size is manageable and represent homogeneous parameters within themselves. The total number of WRAs is 17 but two will not be included in the IMP because these are part of islands in Lake Malawi. The next hydrological subdivision is the Water Resource Units (WRU) and these are 78. A representation of these administrative units is given below in Figure 7, with the boundaries down to district and WRA in Figure 8.

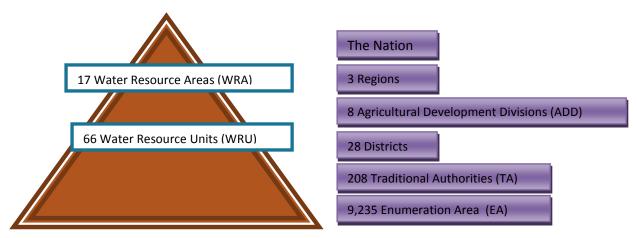


Figure 7: The Physical Planning Units

Based on the most recent census in 2008 and the annual growth rate of 2.8% the population of the country is about 15.4 million in an area of 118,000 km². The density and distribution of population is of prime importance in the location of irrigation schemes and because irrigation development is dependent on sufficient markets to support the financial viability. The population for each EA is available and shows the spatial distribution of population. This aspect will be used in the ranking and selection of schemes, as expanded in Section 6.4.

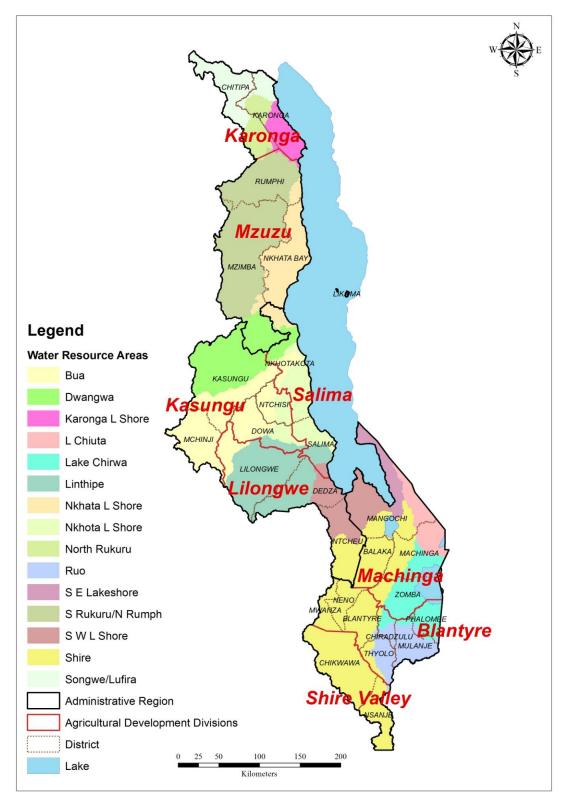


Figure 8: Region, ADD, District and Water Resource Areas, WRA (Source: MASDAP)

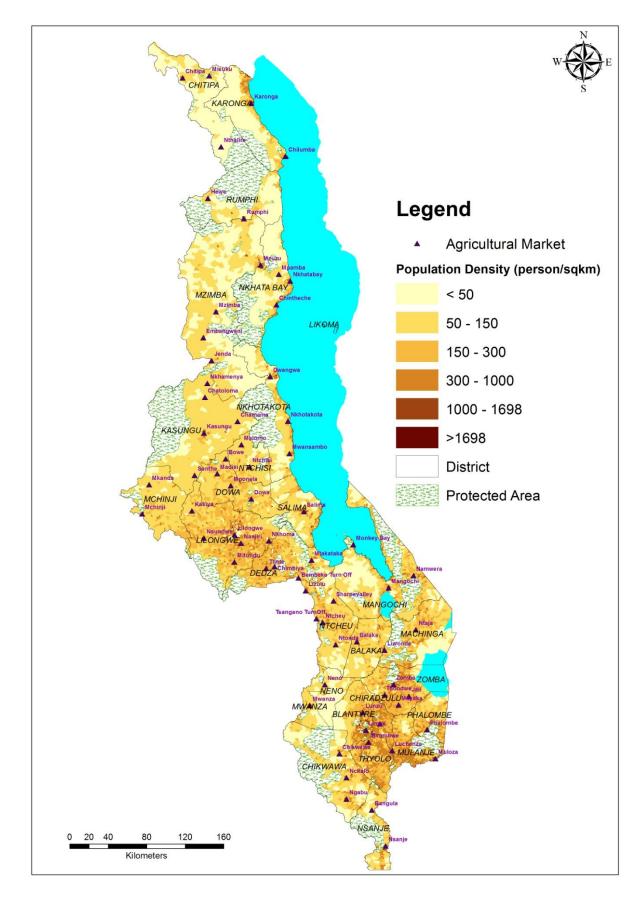


Figure 9: Population Density with Market Centres (Source: NSO, 2008)

4.3 Infrastructure

Malawi is blessed with good infrastructure in the form of a network of asphalt roads, and other roads. Self-help road construction has meant the rural roads are reaching every part of the country. In addition there is 820 km of railway lines, of which some are not functional, like the section of Mchinji. But new rail networks are being constructed connecting across the country to Mozambique coast.

There is also a network of power distribution and production. Unfortunately this aspect is lagging behind development and causing power outages. The largest consumer of power is the Illovo Sugar Estate at Nchalo and they pump all their irrigation water. However, the vast resource of water available is relatively limited because electricity, which forms the cheapest form of power, is lacking in many locations suitable for pumped irrigation.

Table 12: Road Class Length

Road Class	Length
Main Road	3,511
Secondary Road	2,804
District Road	2,560
Tertiary Road	3,874
Other Roads	78,891

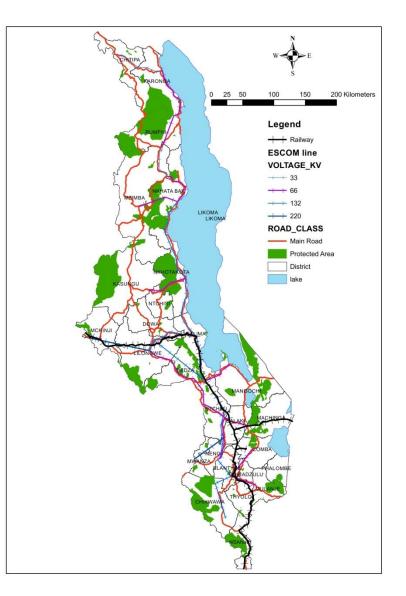


Figure 10: National Infrastructure Source(MASDAP)

4.4 Livelihood Zone Descriptions

Descriptions of Zones⁶ highlight the variations in climate, agriculture, income and employment. These zones harmonise well with the other zones developed later in the plan.

No.	Livelihood Zone	Population	% of total
1	Central Karonga	44,516	0.37%
2	Chitipa Millet and Maize	116,402	0.98%
3	Kasungu-Lilongwe Plain	3,236,493	27.11%
4	Lake Chilwa – Phalombe Plain	1,161,418	9.73%
5	Lower Shire Valley	648,358	5.43%
6	Middle Shire Valley	416,254	3.49%
7	Misuku Hills	36,289	0.30%
8	Mzimba Self-Sufficient	430,506	3.61%
9	Nkhata Bay Cassava	291,135	2.44%
10	Northern Karonga	111,720	0.94%
11	Northern Lakeshore	111,070	0.93%
12	Phirilongwe Hills	211,697	1.77%
13	Rift Valley Escarpment	1,167,578	9.78%
14	Shire Highlands	1,095,667	9.18%
15	Southern Lakeshore	505,979	4.24%
16	Thyolo-Mulanje Tea Estates	669,816	5.61%
17	Western Rumphi & Mzimba	139,250	1.17%
18	Not Zoned (Major Urban area)	1,543,786	12.93%
	Total	11,937,934	

Table 13: Population by Livelihood Zone⁷

Table 14: Livelihood Zone Summary

Livelihood Zone	Food Crops	Income Sources	Livestock
1. Central Karonga	Maize, Cassava, Sweet	Food crops, Livestock,	Cattle, Pigs
	Potato	Other	
2. Chitipa Millet and	maize, sweet potatoes,	Food crops, Livestock,	chickens, guinea fowl,
Maize	tobacco, cassava,	ganyu	goats
	groundnuts, beans and		
	finger millet.		
Kasungu Lilongwe	Maize	Tobacco	Cattle, Goats
Plain			
4. Palombe Plain/Lake	Maize, Pulses, Rice	Other, Food crops	Goats, Pigs
Chilwa			
5. Lower Shire Valley	Maize, Rice, Sorghum,	Food crops, Cotton,	Cattle, Goats
	Millet	Livestock sales	
6. Middle Shire Valley	Maize, Pulses, Rice	Food crops, Other, Cotton	Cattle (few), Goats
8. Mzimba Self-	Maize, Cassava	Tobacco, Food crops,	Cattle, Goats
Sufficient		Livestock	
9. Nkhata Bay Cassava	Cassava, Maize	Food crops, other	Cattle (few)
Zone			

⁶ Malawi Baseline Livelihood Profiles, Version 1 *September 2005, Malawi National Vulnerability Assessment Committee. Sept-2005

⁷ Source: NSO Population Projections and MoAIFS, Populations by EPA. Sept-2005

11. Northern	Cassava, maize, rice,	Paddy, fishing, other	little
Lakeshore Livelihood	bananas		
Zone			
12. Phirilongwe Hills	Maize, Cassava, Pulses	Tobacco, cotton, Groundnuts	little
13. Rift Valley	Maize, Groundnuts,	Cotton, ganyu other	Goats, Cattle (few)
Escarpment	S. Potatoes, Cassava, Rice,		
	Cotton		
14. Shire Highlands	Maize, Cassava	Food crops, other	Goats
15. Southern	Maize, Rice	Fishing, Fishing ganyu, Fish	Goats
Lakeshore		trading	
16. Thyolo Mulanje	Maize, Bananas	Estate work, Banana sales,	Insignificant
Tea Estates		Fruit and vegetables sales	
17. Western	Maize	Tobacco	Pigs
Rumphi/Mzimba			

Central Karonga: A relatively productive maize and cassava zone that attracts migrant labour from other parts of the country in most years. Less dependent on maize than other northern zones. Livestock holdings, especially of cattle, are high by national standards. Cash incomes are low, however, since tobacco is not grown and the zone is far from the country's larger urban markets.

Chitipa Millet and Maize: A less productive zone as the area is susceptible to unreliable rainfall Major crops grown in the zone include maize, sweet potatoes, tobacco, cassava, groundnuts, beans and finger millet. Millet is grown using the slash and burn system, a system that is being discouraged by government and has resulted in the crop becoming no longer the second largest in the food basket. Households also keep chickens, guinea fowl, goats and, for the 'middle' and 'better-off' only, cattle. Many 'poor' households do not have goats.

Kasungu Lilongwe Plain: This is a relatively productive but undiversified maize and tobacco zone. In an average year the zone produces a surplus of food and maize, groundnuts, sweet potatoes and soya beans are sold out of the zone, mainly to Lilongwe. Tobacco is the single most important cash crop, providing the majority of income for most households and explaining why incomes in the zone are relatively high compared to elsewhere in the country.

Palombe Plain/Lake Chilwa: Like the neighbouring Shire Highlands zone, this quite densely populated zone produces roughly enough to feed itself in most years. Income generating opportunities are equally limited, so that food crops are again sold post-harvest to obtain cash, and have to be replaced by purchases later in the year. Crop production is more diversified than in the Shire Highlands, with maize, rice and pulses the main staple food crops grown.

Lower Shire Valley: This hot dry lowland zone is nonetheless relatively productive by the standards of southern Malawi. A variety of crops are grown during both the main and winter seasons, with winter crops cultivated in wetlands beside the Shire River. Cotton is the zone's major cash crop. Cattle holdings are significant in the zone. The zone benefits from good access to neighbouring Mozambique, a source of relatively cheap maize in both good and bad years.

Middle Shire Valley: This is a relatively dry mid-lowland area with winter cropping and fishing along the Shire River. It is similar to a number of other southern zones in that total production at zone level is enough to achieve rough self-sufficiency in staple food. Quite a high proportion of production is sold post-harvest by most households however, and this has to be replaced by purchases later in the

year. A range of crops are grown, including cotton, but low prices limit the income from this important cash crop.

Mzimba Self-Sufficient: This is a relatively diversified zone, with food and income generated from a variety of sources. Good yields are obtained for a range of crops, of which maize and cassava are the most important. There are three main sources of income for the zone: sale of food crops, sale of livestock and sale of tobacco. Cattle holdings are significant. Tobacco is grown by most households, although in smaller quantities than elsewhere, with the result that the zone is less dependent upon this one crop than other tobacco growing areas.

Nkhata Bay Cassava Zone: With high rainfall but poor soils, cassava is the dominant crop in this zone. The zone can be characterised as "food-rich but cash-poor", since there are few sources of income available besides the sale of crops, and there is only a limited market for the bitter variety of cassava grown in the zone. Maize, rice and bananas are grown in addition to cassava, and the sale of these also contributes significantly to local incomes. Given its drought resistance, cassava plays a key role in ensuring zone food security, with the zone attracting migrant labour from other zones which are periodically affected by food shortages.

Northern Lakeshore Livelihood Zone: The zone covers a thin strip of land with a width of approximately 5-6 km, extending from the lakeshores of Nkhata Bay Boma to the Nkhotakota-Salima boundary. Cassava, maize and rice are the major food crops in the zone. The zone also grows quite a lot of bananas, which are mostly for sale. However, the bunchy top disease has in recent years almost wiped out the banana crop in the zone. Selling paddy and fishing are the main economic activities in the area. 'Poor' households earn income from fishing ganyu for the middle or better-off. Normally, cassava and maize complement each other, with maize providing food for the first three months after harvest.

Phirilongwe Hills: The Phirilongwe Zone covers most of the upland areas of the western half of Mangochi district. Normally, the zone receives significant amounts of rainfall, 800mm to 1000mm, which frequently causes water logging and flooding problems in some years in the low-lying areas. Maize is the main staple grown while tobacco and cotton are important cash crops for the area. Groundnuts are also grown for cash, especially for poor households, whose ability to grow tobacco is limited by their lack access to inputs, especially fertilizer. Winter crop production is not very significant in the zone. In normal years, the poor and middle wealth groups obtain 50-55% and 70%, respectively, of their annual food energy requirements from their own crop production. The rest of their needs are acquired through purchases and, for the poor, through ganyu. The 'better-off' households in the zone are able to exceed their food requirements through their own production in normal years.

Rift Valley Escarpment: This zone stretches along the slopes and foot of the western rift escarpment from south-east Nkhotakota district through Dedza and Ntcheu in Central Region down to Neno district in Southern Region. It is a relatively low-lying area characterised by high temperatures, especially during the summer months of August to September. Cotton is the main cash crop in the area. The area is generally food secure with the 'poor' households being able to meet almost all (97%) their minimum food requirements with 'middle' and 'better-off' wealth getting above their minimum food requirements during normal years. Livestock, mainly goats, play a very important role as a source of income for buying food. Cattle are also important but are mainly confined to the

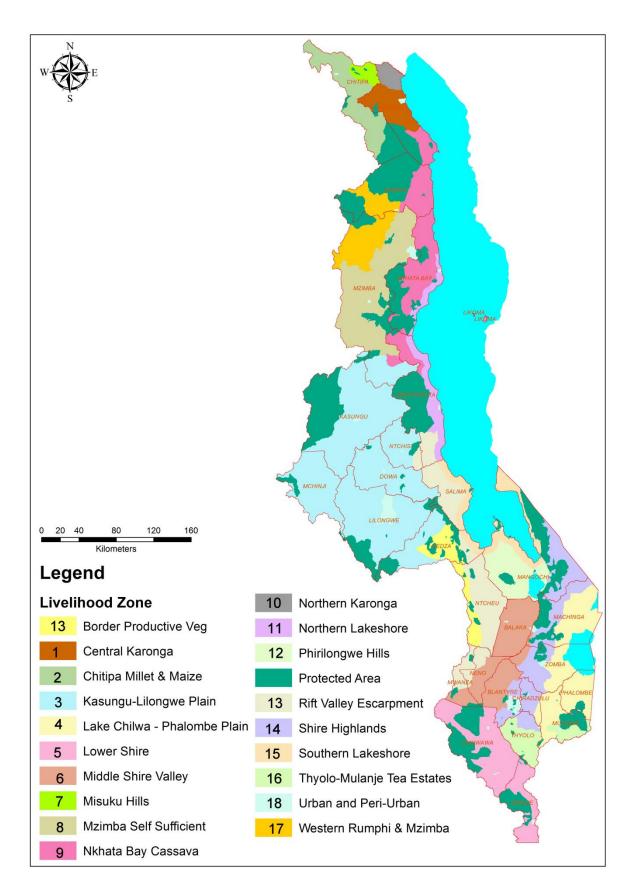
'better-off' households. The 'poor' households also depend heavily on ganyu to obtain cash to buy food.

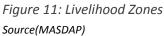
Shire Highlands: Landholdings are small in this most densely populated zone in the country. The zone produces roughly enough to feed itself in most years. However, income generating opportunities are limited and many households sell quite a high proportion of their production postharvest to obtain cash, becoming heavily dependent on the market later in the year. Crop production is relatively undiversified, with quite heavy dependence upon maize supplemented to a limited extent by cassava.

Southern Lakeshore: This is the principal fishing area of Malawi, with the shallow waters to the south of the lake favouring the participation of many small scale fishermen. Fishing dominates the economy, generating income through fish sales, ganyu and trading in fish. Crop production is also important but is insufficient to cover local food requirements in most years, a situation that is made worse by the post-harvest sale of crops by many households.

Thyolo Mulanje Tea Estates: This zone is dominated by large tea estates, which generate both formal employment and casual labour for a majority of households in the zone. Landholdings for the majority are very small and the zone is a food deficit area with a high dependence upon food purchase. The zone benefits from good access to neighbouring Mozambique, a source of relatively cheap maize in both good and bad years.

Western Rumphi/Mzimba: Cropping patterns are relatively undiversified, with a heavy reliance on just two crops; maize and tobacco. The zone produces just about enough to feed itself in an average year, so that crops sold out of the zone post-harvest have to be replaced by imports later in the year. Incomes tend to be higher than in non-tobacco-growing zones, but there is little to fall back on should the tobacco crop fail. There are above average opportunities for collecting wild foods, given the proximity to Nyika National Park and Vwaza Game Reserve. The zone also benefits from its proximity to the neighbouring Nkhatabay Cassava Zone, a potential source of employment in bad years.





4.5 Agriculture

4.5.1 **General Crop Production**

The main food crop is maize, which accounts for nearly 90 percent of the cultivated land, supplemented by sorghum, millet, pulses, rice, root crops, vegetables and fruits. Industrial export crops grown by smallholders include tobacco, cotton, paprika, rice, groundnuts and coffee. The main estate-grown crops are sugar, tobacco, coffee and tea. Malawi is the second largest producer of tobacco in Africa. Tobacco is an important crop that provides much of Malawi's foreign currency requirements. Maize, rice, sorghum, pearl millet and finger millet are the main cereal food crops grown by the population for food security and surplus sold along with vegetable crops like tomatoes, cabbage and fruits including citrus. Legumes such as beans, groundnuts, soya, cowpeas and pigeon peas are grown not only as food crops but also for cash. Chilli peppers (Capsicum) are an emerging cash crop for export. Root crops and tubers such as cassava, sweet potato and Irish potato are grown for food and cash crops.

4.5.2 Irrigated agriculture

Irrigated land in Malawi in 2014 stood at 104,000 hectares. Out of the total irrigated land, private estates contribute about 46 per cent (based on 2014 figures). While the irrigated land under private estates has shrunk by a mere 2% between 2006 and 2014, area under smallholders has grown by almost 157% during the same period (see Table 15). This could be enough evidence that there is more interest by the smallholders to engage in irrigated farming for economic development and food security.

Sector	2006	2007	2008	2009	2010	2011	2012	2013	2014	
Private Estates	48,360	48,360	48,360	48,360	51,000	48,382	49,340	50,000	47,500	
Smallholder Schemes	18,210	25,114	29,640	33,249	39,000	42,181	43,182	44,209	56 <i>,</i> 500	
Total 66,570 73,474 78,000 81,609 90,000 90,563 92,522 94,209 104,										
Source: Department of Irrigation Appual Papart for 2014										

Table 15: Irrigated Area by Sector in Hectares (2006 -2014)

Source: Department of Irrigation Annual Report for 2014

Irrigation is done under two systems of production, estate based on freehold or leasehold tenure and smallholder farmers based on customary tenure. There has been a significant increase in smallholder irrigation over the last few years (240% in 10 years), with big jumps in 2007 through 2008. Part of this may be due to increased ability of collect data on irrigated area, but mainly due to the campaign to use treadle pumps for small holder irrigation. The distribution of technologies used in smallholder irrigation is: Treadle pumps 12,800 ha (29%), watering cans 3,100 ha (7%), motorised pumps 3,500 ha (8%), and gravity 24,700 ha (56%).

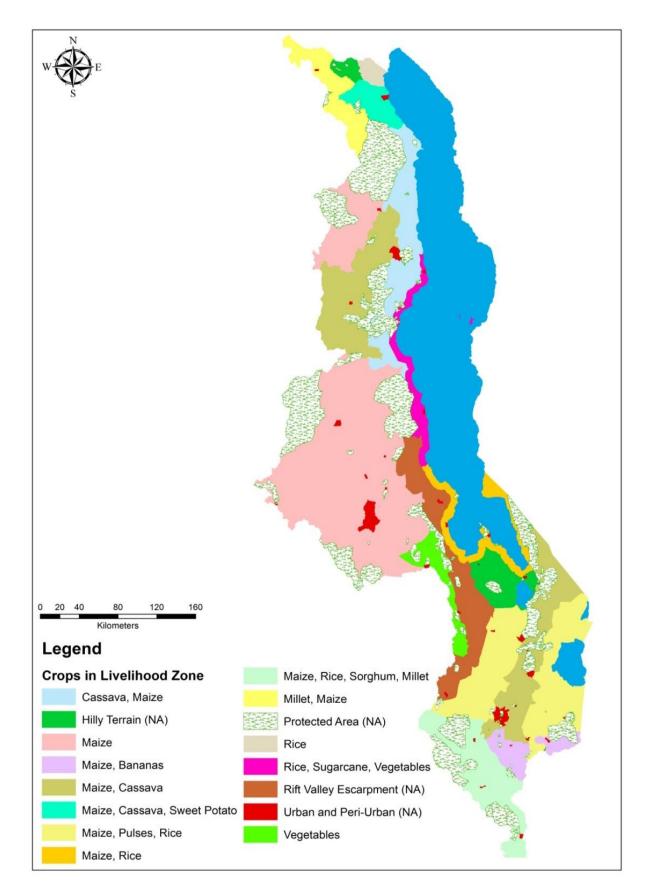


Figure 12: The Main Crops Produced Across the Seven Agro-Climatic Zones Source(IMP)

4.5.3 Relief and Physiography

According to relief the country has been divided into five main physiographic regions (Reynolds, L; 2010), the Highlands, Escarpments, Plateaux, Lakeshore and Upper Shire Valley, and the Lower Shire Valley (Figure 13). The details are described below:

The Highlands: These consist of isolated mountains between 1,320-3,000 masl. Extensive highland plateaux are found in the Nyika, Viphya and Mulanje, while Dedza and Zomba are more isolated. Slopes can become precipitous, and soils are predominantly leached latosols.

The Escarpments: These are associated with major fault lines along the edge of the Rift Valley, running from Karonga in the north to Nsanje in the south. They are also found around the highland plateaux and mountains. Soils are predominantly thin latosols.

The Plateaux: Three quarters of Malawi consists of plateaux at elevations of 750-1300 masl. The topography is flat to rolling, with scattered rock inselbergs. The soil is deep well drained latosols on higher, with poorly drained sand and clay in the hollows. Poorly drained hollows are locally called dambos.

The Lakeshore and Upper Shire Valley: Lakeshore plains occupy 8% of the total land area, at 465-600 masl. The land is flat to gently undulating, with deep calcimorphic soils in the hollows. The upper Shire River flows through a broad flat valley. Soils are similar to those along the lakeshore. Mopanosols are found in some areas along the river.

The Lower Shire Valley: The lower Shire extends from Kapachira falls to Nsanje mostly at less than 180 masl. The river flows through two marshes with extensive areas of hydromorphic soils. To the east of the river, up to the Thyolo escarpment, soils are medium to coarse textured alluvial and colluvial. To the west there is a broad plain with vertisols and grey brown earths, rising towards the western escarpment. Some areas of saline soils are found.

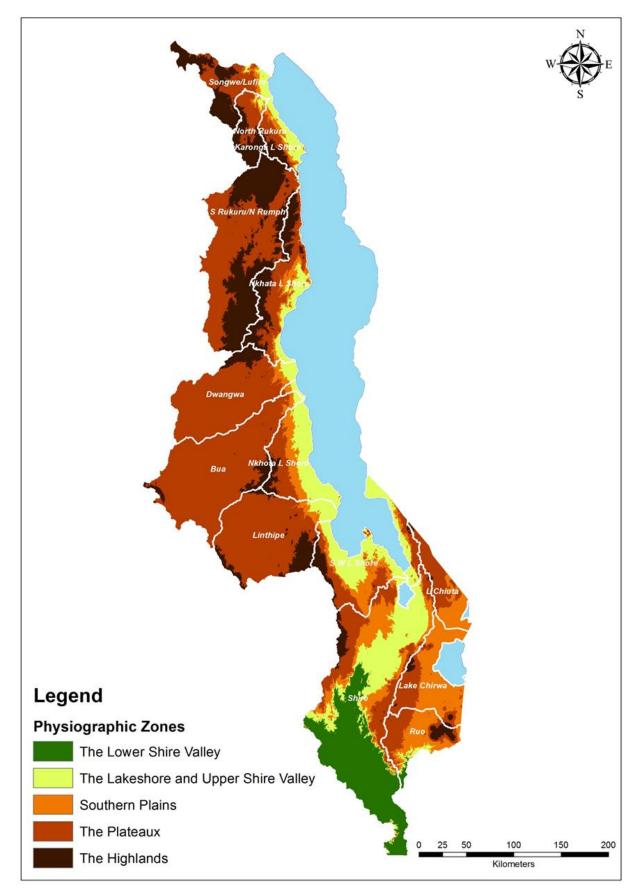


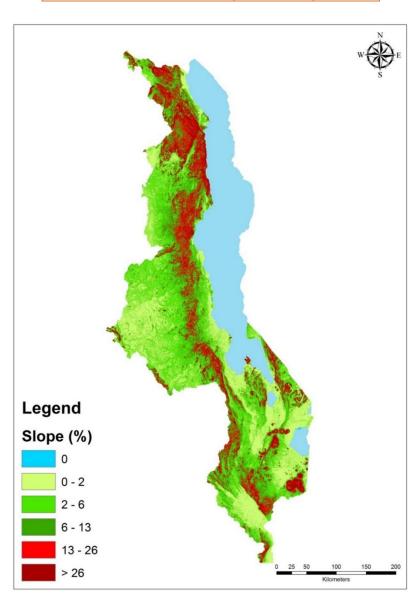
Figure 13: Physiographic/agro climatic zones (FAO, 2010)

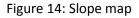
4.6 Slope

Around 42% of the country is flat or gently sloping (0-2%). Of the remainder 28% is sloping (2-6%), 14% is moderately steep (6-13%) and 16% is steep or very steep (>13%). Table 16 and Figure 14 present the distribution of various slope classes of Malawi and their area coverage.

Slope (%)	Description	Area (km²)	Area (%)
0	Flat or almost flat	24,126	20
0-2	Gently sloping	26,107	22
2-6	Sloping	33,400	28
6-13	Moderately steep	16,491	14
13-26	Steep	11,322	10
>26	Very steep	7,034	6
Total		118,480	100

Table 16: Slope Distribution of Malawi





Source(SRTM)

Flat or almost flat (0%) land covers 20% of the country. It mostly consists of areas next to water bodies. For land management practices this class can be merged into gently sloping class (0%-2%).

Gently Sloping (0%-2%) land covers 22% of the country. It is mostly found in lower shire valley (Chirwa and Phalombe plain). The lake shore region is categorised under the same class. Flat plateau tops and dambos in Bua and Dwangwa basins also fall under the category.

Sloping (2%-6%) lands comprise 28% of total area of country. Most of the land in southern plains, upper Shire valley and plateaux consist of sloping areas with frequent undulations in terrain. The foothills of Plateaux draining to lake shore also fall under this class. Other small areas of this class are in north western Songwe Lufira basin. This category has largest areal extension in the country.

Moderately steep (6%-13%) facets of plateaux and highlands towards foothills fall under this category. This erosion prone area consists of 14% of total area which requires basic soil conservation and afforestation techniques. Some of these areas in Ruo basin are used for tea plantation practicing terrace cultivation.

Steep (13%-26%) land makes up approximately 10% the country. This includes mountainous areas which are mostly protected for conservation. Number of national parks, protected areas and game reserves are operating to maintain those areas. These are mostly "no intervention" areas.

Very Steep (>26%) land covers 6% of the country. Prevailing land cover is mostly broadleaved deciduous forest or closed herbivorous vegetation. Similar to steep slope category these areas are also protected and "no intervention" zones.

4.7 Soils

4.7.1 General Description of Major Soil Types

The soils of Malawi have been grouped into 13 major FAO soil groups and 33 FAO soil units, though predominated by three FAO major soil types: Luvisols (22%) and Lixisols (23%) and Cambisols (17%) alone cover more than 60 % of the total area of the country. Secondary types are Fluvisols (5%) and Ferralsols (2%) cover some 7 % of the total area of Malawi. The rest of the total area of the country is covered by the rest of the eight major FAO soil types.

Table 17 summarizes the extent and distribution of the 13 major reference soil groups.

		Ar	ea		
	Major Soil Types/Land Types	Km ²	%		
1	Acrisols	1,647	1.4		
2	Alisols	499	0.4		
3	Arenosols	1,487	1.5		
4	Cambisols	20,430	17.2		
5	Ferralsols	2,651	2.2		
6	Fluvisols	6,138	5.2		
7	Gleysols	2,576	2.2		
8	Leptosols	1,728	1.4		
9	Lixisols	25,886	21.8		
10	Luvisols	26,545	22.4		
11	Planosols	859	0.7		
12	Regosols	526	0.4		
13	Vertisols	477	0.4		
Sub-Toto	al Major Soil Types	91,449			
Miscella	neous				
14	Lakes /water body	27,031	23.0		
Grand T	otal	118,480	100.0		

Table 17: Main Soil Types/Land types and their area distribution

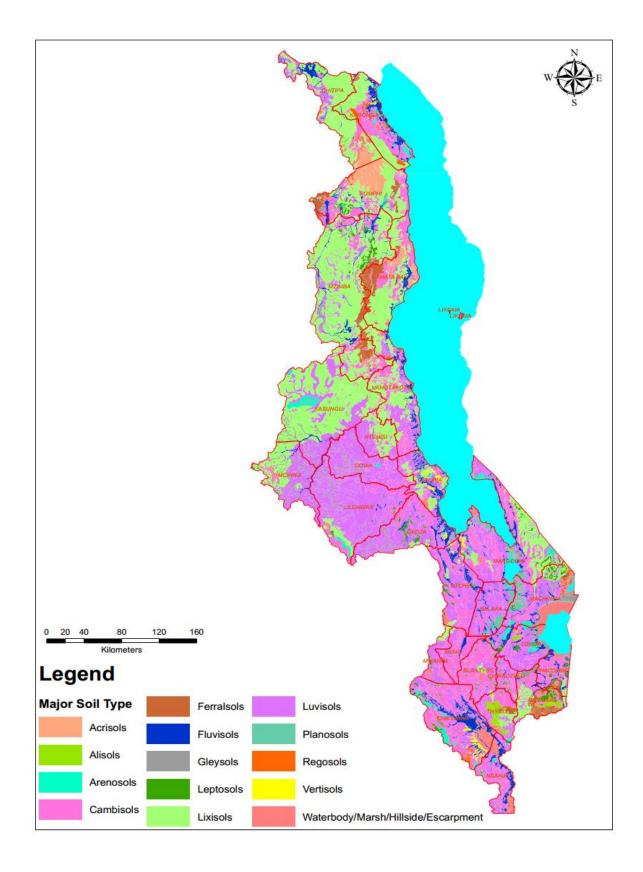


Figure 15: Major Soil Types of Malawi and their Distribution Source(FAO)

4.8 Soil Loss

Soil erosion is widespread on cultivated land in the country, particularly on the steep slopes. Sheet and rill erosion are the dominant forms, but gully and stream bank erosion also occur. Sheet and rill erosion lead to removal of plant nutrients, decrease in soil depth, deterioration of soil structure and lowered infiltration rates. Susceptibility to erosion is highest during the beginning of the rainy season when little or no ground cover exists on cultivated land and rainfall intensities are high.

Soil erosion and sediment deposition processes are determined by four main factors: regolith type, climate, topography and land use. Although all of these factors interact with human activity to a certain extent, land use is the most manageable factor (Van Rompaey et al., 2003). For IMP soil loss has been calculated by means of Gavrilovic's method which uses the following equation:

W = T H π Z^{1.5} and T = (0.1 T_o + 0.1)^{0.5}

Where: W = soil loss (m³/Km²/yr) T_o = mean annual temperature (°C) H = mean annual precipitation (mm) Z = soil erosion coefficient π = pi number

The soil erosion coefficient Z has been estimated from the soil erosion map (FAO soil database). The attributes of the map have been translated as per criteria given in Table 18 and soil loss map is presented in Figure 16.

Erosion	Gavrilovic's Z
Slight	0.1
Slight to moderate	0.3
Moderate	0.5
Moderate to severe	0.85
Severe	1.25

Table 18: Value of Z as per erosion class

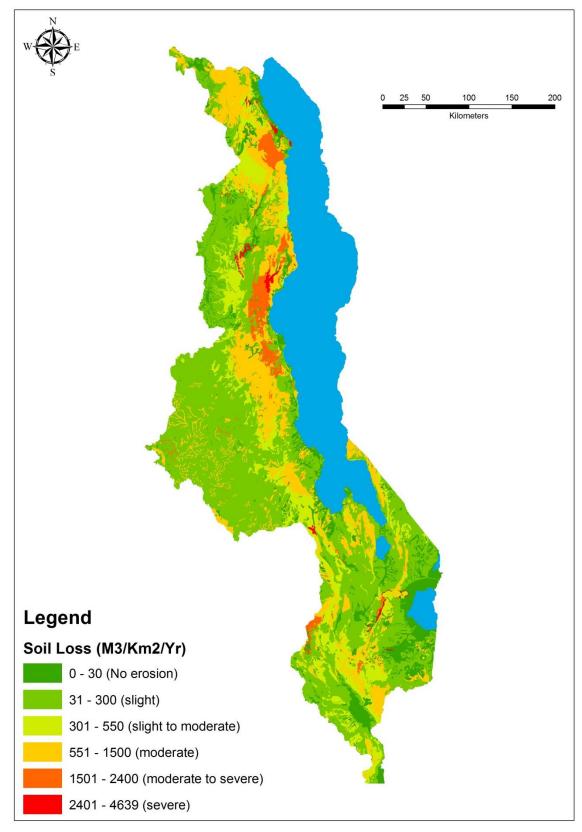


Figure 16: Soil Loss Map Source(FAO+ Gavrilovic)

4.9 Land Use

The FAO Atlas of Malawi Land Cover and Land Cover Change (1990s to 2010s) was published in 2013. This database was used after validating it with random field checks/ground truthing and aggregated the classes to prepare a simplified land cover map. Forty four classes were aggregated into eight broader categories and presented in Table 19 Consolidated Areal extensions of various land use classes. Simplified land use map is shown in Figure 17 Land cover classes.

Class	Area (km ²)	%
Agricultural Land	47,736	40
Shrub land/Woodland	36,055	31
Water bodies/River	24,202	20
Plantation	4,633	4
Natural Vegetation/Forest	2,265	2
Built up Land	1,717	2
Dambo/Marsh	1,659	1
Bare Rock	213	0
Total	118,480	100

Table 19: Consolidated	Aroal	ovtoncione	of	Various	land		classos
Tuble 19. Consoliuuleu	Areur	extensions	ΟJ	vurious	iunu	use	ciusses

Agricultural land: Forty percent of total area of the country has been classified as agricultural land. Central and south regions have wider extensions of arable land compared to north. Land cover is manifestation of topography, climate and human agglomeration. Having big urban areas and demand centres in central and south region with most fertile shire plains agricultural lands are predominant land cover in these areas. According to Census 2008 report more than 80% of population in the country is engaged in primary sector of economic activity which is agriculture, forestry, fishing and mining. This shows a clear agreement to prevailing land cover in the country.

Shrub land/Woodland: The areas with mainly savannah type of vegetation to open forest woodlands come under this category. Second biggest category of land use is contributing 31% of land coverage mainly situated at undulating plains, foothills and outer fringes of forests. These areas over decades are transforming into croplands due to population growth. Mostly situated in proximity to agricultural lands these areas also serve fodder to livestock.

Water bodies/River: Almost 20% of area falls under category of water bodies/River including perennial, non-perennial, natural and artificial water bodies. Lake Malawi with a mean surface area of approximately 28,760 km² is the third largest lake in Africa. The lake is a major source of water for lakeshore communities and plays an important role in the tourism, transport and fisheries industries. The River Shire, which is the sole outflow from the lake, also supports extensive areas of irrigation in the Lower Shire valley together with the water supply to Malawi's second largest city, Blantyre, and three hydropower schemes which together supply approximately 98% of the national electricity output (EAD 2006). The Shire River is also a major tributary of the River Zambezi, representing approximately 8% of the total catchment area.

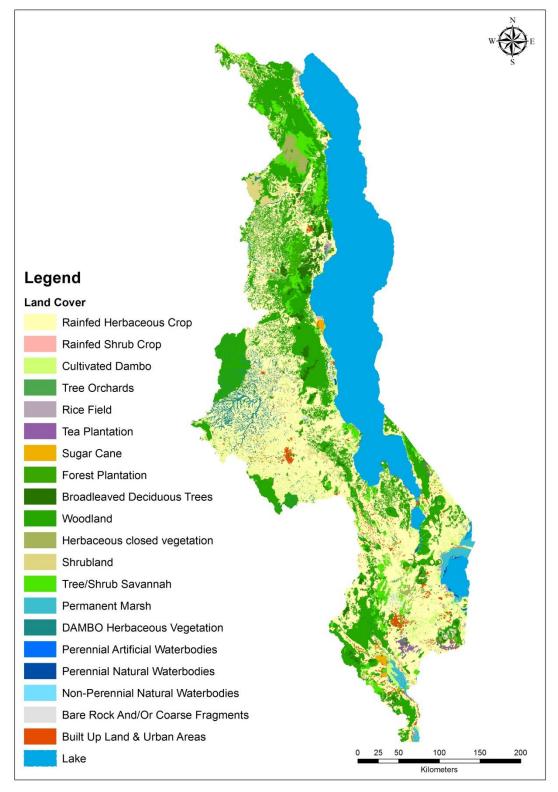


Figure 17: Land cover classes Source(FAO)

Plantation: Plantation forest contributes 4% of area. Most of these areas are regulated and managed by the Department of Forests and promotes land management with the help of forestry.

Natural Vegetation/Forest: Very small proportion of total land is remaining with natural vegetation/Forest contributing mere 2%. As per land use statistics of 1991 Land cover study (FAO,

Land Resources) Forest coverage of the country was 10%. Catchment degradation and deforestation are the key drivers for such a sharp decline of forest cover in the country.

Built up Land: Approximately 1% of the total area falls under built up land category which mostly represents urban areas. There are four big urban centres in the country Blantyre, Lilongwe, Zomba and Mzuzu. Mzuzu and Lilongwe are situated in north and central region respectively and Zomba and Blantyre in south. These are most densely populated areas reported as per 2008 census.

Dambo/Marsh Land: Predominantly found in central region plateau due to flat terrain at the top wetlands; locally called dambo; contributes to some 1% of area. They are occasionally found in north and southern plains as well. These areas are blind drainage areas, high in moisture content, are often cultivated in the country.

4.10 Climate

The climate of Malawi is tropical continental and largely influenced by the huge water mass of Lake Malawi that defines almost two-thirds of Malawi's eastern border. There are two distinct seasons: the rainy season from November to April and the dry season from May to October. The dry season may be divided into the cool dry period from May to July and the hot dry period from August to October.

Temperatures are greatly influenced by the topography and decreases with increasing altitude. The mean maximum and minimum temperatures are 28 °C and 10 °C respectively in the plateau areas, and 32 °C and 14 °C respectively in the rift valley plains. The highest temperatures occur in October/November while the lowest temperatures are experienced in June/July. Areal distribution of mean annual temperature is shown in Figure 18.

Annual rainfall in Malawi ranges from 700 to 2,400 mm with mean annual rainfall being 1,180 mm. Its distribution is mostly influenced by the topography and proximity to Lake Malawi. The highest rainfall is experienced in the high altitude and mountainous areas of Mulanje, Zomba, Dedza and the plateau of Viphya and Nyika while the lowest rainfall is experienced in the low lying areas of the Lower Shire Valley and other rain shadow areas. Due to topographic influences, rainfall at the lakeshore and escarpment is higher than on the plateau of 700–1,000 mm, although lakeshore values can exceed 3000 mm in some places due to funnelling effects (UNDP 1986). To the north and northeast of the lake, in the Tanzanian portion of the catchment, the annual rainfall is generally higher, with a mean catchment value about 50% greater than for the catchments in Malawi. Average annual rainfall is shown in Figure 19.

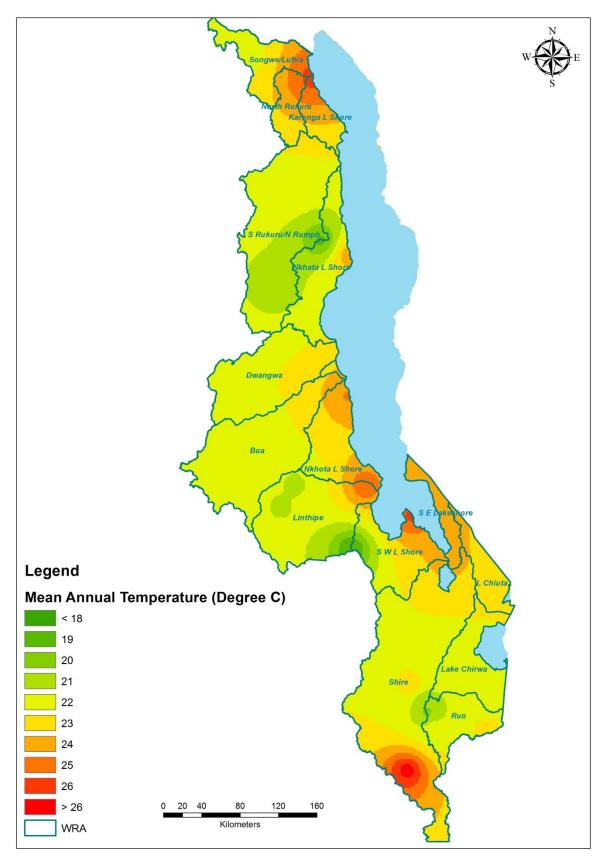
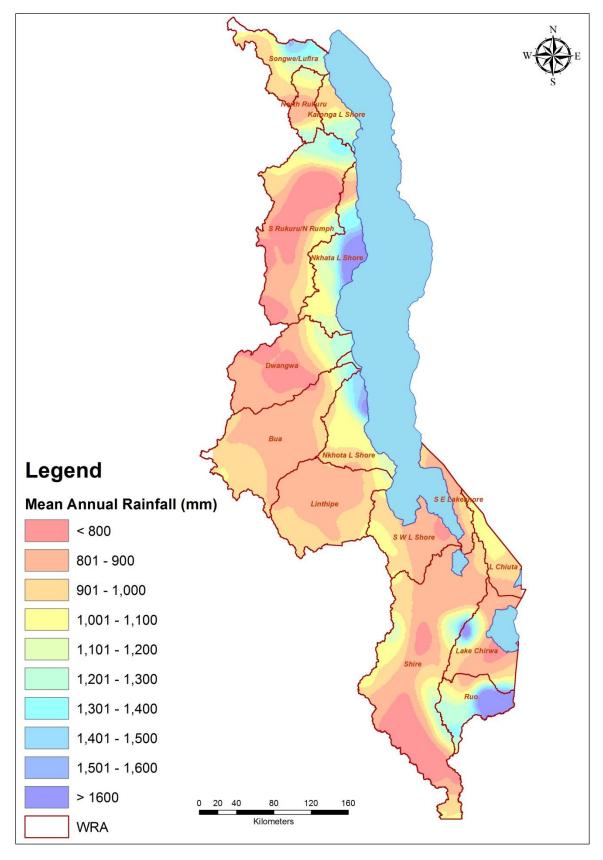
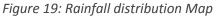


Figure 18: Temperature Map Source(MASDAP)





Source(MASDAP)

Potential Evapotranspiration (PET) estimation has used data made available by FAO through CLIMWAT (FAO, 2010); a climatic database which provides long-term monthly mean values of climatic parameters. Like temperature, evaporation shows a strong relationship with elevation and

generally decreases as elevation increases. The central plateaux show the highest evaporation rates, which gradually decreases towards northern highlands and southern mountainous regions. Areal distribution of PET has been shown in Figure 20.

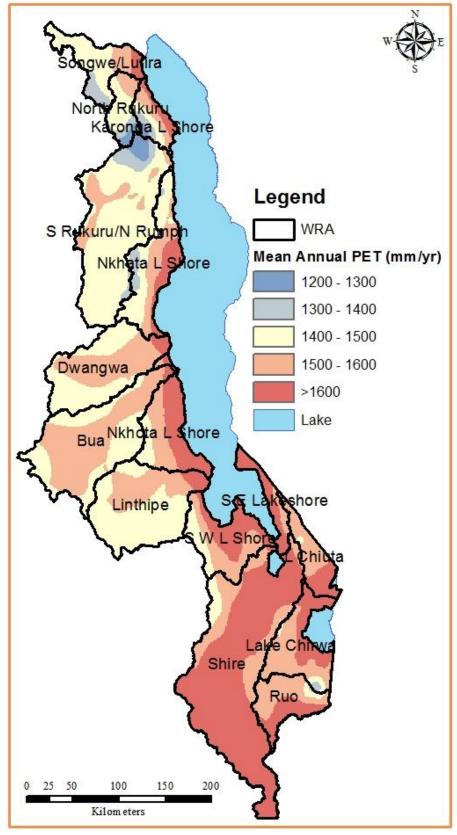


Figure 20: PET Map Source(MASDAP)

4.11 Water Resources

4.11.1 Hydrology

About 94% of the land area in Malawi, as well as parts of many neighbouring countries, is part of the Zambezi River Basin which drains into the Indian Ocean in Mozambique. The remaining 6% falls within the small internal drainage basin of Lake Chilwa, Lake Chitua and others. The Zambezi River Basin is the second largest in Southern African Development (second to the Congo); 8% of the basin is in Malawi.

Malawi has a large network of surface water bodies covering about 21% of the country's total area; about 20% of this area is Lake Malawi itself. In addition to Lake Malawi, these surface water bodies comprise a network of rivers (e.g., Shire, Ruo, Linthipe, Bua, Dwangwa, Rukuru, Songwe, etc.) and other lakes such as Lake Chilwa and Lake Chiuta. The main water bodies are shown in Figure 21 WRA and WRU Boundaries.

Most of the rivers are subject to natural seasonal flows but maintain at least some base flow (i.e. are perennial), at least in their lower reaches, throughout the dry season; their upper reaches tend to be more ephemeral in nature.

Malawi's drainage system has been divided into 17 WRAs and these are further subdivided into 78 WRUs. Despite the number and widespread nature of surface water bodies, the availability and reliability of surface water is highly variable due to climatic extremes between the wet and dry seasons and from year to year. The national mean annual rainfall is estimated at about 1,180 mm, with the average varying from 650 mm in the Lower Shire Valley to 1,600 mm in the Northern Lakeshore Region. About 70% of the country receives 800 to 1,200 mm per year. While this is relatively good rainfall (the second highest in the SADC region), Malawi has one of the most erratic rainfall patterns in Africa and this poses one of the biggest challenges to planning irrigation development.

All previous reports and studies of the water resources show the 17 WRA, with the 78 WRU, however, this report contends that there is a need to add another WRA, that being the separation of the Shire River from the Shire Basin and all its 16 independent WRU's. This is because the WRU are totally hydrologically independent of the Shire, and cannot be grouped together with the Shire River. The Shire River drains almost the whole country, plus part of Tanzania, and in addition, it is regulated at Liwonde by the Kamuzu Barrage. This makes the Shire River a unique water source which should have its own WRA, suggested as [#]20. Most of the water released at present at the barrage is used for hydro power, with some used for some 19,500 ha of irrigation. For a full discussion of this aspect, see APPENDIX 4: HYDROLOGY.

4.11.2 Gauging Station Network

There is a dense network of river flow gauging stations in Malawi and the HYDSTRA database includes daily flow records for 164 stations. The length of the records, and the completeness and quality of the datasets are, however, highly variable. The quality and completeness of the datasets have deteriorated in the last ten to twenty years. Many stations have significant periods of missing data; furthermore, there are many sections of records that are clearly suspect where the observed hydrographs show very different patterns of flow between different parts of the record. A

considerable number of stations are still missing data from the year 2000 onwards. Only 15 stations have more than five years of data available after the year 2000 and these are concentrated in WRAs 1, 3, 4, 6, 7 and 9, with the other WRAs generally having very little data available after 2000. The lack of data for the period since 2000 is of concern and needs to be addressed to ensure that future water resource planning is not jeopardised by the lack of robust hydrological data.

The data have been analysed for 45 stations to determine the 80% reliable (Q_{80}) flows. This has been determined for a unit flow in $l/s/km^2$ and an annual volume in m^3/km^2 , see Figure 22. This clearly shows the areas of high dry season flows and those of low flows. The high flows are confined to the Shire River (WRA 1), Mulanje and the Ruo River (WRA 14), Nkhata Bay (WRA 16) and Karonga Lake Shore (WRA 17). The remainder of the country has low dry season flows.

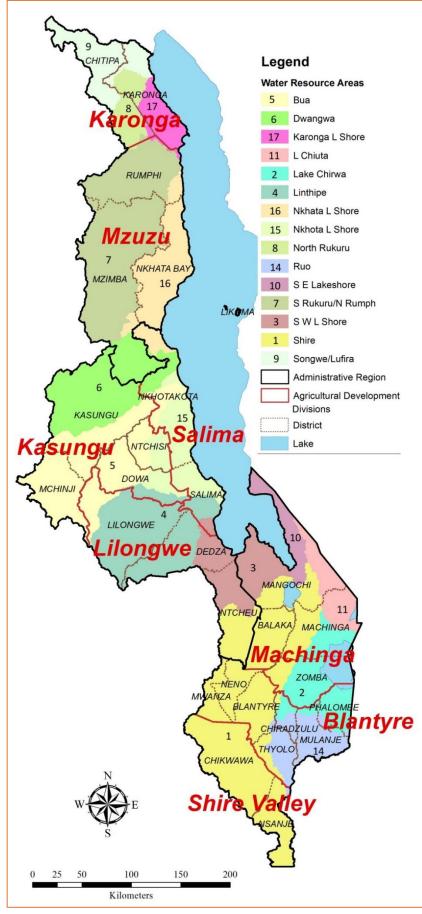


Figure 21: WRA and WRU Boundaries Source(MASDAP)

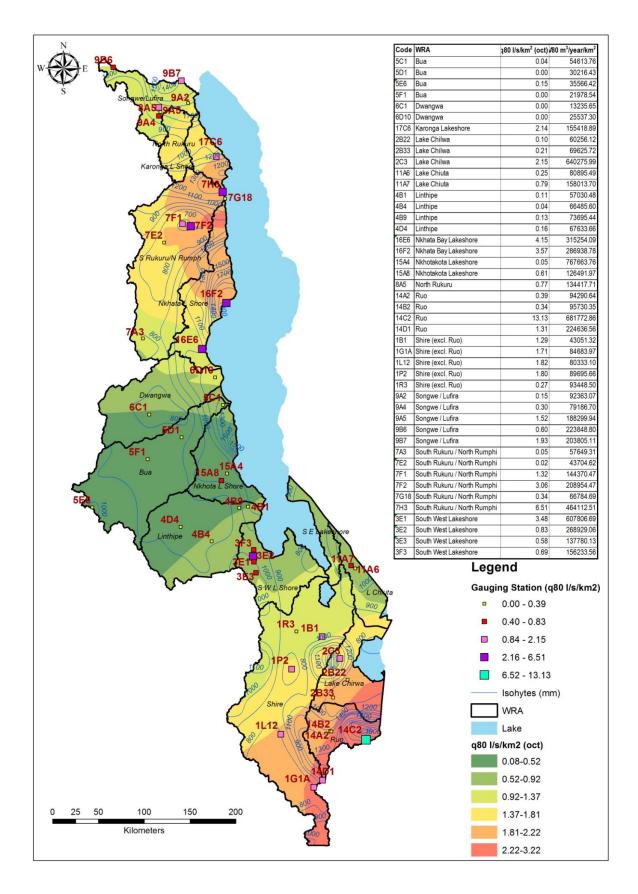


Figure 22: Gauging Stations and Q₈₀ Unit Discharge Source(MASDAP, WRIS (Atkins))

4.11.3 Ground Water

Malawi is divided into three main geological zones, the rift valley area overlaid by alluvium, the plateau area composed of weathered materials, and the escarpment and mountain area of exposed basement rocks. On a broad basis, the ground water aquifers follow these three zones. The rift valley composes of quaternary alluvium, the plateau of weathered basement and the mountains and escarpment of fractured basement. The aquifer potential is highest for quaternary alluvium and lowest for fractured basement. These three zones are shown in Figure 23 below.

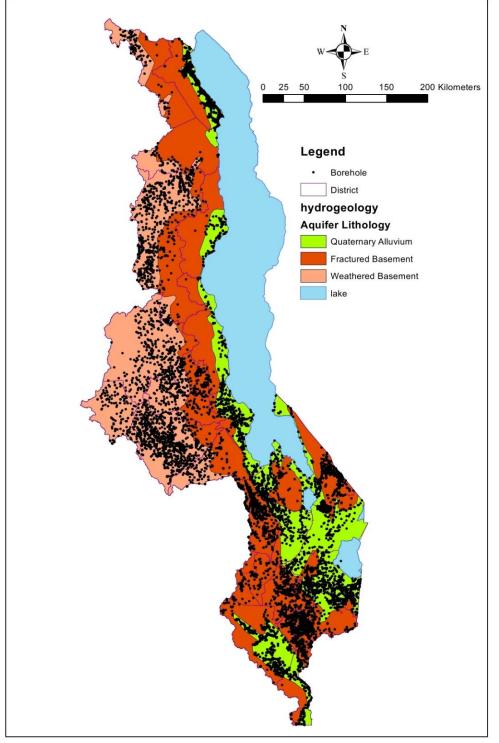


Figure 23: Ground Water Geology Source(MASDAP, WRIS (Atkins))

The pre-1986 Malawi National borehole data base was created by seconded British Geological Survey staff initially in the form of a hard copy card index (Cardex) that was subsequently digitised during a later groundwater data project also undertaken by BGS staff. This data set was held by MoIWD and the data held in this database are regarded as being accurate. These data are fully georeferenced being located according to district/TA/village listing as well as 1:50 000 scale topographic map grid coordinates. These data have a full set of coordinates.

The yield and distribution of the borehole data has been plotted to show the distribution of these wells. They clearly show that the fractured basement is very poor yielding aquifer with few wells in this zone. Also the yield is plotted to indicate where the high potential aquifers are located, see Figure 24.

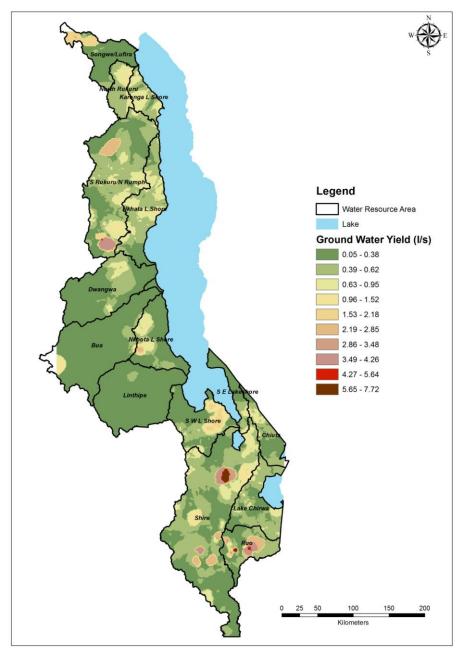


Figure 24: Ground Water Yield (I/s) Source(MASDAP, WRIS (Atkins))

The quaternary alluvium aquifer is by far the dominant source, making up over 80% of the total yield. The other two aquifers provide about 10% each. The distribution of these groundwater resources across the WRAs is shown in Figure 25 Sustainable Yield by WRA.

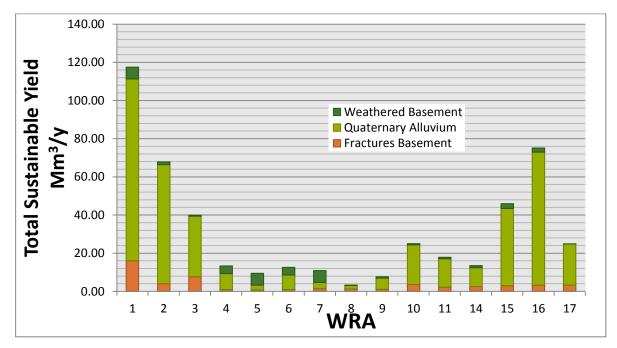


Figure 25: Sustainable Yield by WRA Source:(NWRMP (JICA 2014))

Table 20: Sustainable Yield by WRA Mm³/y

	WRA	Fractured Basement	Quaternary Alluvium	Weathered Basement	Total Mm ³ /y
1	Shire River	16.06	95.27	6.21	117.53
2	Lake Chilwa	4.02	62.42	1.46	67.89
3	South West Lakeshore	7.67	31.76	0.55	39.97
4	Linthipe	0.91	8.40	4.02	13.32
5	Bua	0.73	2.56	6.21	9.49
6	Dwangwa	0.91	7.67	4.02	12.59
7	Rukuru and Rumphi	1.46	3.29	6.21	10.95
8	North Rukuru	1.28	1.83	0.18	3.29
9	Lufira-Songwe River	1.10	5.84	0.73	7.67
10	South East Lakeshore	3.65	20.81	0.55	25.00
11	Lake Chiuta	2.19	14.97	0.73	17.89
14	Ruo River	2.56	9.86	1.10	13.51
15	Nkhotakota Lakeshore	2.92	40.52	2.56	45.99
16	Nkhata Bay Lakeshore	3.29	69.72	2.19	75.19
17	Karonga Lakeshore	3.29	21.54	0.02	24.84
	Total	52.01	396.39	36.70	485.10

Source:(NWRMP (JICA 2014))

The scale of the ground water resource availability is much less than that available from the surface water system. The equivalent annual average value for national surface water resources is approximately 12,829 Mm³/y. Groundwater resources in 2010, therefore at 485.1 Mm³/y, represent only 3.6 % of the total sustainable water resource available on an annual average basis.

The domestic water demand at 2035 population projections (31.0 million) will consume an estimated 775 Mm^3 /y of water based on 50 l/d/c rural consumption and 120 l/d/c for the four main cities. This means that the sustainable borehole yield is insufficient to satisfy the domestic water supply, and the balance will have to come from surface water resource.

4.12 Climatic Zones

An additional use of the climate assessment is the development of agro-climatic zones. These zones have distinct crops that do better in each zone, and enable identification of indicative cropping patterns to determine scheme water requirements and economic benefits. Eight zones have been identified, described in Appendix 2. These zones are shown in Figure 26. Only three cropping patterns have been developed from these eight zones. The lakeshore zones are considered as one group, the plateau zones into one group, and lowland zone has two cropping patterns, one for small farmers, and one for estates growing either sugar cane or bananas.

- 1. Lowlands: for Lower Shire Valley
- 2. Lakeshore: Low, medium and high rainfall areas.
- 3. Plateau: for Chilwa-Phalombe, Central and North plateau

The four cropping patterns are shown in the table below, with the percentages of the total area planted by each crop. The cropping patterns best represent what is grown locally. Vegetables cover a range of green crops while tomatoes and onions are considered separately. Cotton, groundnuts, sugar cane, beans can be considered as export crops, while rice is an import substitution crop.

Table 21: Cropping Pattern	n for Lowlands Zone
----------------------------	---------------------

Cropping Pattern		Wet Season				Dry Season						Wet Season	
Maize WS				Н							Р		
Maize DS					Р				н				
Rice WS				Н							Р		
Rice DS					Р					Н			
Cotton WS					Н						Р		
Groundnuts WS				Н							Р		
Groundnuts DS					Р					н			
Vegetables DS						Р				Н			
Water Req. (m ³ /ha)	517.5	871.8	1,369.2	888.6	448.9	377.6	660.3	1,370.7	1,761.1	902.2	0.0	439.1	
	DS: Dry seaso	season WS: Wet season							А	nnual Water	Req. (m³/ha)	9,607	

Cropping Pattern		Wet S	Season			Dry Season						Wet Season	
Maize WS				Н							Р		
Maize DS					P				н				
Onions WS					н						Р		
Onions DS					P						н		
Vegetables WS				н								Р	
Vegetables DS						Р				Н			
Groundnuts WS				Н						1	Р		
Groundnuts DS					Р					Н			
Beans WS		-	н								Р		
Beans DS					P					Н			
Tomatoes					P					Н			
Water Req. (m ³ /ha)	60.3	47.5	609.8	717.1	445.1	300.3	630.8	1,314.1	1,495.5	1,013.0	0.0	0.0	
	DS: Dry seaso	DS: Dry season WS: Wet season							А	nnual Water	Req. (m ³ /ha)	6,634	

 Table 22: Cropping Pattern for Lakeshore Zone

Table 23: Cropping Pattern for Plateau Zone

Cropping Pattern		Wet 9	Season			Dry Season						Wet Season	
Maize WS				Н							Р		
Maize DS					P				Н				
Onions WS					Н						Р		
Onions DS					P						н		
Vegetables WS				Н								Р	
Vegetables DS						Р				Н			
Groundnuts WS				Н							Р		
Groundnuts DS					P I					н			
Beans WS			н								Р		
Beans DS					P					Н			
Tomatoes					P					Н			
Water Req. (m ³ /ha)	60.3	47.5	609.8	717.1	445.1	300.3	630.8	1,314.1	1,495.5	1,013.0	0.0	0.0	
	DS: Dry season WS: Wet season							A	nnual Water	Req. (m³/ha)	6,634		

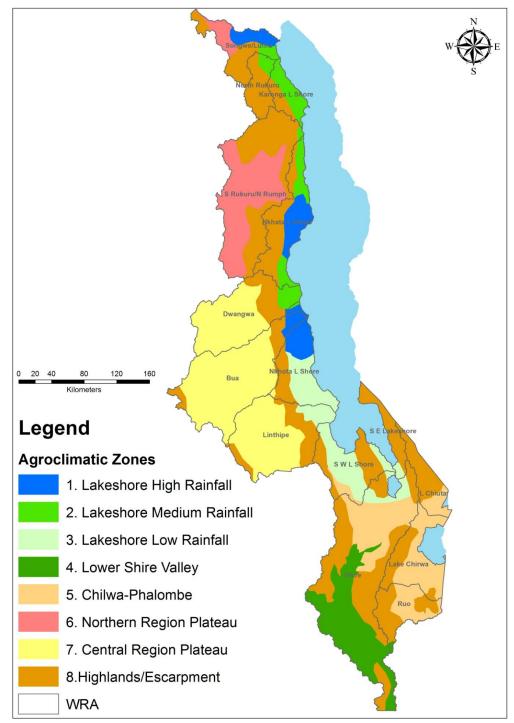


Figure 26: Climatic Zones Source:(IMP)

5 POTENTIAL IRRIGATION AREA

5.1 Methodology

The assessment of potential irrigation areas (PIA) has been divided into four phases, as shown in Figure 27.

Phase I: Estimation of general country wide PIA based on physical factors alone (PIA_{phy}). The hydrologic and climatic factors form the water resource potential. This is a general indication of potential, and a guide to the best location of irrigable areas. This is covered in detail in the report "Database of Irrigation Potential".

Phase II: Identification of Potential Irrigation Schemes (PIS's). This is based on past studies, and present studies using GIS tools and professional experience to locate schemes, as described briefly in Section 6.3.1, with full details in APPENDIX 6: **IRRIGATION DESIGN**.

Phase III: Once a list of potential schemes was compiled, the schemes were ranked against a set of criteria to determine the priority schemes for development. Schemes that were eliminated (EIRR<10%) remain in the database for future reference and possible review. See Section 6.4 for a full list of schemes, and each scheme in full detail in APPENDIX 1: **ATLAS OF MAPS**.

Phase IV: The short list of selected schemes is included in the IMP. An Action Plan was then developed to provide an investment framework.

Phase I and II are covered in the report on PIA⁸, the appraisal in Phase III is covered in the report on Ranking. This report brings all three Phases I-III together into the IMP.

⁸ DIMPIF – " Database of Irrigation Potential", Nov-2014 SMEC

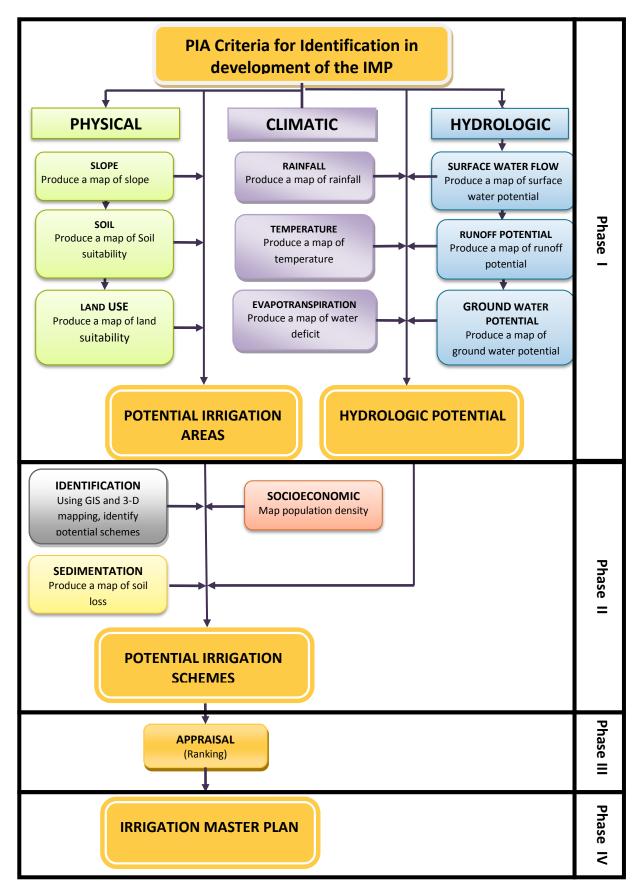


Figure 27: Flow Chart of Irrigation Master Plan Development

5.2 Physical

5.2.1 Slope

Topography is the first attribute when assessing suitability for irrigation. In this context, a slope of <13% has been used as a cut-off

Table 24: Sl	ope Suita	ability			
Erosion hazard	Slight	Slight to Moderate	Moderate	Moderate to Severe	Severe
Slope %	<2	26	6-13	13-26	>26
Suitability	S1	S2	S3	N1	N2
		S2 = modera able; N2 high	-	-	nally

point for suitability. However this does not mean that irrigation cannot take place on slopes greater than 13% as many places irrigate on these slopes but with substantial land formation or mechanical irrigation. For example a centre pivot has a slope limitation of 20%. The areas of land in different slope class are shown in Table 16. The erosion hazard levels and suitability for irrigation are shown in Table 24.

5.2.2 Soils

The basis of the soil units is the UNDP/FAO (1991) detailed reconnaissance level survey carried out at a scale of 1:1,000,000 to 1:250,000. The detailed taxonomy was later brought into line with the Harmonised World Soil Database FAO/IIASA/ISRIG/ISS-OAS/JRC 2012 which identified 33 soil units. This means that the basis of soil units is broad brush and indicative only. Every scheme will require detailed soil survey work as part of the feasibility study. Applying a range of limits for irrigated agriculture, the following table was developed for three classes of suitable land (S1, S2, and S3) and two classes of unsuitable land (N1 and N2).

Land use requirement	nts			Factor Ratings	/Class of Suita	ability/level of y	vield	
Land Quality /diagnost	ic factors Sub Suffix	Land Characteristic	Unit	S1	\$2	S3	N1	N2
			Crop er	nvironmental req	luirement			
Moisture availability	m	AWC	mm/m	>120	120–60	<60	<60	<60
Oxygen availability	d	Soil Drainage	Class	Well	Moderate Well	Imperfect	Poor	Very Poor, Excessive,
Nutrient retention	n	CEC	Meq/ 100g soil (50cm)	>10	>10	05-Oct	<5	<5
Nutrient Availability	z	Soil reaction	pH (50cm)	5.5–7.5	5.0–5.5 7.5–8.0	4.5–5.0 8.0–8.5	<4.5 >8.5	<4.5 >8.5
Rooting condition	r	Effective soil depth	cm	>150	100–150	50–100	30-50	<30
Rooting condition		Surface stones and rocks	%	0–15 (non-few)	0–15 (non-few)	(15–35) common	35–55 (many)	>55 (abundant)
Toxicity/ Excess of salts	s	Salinity	%	<4	>4	>4	>4	>4
		La	nd developm	ent and manage	ment requireme	nt		
Workability	w	Texture / Structure	Class	SL, SiC, SiL, CL, Si, L, SCL	S, SC, SiCL	-	Cv	Cm, SiCm,
		Surface stones and rocks	%	0–15 (non-few)	0–15 (non-few)	(15–35) common	35–55 (many)	>55 (abundant)
Potential for mechanization	k	Slope	%	<2	2-6	02-Jun	Jun-13	>13
		Infiltration	cm/h	0.7–3.5	3.5–6.5	0.1–0.7 6.5–12.5	<0.1 12.5–25	<0.1>25
Drainage	ď	Depth to impermeable layer	m	>150	80-150	>80		<80
Flood hazard	f	Flooding	Occurrence	none	non-exceptional	exceptional	frequent	Severe
Erosion hazard	е		Occurrence	Slight	Slight to Moderate	Moderate	Moderate to Severe	Severe
		Slope	%	<2	2-6	6-13	13-26	>26

Table 25: Land Use Requirements and Critical limits for Irrigated Agriculture

(

Class not used in Soil Suitability Mapping Criteria as data not available

Classes not used as most of these soils are already cultivated. Detailed soil surveys will determine the final suitability.

Irrigation Master Plan and Investment Framework; Final Version; February 2015 | *The SMEC Group* | Page 74 Applying the criteria that are available in the soil database, a soil suitability map was produced with the five class divisions, see Figure 28. This available data is: soil drainage, flooding, effective soil depth, texture and slope. These criteria put the dambo soils into the unsuitable category as they have poor drainage and frequent flooding. However, it is noted that a large area of dambo soils are irrigated and included in the total existing irrigated area.

A summary of each class and the total suitable land available is given in Table 26 below, which shows that 61,253 km^2 of land is suitable for irrigation using soil classification criteria.

Class	Area (km²)	Total (km2)
S1	5,445	
S2	32,530	61,253
S3	23,278	
N1	6,663	34,484
N2	27,821	

Table 26: Summary of Soil	Suitability Class
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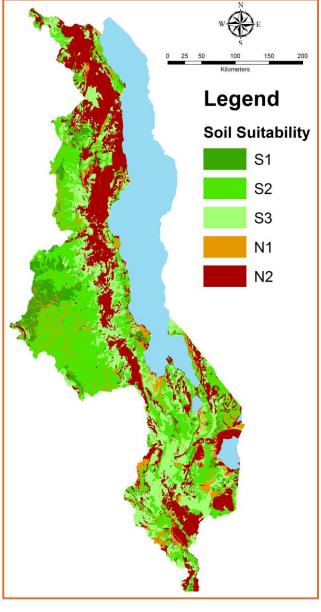


Figure 28: Soil Suitability Map

Source:(IMP 2015)

5.2.3 Land Cover Suitability:

The land use is an underlying indication of suitability. The best indication that land is suitable is if people are already cultivating and growing crops. These become suitable for irrigation. Lands with woodland, forest, and shrub savannah have been deemed unsuitable. Urban areas, rock outcrops and flooded land are also unsuitable. The land use map was taken from the Land Cover Atlas 2010, given in Figure 29 Land Use Suitability Map.

Class	Area (km ²)
Land Cover Suitable	58,480
Not Suitable	34,700
Lake	25,300
Total	118,480

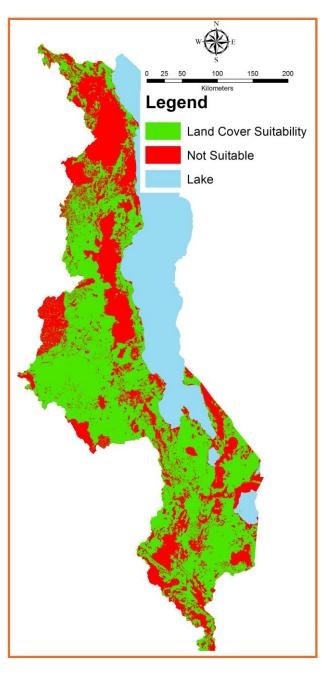


Figure 29: Land Use Suitability Map

Source: (IMP 2015)

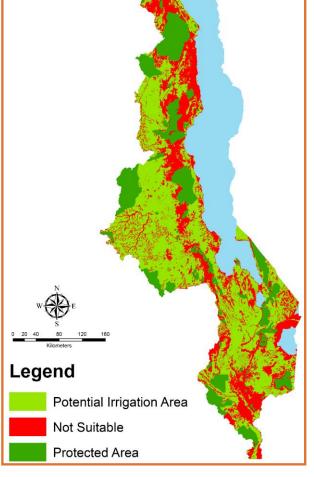
5.3 Results of Physical Determination of PIA_{phy}

The determination of the PIA is based solely on the physical factors of slope, soils and land use, shown in Figure 30. The net area of suitable land (PIA_{phy}) after allowing for slope and land use limitations is reduced to 41,378 km².

The distribution of the potential irrigation areas has been determined by WRA, and given in Table 28, below. This shows that the largest catchments have the largest share of PIA; Bua (74%), Linthipe (66%), South Rukuru (49%) and Shire (51%) (percentage shown of each WRA, not national).

	Suitabi	lity Area (km²)	
WRA	NS	PIA	% of WRA
Bua	3,129	7,529	71%
Dwangwa	4,613	3,138	40%
Karonga L Shore	1,570	375	19%
L Chiuta	1,157	1,286	53%
Lake Chirwa	2,279	2,289	50%
Linthipe	3,334	5,551	62%
Nkhata L Shore	4,867	665	12%
Nkhota L Shore	2,899	1,920	40%
North Rukuru	1,880	208	10%
Ruo	1,824	1,695	48%
S E Lakeshore	1,198	461	28%
S Rukuru/N Rumph	7,677	5,043	40%
S W L Shore	2,464	2,534	51%
Shire	11,300	7,611	40%
Songwe/Lufira	2,657	1,073	29%
Total	52,848	41,378	

Table 28: WRA Distribution of PIA _{phy}
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NS = not suitable

PIA = Potential Irrigation Area

Figure 30: Potential Irrigation Area (Physical) Source:(IMP 2015)

An irrigation potential area of 41,387 km² indicated that the availability of suitable land will not be a constraint to the irrigation development in the foreseeable future.

5.4 Climate

Rainfall greatly influences the amount of runoff and seasonal distribution of flows. High rainfall produce high annual river flows, see Figure 19 Rainfall distribution Map.

Temperature influences the crop water demand which determines the amount of water an irrigation area requires, see Figure 18 Temperature Map.

Crop water requirements utilise data of temperature, humidity, sunshine hours, solar radiation and wind speed (run). All these tertiary factors of climate are not used directly in the determination of potential irrigation areas, but are used to calculate other factors like evapotranspiration (ET_o). The

water deficit is calculated by subtracting the effective rainfall from the ET_0 . They also contribute largely to the hydrologic factors. See Figure 20 PET Map.

5.5 Hydrology

Recent studies in the water sector of Malawi have produced assessments of available water potential⁹. The WRIS did not make a final pronouncement on the potential irrigation area, based on land and water resources. Instead, it determined an irrigation area based on projections of population, water demand from various sectors, and adjusted for environment flows. The prediction

for medium economic growth determined that 475,777 ha of potential irrigation area for 2035, based on 7,727 Mm^3/y .

The NWRMP took a different approach and determined the shortage of available surface water resources based on an annual growth of 5,000 ha/y, and determined the locations (by WRU) and months of shortage.

The IMP estimates the PIA based on available surface water resources and deducts domestic water demand and environmental flows. For this purpose, the NWRMP has made available stochastic generation of monthly flows for 30 years (Nov 1980 to Oct 2010). This data has been analysed to determine the 80% reliable flows (Q₈₀) used in the assessment of available water resource for irrigation. This represents the one in five year drought, or to say that four years in five will have flows exceeding the Q_{80} flow. From the Q_{80} results, the unit minimum flows for each WRU have been computed in I/s/km², and when represented geographically, show the areas of abundant water and those with less water, see Figure 31, and Table 29.

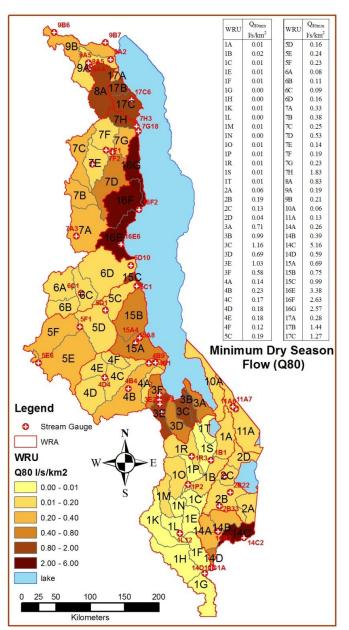


Figure 31: Minimum Dry Season Flows Q₈₀

Source:(IMP 2015)

⁹ Water Resource Investment Strategy (Atkins , April 2011) (WRIS), and National Water Resources Master Plan (JICA, October 2014) (NWRMP)

Any WRU with a minimum Q_{80} flow above 1.0 l/s/km² can be considered to have reasonable dry season flows, and are highlighted in Table 29.

Table 29: Q₈₀ flows by WRU (I/s/km2)

WRU	Q80min I/s/km2
1A	0.01
1B	0.02
1C	0.01
1E	0.01
1F	0.01
1G	0.00
1H	0.00
1K	0.01
1L	0.00
1M	0.01
1N	0.00
10	0.01
1P	0.01
1R	0.01
1S	0.01
1T	0.01
2A	0.06
2B	0.19
2C	0.13
2D	0.04
3A	0.71
3B	0.99
3C	1.16

WRU	Q80min I/s/km2
3D	0.69
3E	1.03
3F	0.58
4A	0.14
4B	0.23
4C	0.17
4D	0.18
4E	0.18
4F	0.12
5C	0.19
5D	0.16
5E	0.24
5F	0.23
6A	0.08
6B	0.11
6C	0.09
6D	0.16
7A	0.33
7B	0.38
7C	0.25
7D	0.53
7E	0.14
7F	0.19

WRU	Q80min I/s/km2
7G	0.23
7H	1.83
8A	0.83
9A	0.19
9B	0.21
10A	0.06
11A	0.13
14A	0.26
14B	0.39
14C	5.16
14D	0.59
15A	0.69
15B	0.75
15C	0.99
16E	3.38
16F	2.63
16G	2.57
17A	0.28
17B	1.44
17C	1.27

5.5.1 Environmental Flow Requirement

The Q_{80} is the first step evaluation of available water for irrigation. If all this water was taken for irrigation, then downstream users would not have sufficient water and the river habitat would not be maintained. The Q_{80} must be reduced to allow for environmental flow rate (EFR). The purpose of allowing for EFR is the maintenance of ecological needs, such as flora and fauna, purification, sediment transport etc.

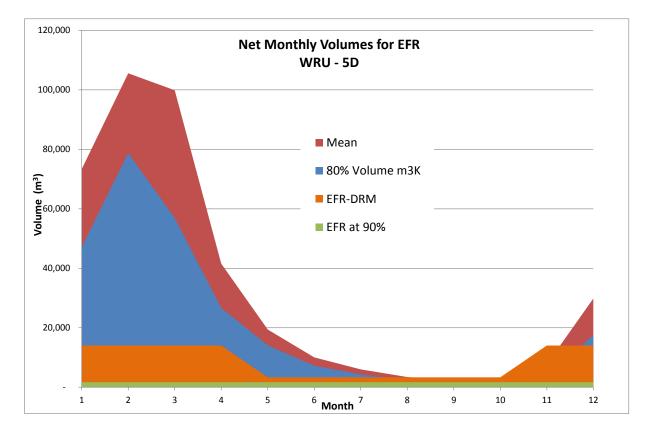
There are various methods of estimating the EFR, and different organizations within Malawi are using different values. For example the Lilongwe Water Board and Blantyre Water Board use the Q_{90} flow (10 year drought) as a measure of EFR, while the Northern Region Water Board uses the Tennant method, as 10% of the mean annual flow. In the WRIS report, an alternative approach was used which is the desktop reserve method, as follows:

EFR assessments undertaken in South Africa which comprise detailed in stream flow requirements (IFR) studies from which a desktop model has been derived provide descriptions of flow regimes that would maintain regulated river ecosystems in certain catchment conditions. Analysis of the results of these flow assessments has shown that rivers with different kinds of flow regimes were allocated different percentages of their natural flow (nMAR) to maintain the same ecological condition (Hughes and Munster, 1999). Rivers with very flashy hydrographs, for instance, were allocated less of their natural flow than rivers with stable perennial flow to maintain.

The WRIS developed a set of percentages for wet and dry seasons for each WRA, which were hydraulically similar to those in the South African study. Different ways of determining the EFR were considered and the value greatly affects the amount of water available for irrigation.

Method	System	Curve of Flow
EFR-DRM	Desktop Reserve Method (WRIS)	Step
10% MAF	Using Tennant 10% of mean Annual Flow for 12 months	Flat
25% MMF	Using Tennant 25% of mean Monthly Flow for 12 months	Variable
Min MF	Using the minimum Monthly Flow for 12 months	Flat
EFR-VMF	Variable Monthly Flow (VMF) (modified WRIS)	Variable
Q ₉₀ (EFR 90%)	Using the 10 year drought flow	Flat
Q ₉₃ (EFR 93%)	Using the 15 year drought flow	Flat
Q ₉₅ (EFR 95%)	Using the 20 year drought flow	Flat

Table 30: Comparison of Curve of Flow Associated with Different EFR Approaches



These different approaches are represented graphically in the Figure 32 below.

Figure 32: Monthly Flows: Q₈₀ and Different EFR

The Q_{90} is based on the annual flow duration curves, and is used in most Water Boards determination of EFR in Malawi. It is applied as a fixed value for all twelve months, and therefore it does give very low values of EFR, see Figure 32. However, in view of sustainability and climate change, the Q_{90} is considered too low to be included in the IMP for the future. Therefore a higher EFR value, as per DRM is adopted.

It is recognised that the EFRs provide only an indicative values of the ecological flow requirements for each WRA and that a single value is applied to the WRA catchment, as a whole. It is recommended that further consideration to the EFR be given that will give a higher reserve. For this the DRM method, as applied in the WRIS report could be used.

5.5.2 **Population and Domestic Water Requirements**

Other users of water need to be considered in determining the PIA. Apart from the EFR, another major water user is domestic water consumption. As mentioned in Section 4.11.3, ground water is the main supplier of water, but by 2035, this supply will be insufficient to meet the needs, and surface water resources will be needed. For the purpose of evaluating the national water resource available for irrigation in 2035, this IMP assumes that all the domestic consumption will be supplied by surface water. The predicted population for 2035 is 31.0 million, and the values used for rural consumption is 50 l/d/c, and for four main cities, is 120 l/d/c. This gives a total annual domestic water requirement of 776 Mm³/y or an average for the whole country of 69 l/d/c.

Table 31: Comparison of Different Daily Domestic Water Needs

Type of supply	wно	Uganda	Pacific	WRIS (Atkins)	NWRMP (JICA)	Average	IMP
Basic Needs	20	16	40	36	36	29.6	
Communal tap	50	50	40	50	50	48	50
House/city	100	155	100	100	80	107	120

5.6 Net PIA, and Distribution

The determination of the PIA based on physical attributes alone selects virtually all the arable land in the country as suitable. The water resources have proved to be the limiting factor in determining the PIA, and its distribution across the country.

The determination of the final PIA based on both water and physical attributes is done by calculating the Q_{80} annual flows, deducting the EFR, and deducting the domestic water requirements. Finally, in some WRU, there is more water than suitable irrigable land available, so the minimum area is determined for each WRU.

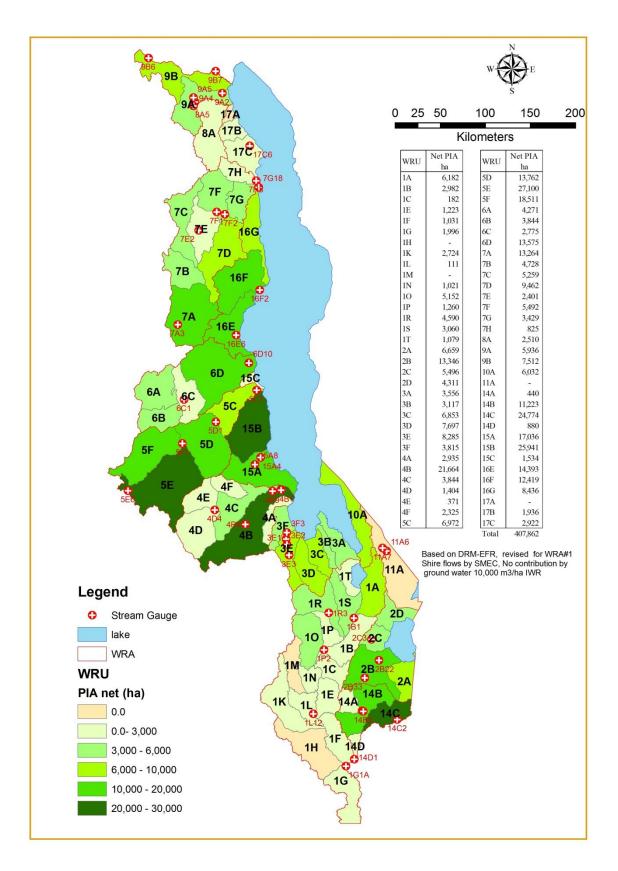
The following formula can then be applied:

 $PIA = Min[((Q_{80} - EFR - DWR)/10,000), PIA_{phy}]$

Where:	PIA =	net Potential Irrigation Area
	Min =	minimum between water and land available
	Q ₈₀ =	80% reliable annual flow
	EFR =	Environmental Flow Requirement (DRM)
	DWR =	Domestic Water Requirement
	10,000 =	Annual water storage volume per hectare irrigated
	$PIA_{phy} =$	Potential Irrigation Area from physical determination

It must be noted that this figure is an indicative value only, based on the criteria applied, and achieving this area is unlikely because of the distribution of both land and water. Throughout the IMP studies, it has become clear that the potential of river diversion schemes is very limited, and most of these have been developed, with the exception of SVIP and Ruo River. This means that the future of irrigation development in Malawi will have to rely mostly on dam storage. In many places there is abundant water, but finding suitable locations for storing water for irrigation is getting less and less.

Alternatives and variations of the above requirements have led to different PIA results. For example, it has been stated that 80% of rural domestic water requirements comes from ground water, and that as a consequence the figure of 50 l/d/c can therefore be reduced to 17 l/d/c. This increases the PIA by 130,000 ha. Additionally, the annual water storage requirement differs according to the climatic zones, and different values for each appropriate zone should be used. Values from 7,000 m³/ha for Plateau, 8,000 m³/ha for Lakeshore, and 10,000 m³/ha for lowland mixed farming. This increases the PIA by 80,000 ha.



The total using this method and the EFR-DRM yields a PIA of 408,000 ha, see Figure 33.

Figure 33: Potential Irrigation Area (ha) based on available water. Source:(IMP 2015)

6 POTENTIAL IRRIGATION SCHEMES

6.1 Irrigation Domains

Taking a holistic view of the country's potential for irrigation, there are clearly areas of homogenous characteristics that lend themselves to particular types of irrigation. There areas are defined as irrigation domains where one type of irrigation is favored over others due to the soils, topography, slopes, climate and most importantly available water. Four domains have been selected: Diversion, Dambo, Dam and Lake. There are some areas with more than one type of domain.

6.1.1 **Diversion Domain**

There are three areas of the country that have good dry season flows, as indicated in Section 5.6 above: Karonga Lake Shore, Nkhata Bay Lake Shore and Ruo/Mulanje area. In addition to these, there are lot of diversion irrigation schemes around Lake Chirwa using dry season flows. There is also the Shire River, which drains Lake Malawi. This river is regulated by the Kamuzu Barrage. During the years from its construction in 1967 until August 1992, the river was mostly unregulated. However, after this time the lake level lowered to the point when regulation started. The lake level reduced to such a point that flows downstream affected the ability to produce full power.

Diversion Domain	Area (km²)	% of Domain
Chikwawa	777	52%
Machinga	16	1%
Mulanje	234	16%
Mzimba	39	3%
Nsanje	154	10%
Rumphi	93	6%
Thyolo	15	1%
Zomba	165	11%
Grand Total	1,497	100%

Table 32: Diversion Domain by District



Irrigation schemes that use perennial river flows are always selected first, as these usually provide the cheapest investment cost. The area covered by this domain is 3.6% of the total PIA_{phy}. Chikwawa, with the SVIP has the largest potential of diversion domain, followed by Mulanje and Zomba.

6.1.2 Dambo Domain

The definition of a dambo is:

"A wide low-lying gently sloping treeless grassland depression, seasonally waterlogged by seepage from surrounding high ground. It derives its fertility from accumulation of organic matter in this depression and exhibits a water table of 50-100 cm deep, from which it may drain into streams.¹⁰"

Dambos have been described as islands (fingers) of green surrounded by a sea of brown.

They play an important role in mitigating problems of food insecurity as the majority of small scale farmers have access to them without legal possession of acquisition. Dambos represent a major source of sustenance for many southern African countries. They are a large source of the following:

i) Fruit production, ii) Vegetable production, iii) Brick making, iv) Animal production (water and grazing), v) Fishing, and vi) Thatching grass and reeds for mats

Both the fruit and vegetable production is done using irrigation, and most the smallholder irrigation is done in dambos. The size of the dambo domain is 19,125 km², or 42.6% of the total PIA_{phy} .

Dambo Domain	Area (km²)	% of Domain
Blantyre	1.03	0%
Chiradzulu	308.99	2%
Chitipa	554.99	3%
Dedza	1179.40	6%
Dowa	1762.53	9%
Kasungu	3192.60	17%
Lilongwe	4309.92	23%
Machinga	703.77	4%
Mangochi	262.55	1%
Mchinji	2186.64	11%
Mulanje	477.05	2%
Mzimba	3224.17	17%
Ntchisi	615.98	3%
Rumphi	180.98	1%
Thyolo	164.89	1%
Grand Total	19,125.48	100.0%

Table 33: Dambo Domain by District



According to McFarlane (1995) and Bullock (1995) surface water plays a minor role in Dambo hydrology. The hydrology of dambos indicated that they are a minor factor in determining base flows and dry season flows. It is the increasing deforestation of the catchment (upland area) that both

¹⁰ Daka (1995)

flood and dry season stream flow increase¹¹. Thus it is catchment conservation and conservation agriculture that are vital to the health and future sustainability of dambos and dambo agriculture.

The future of smallholder irrigation in dambos lies in maintaining the health of dambos. This means that all parties involved in smallholder irrigation must be certified in the environmentally sensitive use of dambos. The future expansion of irrigation will take place in dambos and much attention is required to develop this sustainably.

6.1.3 Dam Domain

This domain is basically what is left after the other two main domains are identified. The dam domain is located in the areas of gently rolling land surrounded by hilly land where the dams are located. The water resource availability assessment shows that most of the country requires water storage during the wet season in order to be able to irrigate during the dry season. There are sufficient water resources to irrigate over 400,000 ha, but the majority of this will come from dam storage. Every district has some amount of dam domain, with some districts having large areas of dam domain, see Table 34.

Dam Domain	Area (km²)	% of Domain
Balaka	1,602.6	8%
Blantyre	795.0	4%
Chikwawa	600.6	3%
Chiradzulu	220.5	1%
Chitipa	437.4	2%
Dedza	441.8	2%
Dowa	488.1	3%
Karonga	14.6	0%
Kasungu	1172.0	6%
Lilongwe	193.1	1%
Machinga	641.0	3%
Mangochi	2,470.7	13%
Mchinji	91.6	0%
Mulanje	191.6	1%

Table	34:	Dam	Domain	bv	District
10010	J	- 01111	Donnann	~,	District

Dam Domain	Area (km²)	% of Domain
Mwanza	307.7	2%
Mzimba	2031.3	11%
Neno	546.2	3%
Nkhata bay	59.6	0%
Nkhotakota	909.2	5%
Nsanje	350.9	2%
Ntcheu	1820.4	10%
Ntchisi	229.0	1%
Phalombe	732.5	4%
Rumphi	186.8	1%
Salima	1068.8	6%
Thyolo	325.4	2%
Zomba	1,205.3	6%
Grand Total	19,134.0	100%

The size of the dam domain is 19,135 km², or 42.6% of the PIA_{phy}, with the majority in seven districts, Balaka, Kasungu, Mangochi, Mzimba, Ntcheu, Salima, and Zomba.

6.1.4 Lake Domain

Malawi is blessed with large fresh water bodies, and these will always attract interest in this abundant supply. However, the lake represents the lowest level of water, and utilising this source will require pumping to a higher level to be able to irrigate. Unfortunately, the economics of pumped irrigation, using medium value crops, like vegetables and green maize, is marginally profitable. It requires high value crops to make pumping economic. In determining the size of this domain, an

¹¹ Bullok (1995)

elevation of 15 m above lake level has been determined as the cut-off point. The size of the lake domain is 614.3 $\rm km^2$, or 1.5% of the total PIA_{phy}.

An additional determinate in the use of this domain is the supply of reliable cheap power, in the form of electricity. Currently there is a severe shortage of power in Malawi, and this needs to be addressed. Using the Lakeshore cropping pattern IWR of 6,634 m³/ha/y, the maximum power demand to irrigate the whole domain can be calculated. Taking an average pumping distance of 2.6 km, two pipes of 1,000 mm Ø lifting to a static head of 15 m, the maximum

Lake Domain	Area (km²)	% of Domain
Balaka	11.4	2%
Dedza	59.4	10%
Mangochi	266.2	43%
Nkhata bay	9.3	2%
Nkhotakota	147.5	24%
Ntcheu	0.2	0%
Rumphi	1.8	0%
Salima	116.7	19%
Grand Total	614.3	100%

Table 35: Lake Domain by District

power required is 16.6 MW. The annual consumption is 35.7 GWh/y.

Pumped irrigation, which usually will take the form of high technology, like drip or centre pivot which requires high power demand at the right location. In this case, a pressure of 45 m would be added to the power calculations. Also the efficiency of these systems is higher than that used in the above calculations of 47% up to an overall average of 65% (using a 90% field efficiency). The total power demand in this scenario is 26.8 MW with an annual consumption of 69.1 GWh/y.

In the future, if Malawi invests in new power production and distribution, pumped irrigation can contribute significantly to agricultural production. The distribution system needs to be upgraded along the lake shore to accommodate this future potential.

6.1.5 **Diversion/Dam Domain**

There is some overlap of domains where there is potential for diversion, but in the end dam irrigation has been selected because of increased potential from storage, and making allowance for EFR. These locations are Karonga, Nkhata Bay and Rumphi.

Diversion/Dam	Area (km²)	% of Domain
Karonga	495.9	59%
Nkhata Bay	342.8	41%
Rumphi	1.8	0%
Total	840.5	100%

Table 36: Diversion/Dam Domain by District

The size of the diversion/dam domain is 840.5 km², or 2.0% of the PIA_{phy}.

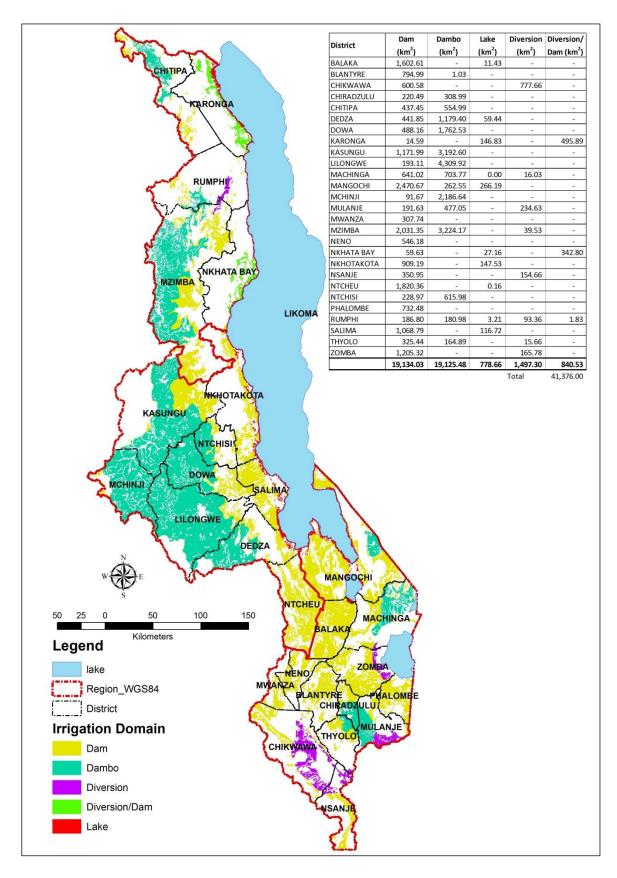


Figure 34: Map Depicting Irrigation Domain Summary for Malawi Source: (IMP 2015)

6.2 Considered Irrigation Schemes

DOI already has many schemes in the pipeline. Some have reached detailed design stage, while others are still undergoing feasibility studies. All of these are listed as Considered Schemes, a collection of studies done in the past.

6.2.1 Songwe Scheme

The Songwe River forms the boundary with Tanzania from the Lake to the most northern tip of Malawi. After the river exits the gorge around Manolo, the river meanders and breaks its banks during the flood season. This river also forms the international boundary, and is constantly shifting its course. This and the annual flooding led to many studies aimed at reducing these problems. In the course of these studies, the hydro potential of the river was discovered, with three potential dams available for development. However, it is the Lower Songwe Dam that is put forward for first development because of its multi-purpose aspects of hydropower, irrigation and flood mitigation. A study completed by Norplan (2003) looked at the feasibility of mainly flood mitigation measures, and this was updated by the Songwe River Basin Development Programme (SRBDP), conducted by Lahmeyer and ACE consultants (April 2014). Presently funding is being sought for this Lower Songwe River Project in Tanzania and Malawi. The salient features of this project are:

- 115 m high dam, roller compacted concrete (E569,270 N8,938,430), FSL 820 m asl
- Centre Spillway, with 4 No. 11x8 m redial gates, 1,510 m³/s capacity
- 3 Francis Turbines, total installed capacity 175 MW, 671 GWh/y
- Left Bank Feeder Canal 18.25 km commanding 3,000 ha in Tanzania
- Right Bank Feeder Canal 28.5 km commanding 2,630 ha in Malawi

			US\$ M
Estimated Costs:	Lower Songwe Dar	m & HPP	473.3
	Left Bank Feeder	Tanzania	39.1
	<u>Right Bank Feeder</u>	Malawi	46.3
	Total		558.6

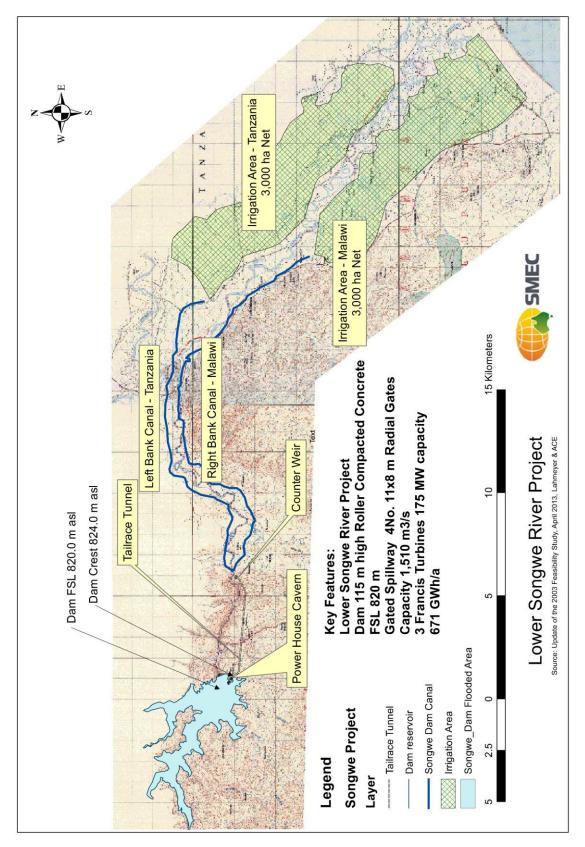


Figure 35: Lower Songwe River Project

6.2.2 RIDP II Schemes

The overall objective of the RIDP II project is to assist Malawi in becoming less dependent on rain fed agriculture, diversify cropping, enhance food security and rural incomes and reduce vulnerability to drought. This is to be achieved by the feasibility and detailed designs of irrigation schemes. In total, 10 schemes were designed and costs prepared. These are known as the GOPA Schemes, see Table 37.

No	Name	District	Irrigated Area (ha)	Source of water	No. of Beneficiaries HH	Investment Costs (M.US\$)	Unit Cost (US\$/ha)	EIRR %
1	Chilingali	Nkhotakota	150	Kaombe River	555	3.13	16,067	3
2	Lifidzi	Salima	600	Lifidzi River	488	8.06	13,433	5
3	Navikoko	Nkhotakota	150	Navokoko River	535	2.08	13,835	9
4	Kamwanyoli	Nkhatabay	120	Lwambambaza	371	1.26	10,484	12
5	Kawiya_Kadeti	Nkhatabay	55	Gomo	104	2.00	36,422	-4
6	Mwamphanzi	Chikwawa	335	Mwamphanzi	670	5.09	15,205	5
7	Lifuwu	Salima	156	Lake Malawi	254	2.44	15,627	7
8	South Rukuru	Rumphi	2,900	South Rukulu	3635	23.01	11,505	7
9	Tchanga	Dedza	154	Nadzipulu	320	1.78	11,529	9
10	Bwanje Dam	Dedza	800	Namikokwe	1777	9.39	11,737	11

Table 37: Summary of RIDP II New Schemes

These schemes locations are shown in Table 36 RIDP II New Schemes (GOPA). All of the schemes were included in the IMP ranking assessment, with 2 within the top 43. These are Bwanje Dam [#]24 and Kamwanyoli, [#]33. The ranking results are dealt with in section 6.4.

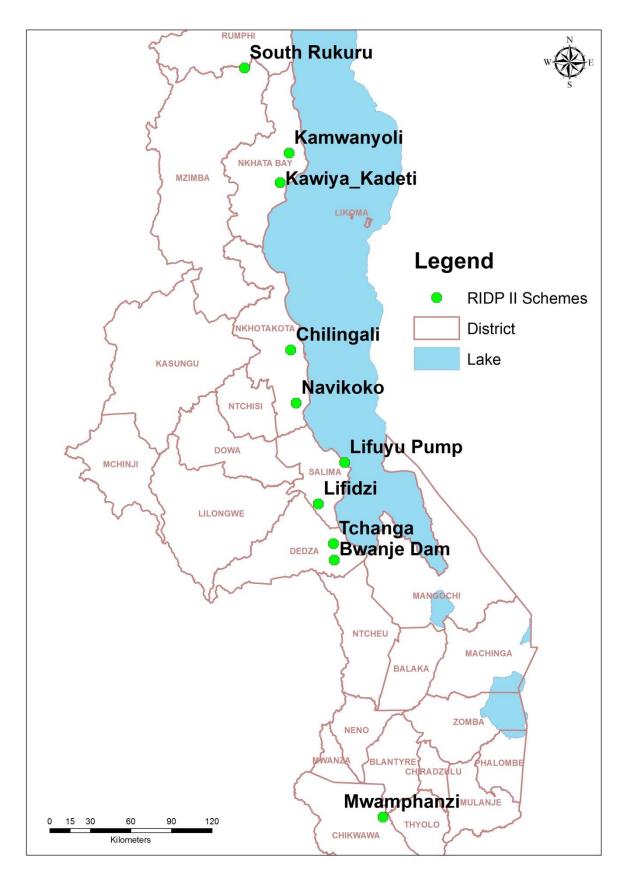


Figure 36: RIDP II New Schemes (GOPA)

More detailed locations of schemes are given in Figure 51 through Figure 58.

6.2.3 IRLADP Feasibility Study for New Irrigation Schemes (SMEC Designs)

Within IRLADP, under the Irrigation Rehabilitation and Development and Catchment Conservation; are feasibility studies for irrigation development for selected sites covering a total of 7,000 hectares.

Twelve schemes have been included in the studies, with a total irrigated area of 4,526 ha, see Table 38 and a survey area of 6,000 ha. These schemes are included in the ranking assessment. The location is shown in Figure 37.

Name	Technology	District	Irrigated Area Ha	Total Cost	Cost /Ha
			110	M.US\$	US\$
Nkhulambe/Wowo	Gravity	Phalombe	300	2.30	7,668
Likhubula/Kholiwa	Gravity	Mulanje	820	4.60	5,616
Chizimbi	Gravity Opt. 3	Chikwawa	238	2.08	8,779
Likhubula/Nthumbula	Gravity	Chikwawa	494	2.76	5,597
Mkulumadzi_Left Bank	Gravity	Mwanza/Neno	321	3.07	5,404
Nkawinda/Bakasala	Gravity/Canalisation	Blantyre	560	0.79	1,421
Chanyungu- Mposa/Chikala	Gravity	Machinga	126	1.17	9,361
Lingoni/Mkomankhani	Gravity	Machinga	246	1.83	7,436
Matoponi	Gravity/Canalisation Opt. 1	Zomba	115	0.59	5,168
Mlooka	Gravity/Canalisation	Zomba	153	0.73	4,821
Mwelekera	Gravity	Mchinji	153	1.40	9,150
Diamphwe	Gravity	Lilongwe/Dedza	1000	8.38	8,384
Total			4,526		

Table 38: Summary of IRLADP New Schemes

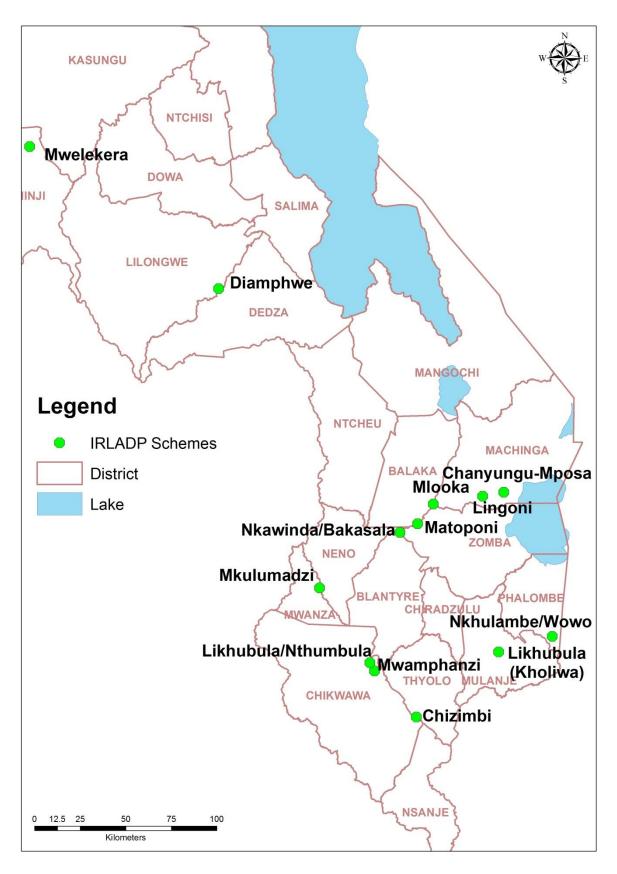


Figure 37: Location of IRLADP New Schemes

More detailed locations of schemes are given in Figure 51 through Figure 58.

6.2.4 SMEC (water supply)

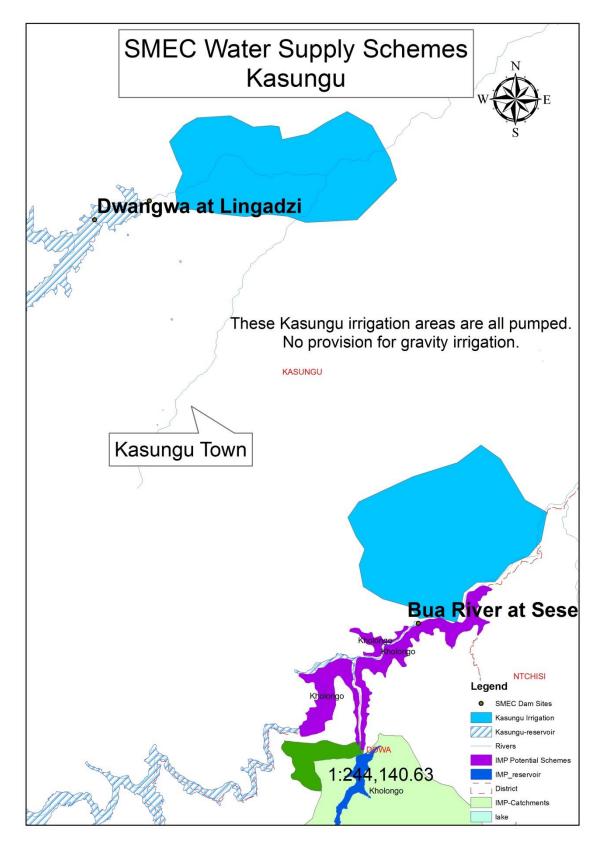
Four towns, Kasungu, Mponela, Mwanza and Chiradzulu had studies performed¹² for assessment of water supplies, with the added view to providing water for irrigation if excess was found. Storage dams were identified, with additional water available for most sites, see Table 39.

		Dam	Total	Domestic	Beneficiaries	Potential	Quantity	Fish	Hydro-
No	NAME OF DAM SCHEME	Height(Irrigation	for	Ponds	electric
		m)	(Mm ³)	(Mm ³)	Water	Area	Irrigation	(m ²)	Power
					No.	(ha)	(Mm ³)		(GWH)
KAS	SUNGU POTENTIAL SITES								
1	Bua River at Sese	11.2	584	17.71	284,336	22,980	214	500	5.49
2	Bua River at Sese (Low dam option)	8.1	141	17.71	284,336	10,500	98	500	3.2
3	Dwangwa River at Kwengwale Village	22.2	210	16.72	257,916	11,500	107	500	2.38
4	Dwangwa River at Lingadzi River confluence	19.4	201	17	265,377	11,300	105	500	1.6
MP	ONELA POTENTIAL SITES								
1	Kasangadzi River at Kanyungwi confluence	20.4	22	8.4	130,799	780	7.26	500	0.23
2	Mtiti River at Mwancheka confluence	14.9	12	8.7	144,093	305	2.84	500	0.12
MV	VANZA POTENTIAL SITES								
1	Mwanza at old Custom Post	38	45	8.3	132,589	1,710	15.9	500	3.9
2	Dwalibamba River at Mtoso Village	35.2	28	9	147,583	1,600	14.9	500	2.89
3	Nkulumadzi at Dwalibamba River Confluence	60.5	75	8.6	138,267	7,100	66.1	500	9.68
СНІ	RADZULU POTENTIAL SITES	5							
1	Mombezi at Mithiko Village	17.7	10	2.32	40954	140	4	500	0.43
2	Mwanje River at Mchema village	13.3	6	2.66	48468	175	2	500	0.18

Table 39: Water Supply Sites and Irrigation Potential

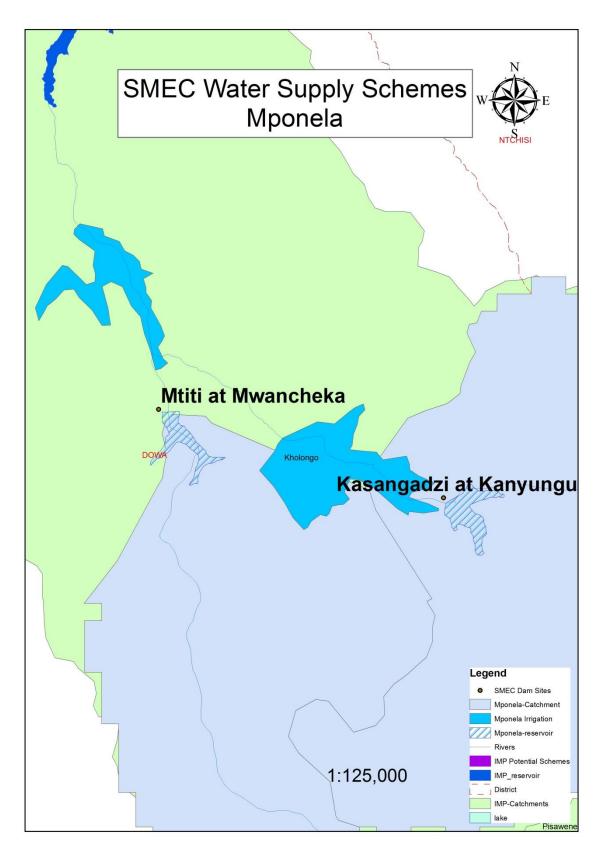
Each site is shown in Figure 38 to Figure 41 below.

¹²"Consultancy Services For Feasibility Studies And Preliminary Designs For Multi-Purpose Surface Raw Water Resources Development For Central And Southern Region Water Boards" SMEC March 2013

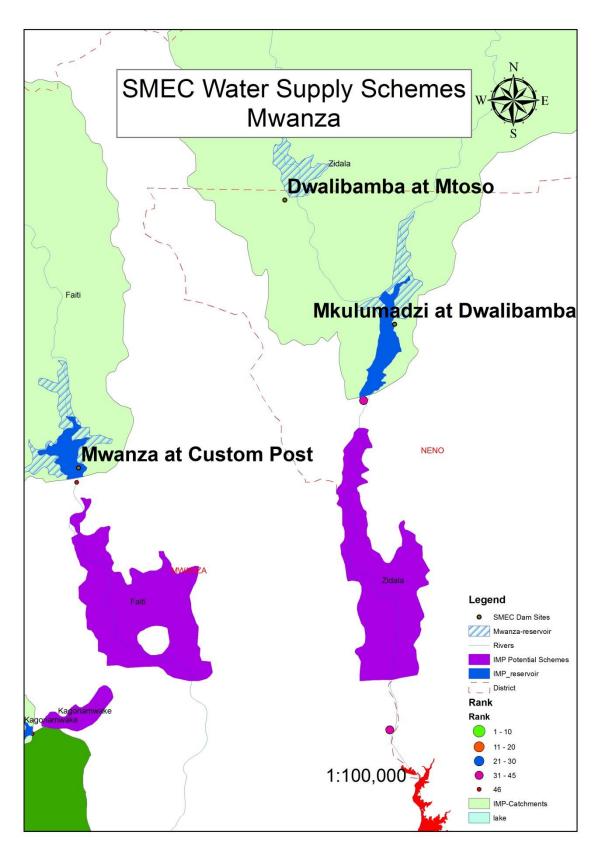


Although the potential irrigation area is large, there is little area under gravity command. All these areas must be pumped to achieve this potential. The area is very flat, and command areas are restricted along the river drainage lines, as demonstrated by the narrow irrigation area for Kholongo irrigation area.

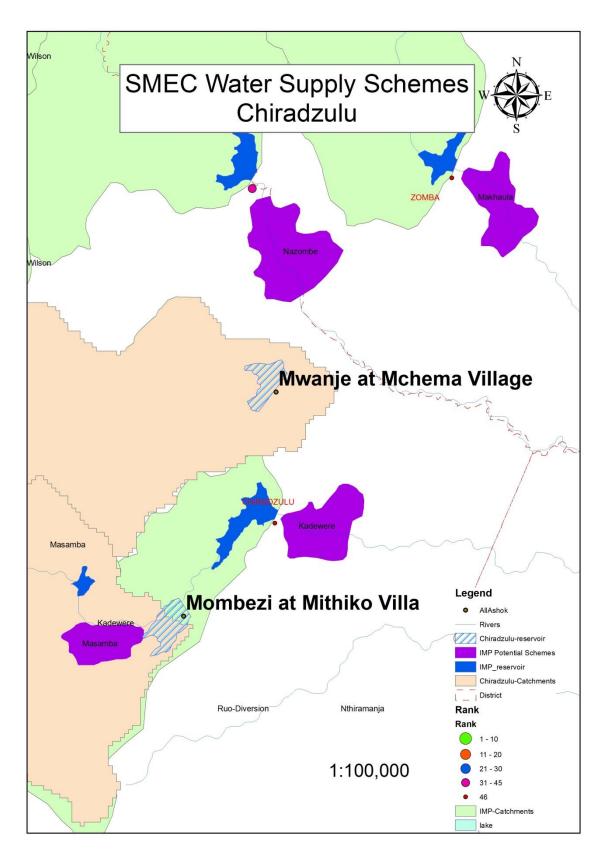
Figure 39 Mponela Potential Sites



These sites can be exploited for irrigation.



All three sites are covered by potential IMP proposed sites. The dam at the Custom Post is identical to the one for Faiti, which in the ranking was only just unsuitable, with an EIRR of 7.8%. Future work may revisit this potential. The two at Dwalibamba (Mtoso and Nkulumadzi) are covered by Zidala, which recommended, with a ranking position of 40 and EIRR of 13.9%.



The Mombezi site is covered by IMP schemes upstream and downstream. The Mwanje scheme is not covered directly. Other IMP schemes in the area are uneconomical, and not recommended. Only Nazombe is feasible with a ranking of 41 and EIRR of 10.9%.

6.2.5 IRLADP

No	Scheme Name	Area (ha)	Benefic	iaries/Far	mers	District	EPA	River
			Male	Female	Total			
1	Domasi	500	1,255 781 2,036		Machinga	Domasi	River	
2	Miyombo	10	20 23 43		Karonga	Kaporo	Motorized Pump	
3	Chonanga	70	85	50	135	Karonga	Vinthukutu	Chonanga
4	Nkhwisa	210	155	212	367	Balaka	Mpirisi	Muthe
5	Kaombe	100	137	150	287	Nkhota	Mphonde	Motorized Pump
						Kota		
Tota	al	890			2,868			

Table 40: IRLAP Schemes

6.2.6 Green Belt Initiative

The overall goal for GBI is the creation of wealth through increased agricultural production and productivity, enterprise development and increased exports. The specific objectives of the GBI are to: Increase production and productivity of crops, livestock and fisheries: Increased access to social infrastructure and support services; Increase agricultural exports and foreign exchange earnings; Promote diversification of crop and livestock enterprises; Increase household incomes; Improve value chain linkages and operations; Increase private sector participation in agricultural production; Add value through processing of raw materials; Reduce rural-urban migration; and Improve people's access to water for various uses.

The GBI will have seven major components: Crops, Livestock and Fisheries Development, Infrastructure Development and Rehabilitation; Land Administration; Environmental Management; Technology Development and Dissemination; Institutional Development and Capacity Building; and Agro-Processing and Marketing Development.

The programme is expected to achieve the following outputs: increased area under sustainable irrigation farming using the available abundant water resources in the country from 90, 000 ha to 1,000, 000 ha; increased productivity of crops (from the current 25% to 50%), livestock and fisheries; increased agricultural exports and foreign exchange earnings; increased crop, livestock and fisheries diversification; improved value chain linkages and operations; increased private sector participation in agricultural production; improved access to social infrastructure and support services; increased smallholder income levels and employment opportunities; improved access to water for various uses; and Existing rural growth centres rehabilitated and new ones established.

The IMP has found that the recommended PIA is limited by water resources, and is estimated at 400,000 ha, out of which 385,000 ha is a possible physical achievement.

Of the overall conception of schemes and location, the IMP has found much of an overlap, indicating that the GBI was on track in their focus, see Figure 42 GBI Conceptual Scheme Locations.

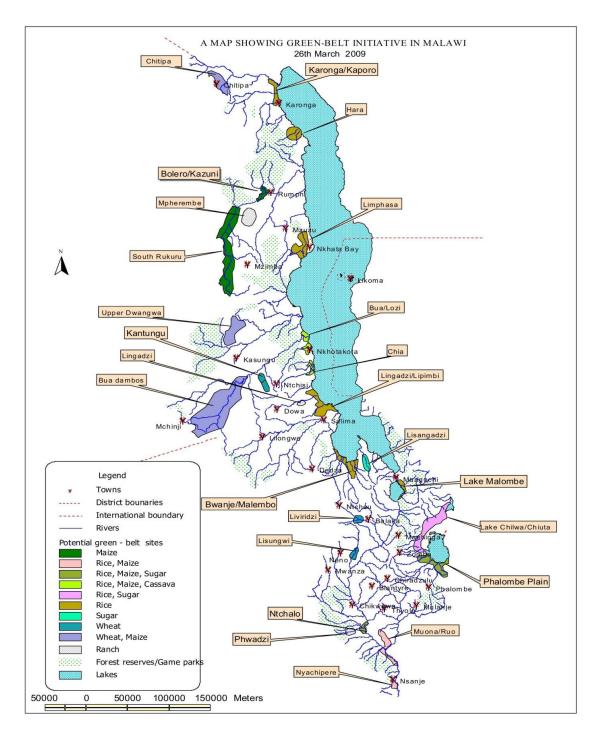


Figure 42: GBI Conceptual Scheme Locations

Due to restrictions on financing however, there are four GBI schemes that have made it through to investigation, with one reaching advanced stages of planning; One in Karonga, Salima, Mangochi and in Chikwawa, see Figure 43 GBI Identified Scheme Locations.

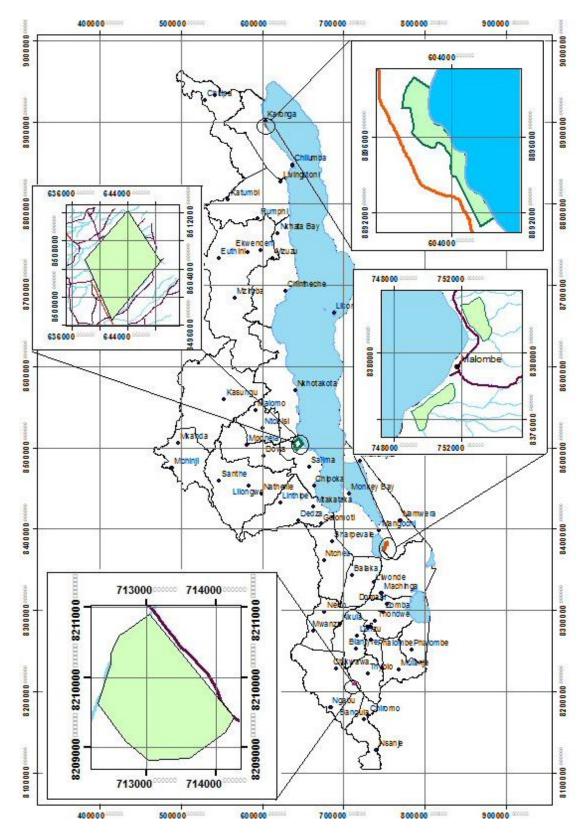
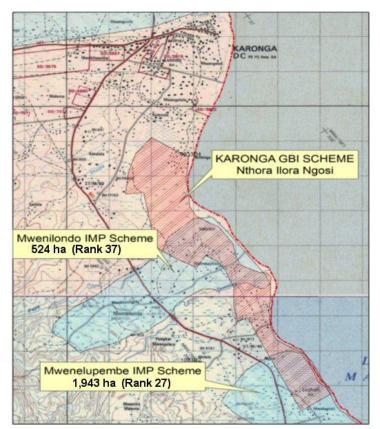


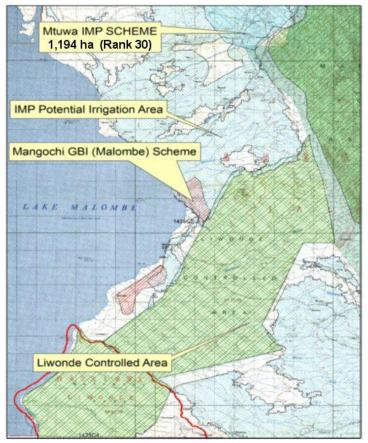
Figure 43: GBI Identified Scheme Locations



Karonga GBI Scheme

This scheme covers 778 ha just south of Karonga town, see Figure 44. This scheme is intended to be a pumped scheme. In the IMP, only high value crops are considered suitable for pumping. However, there are two IMP schemes that cover much of the intended area, and these schemes are gravity fed from storage dams. There is Mwenilondo scheme, for 524 ha, and ranked [#]37 in the overall assessment, with an EIRR of 23%. In the south there is Mwenelupembe scheme, which covers 1,943 ha and ranked [#]30 in the assessment, with an EIRR of 27%. This second scheme could be extended to cover most of the intended GBI scheme, and allow a greater range of crops to be grown. This scheme has had baseline and map surveying completed.]

Figure 44: Karonga GBI Scheme Location Mangochi GBI Schemes



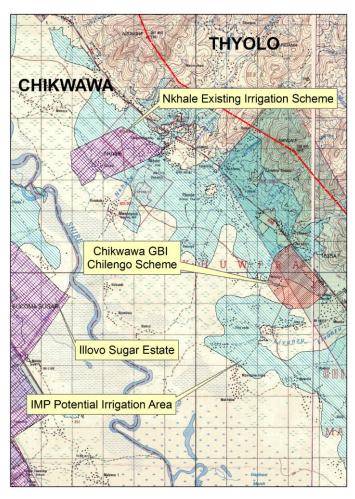
The Mangochi schemes are located on the east side of Lake Malombe, sandwiched between the lake and the protected area. There areas are also intended to be pumped schemes, see Figure 45.

This scheme has had baseline and map surveying completed.

There is an IMP scheme Mtuwa close by for 1,194 ha, ranked No. 30, with an EIRR of 11%.

Figure 45: Mangochi GBI Scheme

Chikwawa GBI Chilongo Scheme



Located between the foothills of Thyolo district and the Shire River is the Chilengo Scheme. This is close to the existing Nkhale scheme, and not far from Illovo Sugar Estate, see Figure 46.

This scheme has had baseline and map surveying completed.

Figure 46: Chikwawa GBI Scheme

Salima GBI: Chikwawa Sugar Scheme

The scheme has undergone a lot of development, as far as identifying potential investors. Key features of this scheme is that it is an estate type enterprise with sugar as the main crop and a processing plant of about 1,250 t-cane /d. It is envisaged to include 530 ha of centre pivots for smallholders, 1,000 ha for medium scale farmers. The other feature is that the core estate land will be owned by the GOM, with the operator having a management contract for 50 years, reviewed every 24 years. This arrangement is intended to maintain control of the land in the hands of the GOM, but still give the investor enough incentive to invest in the long term. Also the issues of land tenure are reduced with this arrangement. There is an extension area of about 6,500 ha.

This scheme is shown in Figure 47.

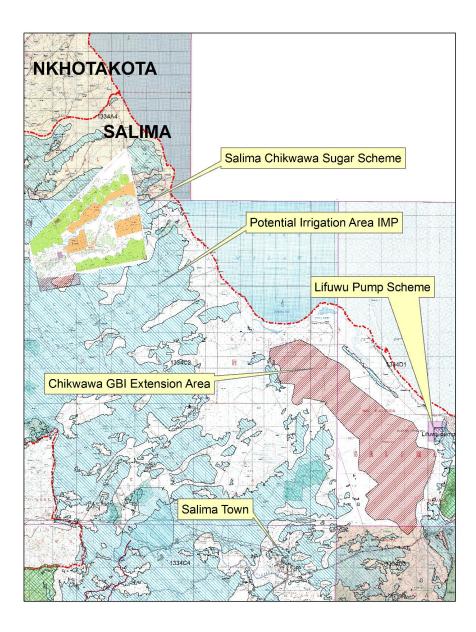


Figure 47 : Salima GBI CHikwawa Sugar Scheme

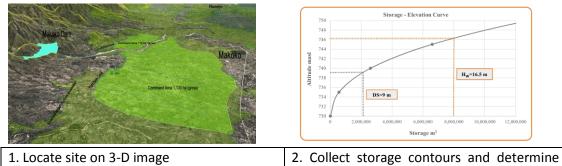
6.3 Potential Irrigation Schemes (New PIS)

6.3.1 Scheme Identification Process

Malawi has 41,387 km² of potential irrigable land (PIA_{phy}) but there is only enough water to irrigate 4,643 km² or 11.2%. Also the monthly distribution, after taking into account the EFR, means that for most of the country, storage will be required to provide irrigation water in the dry season.

The purpose of a Master Plan is to point the way forward and identify locations for developing as much of this 4,643 km² as possible. Having identified potential schemes, a prioritization is required to select the best schemes first. A ranking process has been developed using MCDA method and a system of score-cards to select the best schemes. Over a hundred potential sites for irrigation have been considered, with many not making it to the pre-feasibility stage. This has been done using GIS methods, with 5.0 m contours, satellite images and 3-D software to assist in locating suitable sites for

water storage and river diversion. The basic process for development of the pre-feasibility schemes is as follows, (with full details given in APPENDIX 6: IRRIGATION DESIGN):

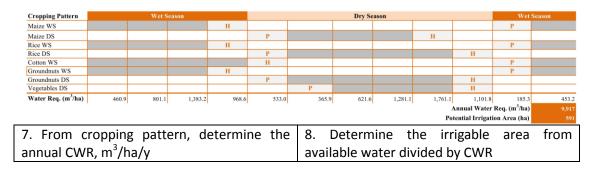


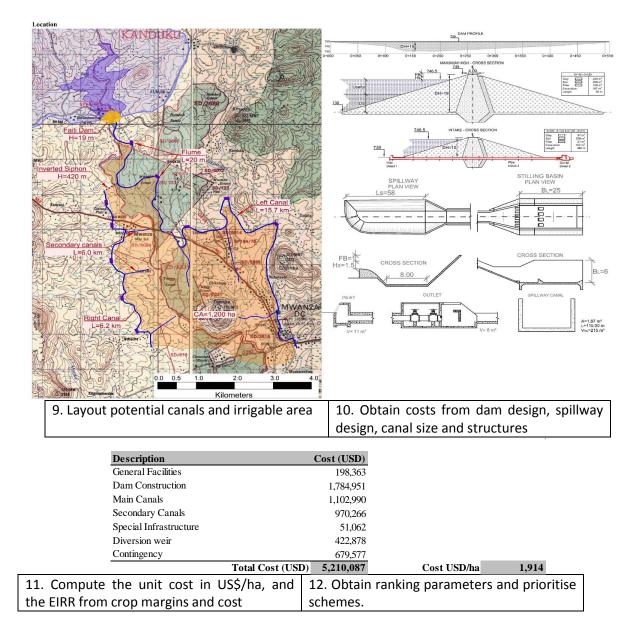
storage—elevation curves

Soil Loss	% A	Value	Soil loss	m ³ /km ² /year
No erosion	8%	15	1.2	0 - 30 (No erosion)
Slight	35%	166	57.925	31 - 300 (slight)
Slight to moderate	2%	426	8.51	301 - 550 (slight to moderate)
Moderate	55%	1026	564.025	551 - 1500 (moderate)
Moderate to severe	0%	1951		1501 - 2400 (moderate to severe)
Severe		3520		2401 - 4639 (severe)
	100%		631.66	
. Determine catchment a	rea in kr	n²	4. F	rom soil loss map, determine volum
			sed	iment over 30 year life

1G	0.24	0.24	0.24	0.24	0.15	0.15	0.15	0.15	0.15	0.15	0.24	0.24
1G1 Shire at C	hiromo											
Makoko	Jan 31	Feb 28	Mar 31	Apr 30	May 31	Jun 30	Jul 31	Aug 31	Sep 30	Oct 31	Nov 30	Dec 31
q ₈₀ l/s/km ²	3.23	3.87	3.84	3.55	3.14	2.55	2.49	2.19	1.84	1.71	1.68	2.20
q _m l/s/km ²	4.44	4.78	4.99	4.62	4.59	4.28	3.93	3.47	2.87	2.72	2.58	3.48
Q ₈₀ l/s	248	297	295	273	241	196	192	168	142	131	129	169
EFR l/s	72	72	72	72	45	45	45	45	45	45	72	72
Supply Q ₈₀ l/s	177	225	223	201	196	151	147	123	97	86	58	97
Supply V ₈₀ m ³	472,928	544,597	598,060	521,168	524,945	391,993	392,799	329,458	250,492	231,211	149,226	259,820
										Useful	volume (m ³)	4,666,696
									Total Vol	ume (Dead+U	Useful) (m ³)	5,972,664

5. From catchment hydrological data, determine the monthly available water, after deducting the EFR6. Available water for irrigation is run-off volume minus sediment volume





Below is a complete list of all 111 identified schemes considered in the appraisal method known as ranking. These are:

Type of Scheme	Number
IMP Potential Irrigation Scheme (PIS)	85
Considered Schemes	4
RIDP II (GOPA)	10
IRLADP (SMAC)	12
Total	111

All these schemes are given in detail in Table 41 through Table 43, below.

Table 41: Complete	List of Identified	Schemes (part 1)
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N°	Scheme Name	District	Coor	dinates	Agroclimatic	PIA	Export Crops	Soil Loss	Accessibility	Iviain	Road	Invest. Cost	Cost per ha	IRR
IN	Scheme Name	District	х	Y	Region	ha	%	m ³ /year	to the Site	Town Dist.	Туре	USD	USD/ha	%
1	Naliswe	Balaka	728,672	8,337,325	Lowland	152	24%	11,476	Vehicle	7.0	Asphalt	1,756,376	11,581	5.5
2	Mdenga	Balaka	733,136	8,347,555	Lowland	204	24%	14,332	Vehicle	37.0	Dirt	1,671,550	8,182	9.9
3	Kalembo	Balaka	729,152	8,358,956	Lowland	559	24%	43,584	Poor Access	37.9	Dirt	6,049,046	10,824	6.3
4	Nkalazi	Blantyre	690,910	8,254,610	Lowland	328	24%	280	Poor Access	60.4	No Road	3,781,396	11,528	5.5
5	Mpumbe	Blantyre	726,629	8,269,629	Lowland	371	24%	21,436	Poor Access	10.0	No Road	6,684,739	18,034	0.1
6	Wilson	Blantyre	702,631	8,284,989	Lowland	1,561	24%	210,207	Poor Access	15.1	No Road	10,055,274	6,440	13.0
7	Chang'ambika	Chikwawa	639,672	8,252,287	Lowland	84	24%	2,166	Poor Access	45.1	No Road	1,461,770	17,331	0.5
8	Kunyondo	Chikwawa	649,219	8,253,742	Lowland	561	24%	62,961	Poor Access	22.7	No Road	4,500,951	8,030	10.1
9	Navaya	Chikwawa	645,784	8,243,328	Lowland	1,665	24%	96,793	Poor Access	36.4	Dirt	5,879,764	3,530	21.2
64	Kanjedza	Chikwawa	697,070	8,230,250	Lowland	937	24%	159,668	Fair Access	14.6	Dirt	8,817,840	9,412	8.1
10	Nazombe	Chiladzulu/Zomba	739,784	8,274,178	Lowland	470	24%	20,772	No Access	19.5	No Road	3,550,856	7,550	10.9
11	Masamba	Chiradzulu	733,855	8,259,487	Lowland	190	24%	8,963	Fair Access	16.4	Dirt	2,088,788	11,019	6.1
12	Kadewere	Chiradzulu	740,567	8,262,561	Lowland	300	24%	14,978	Vehicle	23.6	Dirt	2,517,198	8,393	9.5
13	Mtambosimama	Chiradzulu/Zomba	728,652	8,281,479	Lowland	135		8,274	Fair Access	30.8	Dirt	3,279,215	24,344	-3.7
14	Mbalizi	Chitipa	548,002	8,900,175	Lowland	625	24%		Poor Access	34.8	No Road	8,004,628	12,817	4.2
15	Marko	Chitipa	542,409	8,936,773	Lowland	727	24%	151,054	Vehicle	21.0	Dirt	3,762,739	5,176	15.9
16	Namasasa	Chitipa	533,308			1,249	24%	15,916		7.5	Dirt	8,485,829		12.3
17	Kenan	Chitipa	502,216	8,954,715		837	24%	17,062	Vehicle	40.7	Dirt	9,077,774		6.3
18	Kamanga	Chitipa	542,201	8,922,987	Lowland	1,700	24%	25,785	Poor Access	17.9	Dirt	18,825,734	11,077	6.0
19	llengo	Chitipa	513,232	8,944,631	Lowland	2,367	24%	83,157	Fair Access	30.0	Dirt	9,856,626	4,164	18.9
86	Mafinga Hill	Chitipa	542,557	8,897,363	Lowland	43	24%	10,358	Vehicle	38.8	Dirt	244,307	5,682	14.6
20	Namano	Dedza	653,805	8,422,498	Lowland	1,291	24%	60,875	Poor Access	17.6	No Road	6,135,848	4,751	17.1
76	Chaseta	Dedza/Salima	648,046	8,453,325	Plateau	435	38%	189,239	Vehicle	24.0	Dirt	14,057,717	32,326	-9.8
21	Kholongo	Dowa	567,135	8,528,703	Plateau	2,238	38%	319,857	Fair Access	2.0	Dirt	13,983,325	6,248	11.1
22	Ngulula	Dowa	595,001	8,479,742	Plateau	325	38%	10,587	Fair Access	13.2	No Road	5,248,913	16,140	-0.4
23	Mwaipungu	Karonga	599,865	8,887,466	Lakeshore	117	12%	1,815	Poor Access	30.7	No Road	1,598,010	13,627	5.4
24	Mwawembe	Karonga	593,215	8,895,152	Lakeshore	142	12%	4,482	No Access	16.9	No Road	4,157,946	29,315	-4.2
25	Kasimba	Karonga	605,830	8,876,970	Lakeshore	162	12%	2,426	Fair Access	35.0	Dirt	1,602,384	9,895	9.6
26	Kasano	Karonga	590,900	8,901,970	Lakeshore	95	12%	48,118	Vehicle	30.1	Gravel	458,278	4,805	19.9
27	Mwenilondo	Karonga	597,580	8,891,599	Lakeshore	524	12%	19,931	No Access	23.0	No Road	2,090,343	3,991	22.7
28	Ngemela	Karonga	586,000	8,902,270	Lakeshore	4,019	12%	861,320	No Access	20.3	No Road	28,581,143	7,111	14.2
29	Welusi	Karonga	609,500	8,871,660	Lakeshore	1,742	12%	98,539	Fair Access	41.7	Dirt	3,755,926	2,156	32.1
30	Mwenelupembe	Karonga	603,400	8,882,865	Lakeshore	1,943	12%	61,107	No Access	32.2	No Road	4,794,257	2,467	30.1
31	Ukanga	Karonga	617,578	8,860,728	Lakeshore	3,690	12%	462,631	Fair Access	15.0	No Road	9,529,467	2,583	29.3
32	Kwilasya	Machinga	753,388	8,328,589	Lakeshore	243	12%	54,752	Poor Access	17.8	No Road	7,527,707	31,004	-5.0
33	Pangani	Machinga	792,264	8,373,741	Lowland	603	24%	8,689	Poor Access	21.7	No Road	8,174,409	13,563	3.5

Table 42: Complete List of Identified Schemes (part 2)

N°	Scheme Name	District	Coord	dinates	Agroclimatic	PIA	Export Crops	Soil Loss	Accessibility	Town Dist.	Road	Invest. Cost	Cost per ha	IRR
	Scheme Name	District	х	Y	Region	ha	%	m ³ /year	to the Site	lowin Dist.	Туре	USD	USD/ha	%
34	Ngaka	Mangochi	731,890	8,396,863	Lakeshore	390	12%	88,625	Poor Access	13.0	No Road	4,993,461	12,789	6.3
35	Mtuwa	Mangochi	759,758	8,396,292	Lakeshore	1,194	12%	68,138	Fair Access	16.2	Dirt	11,023,911	9,232	10.5
36	Namputa	Mulanje	763,138	8,223,873	Lowland	323	24%	13,269	Vehicle	9.0	Gravel	4,249,371	13,152	3.9
37	Lichenya	Mulanje	771,329	8,220,289	Lowland	1,249	24%	22,431	Fair Access	11.0	Dirt	7,618,786	6,099	13.7
38	Nthiramanja	Mulanje	747,636	8,225,221	Lowland	6,316	24%	457,464	Vehicle	7.0	Asphalt	22,222,630	3,518	21.2
39	Nguleta	Mwanza	659,058	8,259,796	Lowland	69	24%	11,749	Vehicle	19.9	Dirt	1,609,203	23,209	-3.1
40	Kagonamwake	Mwanza	657,288	8,271,438	Lowland	90	24%	10,263	Vehicle	6.6	Dirt	3,185,655	35,316	-8.9
41	Mkhanamphere	Mwanza	669,402	8,261,353	Lowland	154	24%	9,436	Poor Access	24.1	Dirt	4,531,423	29,416	-6.2
42	Faiti	Mwanza	658,835	8,280,165	Lowland	505	24%	68,568	Fair Access	10.0	Dirt	4,836,775	9,580	7.8
43	Nteka	Mwanza	667,379	8,266,493	Lowland	109	24%	12,703	No Access	16.0	No Road	3,345,881	30,711	-6.8
44	Tsingulani	Mwanza/Chikwawa	648,904	8,258,440	Lowland	259	24%	24,207	Fair Access	25	Dirt	4,147,406	15,983	1.5
45	Zidala	Mwanza/Neno	668,796	8,283,004	Lowland	1,770	24%	281,701	Fair Access	23.2	Dirt	10,673,507	6,032	13.9
46	Lupenga	Mzimba	567,180	8,601,465	Lowland	313	24%	40,100	Fair Access	17.5	Dirt	3,078,880	9,848	7.5
47	Perete Phiri	Mzimba	570,428	8,608,682	Lowland	564	24%	125,036	Fair Access	21.5	Dirt	5,512,713	9,776	7.6
48	Bwanamudoko	Mzimba	572898	8,610,489	Lowland	784	24%	243,216	Fair Access	27.0	Dirt	7,299,032	9,306	8.2
49	Lizunkhuni	Nkhata bay	623,634	8,771,911	Lakeshore	136	12%	14,156	No Access	42.0	No Road	2,122,860	15,647	3.7
50	Mpamba	Nkhata bay	629,376	8,723,163	Lakeshore	788	12%	23,494	Vehicle	16.5	Asphalt	4,245,959	5,391	18.2
52	Mteperera	Nkhata bay	637,098	8,709,289	Lakeshore	1,415	12%	67,536	Fair Access	11.8	Dirt	10,298,926	7,276	13.8
53	Msenga	Nkhata bay	612,969	8,706,024	Lakeshore	836	12%	867,845	Vehicle	33.7	Dirt	3,232,253	3,867	23.2
54	Chindevu	Nkhata bay	616,833	8,717,828	Lakeshore	1,802	12%	73,972	Fair Access	27.0	No Road	13,304,889	7,381	13.6
55	Mwambazi	Nkhata bay	629,780	8,728,832	Lakeshore	3,015	12%	165,437	Vehicle	40.0	Dirt	15,932,370	5,284	18.5
56	Ngazi	Nkhata bay	622,556	8,700,862	Lakeshore	1,190	12%	1,774,903	Poor Access	15.3	Dirt	2,932,855	2,465	30.1
57	Linga	Nkhata bay	615,102	8,681,841	Lakeshore	1,514	12%	93,917	Vehicle	6.1	Dirt	4,054,153	2,677	28.8
51	Dwambazi	Nkhata bay/Nkhotakot	604,774	8,648,254	Plateau	1,769	38%	846,207	Fair Access	20.1	Gravel	3,465,903	1,959	25.8
58	Msindwa	Nkhotakota	621,575	8,600,157	Lakeshore	337	12%	95,984	No Access	24.8	No Road	3,965,406	11,751	7.3
60	Nsabwe	Nsanje	737,668	8,189,019	Lowland	85	24%	15,309	Poor Access	35.0	No Road	2,800,705	33,073	-7.9
61	Mankhokwe	Nsanje	727,615	8,111,005	Lowland	120	24%	9,567	Fair Access	29.2	Dirt	1,674,905	13,907	3.2
62	Chididi	Nsanje	736,864	8,130,191	Lowland	262	24%	24,534	Poor Access	47.9	No Road	10,134,210	38,690	-10.4
63	Makoko	Nsanje	730,972	8,116,910	Lowland	486	24%	43,532	Fair Access	16.7	Dirt	7,678,386	15,807	1.7
65	Nyathana	Nsanje	719,100	8,159,130	Lowland	1,561	24%	52,433	Vehicle	13.6	Dirt	12,604,945	8,073	10.0
66	Kuyenda	Ntcheu	694,300	8,350,968	Lowland	103	24%	6,791	Vehicle	25.0	Dirt	3,685,535	35,704	-9.1
67	Lembani	Ntcheu	687,960	8,288,921	Lowland	1,624	24%	49,251	Vehicle	48.5	Dirt	4,124,507	2,540	25.8
68	Lisungwi	Ntcheu	693,330	8,317,823	Lowland	433	24%	42,441	Fair Access	12.0	Dirt	6,475,790	14,961	2.3
69	Matsimbe	Ntcheu	684,588	8,353,441	Lowland	389	24%	38,066	Vehicle	13.0	Asphalt	5,227,889	13,424	3.7
70	Tsikulamowa	Ntcheu	694,552	8,341,523	Lowland	567	24%	30,836	Vehicle	15.1	Dirt	11,565,910	20,390	-1.5
71	Chipofya Diversion	Rumphi	581,795	8,800,095	Lowland	369	24%	297,111	Vehicle	26.0	Dirt	1,378,929	3,734	20.4
72	Zyalunga	Rumphi	589,870	8,786,114	Lowland	344	24%	11,104	Vehicle	8.9	Dirt	6,600,041	19,211	-0.7
73	Chisimika	Rumphi	563,757	8,809,541	Lowland	371	24%	23,316	Vehicle	32.0	Dirt	8,757,762	23,601	-3.3

Table 43: Complete List of Identified Schemes (part 3)

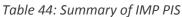
N°	Scheme Name	District	Coord	dinates	Agroclimatic	PIA	Export Crops	Soil Loss	Accessibility	Town Dist.	Road	Invest. Cost	Cost per ha	IRR
	Scheme Name	District	Х	Y	Region	ha	%	m³/year	to the Site	km	Туре	USD	USD/ha	%
74	Katuwa	Rumphi	569,459	8,795,126	Lowland	771	24%	55,389	Fair Access	7.3	Dirt	8,220,144	10,657	6.5
75	Mnyongani	Rumphi	601,418	8,790,487	Lowland	1,038	24%	88,551	Vehicle	14.5	Dirt	11,746,705	11,315	5.8
77	Mphinzi	Salima	638,697	8,467,879	Lowland	3,295	24%	1,005,928	Vehicle	23.4	Dirt	29,914,929	9,080	8.5
78	Pisawene	Salima	637,791	8,476,016	Lowland	3,295	24%	1,209,087	Vehicle	25.1	Dirt	33,747,002	10,243	7.0
79	Ruo - Diversion	Thyolo/Nsanje	743,653	8,194,506	Lowland	8,858	24%	1,151,057	Fair Access	39.3	Dirt	16,810,549	1,898	29.6
80	Makhaula	Zomba	746,712	8,274,549	Lowland	215	24%	9,086	Fair Access	33.0	Dirt	4,000,348	18,632	-0.3
81	Dzaone	Zomba	745,595	8,283,476	Lowland	238	24%	32,518	Fair Access	23.8	Dirt	4,410,295	18,528	-0.3
82	Maole	Zomba	753,865	8,295,413	Lowland	332	24%	50,627	Fair Access	10.1	Dirt	5,114,412	15,407	2.0
83	Kazembe	Zomba	729,102	8,302,615	Lowland	603	24%	62,682	Poor Access	28.7	No Road	15,346,737	25,456	-4.3
84	Makwangwala	Zomba	732,150	8,308,173	Lowland	1,734	24%	266,224	Poor Access	41.0	Dirt	10,158,028	5,857	14.3
85	Kanache	Zomba	754,193	8,309,240	Lowland	416	24%	23,561	Vehicle	15.0	Dirt	13,296,980	31,936	-7.4
Considered	Dowa Dambo	Dowa	565,163	8,510,247	Plateau	375	38%	11,808	Vehicle	17.0	Asphalt	1,032,750	2,754	21.5
Considered	SVIP	Chikwawa	694,259	8,214,150	Lowland	26,653	24%	67,673	Vehicle	12.0	Asphalt	193,770,000	7,270	11.4
Considered	GBI Chikwawa	Salima	641,634	8,504,979	Lakeshore	770	12%	9,365	Fair Access	38.0	Asphalt	8,675,358	11,267	7.9
Considered	Songwe	Karonga	595,268	8,928,635	Lakeshore	2,630	12%	2,551	Fair Access	30.0	Asphalt	46,300,000	17,605	2.2
IRLADP	Nkawinda/Bakasala	Blantyre	713,837	8,301,871	Plateau	560	38%	0	Fair Access	56.0	Asphalt	790,000	1,411	29.5
IRLADP	Chizimbi	Chikwawa	722512	8199751	Lowland	306	24%	3,496	Fair Access	38.0	Gravel	1,979,000	6,467	15.5
IRLADP	Mlooka	Zomba	732158	8317292	Plateau	153	38%	0	Fair Access		Asphalt	730,000	4,771	14.5
IRLADP	Nkhulambe/Wowo	Phalombe	797567	8244953	Plateau	300	38%	73	Poor Access	32.0	Gravel	1,444,000	4,813	14.4
IRLADP	Matoponi	Zomba	723473	8306804	Plateau	115	38%	0	Poor Access	46.0	Gravel	590,000	5,130	13.6
IRLADP	Likhubula/Nthumb	Chikwawa	697079	8230138	Lowland	419	24%	386,173	Fair Access	5.0	Asphalt	3,410,000	8,138	12.3
		Mulanje	767462	8236271	Plateau	628	38%	1,197	Fair Access	20.5	Asphalt	3,947,000	6,285	11.0
IRLADP	Mkulumadzi	Mwanza/Neno	670194	8270109	Lowland	321	24%		Fair Access	11.7	Asphalt	3,070,000	9,564	10.1
IRLADP	Lingoni	Machinga	759198	8231946	Plateau	246	38%	, 12,373	Fair Access		Gravel	1,830,000	, 7,439	
	-	Lilongwe/Dedza	614397	8436275	Plateau	1,000	38%	329,471	Fair Access		Asphalt	8,380,000	8,380	
1	Mwelekera	Mchinji	510534	8513952	Plateau	153	38%		Fair Access		Gravel	1,400,000	9,150	
	Chanyungu Mposa	Machinga	770866	8323994	Plateau	126		,	Fair Access		Asphalt	1,170,000	9,286	
	Kamwanyoli	Nkhata Bay	631266	8716264	Lakeshore	120	12%	,	Fair Access		Gravel	968,000	· · · · · · · · · · · · · · · · · · ·	12.4
	, Bwanje Dam	, Ntcheu	663754	8416057	Lakeshore	800	12%		Fair Access		Asphalt	7,223,000	9,029	
	Tchanga	Dedza	663107	8427976	Lowland	154	24%	53,843	Fair Access		Gravel	1,366,000	8,870	
	Navikoko	Nkhotakota	637311	8530933	Lakeshore	150	12%	/	Fair Access		Asphalt	1,596,000	10,640	
	Lifuwu pump	Salima	671000	8488000	Lakeshore	156	12%	,	Fair Access		Asphalt	1,875,000	12,019	
	Mwamphanzi	Chikwawa	699201	8224883	Lowland	355	24%		Fair Access		Asphalt	4,152,000	11,696	
	Lifidzi	Salima	652747	8457703	Plateau	600	38%	, -	Fair Access		Asphalt	6,200,000	10,333	
	South Rukuru	Rumphi	598525	8780015	Lowland	2,900	24%	,	Fair Access		Asphalt	30769000	10,610	
	Chilingali	Nkhotakota	639400	8575700	Lakeshore	150	12%	,	Fair Access		Asphalt	2410000	16,067	
	Kawiya Kadeti	Nkhata Bay	624489	8694352	Lakeshore	55	12%	,	Fair Access		Asphalt	1541000	28,018	
			02-1405	00 0-+ 002	Total	127,231	12/0	0,000	i un Access	4.4	Spriare	1341000	20,010	5.0

A full list of these PIS is given in Table 41 with a summary of only the IMP schemes in Table 44 and also shown in *Figure 48*.

A set of detailed information of each IMP PIS scheme is given in the Appendix 1, Atlas of Maps.

A full description of the irrigation parameters used in the IMP PIS prefeasibility designs is given in Appendix 6, Irrigation Design

	District	PIA (ha)	Cost (US\$)	Unit Cost (US\$/ha)
	Dedza	1,726	20,193,566	11,697
CENTRE	Dowa	2,563	19,232,238	7,503
	Ntcheu	3,117	31,079,630	9,972
	Salima	6,589	63,661,931	9,662
Ũ	Nkhotakota	2,107	7,431,308	3,527
	Sub Total	16,102	141,598,673	8,794
	Chitipa	7,547	58,257,638	7,719
_	Karonga	12,435	56,567,754	4,549
NORTH	Nkhata bay	10,696	56,124,265	5,247
Ō	Mzimba	1,661	15,890,625	9,567
-	Rumphi	2,893	36,703,581	12,685
	Sub Total	35,232	223,543,863	6,345
	Balaka	915	9,476,972	10,359
	Blantyre	2,260	20,521,409	9,080
	Chikwawa	3,247	20,660,325	6,363
	Chiradzulu	1,095	11,436,057	10,449
	Machinga	845	15,702,116	18,572
Ŧ	Mangochi	1,585	16,017,372	10,108
SOUTH	Mulanje	7,888	34,090,787	4,322
SS	Mwanza	2,956	32,329,849	10,935
	Nsanje	2,514	34,893,151	13,878
	Thyolo/Nsanje	8,858	16,810,549	1,898
	Zomba	3,538	52,326,799	14,788
	Sub Total	35,702	264,265,385	7,402
	Total	87,036	629,407,921	7,232



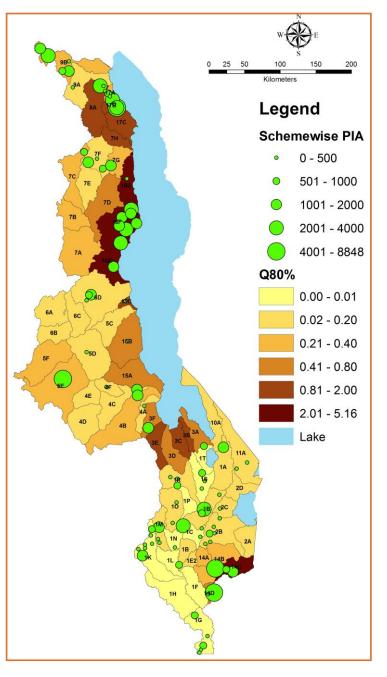


Figure 48: Location Map of New PIS

6.4 Economic Assessment and Ranking of Schemes

The 85 potential irrigation schemes for which pre-feasibility studies were undertaken were subject to economic assessment. The details are given in Appendix 10, Financial and Economic Analysis. Different financial and economic models were used for schemes in the lowlands, lakeshore and plateau because of the different crops and cropping patterns grown in these areas. The results of the economic assessment were used in the multi-attribute ranking analysis to select the preferred schemes in order of priority. The number, location and size of the schemes assessed are shown in Table 45.

Zone	No of Schemes	Gross Area (ha)	ha/scheme
Lowlands	67	88,081	1,314
Lakeshore	29	30,127	1,038
Plateau	15	9,024	601
Total	111	127,231	1,146

Table 45: Number, Location and Size of IMP Schemes Subject Economic Assessment

The economic assessment was undertaken using standard benefit-cost analysis methodology. The **investment costs** include: (i) estimated costs of irrigation infrastructure (hardware) based on the concept level designs shown in Appendix 6; (ii) an allowance of 20% of the hardware cost to finance feasibility studies, detailed design and supervision of construction; and (iii) an estimate of the soft investments (WUA formation and support, farmer training, extension, marketing etc.) required to achieve a satisfactory level of system performance based on the average ratio between hard and soft investments in irrigation schemes in Africa. **Recurrent costs** used in the analysis include the cost of O&M at 2.5% of the irrigation infrastructure cost, and on-farm cost of inputs and labour for crop production. **Benefits** include the farm gate value of agricultural production plus the value of produce used for subsistence consumption. All costs and benefits were estimated in financial prices initially and then converted to economic values using standard conversion factors for labour, traded and non-traded goods. The value of environmental and social benefits was not quantified in the analysis. The results are summarised in Table 46 below:

EIRR < 10% EIRR > 10% All Schemes No of Schemes 43 68 111 Percent of schemes 39 61 100 127,231 91,804 35,427 Gross area (ha) Percent of gross area 100 72 28 2.135 521 1,146 Gross area per scheme (ha) Total investment (\$million) a/ 488 478 966 Total investment (\$/ha) \$5,316 13,493 \$7,593

Table 46: Summary of Economic Analysis for 86 Schemes

a/ Including only hard investments

Table 46 shows that 43 (39%) of the schemes assessed are expected to generate EIRRs >10%. However, because the better schemes also tend to be the larger ones (with some exceptions) these schemes account for 72% of the gross irrigated area. The schemes above 10% EIRR averaged 2,135 ha compared to those below 10% which averaged 521 ha. The average investment costs were estimated to be US\$ 5,300/ha and US\$ 13,500/ha for schemes above and below 10% EIRR respectively.

Table 47 divides the 43 schemes above 10% EIRR into five cohorts, and demonstrates that there are about 30 potential schemes expected to generate EIRRs of 11% or better. These have a total gross area of around 78,600 hectares representing an investment of some US\$405 million.

Total	Cumulative	\$million	Cumulative	Investment	EIR	۲%
Gross ha	ha	Investment US\$ '000	Investment US\$ '000	\$/ha	From	То
48,056	48,056	247,222	247,222	5,144	11	32
14,462	62,518	59,420	306,642	4,109	11	29
16,083	78,601	98 <i>,</i> 058	404,700	6,097	11	30
9,789	88,391	62,607	467,307	6,396	10	23
3,413	91,804	20,692	487,999	6,062	10	17
91,804		487,999		5,300	10.0	32
	Gross ha 48,056 14,462 16,083 9,789 3,413	Gross haha48,05648,05614,46262,51816,08378,6019,78988,3913,41391,804	Gross hahaInvestment US\$ '00048,05648,056247,22214,46262,51859,42016,08378,60198,0589,78988,39162,6073,41391,80420,692	Gross hahaInvestment US\$ '000Investment US\$ '00048,05648,056247,222247,22214,46262,51859,420306,64216,08378,60198,058404,7009,78988,39162,607467,3073,41391,80420,692487,999	Gross hahaInvestment US\$ '000Investment US\$ '000\$/ha48,05648,056247,222247,2225,14414,46262,51859,420306,6424,10916,08378,60198,058404,7006,0979,78988,39162,607467,3076,3963,41391,80420,692487,9996,062	Gross hahaInvestment US\$ '000Investment US\$ '000\$/haFrom48,05648,056247,222247,2225,1441114,46262,51859,420306,6424,10911116,08378,60198,058404,7006,097119,78988,39162,607467,3076,3961003,41391,80420,692487,9996,06210

Table 47: Summary of Economic Analysis for Schemes Ranked by EIRR

a/ Based on EIRR, highest to lowest, including only schemes >10%

Figure 49 below shows the relationship between the investment cost per hectare and expected EIRR. If only hardware investments are considered schemes costing up to around US\$13,000 per hectare can generate EIRRs of 10% or better. However to allow for the necessary soft investments, estimated to be around US\$2,700/ha on average, the total hardware investment should not exceed around US\$ 10,000 per hectare.

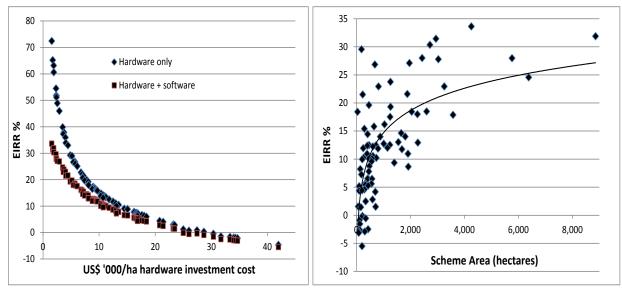


Figure 49: Investment Cost/ha vs EIRR

Figure 50: Scheme Area vs EIRR

Figure 50 shows that in general larger schemes tend to generate better economic returns than smaller ones. The best ten schemes ranked by EIRR average over 3,000 hectares each, whereas the bottom ten schemes average only 2,010 hectares.

Table 48: Summary	of Top Rankina	Results (all >10%	IRR. > 100 ha)
	oj rop nanning	110001100 [0111 - 2070	

Scheme	District	Area (ha)	Capital Costs (US\$ '000)	Unit Cost (US\$/Ha)	EIRR (%)	Rank #
Dowa Dambo	Dowa	375	1,033	2,754	22	1
Nkawinda/ Bakasala	Blantyre	560	790	1,411	30	2
Nthiramanja	Mulanje	6,316	22,223	3,518	21	3
Mlooka	Zomba	153	730	4,771	14	4
Ruo - Diversion	Thyolo/Nsanje	8,858	16,811	1,898	30	5
SVIP	Chikwawa	26,653	193,770	7,270	11	6
Dwambazi	Nkhata bay/Nkhotakota	1,769	3,466	1,959	26	7
Matoponi	Zomba	115	590	5,130	14	8
Welusi	Karonga	1,742	3,756	2,156	32	9
Linga	Nkhata bay	1,514	4,054	2,677	29	10
	Total (1-10)	48,056	247,222	5,144	23	

Scheme	District	Area (ha)	Capital Costs (US\$ '000)	Unit Cost (US\$/Ha)	EIRR (%)	Rank #
Chipofya Diversion	Rumphi	369	1,379	3,734	20	11
Msenga	Nkhata bay	836	3,232	3,867	23	12
Likabula/Kholiwe	Mulanje	628	3,947	6,285	11	13
Marko	Chitipa	727	3,763	5,176	16	14
Ukanga	Karonga	3,690	9,529	2,583	29	15
Mpamba	Nkhata bay	788	4,246	5,391	18	16
Likhubula/Nthumbula	Chikwawa	419	3,410	8,138	12	17
Lembani	Ntcheu	1,624	4,125	2,540	26	18
llengo	Chitipa	2,367	9,857	4,164	19	19
Mwambazi	Nkhata bay	3,015	15,932	5,284	18	20
	Total (11-20)	14,462	59,420	4,109	19	

Scheme	District	Area (ha)	Capital Costs (US\$ '000)	Unit Cost (US\$/Ha)	EIRR (%)	Rank #
Kholongo	Dowa	2,238	13,983	6,248	11	21
Lichenya	Mulanje	1,249	7,619	6,099	14	22
Mteperera	Nkhata bay	1,415	10,299	7,276	14	23
Bwanje Dam	Ntcheu	800	7,223	9,029	11	24
Ngazi	Nkhata bay	1,190	2,933	2,465	30	25
Makwangwala	Zomba	1,734	10,158	5,857	14	26
Mwenelupembe	Karonga	1,943	4,794	2,467	30	27
Nkhulambe/ Wowo	Phalombe	300	1,444	4,813	14	28
Ngemela	Karonga	4,019	28,581	7,111	14	29
Mtuwa	Mangochi	1,194	11,024	9,232	11	30
	Total (21-30)	16,083	98,058	6,097	16	

			Capital			
		Area	Costs (US\$	Unit Cost	EIRR	
Scheme	District	(ha)	'000)	(US\$/Ha)	(%)	Rank #
Mkulumadzi	Mwanza/Neno	321	3,070	9,564	10	31
Chizimbi	Chikwawa	306	1,979	6,467	16	32
Kamwanyoli	Nkhata Bay	120	968	8,067	12	33
Namasasa	Chitipa	1,249	8,486	6,794	12	34
Nyathana	Nsanje	1,561	12,605	8,073	10	35
Navaya	Chikwawa	1,665	5,880	3,530	21	36
Mwenilondo	Karonga	524	2,090	3,991	23	37
Chindevu	Nkhata bay	1,802	13,305	7,381	14	38
Nazombe	Chiladzulu/Zomba	470	3,551	7,550	11	39
Zidala	Mwanza/Neno	1,770	10,674	6,032	14	40
	Total	9,789	62,607	6,396	14	
			Consisted			
		Area	Capital Costs (US\$	Unit Cost	EIRR	
Scheme	District	(ha)	(035 '000)	(US\$/Ha)	(%)	Rank #
Kunyondo	Chikwawa	561	4,501	8,030	10	41
Wilson	Blantyre	1,561	10,055	6,440	10	41
Namano	Dedza	1,291	6,136	4,751	17	43
Namano	Total	3,413	20,692	6,062	13	
	Grand Total	91,804	487,999	5,316	13	
		51,004		5,510	17	
			Capital			
			Costs (US\$	Unit Cost		
	Number	Area	(000)	(US\$/Ha)	Average	
IRR >10%, >100 ha	43	91,804	487,999	5,316	2,135	
IRR <10%, < 100 ha	68	35,427	478,027	13,493	521	
Total	111	127,231	966,026	7,593	1,146	

Note: costs for construction only (not include soft costs for feasibility, design and supervision)

6.4.1 Discussion of Ranking Assessment

The ranking process has been performed on all considered schemes and new identified PIS. The following criteria were applied, using the ranking criteria numbering:

- (1.1.3) **Export crops** used the cropping pattern to determine a percentage of export crops, Lowland 24%, plateau 38% and lakeshore 12%.
- (1.3.1 and 1.3.2) **Geotechnical suitability** and availability of materials was based on the soils found in the project area, using clay, sand, and rock with the following percentage weighting respectively: 80%, 15%, and 5%.
- (1.4.3) **Source of energy** was not used as pumping was not part of the water source. In addition, the lack of available electricity supply means that electricity will not be a major source for the near future until more power plants are constructed.
- (2.0.0) Market Orientation was done using distance to major markets using GIS methods, and this worked well.
- (4.1.2)**ICID environmental checklist** was not possible to assess this data, and therefore not used.

- (5.1.1) Acceptance of project, this data was also not assessed in any meaningful manner, as it requires much data collection and community surveys.
- (5.1.3) **Potential conflict** among water users: this data was also not assessed in any meaningful manner, as it requires much data collection and community surveys.
- (6.1.1)**Indicative land tenure** per household: it was not possible to determine this in any meaningful way, and therefore not used.

All of the ranking criteria will be covered in detail during the feasibility studies.

For the top 30 schemes, the first 10 cover 48,000 ha, costs US247.2 Million, average \$5,144/ha and an average 23% EIRR. The second 10 cover 14,500 ha, costs US\$59.4 Million, an average \$4,100/ha, and an average 19% EIRR. The third 10 schemes cover 16,000 ha, costs US\$98.0 Million, at an average \$6,100/ha with an average 16% EIRR.

Therefore the top schemes cover a larger area, cost less, and have the highest economic returns.

These schemes are plotted by ISD to indicate location, catchment boundaries and irrigation area.

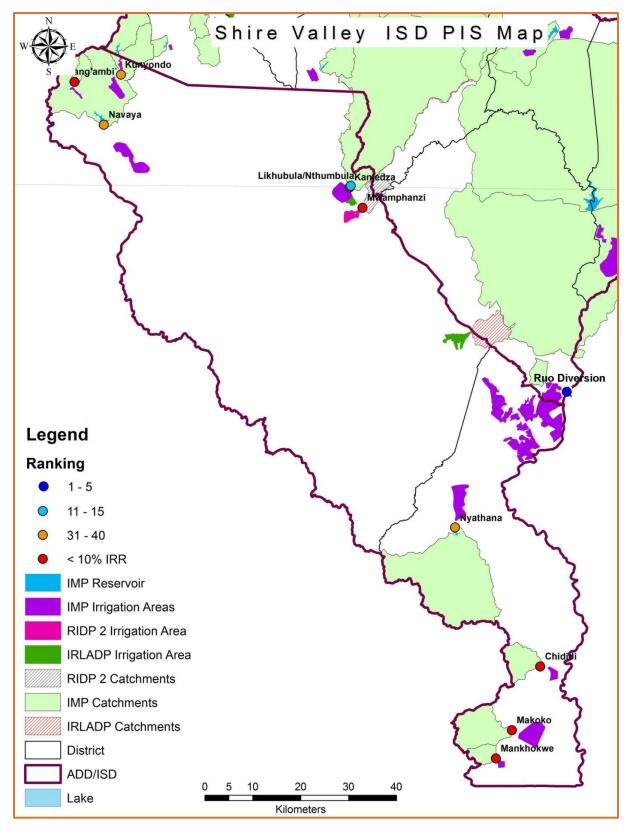


Figure 51: PIS for ISD Shire

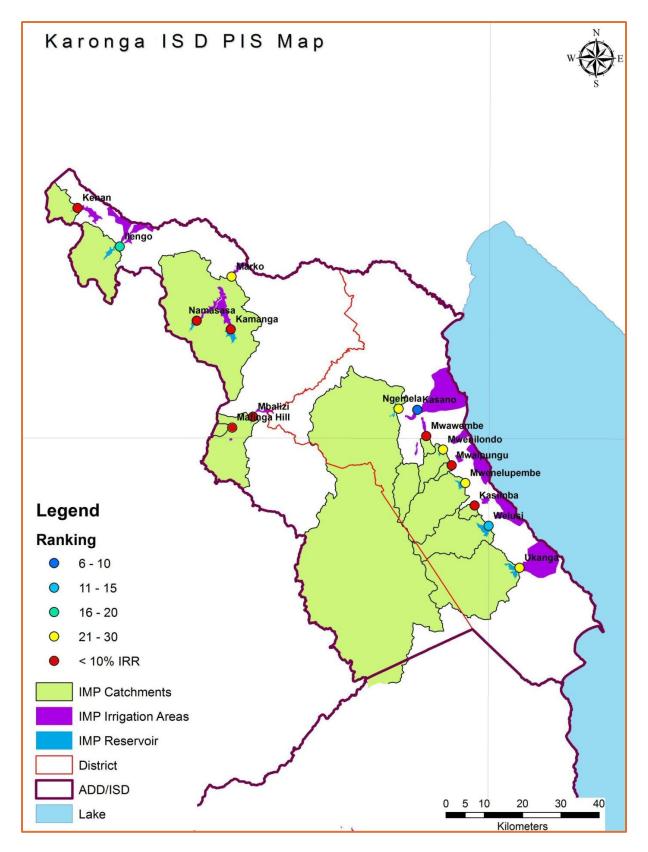


Figure 52: PIS for ISD Karonga

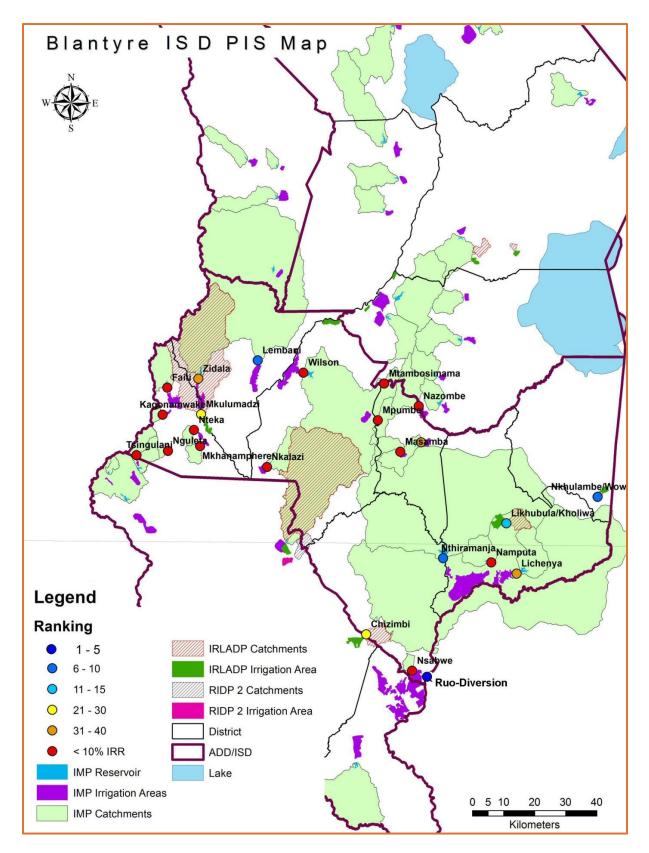


Figure 53: PIS for ISD Blantyre

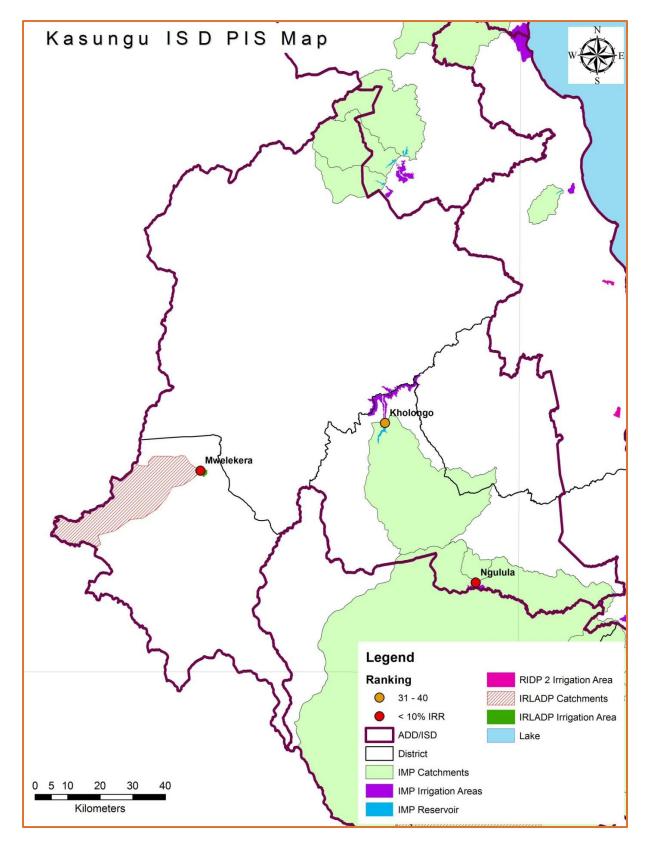


Figure 54: PIS for ISD Kasungu

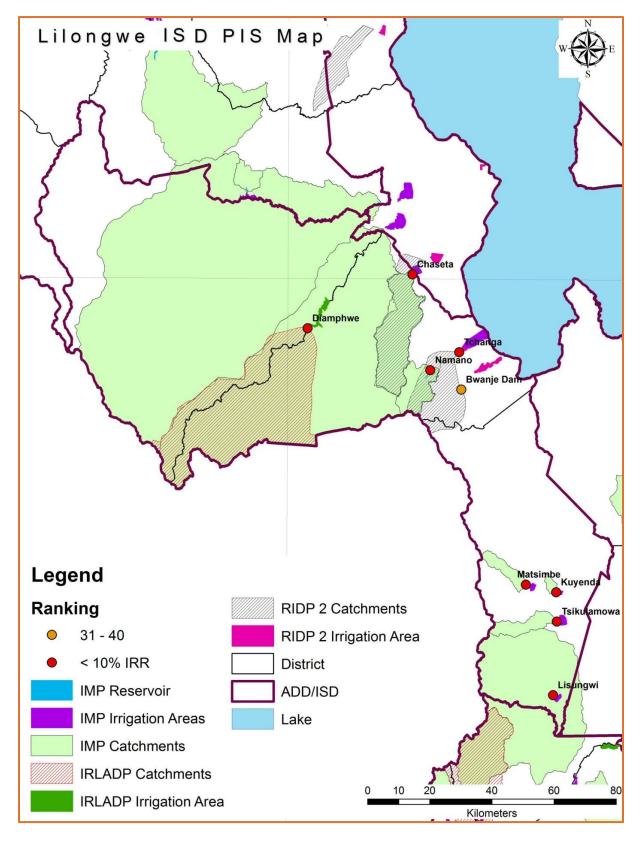


Figure 55: PIS for ISD Lilongwe

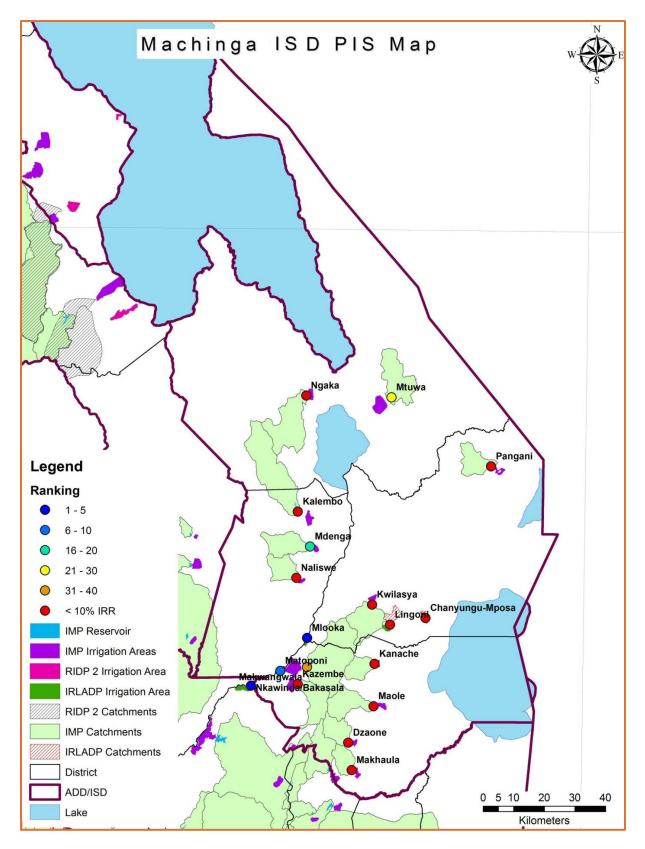


Figure 56: PIS for ISD Machinga

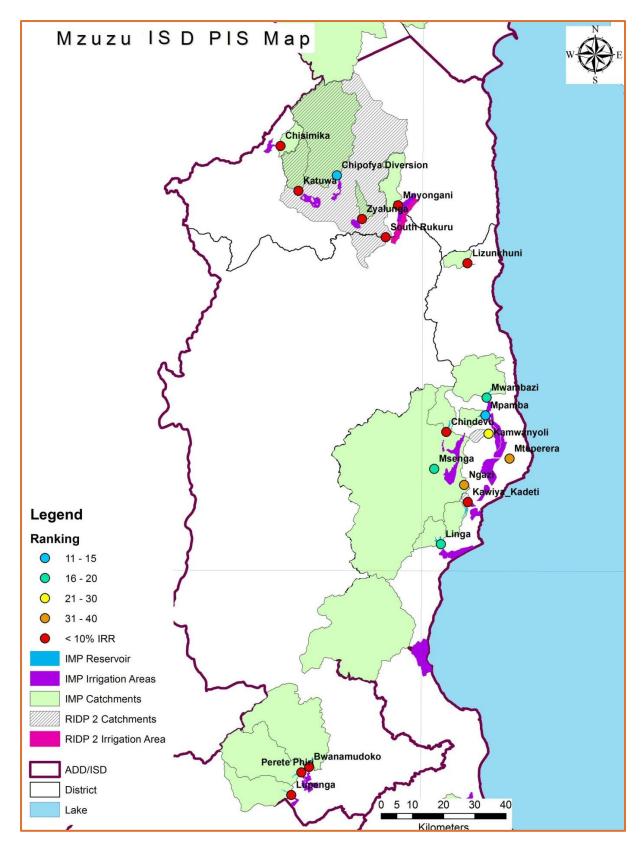


Figure 57: PIS for ISD Mzuzu

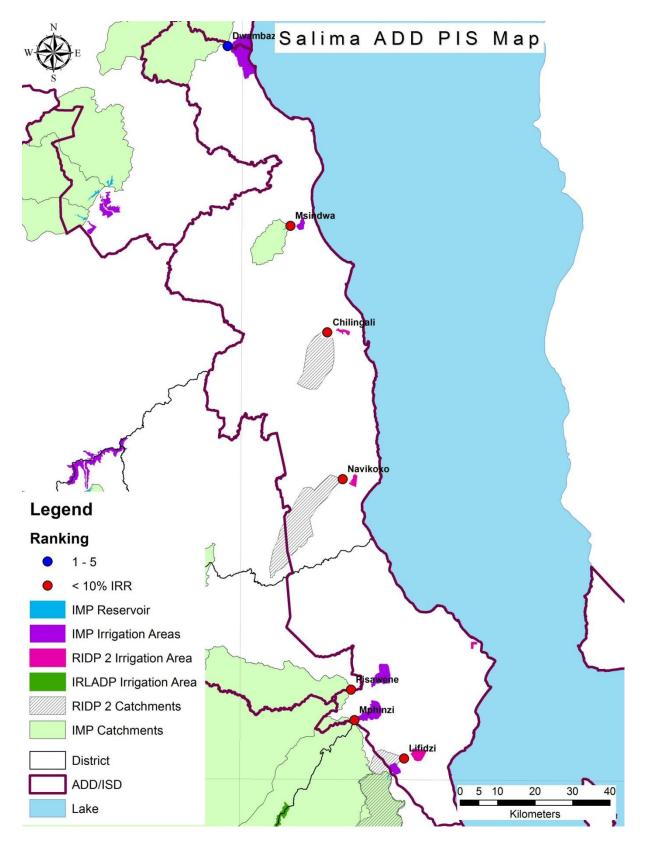


Figure 58: PIS for ADD Salima

6.5 PIS's of Specific Merit

There are a number of schemes that deserve mention as they have already received consideration, or have features of importance, like hydro potential and also trans-boundary schemes. Of these the major one is SVIP, which has been in the pipeline for many years now. There are a number of potential schemes along the Ruo River bordering with Mozambique, and some cluster of schemes in Karonga and Nkhata Bay area.

6.5.1 Shire Valley Irrigation Project (SVIP)

The main purpose is to provide gravity fed irrigation for about 55,000 ha in the Shire Valley, below Chikwawa township. Currently there are about 28,817 ha of pumped irrigation, all growing sugar for the Illovo Sugar Factory. The sugar estate is currently the largest consumer of power in the country, and removing it from the grid would free up considerable power for other users. Additionally, extracting water from the Shire River has tremendous annual maintenance problems with the intake channels need maintaining, plus the high wear on the impellers, and the pumping of sediment into the canals. These problems would largely be removed by supplying the Illovo Estate with gravity fed irrigation.

The objectives of the SVIP are to sustainably increase agricultural productivity and incomes for targeted households in the districts of Chikwawa and Nsanje in the Shire Valley by establishing market-linked smallholder farming ventures and professionally operated irrigation service.

Name	Area (Gross ha)
New Area	26,653
Kasunthula	1,758
Sucoma	22,000
Phata Outgrowers	300
Sande Ranch (Illovo)	460
Kaombe Ranch	860
Alumenda	3,439
Total	55,470

Table 49: Potential Areas for SVIP

Since the 1980's the GOM has shown interest in developing this project, but there are significant challenges. There is competing interest in the water supply with Kapachira Hydro plant and environmental challenges with two protected area; 1) Majete Wildlife Reserve, and 2) Lengwe National park. Both of these have potential solutions as outlined below.

A recent study by Norplan¹³ has shown that in this case of low head power generation, the best use

of water is to develop irrigated agriculture. In cases of high head, power becomes more competitive, see comparison in Section 6.6

The use of an off take at Kapichira is deemed possible to be able to irrigate the most land, and it is the best to place the intake at the hydro plant. Once past the hydro station a desilting basin would be located, to reduce the sediment load, and eject it into the river downstream of the power station. This canal would just clip the edge of the Majete Wildlife Reserve, but otherwise not interfere with any operation of the park or access to the Shire River by wildlife. The layout of the project is given in Figure 59, below.

¹³ Study on water availability Shire River Final Report, Norplan April 2013

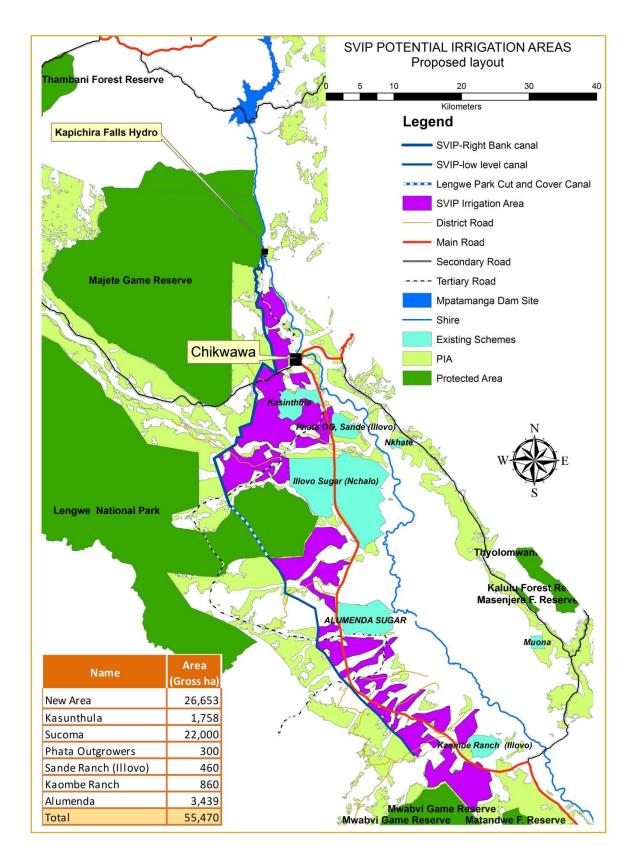


Figure 59: Shire Valley Irrigation Project Layout

To reach the lower part of the project, the canal has to pass through the Lengwe National Park. There is no way around this, and a possible solution here is a cut-and-cover culvert canal. Once complete, this canal would be invisible to the park, but would be able to supply water at strategic locations for the wildlife. Inspection manholes would be required for maintenance.

6.5.2 **Ruo River**

The Ruo River and WRA 14 has been the attention of schemes for a long time not only because of the high dry season flows but also because of the flooding caused by the river. In addition, there is the hydro potential of 20 to 40 MW of generation at Zoa Falls, plus many other locations for dams and hydro generation. In November 2003, a Joint Water Commission (JWC) was set up between Malawi and Mozambique to look specifically at the Ruo River, but this has become dormant. With this IMP, attention is again focused on this water resource. It has three major contributions, hydro power, irrigation and flood mitigation possibilities, and just some of these are highlighted in this plan.

Mulanje-Ruo Schemes: In the upper Ruo River, in Mulanje District there are two potential schemes. One, the Lichenya River has the potential to irrigate about 1,000 ha with a diversion weir on rock foundation at the edge of the tea estate. The second one is located on the Ruo by the village of Wasi (E 761955, N 8216805). Here a dyke intrusion cuts across the river, which has broken through to create a natural dam location. This site would store 113.5 Mm³ and inundate 12.5 km² with a height of 30 m. A right bank canal could irrigate 2,200 ha with a length of 24.9 km. These schemes are shown in Figure 60 Mulanje-Ruo Schemes

Ruo Dam Scheme: Lower down, the Zoa Falls represents an opportunity for multi-purpose functions, of hydro power plus irrigation. The irrigation canal would have to be located downstream of the power station so as not to reduce its capacity. For this reason a lower barrage could be located or an intake located in the tailwater of the hydro station, depending on its arrangement. The FSL of the main canal would be located at an elevation of 234.7 m (E 743653, N8194506). Further investigation is required for the best route and alignment of this main canal. Its command area is in the order of 10,000 ha and has a discharge 10 m³/s. An alternative diversion for this canal could be a dam located 3.6 km downstream (E745418, N8191831). Here a dam height of 60 m to elevation 270 m, with water stored during the dry season. The potential hydro at this location would have a head of 80m (a 20 m drop below the dam) and could generate about 9MW.

The canal would run for 16 km before irrigating an area of 4,800 ha (gross), in Thyolo and Nsanje districts, with six secondary canals on the left bank (east side). At the end of the 25.7 km canal the elevation is at 219.4 m. The second main area of irrigation is located on the banks of the Shire River, and would command the existing Muona Irrigation scheme. In this area is 4,800 ha (gross, including Muona), and the canal commanding this area would have an FSL elevation of 76.1 m. Representing a drop of 143.3 m. Allowing for friction (through 2.7 km penstock) and tailwater loss, the estimated head for power is 127 m. With a flow of 4.0 m³/s, the power generated is about 4.0 MW. The arrangement of canals, dams and irrigation area is shown in Figure 60 Ruo Dam Scheme.

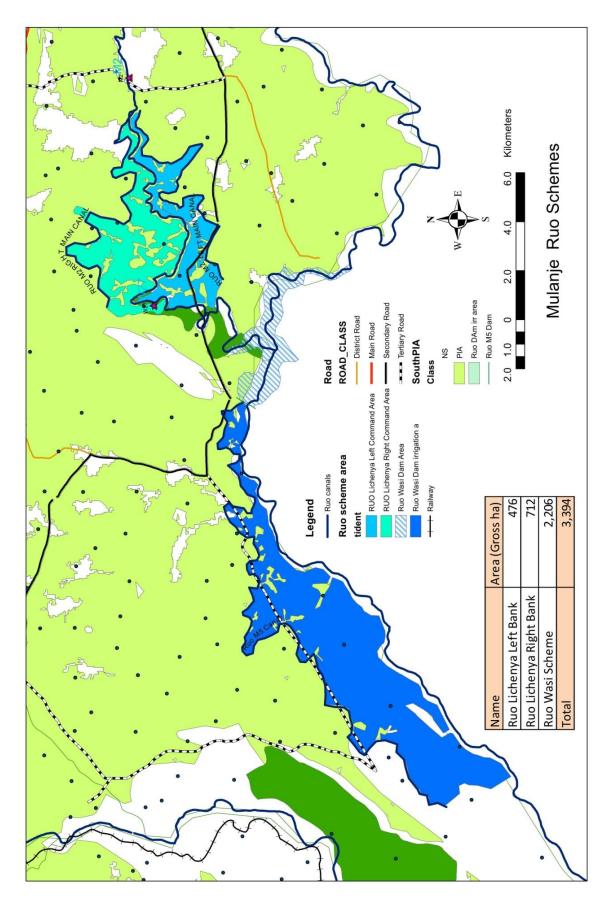


Figure 60: Mulanje-Ruo Schemes

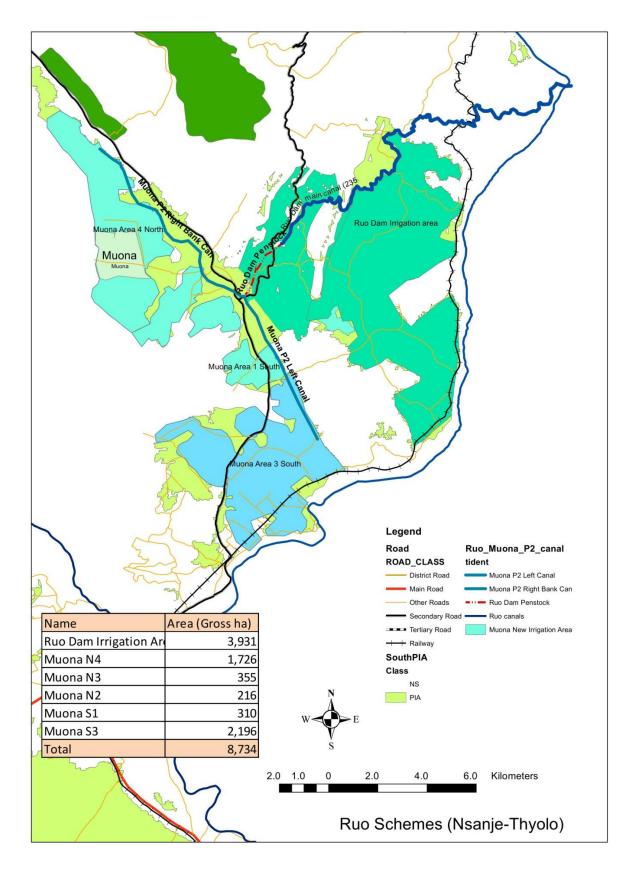


Figure 61: Ruo Dam Scheme

Karonga Schemes: In the north a lot of rivers exit the hills through narrow gorges which are good sites for dam storage. These locations have been identified and developed into potential schemes, as shown in *Figure 62* Karonga Schemes. Although these schemes are in the domain for diversion systems because of the high dry season flows, the high EFR means that dry season diversion flows are small and a combination of storage and diversion is required to maximise the irrigation potential. There are 9 schemes with command areas from 95 ha to over 4,000 ha. The two smallest schemes have unit costs of over \$10,000/ha, while the six largest schemes have a unit cost of less than \$3,600/ha. This represents a considerable potential for irrigation development.

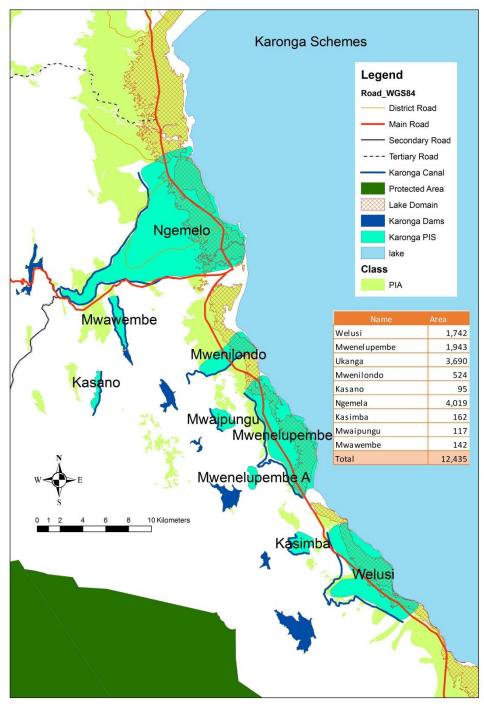


Figure 62: Karonga Schemes

Nkhata Bay Schemes: The second northern domain with good water potential is around Nkhata Bay. There is already the Limphasa scheme operating with a command of about 320 ha. There are 7 schemes with only 2 below 1,000 ha. The unit cost varies from \$2,500/ha to less than \$7,400/ha. These are shown in Figure 63.

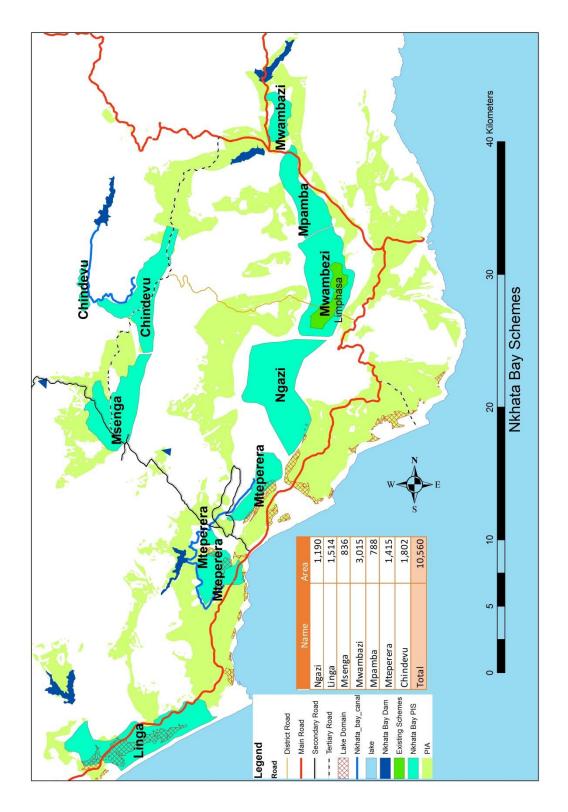


Figure 63: Nkhata Bay Schemes

6.5.3 **Dambo Irrigation:**

The dambo domain is the location where most of the smallholder irrigation takes place, and therefore should receive focused attention in the IMP. Most of this irrigation is informal, and is predicted to remain this way for the life of the IMP. There are two particular aspects of dambo irrigation that are an integral part of the IMP: i) informal dambo irrigation with attention on sustainable agriculture, and ii) formal irrigation with small dams (< 5.0m) and small irrigation systems. Both aspects must include catchment conservation measures incorporating conservation agriculture, and are included in the IMP budgeting.

Informal dambo irrigation, when combined with catchment conservation needs to be monitored by certified irrigation technicians. There technicians will be trained and certified by the Board of Engineers, which will include three levels of accreditation: Technician, Associate Engineer, and Chartered Engineer. The technicians will be trained in participatory approach to development, CA, irrigation basics, hydraulic basics, and environmental aspects of dambo health. This person will be at the forefront of promoting sustainable irrigation in the dambo areas. All NGOs involved in irrigation should have a certified technician before engaging in irrigation.

Dambo irrigation using small dams has been tried many times in the past, and failures are mostly due to the lack of beneficiary participation. Many dams built over 30 years ago have never been used because the beneficiaries were not involved from the start, and regard the structure as not belonging to them. This approach must change if there is to be the significant increase in dambo and smallholder irrigation in the future under the IMP.

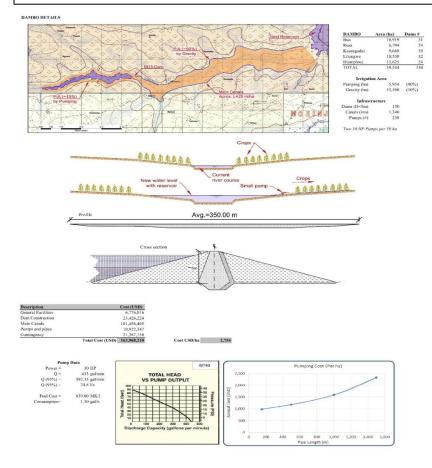
One approach to the formal dambo schemes is small dams less than about 3.0 m. One such example is Khafi Irrigation in Dowa District, where about 15 ha of land is irrigated from the small dam, see Figure 65. In this scheme, the dam height is about 3.0 m, there is a left and right bank canal starting from a 200 mm \emptyset pipe outlet, into a canal running for about 600 m. There is degradation of the spillway control and also the spillway channel. Lessons to be learnt from this scheme are:

- Involve the beneficiaries from the start
- The spillway control and channel could be vertical control steps from reinforced concrete
- The dambo centre should be uncultivated to keep ecology in tact
- The canal could be either 200 mm \emptyset pipe, or small lined canal not too deep.
- Irrigation can be done by gravity on downhill side, or by treadle pumps on uphill side
- Multiple small dams can be constructed to utilise about 38% of the dambo wetland
- With multiple dams, about 4.7% of total catchment area can be irrigated

Using a slightly larger dam with maximum height of between 5.0-10.0 m, bigger dams can be constructed to store water. There would be less dams in total, but the result would be similar. This is indicated in four catchments in the Lilongwe Plateau area, for WRU # 4B, 5D, 5E and 5F, which have had preliminary detailed location of dams, and included in the scheme list. For example, for the Dua-Dambo area, a total of 31 dams are proposed, in addition to those already existing. The potential water available is sufficient to irrigate about 17,000 ha from a catchment area of 391,300 ha, representing 4.3% of catchment area. The proposed location and example of Bua Dambo scheme is given in Figure 66.

		PIA _{net}			
Plateau	km ²	На 3.1%		4.7%	
Lilongwe	13,247	1,324,707	41,066	62,261	77,386
Mzimba	3,405	340,515	10,556	16,004	36,077
Chitipa	555	55,499	1,720	2,608	10,490
Mulange	951	95,094	2,948	4,469	16,616
Machinga	966	96,632	2,996	4,542	11,657
	19,124	1,912,446	59,286	89,885	152,226

Table 50: Potential Dambo Irrigation Area, by Plateau



Considering all potential Dambo domains, there is 1,912,446 ha in the main plateau areas (excluding 100 ha in Blantyre). Using a 4.7% yield, the dambo irrigation area is about 90,000 ha. Using the water resources available after deducting EFR and domestic water requirements, the available total is 152,226 ha. This figure is achievable, even in the life of the IMP.

The design of the dambo irrigation has been done looking topography, at original water course, spillway design and pumping potential. The average unit is cost estimated at about US\$ 3,000/ha, not accounting for catchment conservation.

An example of the dambo dam design is shown in Figure 64.

Figure 64: Example of Dambo Dam Design

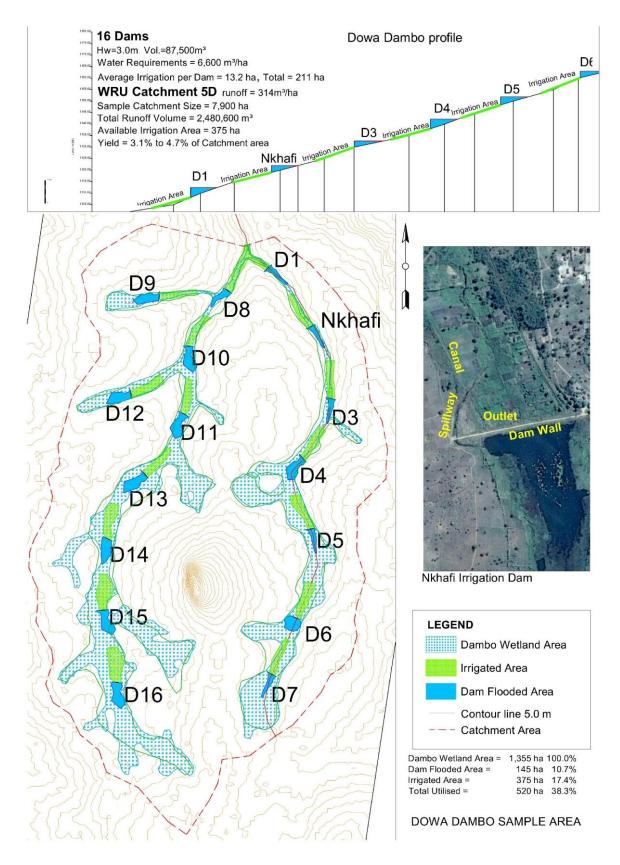


Figure 65: Dowa Dambo Area (Nkhafi Irrigation Scheme)

IRRIGATION MASTER PLAN AND INVESTMENT FRAMEWORK

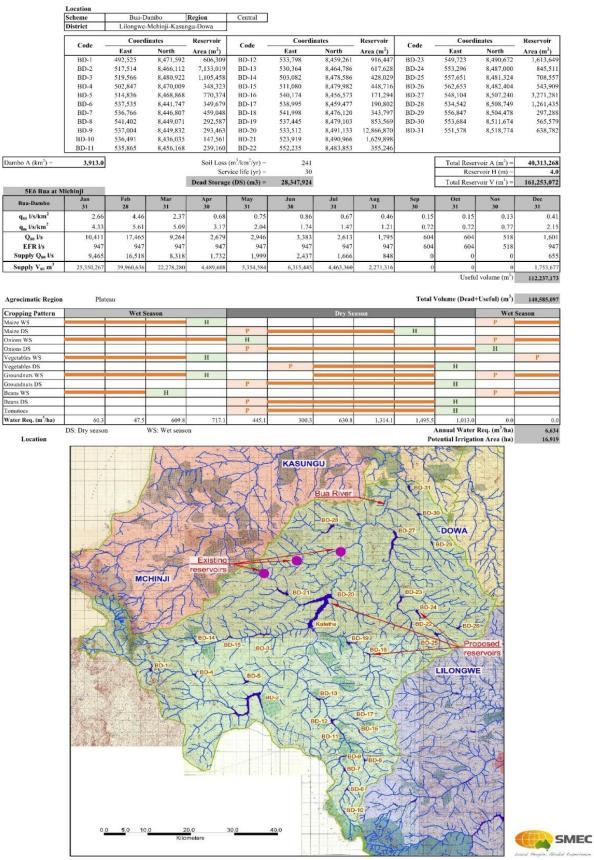


Figure 66: Bua Catchment Dambo Dam Location

6.6 Multi-Purpose Schemes (Hydro Power)

6.6.1 General

Nearly 95% of Malawi's electricity supply is provided by hydropower from cascaded plants located on the Shire River and a mini hydro on the Wovwe River, which constitute an interconnected system. Total installed capacity of these hydropower plants is 282.5 MW.

Tremendous environmental degradation in Malawi has negatively affected the operation and efficiency of the existing power generating plants. A major challenge in the operation of the electric power system is its polarized nature, whereby all the major power generating plants are concentrated in the southern region of the Country and long transmission lines feed load centres in the central and northern regions of the Country.

Growing demand for power in the central and northern regions, as industrial and mining prospects open up and the expansion of the grid through the Malawi Rural Electrification Programme (MAREP),has put considerable constrain on the limited generation capacity. This has thus discouraged would-be investors in both the industrial and mining sectors in the country from seriously considering investing in the country due to the unavailability of reliable and secure power supply.

In some circumstances a decision has to be made on whether to allocate water to irrigation or power generation. Generally this will apply to dry season stream flows since these are limiting for both power generation and irrigation scheme utilisation. Table 51 summarises all eight of the possible scenarios classified according to whether the irrigation offtake is above or below the hydro station, whether dam(s) exist, and their location relative to hydro stations and irrigation offtake points.

	Irrigation Offtake Above Hydro-Station	Irrigation Offtake Below Hydro Station
Run-of-river	 Irrigation reduces dry season flow to hydro station Example: Shire River with irrigation offtake above Kapichira hydro station, Possible South Rukuru plus Fufu Hydro Scenario 1 Irrigation offtake, Hydro offtake 	 Hydro station has no effect on availability of water for irrigation Power generated can be used for pumping Example: Shire River with irrigation offtake below Kapichira Scenario 2 Hydro offtake, Irrigation offtake
	Directly competitive	Neutral or complementary

Table 51: Competition and Synergies between Hydro Power and Irrigation

Hydro and irrigation	 Dam increases dry season flow for irrigation Irrigation may reduce dry season flow to hydro station No competition if dam storage adequate to supply dry season flows for both Example: South Rukuru with dam(s) in upper catchment, plus Fufu 	 Dam increases dry season flow for both irrigation and hydro Example: Proposed Songwe River scheme
downstream from dam	Scenario 3 Dam, Irrigation offtake, Hydro offtake	Scenario 4 Dam, Hydro offtake, Irrigation offtake
		H H
	May or may not be competitive	Complementary (multi-purpose)
	 Irrigation has no effect on hydro power generation provided dam has sufficient storage to maintain dry season flow to power station Example: South Rukuru without dam(s) in 	 Use of water for power generation has no effect on availability for dry season irrigation Example: Potential Dwambasi Irrigation
Hydro and	upper catchment plus Fufu	
irrigation upstream/ downstream	upper catchment plus Fufu Scenario 5 Irrigation offtake, Dam, Hydro offtake	Scenario 6 Hydro offtake, Dam, Irrigation offtake
irrigation upstream/	Scenario 5	

	 Upper dam increases dry season flow for irrigation No competition if lower dam storage adequate to supply dry season flows for hydro Example: Rumphi Schemes plus Fufu Dams 	 Upper dam increases dry season flow for hydro power Both dams contribute to increased dry season flow for irrigation Example: Chimugonda plus Dwambazi Irrigation
Cascade of	Scenario 7	Scenario 8
dams	Dam, Irrigation offtake, Dam, Hydro offtake	Dam, Hydro offtake, Dam, Irrigation offtake
	H	Н
	May be competitive	Complementary (multi-purpose)

In all scenarios where water for irrigation is diverted below hydro power stations the effects on irrigation water availability are neutral or complementary as shown in the right hand side of Table 51. For run-of-the-river schemes below hydro power stations (Scenario 2) electricity generated may be used for pumping, and there will be a net gain in electricity supply provided the pump lift is no

more than about 60% of the power generating head¹⁴. Where there is dam storage upstream of the power station (Scenario 4) and the irrigation offtake is downstream of the power station (Scenario 4), agriculture will generally benefit from improved volume and reliability of dry season flows – such configurations are multi-purpose with potential for cost sharing between power generation and agriculture. The same is true of Scenario 8 where the upper dam increases dry season flow for hydro power and both dams increase flows to agriculture. Scenario 6 where the power station us upstream of both the dam and the irrigation offtake are neutral for both.

In all of the scenarios on the left hand side of Table 51 where irrigation offtake is above a hydro power station there is potential for competition in water use. However, there is only one scenario where irrigation and hydro power are necessarily competitive. This is Scenario 1 where in a run-of-the-river situation there is potential to divert dry season flows for irrigation upstream of a power station. Under this Scenario a decision must be made on the most productive use of the water. In Scenario 3 where the irrigation offtake is below a dam but above a power station, irrigation may limit the availability of water for power generation if the dam cannot supply the dry season flow needed by both. In Scenario 5 where irrigation water is diverted above a dam which supplies a power station further downstream, irrigation will have no effect on power generation provided that dam has sufficient capacity to supply the power station all year round. Scenario 7 poses even less of a threat to hydro power provided both dams have adequate capacity.

In competitive situations such as Scenario 1 and in some cases under Scenarios 3, and 7 the decision on optimum allocation of water needs to be based on the productivity of a cubic metre of dry season water availability for irrigation and power generation. This in turn depends on: (i) the amount of head available for power generation; (ii) the value of electricity; and (iii) the net value of agricultural production after accounting for all costs, including where necessary, pumping. A recent study¹⁵ on competitive uses of water in the Shire Valley concluded that irrigation is likely to give better economic returns than low head hydro power generation, although this depends in large measure on how electricity is valued, whether by the cost of alternative power generation which varies greatly between coal and diesel powered generators, or loss of economic output from non-availability of power, known as the cost of unserved energy (CUE).

Table 52 shows a range of scenarios estimating the net economic gain or loss from diverting water from hydropower generation to irrigation at head levels ranging between 25m and 300m and electricity values ranging from US\$ 0.10 to US\$ 1.00 per kWh. Existing power stations in the Shire River have heads ranging from 39m (Tedzani) to 55m (Kapichira) with the total cascade amounting to 151m. The head of the proposed Lower Fufu power station is 225m. The economic value of electricity can be considered in several ways. The retail price of electricity (currently around US\$ 0.085 (MWK 40/kWh)) is not considered a good guide since peak demand exceeds supply at this

¹⁴ Assuming 80% efficiency for both power generating turbines and pumping. On this basis a power station with 50 m of head would generate enough power per m³ to lift the same volume of water about 30m.

¹⁵ NORPLAN (April 2013) Study on Water Availability for Irrigation and Hydropower Production on Shire River at Kapichira Falls. Report prepared for the Ministry of Water Development and Irrigation, Shire River Basin Management Program (Phase1)

price indicating that electricity is worth more than US\$ 0.085 /kWh. A better measure of the value of hydro-power is the cost of electricity generation by alternative means, normally diesel fuel in Malawi. This is estimated to cost around US\$ 0.77/kWh in financial terms or US\$ 0.37/kWh in economic terms, after deducting the tax component of the diesel fuel price. It is also possible to consider the value of energy in terms of CUE which is a measure of the productivity lost from non-availability of energy. CUE is clearly above the financial cost of alternative power generation (US\$ 0.77/kWh) since many businesses are prepared to incur this expenditure to supply their energy needs.

Head		Value of Power Generated (US\$/kWh) a/								
(m)	0.10	0.20	0.30	0.40	0.50	0.60	0.70	0.80	0.90	1.00
25	12.5	12.0	11.5	11.0	10.5	10.0	9.5	9.0	8.5	8.0
50	12.0	11.0	10.0	9.0	8.0	7.0	6.0	5.0	4.0	3.0
75	11.5	10.0	8.5	7.0	5.5	4.0	3.5	1.0	-0.5	-2.0
100	11.0	9.0	7.0	5.0	3.0	1.0	-1,0	-3.0	-5.0	-7.0
125	10.5	8.0	5.5	3.0	0.5	-2.0	-4.6	-7.1	-9.6	-12.1
150	10.0	7.0	4.0	1.0	-2.0	-5.1	-8.1	-11.1	-14.1	-17.1
175	9.5	6.0	2.5	-1.0	-4.6	-8.1	-11.6	-15.1	-18.6	-22.1
200	9.0	5.0	1.0	-3.0	-7.1	-11.1	-15.1	-19.1	-23.1	-27.1
225	8.5	4.0	-0.5	-5.1	-9.6	-14.1	-18.6	-23.1	-27.6	-32.1
250	8.0	3.0	-2.0	-7.1	-12.1	-17.1	-22.1	-27.1	-31.1	-37.1
275	7.5	2.0	-3.6	-9.1	-14.6	-20.1	-25.6	-31.1	-36.6	-42.1
300	7.0	1,0	-5.1	-11.1	-17.1	-23.1	-29.1	-35.1	-41.1	-47.1

Table 52: Net Economic Gain/Loss from use of Water for Irrigation vs Hydro-Power

a/ Based on dry season river flow of 10m3/second

In Table 51 the green areas show the situations in which it is clearly better to use dry season stream flows for irrigation, and the red areas where it is clearly better to generate electricity. The diagonal boxed area in the chart represents marginal situations where there is no clear advantage one way or the other. Table 51 shows that for low head hydro schemes, say less than 50m, it generally better to use dry season stream flows for irrigation. Hydro-schemes above 200m head generally produce better economic benefits than use of this water for irrigation. If electricity is valued using the alternative generation cost method (US\$ 0.37/kWh) irrigation will clearly be better for heads of up to about 100m, and power generation clearly better for heads over 200m. Using the CUE valuation method power generation will be better for all but low-head hydro power schemes.

6.6.2 Dwambazi-Chimugonda Hydro Power

The Dwambazi River forms the boundary between Nkhotakota and Nkhata Bay Districts. Previous studies have identified the hydro potential of this river, called Chimugonda¹⁶.

These studies have located a potential dam site upstream of the Chitape River in Nkhotakota district with a FSL of 915 masl. Two alternative headrace tunnels were proposed with the first powerhouse

¹⁶ 1986 National Water Resources Master Plan

¹⁹⁹⁸ Power Development Study, Lahmeyer/Knight Piesold

located close to the Lake shore, and the second on the Mtazi River in Nkhata Bay district. Studies during the IMP have identified the lakeshore area of the Dwambazi River as suitable for irrigation. There is already an informal irrigation taking place close to the lake shore. The river is perennial and has the potential to irrigate 1,769 ha without storage. However, with the proposed hydro power project, this irrigation potential could be in jeopardy.

This is a situation where there is potential for cooperation and win-win between hydro power and irrigation. The tailrace of Alt A could be located in a position to still be able to command the potential area of irrigation. The tailrace of Alt B is located upstream of the proposed diversion headworks, and would utilise the water from the hydro plant. In addition, here is potential for another dam close to the exit of the river from the hills. This could be used for hydro power and storage for irrigation. These aspects are shown in Figure 67.

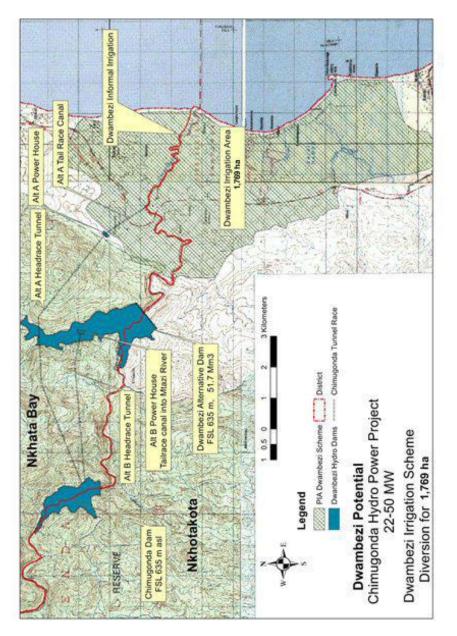


Figure 67: Dwambazi Potential

6.6.3 Tchanga

RIDP II covered the feasibility and detailed design on a number of irrigation schemes, one of which was Tchanga, located along the lake shore, in Dedza District. The potential irrigated area is 154 ha. During the identification of potential schemes, a dam site was located in the plateau of Dedza that could store 19.9 Mm³ which is sufficient to irrigate 1,291 ha. This dam is located on the Nadzipulu River, also the river where the Tchanga diversion weir is located. It is therefore suggested that the original Tchanga scheme is extended to accommodate the extra water to serve 1,291 ha, and to also include the existing informal irrigation along the lake shore. In addition, there is a large head, at least 528 m drop from the dam to the lower plain, which could be utilised to generate power in the order of 4 MW. This would require a headrace tunnel of some 4.9 km. This arrangement is shown in Figure 68.

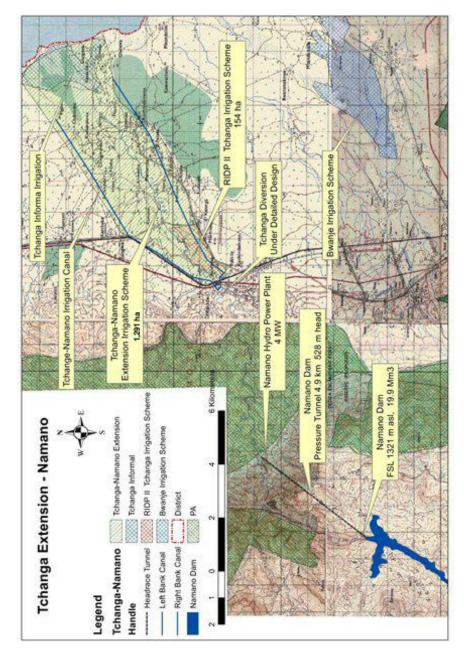


Figure 68: Tchanga Extension – Namano and Hydro Power

6.6.4 South Rukuru – Fufu Hydro Power

The Fufu Hydroelectric Power Project on the South Rukuru River in Rumphi District has been identified as one of the least cost options for the expansion of the power generation system and increasing access to electricity by the rural communities in the north and centre regions. Also the South Rukuru River is also the potential for irrigation one of the largest schemes in the north, and is in direct competition with the hydro power project, as it consumes some of the required water for power generation.

However, during the IMP preparation, a number of dam locations were identified which would store the wet season flows for use in the dry season, but still allow the flow required for the hydro power project to be released. One of these schemes, Mnyongani, overlaps the South Rukuru Left bank command area, and would supply water for 1,038 ha of irrigation. There is also the potential to increase the storage capacity in these dams to allow water to be released into the South Rukuru River, and still allow the Right Bank canal to command its 1,900 ha, without disruption of the hydro plant generation.

A total of 2,893 ha can be irrigated from the five schemes, with a storage capacity of 44.6 Mm³. Therefore there is capacity for the co-existence of the Fufu Hydro power project along with considerable irrigation potential. The hydrology and available water resources needs to studied in more detail, looking at the whole South Rukuru basin and all storage potential before a definitive answer can be made. These schemes are listed in Table 53, with the layout of all schemes in Figure 69.

District	Scheme Name	PIA (ha)	Storage Volume (Mm ³)	FSL (m asl)	IRR %	Ranking #
Rumphi	Chipofya Diversion	369	0		20%	5
Rumphi	Zyalunga	344	5.69	1182	-1%	58
Rumphi	Chisimika	371	6.44	1322	-3%	58
Rumphi	Katuwa	771	13.59	1283	7%	30
Rumphi	Mnyongani	1,038	18.85	1103	7%	34
	Total	2,893	44.6			
	South Rukuru Scheme				5%	0
	Left Bank (17.2 km)	1,000				
	Right Bank (23.0 km)	1,900				

Table 53: Identified Irrigation Schemes for Rumphi District

Although, on the surface Fufu hydro is preferable to irrigation, mitigation measures can be put in place to alleviate the loss to agricultural production. These measures involve the construction of dams to retain wet season flows for use in the dry season. Return flows from irrigation will enhance flow to the hydro in the dry season. Before a final conclusion can be made, a full water balance study is required to determine the needs of the Fufu hydro plus the needs of agriculture and arrive at a balanced determination.

6.6.5 Other Rumphi Hydro Power Projects

There have been suggestions of two further hydro power projects in Rumphi District. The first is located in the narrow gorge, right at the proposed location of the South Rukuru diversion weir, where the main road crosses the river (E597364, N8780004), by Njakwa. This hydro dam would almost flood out almost the entire town of Rumphi, plus about 4,000 ha of agricultural land. The projected power development is in the order of 15MW.

The second suggestion is a dam located at the Vuku Vuku Falls, downstream of Phwezi by 4.0 km, (E 616600, N 8799569). The dam would flood almost the entire Henga Valley, for about 5,000 ha, and cover much of the proposed irrigation schemes of South Rukuru and Mnyongani. The projected power development would be 20-40 MW. Both these dam locations are shown in Figure 70.

The economic loss of about 9,000 ha of agricultural land is unacceptable, especially for the small hydro potential of just 35-55 MW. Therefore these potential hydro power projects should be removed from the list for good.

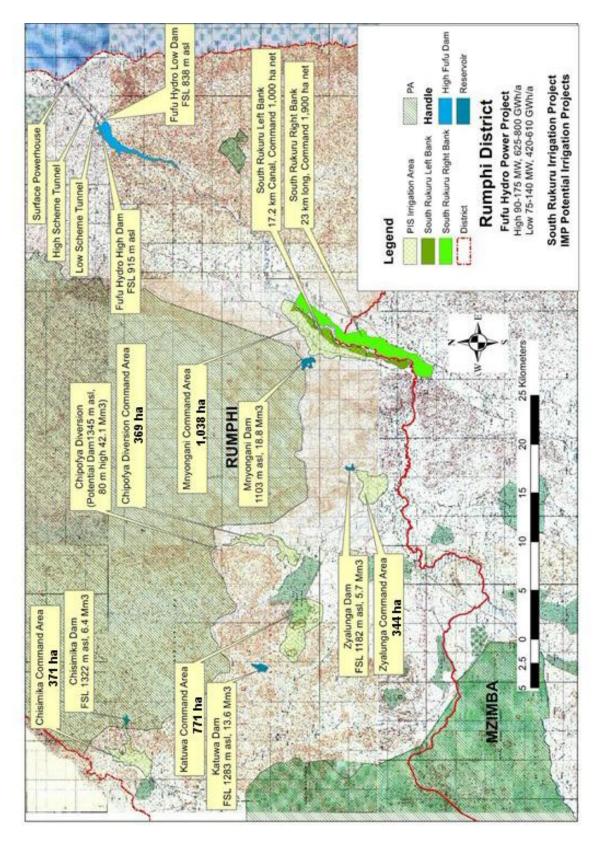


Figure 69: Rumphi District Water Projects

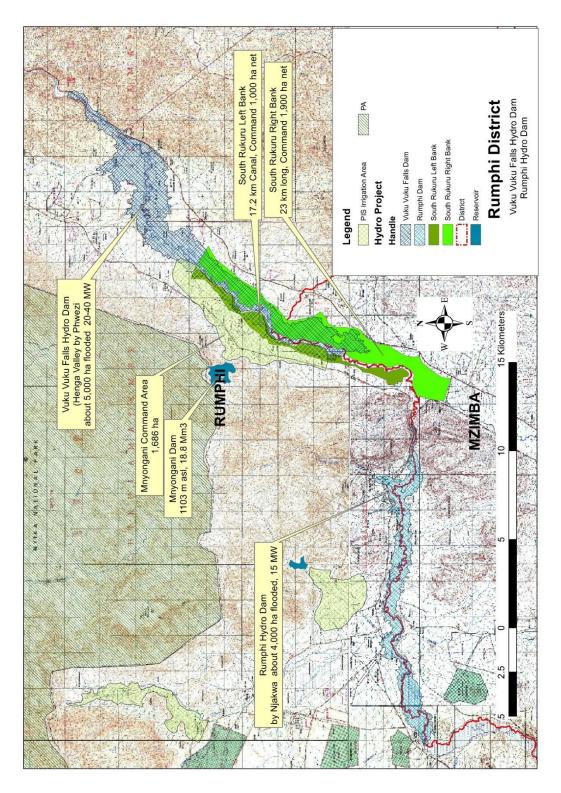


Figure 70: Alternative Rumphi Hydro Power Projects

6.6.6 Summary of Hydro versus Irrigation

A number of schemes involve both hydro power plants and irrigation. In some cases they are complementary, see Section 6.6.1 for a discussion of the alternatives. In some cases they can be

competitive and consideration should be given to the most economical use of the water. The above discussions are not meant to be definitive or the last word, but to highlight the issues involved.

In the case of Fufu, this is a high head hydro power, and therefore usually has higher economic value. There is also direct competition for water, and alternatives for water supply should be studied. This can be in the form of alternative schemes, or water storage for irrigation. This will be the subject of further studies in the form of full water balance acceptable to all stakeholders.

In the case of SVIP, this is a low head hydro power. The study by Norplan found that the economic value of water for irrigation was higher than the hydro energy and therefore water should be used for irrigation.

The major untapped source of hydro power is the Ruo River on the border with Mozambique. There are at least four hydro sites on this river with two large irrigation areas, Wasi and Ruo-Diversion in Thyolo-Nsanje areas. Below, in Table 54, is a list of schemes involving hydro power and irrigation. There are other instances not included in this list, and some of the identified schemes could also include hydro power when full feasibility studies are carried out.

Scheme	Power (MW)	Irrigation Area (ha)	Туре	Preferred Option
Songwe	175	5,630	complementary	both
Dwambazi	22-50	4,256	complementary	both
Tchanga ^{/a}	4	1,900	complementary	both
FuFu/South Rukuru	75-140	2,900	competitive	Fufu/both ^{/b}
Ruo Wasi Dam ^{/a}	3	1,000	complementary	both
Zoa Falls	20-40	8,700	complementary	both
SVIP	64	42,320	competitive	SVIP

Table 54: Selection of HPP and irrigation Schemes

^{/a}estimated power, not based on extensive study

^{/b} full water balance study required to determine if needs of irrigation can be met by storage to co-exist with hydro.

7 RATIONALE AND OBJECTIVES OF THE IMP

7.1 Rationale

The fundamental importance of irrigation in the development of Malawi is recognised in successive national development plans including the current MGDS II. However, to date only 104, 000 hectares have been developed for irrigation despite the considerable water resources and irrigable land that exist. The absence of a comprehensive IMP and investment framework has contributed to a fragmented and stop/go approach to irrigation development and the lower-than-expected rate of expansion.

The development of an IMP calls for a systematic and holistic approach to planning. There have been a number of studies conducted on irrigation development interventions but they have been inadequate in scope and coverage to constitute a comprehensive irrigation planning and investment framework. The absence of an IMP has led government and development partners to support isolated feasibility studies for specific irrigation investments without the benefit of a unifying objective, strategy or implementation framework. Consequently Malawi does not have an overarching framework for investments in irrigation, despite the importance of irrigation development in national and sectorial development plans. The absence of such a framework makes it difficult to prepare a long-term financing plan and to harmonise efforts among and between the various sources of finance (government, development partners, private sector, farmers etc.). Integration of the IMP within the ASWAp framework is therefore a key element of the approach and will ensure an appropriate balance between irrigation and other dimensions of agricultural sector development.

Malawi has both a great need for irrigation development and great potential. The country is heavily dependent on rain fed agriculture and highly vulnerable to both short-term rainfall variability and long-term climate change. During the last decade national maize production averaged 2.9 million tonnes, above the self-sufficiency level of around 2.5 million tonnes, but varied between 1.2 million tonnes in 2004-05 and 3.9 million tonnes in 2010-11. Most rural households grow only one crop per year, and are underemployed during the long dry season when no crops are grown. The result is fragile national and household food security and persistent high levels of poverty and malnutrition in a context of rapidly growing population (projected to reach 30 million by 2035) and food demand. A very small fraction of agricultural land is irrigated although irrigation has the potential to increase yields substantially and provide at least two crops per year, thereby generating attractive financial and economic returns as well as assuring sustained food security. Complementary investment in rain fed agriculture in catchment areas has the potential to further improve returns through initiatives such as conservation agriculture, drought tolerant crop varieties, improved agronomic practices, integrated soil fertility management, catchment management and improved access to weather and climate information.

Although the pace of irrigation development has been slow, many lessons have been learned to guide the approach in future. Recent experience demonstrates that Malawi can implement irrigation development successfully both large scale commercial schemes and smallholder-based approaches. There have been successes and failures in both categories, the reasons for which are fairly well

understood. In particular, it has been found that successful irrigation development is much more than just designing and constructing schemes. It requires an approach which addresses diverse and often complex legal, institutional, technical, marketing, social and economic issues in a balanced and holistic manner. Other lessons learned and their implications for the IMP are summarised in Box 2 below.

Box 2: Lessons Learned from Recent Experience

- Malawi's large number of small and micro irrigation schemes place heavy demands on supporting institutions and suggests that larger schemes, or at least clustering of small and micro schemes may deliver better outcomes.
- Irrigation places heavy demands on Malawi's capacity to finance its development aspirations. However, impact assessments demonstrate that smallholder irrigation can be an effective instrument for sustainable poverty reduction.
- Malawi's major development partners are the main source of finance for irrigation investments. Outside the sugar and tobacco sectors, private investment in irrigation has been limited.
- Irrigation development is very demanding on institutional and human resources calling for an approach where government focuses its resources on a coordinating and facilitative role.
- Institutional responsibilities for irrigation development have been unstable. The lack of clear/stable lines of responsibility has not been conducive to the development of the irrigation sub-sector.
- Early stakeholder consultation and sensitisation is important to create understanding and confidence, make farmers aware of what they are expected to contribute, and to build ownership and commitment. In particular, land tenure issues must be addressed early in the life of a project.
- A "whole catchment" approach is key to the sustainability of irrigation schemes.
- Generally gravity schemes have performed better than pump schemes in terms of costs and sustainability.
- Malawi has inadequate capacity to undertake high quality irrigation system design, making it necessary to source design expertise internationally. There is also a shortage of competent and well-financed construction contractors.
- Multiple cropping with high value crops and due attention to marketing issues is essential to generate economic returns which justify the high level of investments in irrigation systems.

Malawi has no shortage of land suitable for irrigation. Whilst there are currently abundant un-used water supplies in some WRAs and in the country as a whole, the draft Water Resources Master Plan (2015-35) demonstrates that the amount of water available for irrigation will become limiting in some seasons and some WRAs during the life of the IMP when the requirements for hydro-power, domestic and industrial use, and environmental flows are considered. Irrigation will remain by far the largest user of water in the country, which highlights the importance of water use efficiency in irrigation as a major pillar of water resource management. Upgrading or augmentation of existing schemes and proper attention to O&M can achieve significant improvements in irrigation efficiency, making more water available for further expansion and/or alternative water uses. This will become more important as temperatures rise and crop water consumption increases, possibly in combination with increased rainfall but increased evapotranspiration leading to increasing drought frequency.

Exports are an important objective for the semi-commercial and commercial farming sub-sectors. The contribution of the agricultural sector to Malawi's exports is commonly around 90% of which the major items are produced under irrigation, especially tobacco, sugar and tea. Irrigation therefore plays a crucial role in financing Malawi's imports, with the potential to play an even greater role in the future and which could make a significant contribution to overall economic growth and employment.

Irrigation also offers opportunities for diversification of agricultural production and a shift towards higher value products. The rain fed sub-sector is dominated by production of food staples including maize, groundnuts, pulses and root crops, reflecting smallholder farmers' primary concern with household food security. Irrigation greatly increases the range of potential crops and includes some high value options such as green maize and vegetables grown in the dry season.

Water storage and regulatory structures designed primarily for irrigation can also generate significant benefits in terms of domestic water supply, fisheries/aquaculture and flood protection.

Low and declining size of landholdings is also a significant element of the rationale for irrigation development. Around half of all rural households have less than 0.7 hectares of rain fed crop land which is insufficient to provide a year-round supply of staple food and leaves little capacity to generate cash income. Access to even a small area of irrigated land can dramatically improve the food security of such households and provide significant nutritional benefits through dietary diversification.

The private sector has shown that it is prepared to invest in irrigation development for production of cash crops on commercial estates, including outgrower schemes in some cases. Attracting further investment from the private sector, possibly through public-private partnerships (PPPs), will be essential to meet the cost of the IMP, estimated to be around US\$ 2.4 billion. The proposed large scale developments in the Shire Valley will need to be substantially private-sector funded, leaving GoM and development partner resources free to finance medium, small and micro-scale schemes.

The overall goal of the irrigation sub-sector¹⁷ is to contribute to sustainable economic growth and development by enhancing irrigated agricultural production for improved national and household incomes, food and nutritional security. The broad objectives include:

- increase land under sustainable irrigation farming;
- extend cropping opportunities and facilitate crop diversification under both total and supplemental irrigation;
- create an enabling environment for irrigated agriculture;
- optimise government investment in irrigation development;
- enhance capacity for irrigated agriculture in the public and private sectors; and
- promote a business culture in the small-scale irrigated agriculture sector.

Whilst the importance of irrigation is not questioned, it is recognised that development of the subsector is not the whole solution to Malawi's agricultural sector challenges. The great majority of

¹⁷ Department of Irrigation Strategic Plan 2011-16

rural households and the bulk of food production currently comes from rain fed agriculture where there is potential for low-cost improvements in agricultural technologies and productivity. Irrigation development is unavoidably capital intensive when compared with rain fed agriculture, but it is seen as part of the solution which complements investments in rain fed agriculture, livestock, fisheries and forestry.

7.2 Objectives, Components and Expected Results

The logframe shown in Section 7.4 presents the IMP goal, objectives, outcomes and outputs together with milestone indicators to be used in monitoring progress, the means of verification, and important risks and assumptions underlying the design of the master plan.

The logframe shows that the **overall goal** of the IMP is to contribute to the MGS II objective "to continue reducing poverty through sustainable economic development and infrastructure development". The two key indicators of goal achievement will be: (i) the percentage of rural households below the poverty line; and (ii) the Malawi human development index.

The development **objectives** of the IMP are to "accelerate economic growth, reduce rural poverty, improve food security and increase exports". These objectives recognise the multi-functional nature of irrigation investment with different development modalities addressing different objectives. The four key indicators for assessing the achievement of these objective are: (i) the percentage contribution of irrigated agriculture to GDP; (ii) the prevalence of poverty in irrigated versus rain fed areas; (iii) the percentage of food secure households in irrigated versus rain fed areas; and (iv) the value of exports derived from irrigated agriculture.

Component	Expected Outcomes
1. New Irrigation Development	 Area of irrigated land increased from 104,000 ha to 220,000 ha
2. Sustainable Irrigation Management	Land and water resources efficiently and sustainably utilised
3. Capacity Building	National capacity for irrigation development enhanced
4. Coordination and Management	IMP efficiently and effectively managed

The master plan has four **components**, each expected to deliver one specific outcome:

Component 1 will focus on the identification, design and construction of new irrigation schemes up to a maximum of 220,000 hectares as envisaged in the Draft Water Resources Master Plan. This represents an average development rate of almost 6,000 hectares per annum which is considered to be at the upper end of Malawi's capacity to develop new irrigation schemes. Performance of Component 1 will be assessed according to two key performance indicators:

- Records of irrigated land area by WRA, district and irrigation typology.
- Investment cost per irrigated hectare.

Component 2 will focus on the operation and management of both new and existing irrigation schemes to ensure that land and water resources are efficiently and sustainably utilised. Performance of Component 1 will be assessed according to four key performance indicators:

- Cropping intensity (%) on irrigated land a measure of the efficiency with which irrigation land is used, with a maximum of 200% representing all land cropped in both wet and dry seasons.
- Volume (m³) of water used per irrigated hectare a measure of water use efficiency shows the amount of water applied each year per hectare.
- Volume (m³) of water used per kg of crop (tonne of water/tonne cane) a measure of water use efficiency shows crop water consumption compared to weight of crop.
- Net value of production per irrigated hectare and per m³ of water a measure of economic efficiency gives the value of crop yield divided by the amount of water used.

Component 3 will address Malawi's irrigation development capacity constraints, specifically human resources, finance, institutional capability and the full range of facilities and services needed to achieve the planned rate of irrigation system development and operating standards defined in Components 1 and 2. Performance of Component 3 will be assessed according to a single key performance indicator:

• Area of irrigation schemes designed, constructed and operating satisfactorily (defined as a cropping intensity of at least 170%).

Component 4 will develop and/or strengthen procedures for effective coordination, governance, management, monitoring and evaluation of the IMP over the 20-year life of the programme with emphasis on the first ten years. Performance of Component 4 will be assessed according to:

• The performance of IMP implementation relative to rolling annual work plan and investment framework targets.

7.3 Targets and Indicators

Component 1 targets are specified in terms of the annual amounts of land developed for irrigation with the aim of increasing from 104,000 ha to 220,000 ha over twenty years. In view of the long lead-times involved in conducting feasibility and design studies and scheme construction, and the need to build national capacity, the annual targets are expected to increase gradually from the current (last five year average) level of around 4,000 ha per annum to reach around 6,000 ha per annum after 7-10 years.

There are also target levels of investment per hectare developed to avoid the risk of pursuing the area targets regardless of cost. The target is for at least half of the irrigated area to be developed for an investment of less than US\$ 10,000 per ha and for no scheme to cost more than US\$ 15,000 per hectare. This will ensure that the best schemes are given the priority they deserve, and that all irrigation investments achieve the hurdle of 10% economic internal rate of return (EIRR).

Component 2 targets concern the need to achieve satisfactory levels of operational and economic efficiency on both existing and new irrigation schemes in order to generate satisfactory financial and economic outcomes. Again, this aims to avoid the risk that of over-emphasising the investment part of the Master Plan without due consideration to operational issues. Three operational efficiency targets have been defined:

• Cropping intensity on irrigated land is maintained at a minimum of 170% from the third year of scheme operation onwards.

- The amount of water used (m³) per irrigated hectare does not exceed design estimates by more than 10% and in no case should irrigation efficiency be less than 50%.
- The average net value of production should be at least US\$ 2,750 per irrigated hectare (gross margin/ha) and at least US\$ 0.20 per m³ of water used.

Component 3 targets concern enhancement of the level of national capacity for irrigation development. Since capacity is multi-dimensional it is not possible to define a single quantifiable target for capacity enhancement. The proposed target for Component 3 is therefore a combination of the Component 1 target for irrigation scheme development and the Component 2 targets of operational efficiency, and is defined as:

• Hectares of irrigation schemes designed and constructed (within the Component 2 investment cost thresholds) and operating satisfactorily (according to the Component 3 efficiency criteria).

Component 4 does not have specific and measurable targets of its own since is measure of performance is the degree to which the targets of Components 1-3 are achieved, their timeliness and cost effectiveness.

7.4 Logical Framework

Results Hierarchy	Milestone Indicators a/	Means of Verification	Risk and Assumptions
Goal: Contribute to MGS II objective "to continue reducing poverty through sustainable economic development and infrastructure development"	 % of rural households below the poverty line Malawi human development index 	 Poverty assessments in periodic integrated household surveys Annual MGDS II monitoring reports MDG monitoring reports 	 National development plans will continue to give high priority to rural and agricultural development
Development Objective: Accelerate economic growth, reduce rural poverty, improve food security and increase exports	 Contribution of irrigated agriculture to GDP (%) Prevalence of poverty in irrigated vs rain fed areas % of food secure households in irrigated vs rain fed areas Value of exports derived from irrigated agriculture 	 Disaggregation of agricultural sector GDP into irrigated and rain fed sub- sectors Periodic integrated household surveys National export statistics 	 GoM maintains policy settings that favour allocation of resources to development of the irrigation sub- sector Irrigation farmers have secure tenure of land and access to the required amounts of water, and proper water rights
	Component 1: Net	w Irrigation Development	
Outcome 1: Area of irrigated land increased from 104,000 ha to 220,000 ha	 Records of irrigated land area by WRA, district and irrigation typology Investment cost per irrigated hectare 	 Dol annual reports, and Design Reports showing annual and cumulative No. of schemes and irrigated area 	 Water Resources Master Plan allocates sufficient water to irrigate 220,000 ha Customary landowners are prepared to make land available
Output 1.1: Existing pipeline of schemes and projects consolidated within IMP framework	 Annual and cumulative areas of land developed for irrigation under pipeline schemes and projects 	 Database maintained by IMP Management Unit (IMPMU) and Dol annual reports 	 Resources are available to maintain irrigation database
Output 1.2: Feasibility studies for identified schemes completed	 No. and area of schemes with feasibility studies (including benefit/cost analysis) completed 	 Feasibility study reports and Dol annual reports 	 Suitably qualified consultants are recruited to complete feasibility studies
Output 1.3: Detailed irrigation system designs completed	 No. and area of schemes fully designed and costed 	 System design documents and Dol annual reports 	 Suitably qualified consultants are recruited to complete designs
Output 1.4: Tendering and contracting for scheme construction completed	 No. and value of irrigation construction contracts awarded 	 Tender and contract documents and DoI annual reports 	 GoM and donor procurement procedures do not delay contract awards

Results Hierarchy	Milestone Indicators a/	Means of Verification	Risk and Assumptions
Output 1.5: Irrigation scheme construction completed	 No. and area of schemes that have completed construction 	 Certificates of completion and Dol annual reports 	 Capacity of contractors sufficient to construct average 6,000 ha/year to acceptable standards
Output 1.6: Irrigation schemes commissioned	 No. and area of new schemes commissioned and operating No. of farmer beneficiaries growing irrigated crops 	Dol annual reports	 Procedures are in place for land allocation and system operation
	Component 2: Sustai	nable Irrigation Management	
Outcome 2: Land and water resources efficiently and sustainably utilised	 Cropping intensity (%) on irrigated land maintained at >170% m³ of water per irrigated ha no more than 10% above design estimates and irrigation efficiency >50% Net value of production per irrigated ha >US\$ 2,750 and per m³ of water > US\$ 0.20 	 Annual reports for each scheme on cropping patterns, water use, production and sales of agricultural commodities 	 Farmers are prepared to use water- efficient irrigation methods and grow high value crops.
Output 2.1: Existing schemes upgraded/rehabilitated	 Records of upgraded schemes by irrigated area, WRA, district and irrigation typology 	 Dol annual reports on scheme upgrades and costs 	 Benefit-cost analysis demonstrates that upgrading/rehabilitation is a worthwhile investment Farmers are prepared to contribute to costs
Output 2.2: Improved catchment management to reduce siltation	 % of land in catchments cultivated using good agricultural practices (GAPs) Siltation rate in dams and irrigation structures 	 MoAIWD records on adoption rate of GAPs in scheme catchments Dol estimates of capacity loss in dams and irrigation structures 	• The majority of farmers in catchment areas are willing to adopt sustainable GAPs which reduce erosion rates
Output 2.3: Farmer skills in irrigated crop production enhanced	 No. of extension workers (Govt and NGO) receiving training of trainers (ToT) No. of farmer person-days of training provided 	 MoAIWD and NGO staff training records MoAIWD farmer training records 	 MoAIWD Extension Department is able to provide the required ToT and farmer training services

Results Hierarchy	Milestone Indicators a/	Means of Verification	Risk and Assumptions
Output 2.4: Satisfactory O&M of new and existing schemes	 No. of WUAs established and collecting water charges to finance O&M 	 Annual reports and accounts of WUAs 	 WUAs and WUA members are committed to take full responsibility for O&M
Output 2.5: Farmers have reliable access to markets	 % of irrigation farmers satisfied with market access 	• Farmer satisfaction surveys	 Access to markets is given due consideration in selection of schemes
	Component	3: Capacity Building	
Outcome 3: National capacity for irrigation development enhanced	 Hectares of irrigation schemes designed, constructed and operating satisfactorily (CI >170%) 	Dol annual reports	 Irrigation sub-sector stakeholders recognise the importance of capacity building
Output 3.1: Lead responsibility for irrigation development assigned to a single institution	 GoM funding for irrigation development is channelled through one institution 	 GoM budget and annual audit reports 	 GoM is prepared to rationalise leadership of irrigation development
Output 3.2: Lead institution has adequate staff levels and budget	 Number of established and vacant staff positions Allocation to irrigation at least x% of agriculture budget 	Staffing recordsAnnual financial reports	 GoM and development partners are able to provide the necessary funding for staff and operations
Output 3.3: Human resources for irrigation development enhanced	 No. of diploma, bachelor and masters graduates in irrigation engineering and related fields Staff hands-on training 	 Graduation records GoM, private sector and NGO employment statistics 	 Training institutions area able to increase the number of students in irrigation-related courses
Output 3.4: Best-practice design, construction and operating standards widely used	 Irrigation guidelines, standards and codes of practice prepared and maintained Accreditation scheme for contractors, consultants and 	 Documents and resource materials prepared and disseminated to stakeholders Records of numbers and qualifications of individuals 	 Contractors, consultants and service providers accept the need for standardisation and are prepared to undergo accreditation
	contractors, consultants and service providers established	accredited	
Output 3.5:WUAs with capacity to take responsibility for scheme O&M	 No. of WUA members and office- holders trained and competent to manage schemes 	 Dol training records Minutes of WUA meetings and financial records 	• GoM maintains policy of delegating responsibility for scheme management to WUAs
Output 3.6: Financial resources mobilised to achieve target levels of irrigation investment	 Rolling five year funding commitments by financier (GoM, donors, private sector etc.) 	 TWG monitoring of financial commitments and disbursements GoM budget and accounts 	 GoM maintains CAADP target of 10% of budget to agriculture Private sector is prepared to engaged

Results Hierarchy	Milestone Indicators a/	Means of Verification	Risk and Assumptions
	 Annual and cumulative spending on irrigation investments 	 Country assistance strategies of development partners Project financing agreements and disbursement records 	in PPPs for irrigationDevelopment partners continue to support irrigation investment
	Component 4: Coo	rdination and Management	
Outcome 4: IMP efficiently and effectively coordinated, governed, managed, monitored and evaluated	 Performance of IMP implementation relative to rolling annual work plan and investment framework targets 	 Annual work plans and budgets Annual reports showing planned/actual performance 	 Enabling (policy, legal and regulatory) environment is conducive to IMP implementation
Output 4.1: IMP officially adopted and integrated in national development plans	 IMP Steering Committee-level adoption of IMP by GoM and integration in the MGDS and ASWAp 	 IMPSC MGDS and ASWAp documents 	 Irrigation development continues to receive high priority in national and sectorial plans
Output 4.2: Effective and transparent governance of IMP implementation	 Creation of multi-stakeholder IMP Steering Committee (IMPSC) to oversee IMP implementation 	 TWG meeting attendance records and minutes 	• MoAIWD and development partners continue to support the ASWAp and its TWGs
Output 4.3: Effective and efficient day-to-day management of IMP implementation	 IMP Management Unit (IMPMU) takes full responsibility for IMP implementation 	 Semi-annual and annual IMPMU reports 	• Responsible ministry is prepared to delegate implementation responsibility to the IMPMU
Output 4.4: IMP effectively monitored and evaluated	 Comprehensive M&E system designed and fully operational 	 Semi-annual and annual M&E reports Periodic independent external reviews of IMP implementation 	•

a/ all indicators to be gender disaggregated

8 COMPONENTS OF THE IMP

8.1 Overview

Figure 71 presents an overview of the IMP. It consists of four mutually supporting components including the development of selected new irrigation schemes, sustainable management of existing schemes, building the capacity of Malawi's relevant institutions and human resources, and management of master plan implementation.

The IMP will be implemented in three phases: Phase I (2015-2020), phase II (2021-2025) and Phase III (2026-2035) comprising approximately 20,000 hectares, 28,000 hectares and 70,000 hectares of new irrigation schemes in Phases I, II and III respectively. These targets comprise a combination of schemes already in the pipeline and new schemes which have been identified as part of the IMP process but are yet to undergo feasibility and design studies. Phase I will be used to consolidate existing initiatives under the IMP framework, and management arrangements, and will account for the majority of the 20,000 hectares planned for this period.

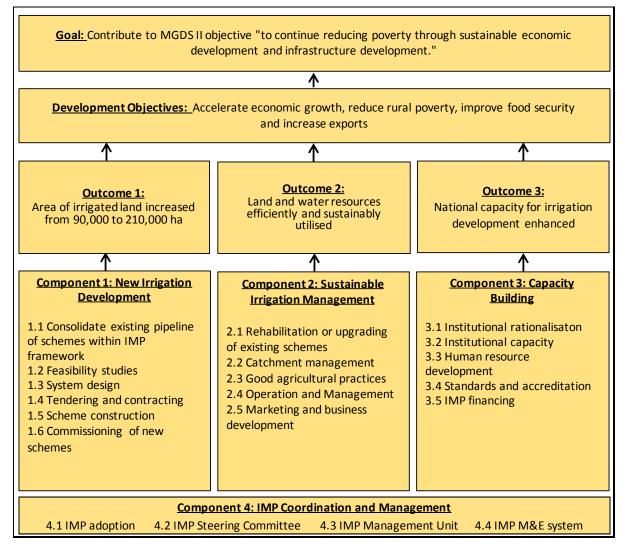


Figure 71: Overview of the Irrigation Master Plan

8.2 Component 1: New Irrigation Development

Assessment of irrigation potential in Chapter 5 reveals that Malawi's land and water resources are such that the maximum area of irrigation land which could be developed and sustainably managed is around 385,000 hectares of which 104,000 hectares had been developed by 2014. Taking into consideration growing demand for water from other sources (domestic, industrial, hydropower, and environmental flows), the importance of selecting schemes which generate the best social and economic benefit streams, the likely impacts of climate change, and Malawi's capacity to finance and implement new schemes as well as manage existing ones, the IMP aims to reach a total irrigated area of **220,000 hectares by 2035**, or an increase of 116,000 hectares over the IMP period, equal to around 5,500 hectares/year. This is consistent with the allocation of water resources among the various competing uses outlined in the Draft Water Resources Master Plan.

Component 1 includes six Sub-Components as shown in Table 55 below. Sub-Component 1.1 involves the consolidation of the existing pipeline of irrigation schemes and projects in various stages of planning and implementation under the IMP framework. The remaining five Sub-Components will develop new schemes through a planning cycle involving feasibility studies, system design, tendering and contracting, construction and commissioning.

Sub-Component	Output	Milestone Indicators
1.1 Consolidation	 Existing pipeline of schemes and projects consolidated within IMP framework 	 Annual and cumulative areas of land developed for irrigation under pipeline schemes and projects
1.2 Feasibility Studies	 Feasibility studies for identified schemes completed 	 No. and area of schemes with feasibility studies (including benefit/cost analysis) completed
1.3 System Design	 Detailed irrigation system designs completed 	 No. and area of schemes fully designed and costed
1.4 Contracting	 Tendering and contracting for scheme construction completed 	 No. and value of irrigation construction contracts awarded
1.5 Construction	 Irrigation scheme construction completed 	 No. and area of schemes that have completed construction
1.6 Commissioning	 Irrigation schemes commissioned 	 No. and area of new schemes commissioned and operating No. of farmer beneficiaries growing irrigated crops

Table 55: Component 1: New Irrigation Development

Implementation of new programmes and projects will take place in parallel with Sub-Component 1.1 to build a balanced and mutually supporting portfolio of irrigation investments across the country. This will include a combination of hard and soft components, and a balance between different types of irrigation investment which address the different dimensions of the IMP objectives. The portfolio will integrate the four main initiatives currently under design: (i) MIDP II which will focus on capacity building; (ii) PRIDE which will invest in smallholder irrigation schemes; (iii) SVIP which will involve

major investments in the Shire Valley comprising both commercial and smallholder schemes; and the Songwe River Hydro-Power and Irrigation Scheme on the border between Malawi and Tanzania.

New schemes identified during the IMP design will be subject to a systematic process of feasibility studies (Sub-Component 1.2), detailed system design (Sub-Component 1.3); tendering and contracting (Sub-Component 1.4), construction (Sub-Component 1.5) and commissioning (Sub-Component 1.6). This process will be overseen by the IMP Steering Committee (IMPSC – see Sub-Component 4.2) and coordinated by the IMP Management Unit (IMPMU – see Sub-Component 4.3) and will employ best-practice design, construction and operating standards to be developed under Sub-Component 3.4. Schemes will include large scale commercial farms such as those proposed under SVIP, often with associated outgrower arrangements; medium scale commercial farms; smallholder schemes and informal dambo irrigation development as described in Section 6.5.

8.3 Component 2: Sustainable Irrigation Management

The IMP recognises Malawi's mixed track record with regard to sustainability of irrigation schemes and the lessons learned from recent experience. Planning new schemes under Component 1 will respond to the sustainability challenge by employing a screening/selection process that includes sustainability criteria, early community engagement and participatory approaches to system design, and use of simple irrigation technologies with affordable recurrent cost regimes. Under Component 2, the key requirements for sustainability of both new and existing schemes will be addressed through: (i) remedial investments in schemes which are not functioning properly or are at risk of falling into disrepair: (ii) complementary measures to improve agricultural productivity and reduce soil erosion rates in catchment areas; (iii) promotion of good agricultural practices (GAPs) through farmer training in irrigation methods and climate-resilient agronomic practices to enhance productivity and profitability, and generate the cash incomes needed to finance system O&M; (iv) creation and/or support for community groups such as WUAs and Cooperatives which have the capacity to sustainably manage system O&M on a cost recovery basis; and (v) the development of commercial linkages to ensure that farmers have access to the inputs they need and to reliable and profitable markets for their produce. Component 2 therefore includes five Sub-Components as shown in Table 56 below.

Sub-Component	Output	Milestone Indicators
2.1 Rehabilitation or Upgrading	 Existing schemes upgraded/ rehabilitated 	 Records of upgraded schemes by irrigated area, WRA, district and irrigation typology
2.2 Catchment Management	 Improved catchment management to reduce 	 Percent of land in catchments cultivated using good agricultural practices (GAPs)
	siltation	 Siltation rates in dams and irrigation structures
2.3 Good Agricultural Practices	 Farmer skills in irrigated and rain fed crop production enhanced 	 No. of extension workers (Government and NGO) receiving training of trainers (ToT)
		 No. of farmer person-days of training provided
2.4 Operation and	Satisfactory O&M of	 No. of WUAs established and collecting

Table 56: Component 2: Sustainable	Irrigation Management
	ningation management

Sub-Component	Output	Milestone Indicators
Maintenance	new and existing schemes	water charges to fiancé O&M
2.5 Marketing and Business Development	 Farmers have reliable access to markets 	 Percent of irrigation farmers satisfied with market access

Sub-Component 2.1: Rehabilitation and/or Upgrading of Existing Schemes

Rehabilitating existing schemes can generate attractive social and economic returns due to the lower level of investment compared to new schemes. The key to success is to identify the reason(s) why rehabilitation is needed and ensure that these are addressed in order to avoid repeating the cycle of deterioration and rehabilitation. In Malawi there is usually a combination of social, organisational and technical factors underlying the need to rehabilitate and work should only precede when there is broadly-based stakeholder consensus on the nature of the problems and how to solve them to ensure future sustainability.

The causes of declining functionality of irrigation schemes in Malawi include: (i) ambiguities or misunderstandings about the legal responsibility for O&M; (ii) recurrent budget constraints on Government-operated schemes (in the past, all government schemes handed over to WUG); (iii) poor design and construction standards leading to high O&M costs; (iv) reluctance of farmers to accept responsibility for O&M, particularly on Government or former Government schemes; (v) disputes over access to land and water and legal responsibility for O&M; (v) market access problems limiting cash generation to finance O&M, exacerbated by the tendency to grow low-value staple food crops; and (vi) natural disasters such as floods which can cause major damage to structures and equipment. Sustainable rehabilitation requires these causes to be identified and addressed within the context of a well-planed rehabilitation investment framework.

Under the IMP the inventory of irrigation schemes in the country will be systematically screened to identify those in need of rehabilitation and/or upgrading, and select the best candidates using the same multi-attribute ranking criteria as for new schemes. In most cases rehabilitation will involve a combination of hard (physical) and soft (organisational) investments both designed case-by-case. Participatory methods will be used to develop rehabilitation plans which beneficiaries are prepared to contribute to (in cash or kind) and accept responsibility for. Particular attention will be given to the legal and institutional arrangements for financing and on-going operation of rehabilitated schemes, with consideration of opportunities for partnerships with the private sector. It is recognised however, that in cases where stakeholders are not prepared to address the root cause of the problem that sustainable rehabilitation is not possible and the best approach is to do nothing.

In many cases rehabilitation also offers opportunities for upgrading or augmentation to create a scheme that is better than the original one. Where dry season cropping is limited by water availability increased storage capacity and/or reduced distribution losses (e.g. by lining canals) can greatly improve overall performance. Upgrading of functional schemes can also offer opportunities to improve system performance by use of improved technologies and operating procedures and conversion of informal to formal schemes.

The IMP target for irrigation rehabilitation is estimated to be 1,000 hectares during Phase I. This target will be refined once the inventory of existing schemes has been assessed to identify priorities for rehabilitation.

Sub-Component 2.2: Catchment Management

IMP will work with entire catchments, not just the irrigated portion downstream of dams and diversion structures. The rationale for this approach is to reduce erosion and siltation rates in irrigation systems and ensure that entire rural communities benefit, not just the households who have access to irrigated plots. Each of the selected schemes will therefore incorporate sustainable land and water management practices in its catchment area including the rehabilitation of degraded lands using the hotspot approach¹⁸. Landholders in the catchment areas will be engaged to develop participatory catchment management plans to promote benefit-sharing through improving soil and water conservation and hence productivity for the rain fed areas whilst ensuring water security and protecting irrigation infrastructure.

Catchment management activities to be promoted include: (i) conservation agriculture (CA) techniques to reduce runoff and improve crop yields; (ii) replanting or natural regeneration of forested areas; (iii) vegetated bunds for erosion control; (iv) tree nurseries and woodlots to provide fuel wood and reduce rates of deforestation; (v) reduced cultivation of land along riverbanks; (vi) plant fruit trees to promote horticulture and (vii) appropriate water harvesting technologies. All of these will support smallholder rain fed farmers to adopt sustainable intensification and climate-resilient farming systems whilst reducing sedimentation rates and extending the life of irrigation schemes.

Sub-Component 2.3: Good Agricultural Practices

Successful irrigation development depends on the adoption of intensive cash crop production in irrigated areas as well as sustainable intensification of agriculture in the catchment areas based on CA and integrated soil and water management regimes. Both of these require farmers to adopt improved agricultural practices. This calls for a well-coordinated farmer training effort to complement the investments in irrigation system development.

Crop intensification will be enabled by sensitisation and building the capacity of farmers and farmer groups, the dissemination of proven appropriate technologies, timely supply of farm inputs (seed, fertilisers and agro-chemicals) and establishing linkages between farmers and markets (see Sub-Component 2.5). Schemes implemented under the IMP framework will incorporate measures to sustainably enhance agricultural productivity on both irrigated and rain fed lands using simple and affordable GAPs that are suitable for smallholder adoption and will help to bridge the gap between actual and potential yields.

Farmers will be trained to adopt GAPs that sustainably improve crop yields, improve soil health, reduce erosion rates, and enable greater crop diversification and commercialisation. IMP schemes will also support farmers in obtaining access to the inputs needed to employ GAPs including tools, equipment, seeds, fertilisers, financial services and post-harvest storage and handling facilities. The

¹⁸ In most catchment areas a high proportion of the silt load comes from a relatively small number of severely degraded sites known as hotspots. Focusing erosion control measures on these hotspots is a highly effective means of reducing siltation rates.

focus will be on simple but effective ways of improving productivity and the benefits of producing high value cash crops in irrigated areas and climate-resilient GAPs in the catchments. IMP schemes will employ a range of approaches and methodologies to promote the adoption of GAPs including:

- **Farmer Group Development** involving the formation, sensitisation and capacity building of farmer groups in both irrigated and rain fed areas. This will employ participatory methods to strengthen the organisation and management capacity of farmer groups including the formation of formal associations (WUAs) and cooperatives.
- **Training for Technical Staff** of DoI, the Department of Agricultural Extension (DAES) and other technical departments of MoAIWD to improve their knowledge of irrigated and rain fed agronomy, and climate-resilient GAPs based on the principles of CA, as well as enhancement of their extension and communication skills.
- Improved Extension Services based on low-cost farmer-to-farmer extension networks which have proven successful under IRLADP and other programmes in Malawi and are widely used by NGOs. This involves engagement of lead farmers who are responsible for overseeing demonstration plots on farmers' fields and the organisation of field days, farmer field schools (FFSs) and farmer business schools (FBSs) to raise awareness and understanding of GAPs. Lead farmers will be provided with training in management of demonstration plots and basic agronomy and GAPs especially including CA methods, and enhancing their communication skills.
- **Extension Programme Management:** Under IMP schemes service providers (including but not limited to NGOs) will be engaged to coordinate and support the proposed farmer-to-farmer extension network. The service providers will recruit and supervise field officers and lead farmers in the conduct of demonstrations, field days and FFSs.

The adoption of GAPs requires more than just awareness raising and training. Many farmers in Malawi are aware of improved technologies and prepared to adopt them, but are discouraged from doing so because of the non-availability of un-affordability of key inputs. IMP schemes will therefore facilitate the establishment of linkages between WUAs/rain fed farmer groups and agro-dealers for access to the inputs needed for GAPs. Other complementary activities may include seed multiplication and distribution by contract seed growers, improved post-harvest management, and livelihood diversification options such as aquaculture and small livestock.

Sub-Component 2.4: Operation and Maintenance

O&M is not a significant concern on larger scale commercial or outgrower schemes, or on microscale dambo schemes using very basic technology. However, inadequate O&M is the most common reason for under-performance or failure of smallholder irrigation schemes in Malawi. The IMP therefore incorporates institutional and financing arrangements to provide assured access to land and water and the O&M regimes needed for long-term sustainability. WUAs are the central pillar of this approach.

IMP smallholder schemes will establish a WUA for each scheme as the legal mechanism to transfer irrigation management responsibilities to smallholder farmers. These responsibilities include representation of users, O&M of the system and ownership of the irrigation facilities. WUAs will be formed early in the project life-cycle to facilitate active participation of members in all phases of design and development. WUAs will be formed as private, non-profit, self-supporting, independent entities solely for operation, maintenance and management of irrigation systems. The WUAs will

have four main functions: (i) ensuring equitable allocation of land and water resources among members; (ii) collection of water charges and membership fees; (ii) O&M of the irrigation systems; and (iv) resolution of conflicts over access to land and water or other issues. Experience has shown that WUAs can be effective in performing these functions but only after an extended period of support and capacity building.

WUAs have up to a three-tier organisational structure; one for each level of tertiary, secondary and main canal. Membership of WUAs is automatic for all water users holding land in the scheme. Each member has an equal voting right in elections and decision-making. The WUAs have (i) a General Assembly composed of all members; (ii) an Executive Board for day-to-day management; (iii) a Board of Trustees for overseeing the WUA's affairs; and (iv) a Water Jury for resolution of disputes.

IMP schemes will support the formation or strengthening of WUAs. Implementation of rehabilitation and development works will only be carried out after the formation of WUAs. The operationalization of WUAs will go through three stages: (i) identification and planning; (ii) organisation and preparation; and (iii) formation and establishment/strengthening. These arrangements will be built into the design of all smallholder irrigation schemes developed under the IMP in order to ensure satisfactory and sustainable O&M.

Sub-Component 2.5: Marketing and Business Development

Agricultural commercialisation is essential for successful and sustainable irrigation development at all levels above micro-scale dambo schemes which are essentially about food and nutrition security. This is because it is necessary to generate cash income to finance system O&M and provide an adequate return on investment. The greatest challenges are in smallholder schemes where there is a need to forge mutually beneficial linkages between farmer groups/cooperatives and the commercial agribusiness sector. Outgrower and contract farming arrangements are attractive options, but these generally only work well for industrial crops where there is a single marketing channel.

Detailed recommendations for marketing and business development interventions are provided in Appendix 10. These are based on experience and lessons learned from IRLADP¹⁹ and other irrigation projects in Malawi and provide clear guidance on how marketing challenges should be addressed under the IMP framework. The approach recognises that as well as converting rain fed farmers to irrigation farmers they also need to make the transition from subsistence-oriented to commercial agriculture. This transitional process must be integrated within the overall irrigation development package, not added on later as an afterthought. The IRLADP experience highlights the key success factors with respect to marketing in irrigation scheme development. These include:

 Marketing issues need to be addressed very early in the design of an irrigation scheme or project. From project concept state there should be a clear vision of what the scheme is going to produce and how it will be marketed. This vision should be based on a thorough analysis of marketing opportunities and constraints, so that marketing issues are adequately addressed as part of the software investment.

¹⁹ Posthumus H, Baltissen G, Mweninguwe R, Jan Veldwisch G, and Beekman W (October 2014) Documenting Lessons Learnt of the Irrigation, Rural Livelihoods and Agricultural Development Project

- A marketing plan should be developed in close consultation with the proposed beneficiaries and the local commercial sector before construction begins.
- Market access should be one of the key selection criteria for identification of priority schemes under the IMP. Investment in schemes with poor market access, in remote areas without all-weather roads should be given lower priority.
- Farmer Business Schools (FBSs) have proven effective in changing the mind set of smallholder farmers and improving their marketing and commercial skills. In particular FBSs help farmers to increase awareness of market opportunities and requirements beyond their immediate vicinity.
- Some form of farmer group is usually involved in successful marketing so that produce can be aggregated into saleable parcels that attract interest from buyers. This can be an informal farmer-based organisation (FBO) or a registered cooperative. However the performance of FBOs and cooperatives has been mixed and capacity building support needs to be provided over an extended period.
- Marketing is not an appropriate function for WUAs. WUAs should focus only on collection of fees and O&M of the system.
- Investment in storage, handling and processing (value adding) facilities (e.g. rice mills) can greatly improve marketing, but only if there are well-planned arrangements for ownership, operation and cost recovery.
- Efforts to improve marketing services provided by MoAIWD centrally and in the districts have met with limited success due to high staff turnover and budget constraints. Developing stronger linkages between farmers, farmer groups and the private sector based on commercial incentives to all parties, is a more sustainable approach.

The design of IMP schemes will incorporate appropriate marketing and business development arrangements based on the above elements including, where relevant, partnerships with micro-finance institution(s) to facilitate the adoption of agricultural practices that require access to financial services. The approach will consider the whole value chain from input suppliers to end users, and the role of smallholder farmers within these value chains. Designing smallholder schemes will involve selection of commodity value chains including: (i) analysis and mapping of value chains – based on the commodities demanded by the market and selected by the smallholder farmers; and (iii) formulation of action plans prescribing interventions to address specific market access challenges. This will help to establish or strengthen local and international market linkages for smallholder farmers, including securing contract arrangements.

8.4 Component 3: Capacity Building

The various policies, strategies and plans relating to irrigation development in Malawi consistently acknowledge capacity constraints and the need for further capacity building. This need is also reflected in the assistance strategies of Malawi's development partners. Most donor-supported irrigation programmes include capacity building elements, and in several cases are primarily

concerned with capacity building²⁰. Despite these efforts there remains a large capacity deficit which will be addressed as an integral part of the IMP.

Capacity limitations are particularly serious within Dol. As shown in Table 57 the Department has a total 469 technical staff positions of which 320 (68%) are vacant. Reasons for the staff shortages include budget limitations and un-competitive remuneration rates. Whilst Dol headquarters is fully staffed only three of the eight ISDs have a Chief Irrigation Officer and only one has an Irrigation Agronomist. The staffing shortage is most acute at district level where 72% of the 435 technical posts are vacant. Only four districts have a Principal Irrigation Officer, three have a Senior Irrigation Engineer and none has a Senior Irrigation Agronomist. Most of the district level functions are performed by Engineer/Agronomist or assistant level staff. Staffing deficiencies are accentuated by high staff turnover and shortages of office facilities, transport, equipment and recurrent budget, which severely constrain the effectiveness and impact of the Department, particularly at district level and below. The Dol structure (see Table 57) shows the official structure of the Department at ISD, District and EPA levels but in reality most of this does not currently exist due to staffing shortages. The deficiencies of Dol in this regard are matched by similar shortcomings in the Department of Agricultural Extension which also has a vital role to play in irrigation development.

²⁰ For example, the JICA-supported MIDP II and the EU-supported Component 2 of RIDP II.

Location		Grade	Estab.	Filled	Vacant	% Vac.
Headquarters						
Director of Irrigation Services	DIS	D	1	1	0	
Deputy Director of Irrigation Services	DDIS	E	3	3	0	
Chief Irrigation Officer	CIO	F	6	2	4	
Principal Irrigation Officer	PIO	G	3	3	0	
Irrigation Engineer	IE	I.	0	4	-4	
Sub-total			13	13	0	0
ISD Level						
Chief Irrigation Officer	CIO	F	4	3	1	
Principal Irrigation Officer	PIO	G	5	2	3	
Senior Irrigation Agronomist	SIA	н	2	0	2	
Irrigation Agronomist	IA	I.	2	1	1	
Assistant Irrigation Agronomist	AIA	К	0	0	0	
Senior Irrigation Engineer	SIE	Н	4	4	0	
Irrigation Engineer	IE	I.	0	3	-3	
Assistant Irrigation Engineer	AIE	к	0	0	0	
Chief Design Technician	CDT	I.	2	0	2	
Design Technician	DT	К	2	0	2	
Sub-total			21	13	8	38
District Level						
Principal Irrigation Officer	PIO	G	28	4	24	
Senior Irrigation Agronomist	SIA	н	25	0	25	
Irrigation Agronomist	IA	I	51	22	29	
Assistant Irrigation Agronomist	AIA	к	148	7	141	
Senior Irrigation Engineer	SIE	н	27	3	24	
Irrigation Engineer	IE	I	52	32	20	
Assistant Irrigation Engineer	AIE	к	104	54	50	
Senior Design Technician	SDT	к	0	1	-1	
Sub-total			435	123	312	72
Total			469	149	320	68

Table 57: Technical Staffing of the Department of Irrigation (December 2014)

Note: negative figures indicate the presence of staff for which there are no established posts

The capacity challenge is accentuated by the large number of small irrigation schemes in the country, the fragmented approach to irrigation development with many programmes and projects competing for the same resources, and on-going fiscal constraints which limit the ability of government to develop and retain capacity. Efforts to build capacity have also tended to focus on professional level staff in Government institutions and overlook the capacity needs of non-state actors. Since Government institutions have difficulty in recruiting and retaining well-qualified staff, capacity tends to be lost as quickly as it is developed. This suggests that the IMP should adopt a new approach to capacity building by addressing the specific needs of all stakeholders in the sub-sector as shown in Table 58 below, and laying a foundation for long-term sustainability by maximising participation of non-state actors and confining the role of government to certain well-defined areas.

Stakeholders	Roles and Principal Capacity Needs
Central Government Ministries (MoAIWD, MoLHUD, MoNREM, MoIT, MoFEPD etc.)	 Policies, planning and strategies Legal and regulatory supervision Research and extension Financing and budgetary control M&E
District Administrations	Local-level support for irrigation schemesCatchment management
Traditional Authorities	Land allocation and land tenureDispute resolution
Farmer Organisations, WUAs, Cooperatives etc.	 Participatory planning of irrigation schemes Equitable distribution of land and water Operation and maintenance of irrigation schemes
Training Institutions – Universities, and Technical/Vocational Colleges	Training of irrigation professionalsTraining of technicians
Consultants and Contractors	Irrigation feasibility and design studiesConstruction of irrigation schemes
Professional Institutes (e.g. Board of Engineers)	 Preparation of guidelines, standards and codes of practice Registration/accreditation of professionals
Agribusiness Enterprises	 Input supplies (agro-dealers) Market linkages – domestic and export Agro-processing
Financial Institutions (banks and micro-finance institutions)	Financial services for farmers and agribusiness enterprises

Table 58: Roles and Capacity Needs of Various Stakeholders

Component 3 includes five Sub-Components as shown in Table 59 below. Sub-Component 3.1 involves rationalisation of Malawi's institutions so that responsibility for irrigation development is assigned to a single national-level institution, and that all GoM funding for irrigation development is channelled through one institution. The remaining five Sub-Components address the various dimensions of capacity including staffing levels and budgets, human resources, standards and accreditation, management of irrigation schemes and financing of the IMP investments.

Sub-Component	Output	Milestone Indicators
3.1 Institutional Rationalisation	 Lead responsibility for irrigation development assigned to a single institution 	 GoM funding for irrigation development is channelled through one institution
3.2 Institutional Capacity	 Lead institution has adequate staff levels and budget 	 No. of established and vacant staff positions Annual budget allocations
3.3 Human Resource Development	 Human resources for irrigation development enhanced 	 No. of diploma, bachelor and masters graduates in irrigated engineering and related fields
3.4 Standards and Accreditation	 Best-practice design, construction and 	 Irrigation guidelines, standards and codes of practice prepared and maintained

Sub-Component	Output	Milestone Indicators
	operating standards widely used.	 Accreditation scheme for irrigation professionals established
3.5 IMP Financing	 Funding available to meet IMP investment targets 	 Rolling five-year funding commitments by financier (GoM, donors, private sector) Annual and cumulative spending on irrigation development

Sub-Component 3.1: Institutional Rationalisation

Diffusion of responsibility for irrigation development among several institutions needs to be addressed. Due to financial and human resource limitations most of the relevant institutions in Malawi struggle to fulfil their mandates. This is exacerbated by frequent organisational and management changes, and lack of coordination between institutions.

Malawi has two institutions with responsibility for irrigation development: (i) Dol which is a department of MoAIWD; and (ii) the GBI Secretariat which is hosted by the Office of the President and Cabinet (OPC) but has never been officially recognised or gazetted as an instrument of Government, and has limited access to budgetary resources. The dispersal of human and financial resources between these two institutions causes confusion, duplication and inefficiency. Rationalisation of this situation is key to the IMP which embodies a single set of objectives, a single investment framework and needs to be spearheaded by a single institution. It is also important to achieve a greater degree of strategic alignment between the irrigation sub-sector and the overall agricultural sector strategy and investment as defined in the ASWAp. The recent re-integration of Dol into the agriculture ministry is a step in the right direction, but full strategic alignment requires recognition of the IMP as an integral part of the ASWAp.

Sub-Component 3.2: Institutional Capacity

As a signatory to the Maputo Declaration and the Malawi CAADP Compact, GoM is committed to allocating at least ten percent of its budget to the agricultural sector. However, the Farm Input Subsidy Programme (FISP) utilises a large portion of the sector's allocation, leaving limited resources to finance staffing and other recurrent expenditure in MoAIWD, and almost nothing for capital expenditure. Consequently many programmes (including GBI) remain un-funded or heavily dependent on external resources. The IMP will address this institutional capacity issue in several different ways: (i) by DoI assuming a facilitator role, allocating its available resources on policy, planning and oversight activities and avoiding direct involvement in irrigation system development; (ii) by reducing overhead costs through the institutional rationalisation recommended in Sub-Component 3.1; and (iii) by procuring additional funding from external sources via the proposed National Irrigation Development Fund (NIDF) under Sub-Component 3.5.

Sub-Component 3.3: Human Resource Development

The IMP includes a comprehensive and sustained programme of human resource development (HRD) to address critical skill shortages which limit overall sector performance. The HRD effort will be broad in scope to embrace all of the stakeholder groups and include training at different levels ranging from technical and vocational skills normally provided by the Technical Colleges under the auspices of the Technical, Entrepreneurial and Vocational Education and Training Authority (TEVETA); to university course for engineers, agriculturists, hydrologists, sociologists, accountants

etc. This will very likely call for capacity building in the training institutions themselves to allow for increased student numbers and the introduction of special courses for irrigation-related skills. A detailed HRD programme will be developed as part of a comprehensive training needs assessment.

In the immediate future Malawi will continue to be heavily dependent on internationally-sourced and funded expertise for feasibility and design studies. However, joint ventures between international and national consulting firms should be encouraged (or mandatory) to accelerate the development of local expertise.

Sub-Component 3.4: Standards and Accreditation

A number of evaluations point to the poor quality and time or cost over-runs of work undertaken by consultants and contractors on irrigation design and construction. This is attributed to lack of specialised skills and experience in hydrology, irrigation engineering and related fields, as well as the absence of an agreed set of standards for irrigation design, construction and operation. Under the IMP a set of standards will be developed covering micro, small and medium scale irrigation schemes including design and construction protocols, sample designs for different types of scheme, and detailed instructions to users. Large scale schemes will be designed according to international best-practice standards. The Malawi Board of Engineers will become the agency responsible for accrediting technicians and engineers in terms of their knowledge of and ability to apply the irrigation standards.

Sub-Component 3.5: IMP Financing

Implementation of the IMP calls for a systematic approach to mobilising financial resources to support a rolling medium-term (five-year) investment framework. This will replace the current haphazard and unpredictable financing arrangements involving multiple projects and programmes, each funded from different sources under a diverse assortment of financing arrangements. This tends to produce an erratic stop/go pattern of irrigation development driven largely by the availability of funding, rather than a master plan investment framework. Formulation of the IMP is itself an important requirement for defining the financing needs of the irrigation sub-sector and building the capacity to manage a medium term investment framework. Such a framework will accommodate a range of different financing sources, modalities and instruments including various combinations of the following:

Sources	Modalities	Instruments
Private sector	Project finance	Grants
 Investment banks 	 Programme finance 	Loans
 Beneficiaries (farmers) 	 Pooled funding with earmarking 	• Equity investments
Government	 Pooled funding 	
Donors	 Budget support 	
• IFIs (WB, AfDB, IFAD etc.	• PPPs	
NGOs		

GoM's preferred financing modality is pooled (basket) funding through the creation of a National Irrigation Development Fund (NIDF). The establishment of NIDF is authorised by the Irrigation Act (2001) and is advocated in Draft National Irrigation Policy and Development Strategy (NIPDS, 2014). The Irrigation Act also authorises the National Irrigation Board (NIBO) to oversee implementation and coordination of irrigation including administration of the NIDF. The objective of the NIDF²¹ is to effectively mobilise financial resources to be used by public, private and civil society organisations for sustainable irrigation development. The expected results are: (i) irrigation development in Malawi is funded and implemented in a timely manner without funding gaps; (ii) private sector investment in sustainable irrigation development enhanced; and (iii) irrigation development in Malawi has attracted an increase in funding from development partners and the private sector. Detailed design of the NIDF is part of the terms of reference for EU-supported technical assistance to DoI due to be launched in early 2015 and will address the legal setup of the Fund and operational policies and guidelines.

Detailed design of the NIDF should take note of the ASWAp experience as well as lessons learned from pooled/basket funding schemes in other countries of the region. These have not been universally successful. The Malawi ASWAp includes a range of funding modalities from which potential financiers can choose including discrete, earmarked and pooled funding arrangements and various hybrid arrangements including parallel and co-financing. This offers options to financiers who prefer not to pool their funds, or whose policies require strict earmarking in order to ensure traceability of expenditure.

8.5 Component 4: Coordination and Management

8.5.1 General

The transition from a fragmented project-based approach to a harmonised portfolio of programmes and projects is one of the key themes of the IMP, and will require the current programmes and projects shown in Table 60 to be retrofitted into the Master Plan framework under Component 4, supported by institutional rationalisation and capacity building under Component 3. To the extent possible, subject to the various project financing agreements and in consultation with the development partners, the existing portfolio of programmes and projects will be harmonised and

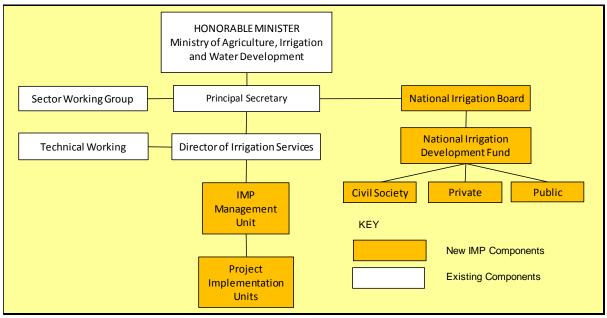
²¹ GOPA and Aurecon (February 2013): Guidelines on the National Irrigation Development Facility (NIDF): Mandate, Guiding Principles, Interventions, Institutional and Operational Arrangements. Technical Assistance to the Rural Infrastructure Development Programme – Component II (RIDP II), Malawi

streamlined under a single governance framework, and a unified coordination and management structure. As new projects and programmes come on stream they will also be integrated within these governance and coordination structures with provision for project-specific Project Management Units (PMUs). Project financing will be harmonised under the proposed NIDF, with provision for a range of different financing sources, modalities and instruments.

8.5.2 Organisational Framework

The responsibility for IMP implementation will rest with the Department and Ministry with responsibility for irrigation, currently MoAIWD. The activities required for IMP coordination, management and implementation will be embedded within the existing institutional structures and administrative procedures. This approach will ensure that IMP implementation is fully aligned with the DoI strategic plan, the Draft NIPDS and the Irrigation Act.

Figure 72 shows the organisational structure of DoI highlighting the areas in which responsibilities are proposed to expedite IMP implementation. Governance and coordination of irrigation development will be undertaken through the NIBo as authorised by the Irrigation Act. However, the NIBo has not yet been formally constituted and its intended functions may need to be performed by the IMPSC as an interim measure. As authorised by the Act, the NIBo will also be responsible for administration of the NIDF. At the operational level the IMPMU will be positioned under the Deputy Director of Planning, Design and Construction. These arrangements are elaborated further under the descriptions of Sub-Components 4.2 and 4.3.





IMP Phasing

The IMP will be implemented in three phases: Phase I (2015-2020), phase II (2021-2025) and Phase II (2026-2035). Phase I will be used to consolidate existing initiatives under the IMP framework, and

management arrangements, and will account for the majority of the 20,000 hectares of development planned for this period. On-going projects that will be completed during Phase I include:

Tahle	60	Current	Programmes
TUDIE	00	Current	FIUGIUIIIIIES

Project/Programme		Completion
Agriculture Infrastructure Support Project	AISP	2015
Climate Adaptation for Rural Livelihoods in Agriculture	CARLA	2015
Rural Infrastructure Development Programme, Phase II	RIDP II	2016
Small Farms Irrigation Project, Phase II	SFIP II	2017
Smallholder Irrigation and Value Addition Project	SIVAP	2018
Strengthening Water Sector M&E Project	SWSM&EP	2018
Shire River Basin Management Project, Phase I	SRBMP I	2019

As the above group of projects comes to completion four new projects currently under various stages of preparation will be launched. In 2015 these include Phase II of the JICA-supported Medium Scale Irrigation Development Programme (MIDP II) and the IFAD-supported Programme for Rural Irrigation Development (PRIDE). In 2016 it is expected that the major investment phase of the Shire Valley initiative will begin with the launch of the Shire Valley Irrigation Project with funding from the World Bank and others amounting to some US\$ 340 million. Also in 2016 the Songwe River Hydropower and Irrigation Scheme, which is currently under detailed design, will be ready for implementation. Malawi's 50% share of the cost of is estimated to be around US\$ 47 million.

As shown in the lower part of Figure 73 below Phase I will also be used to design a new generation of schemes and projects, most of which will be implemented during Phase II (2021-25) or beyond. Prioritisation of schemes for development will be based on the multi-criteria ranking system described in Section 6.4 with the highest ranked schemes implemented first.

			IMP Phase	1: 2015-2020)		Budget
Current Programmes/Projects	2015	2016	2017	2018	2019	2020	US\$ m
AISP							26.5
CARLA							3.0
RIDP II							41.6
SFIP II							13.1
SIVAP							44.6
SWSM&EP							2.9
SRBMP I							132.5
						Total	264.2
Programmes/Projects Under Des	ign						
MIDP II							5.0
PRIDE							150.0
SVIP							340.0
Songwe (Malawi share)							47.0
New IMP Programmes/Projects						Total	542.0
Feasibility Studies							
Detailed Design							
Tendering and Contracting							
Construction							
Commissioning							

Figure 73: Major Programmes and Projects, IMP Phase 1: 2015-2020

Component 4 includes four Sub-Components as shown in Table 58 below. Sub-Component 1.1 involves the official adoption of IMP by GoM and its integration in national development plans. The remaining Sub-Programmes describe the proposed arrangement for overall governance and coordination of the master plan, as well as its management, monitoring and evaluation.

	5	
Sub-Component	Output	Milestone Indicators
4.1 IMP Adoption	 IMP officially adopted and integrated in national development plans 	 IMP Steering Committee-level adoption of IMP by GoM and integration into the MGDs and the ASWAp
4.2 IMP Governance and Coordination	 Effective and transparent governance of IMP implementation 	 Creation of multi-stakeholder steering committee (IMPSC) to oversee IMP implementation (under NIBo)
4.3 IMP Management	 Effective and efficient day-to-day management of IMP implementation 	 IMP Management Unit (IMPMU) takes full responsibility for IMP implementation
4.4 IMP Monitoring and Evaluation	 IMP effectively monitored and evaluated 	 Comprehensive M&E system designed and fully operational

Table 61: Component 4: Coordination and Management

Sub-Component 4.1: IMP Adoption

Once finalised and approved by MoAIWD the IMP will be submitted for IMP Steering Committeelevel endorsement. Subsequently the IMP will be integrated within all national and sectorial development plans as they are developed or updated. The plan will be integrated into Malawi's higher level development plans articulated in Vision 2020 and MGDS II. The IMP will also be incorporated within the ASWAp as well as a number of sectorial and sub-sectorial strategies and plans including: (i) the National Water Resources Master Plan (2014); (ii) the National Water Policy (2005); (iii) the Water Resources Investment Strategy (2011); (iv) the Malawi Water, Sanitation and Irrigation Sector Strategic Plan (2013); (v) the Department of Irrigation Strategic Plan (2011-16); (vi) the Draft National Irrigation Policy and Development Strategy (2014); and (vii) the National Export Strategy (2013-2018).

Sub-Component 4.2: IMP Governance and Coordination

Since irrigation spans a range of fields the governance framework is necessarily diverse and poses significant coordination challenges. The IMP will involve participation of institutions covering agriculture, land, water, infrastructure, transport, commerce, finance, environment, training and community development; as well as farmer organisations, NGOs and the private sector. Improved coordination among the development partners supporting water, irrigation, agriculture and related sectors is also needed. The Development Assistance Strategy (DAS) provides the framework for coordination and utilisation of development assistance in Malawi with emphasis on monitoring targets and indicators of national development strategies. The DAS defines strategies for increasing development efficiency and effectiveness in pursuit of the MGDS objectives through the Paris

Declaration principles: ownership, alignment, harmonisation, management for results and mutual accountability.

Governance and coordination responsibilities will be assigned to an IMP Steering Committee (IMPSC) chaired by the Permanent Secretary of the ministry/department with lead responsibility for irrigation (currently DoI) and including representatives of all stakeholder groups. These governance and coordination responsibilities are similar to those assigned to the National Irrigation Board (NIBo) under the Irrigation Act (2001) and it is therefore proposed that the IMPSC will operate under the authority of the NIBo, and be financed through the NIDF. The responsibilities of the IMPSC are detailed in Box 3.

Box 3: Responsibilities of the Irrigation Master Plan Steering Committee

- Strategic direction and oversight of IMP implementation to ensure that it remains focussed on its goal and development objectives.
- Ensuring alignment (or re-alignment) of the IMP with higher level national policies and strategies.
- Coordination between the IMP and related sectorial strategies, programmes and projects.
- Monitoring the efficiency and effectiveness or resource utilisation on IMP initiatives to ensure optimal use of resources.
- Assisting with the resolution of strategic level issues and risks.
- Overseeing periodic review of IMP implementation and approving proposals for re-alignment or re-orientation to improve effectiveness.
- Coordinating the financing of IMP investments among the different sources of funding, funding modalities and financing instruments to ensure optimal deployment and utilisation of resources.
- Making major decisions on investment programmes and projects in terms of their consistency with the IMP investment framework.
- Supervising the work of the IMP Coordination Unit (see Sub-Component 4.3) including review and approval of its annual work plan and budget and annual reports.

Sub-Component 4.4: IMP Management

Management of the IMP will be the responsibility of the IMPMU to be hosted within the department/ministry with lead responsibility for irrigation, and financed through the NIDF. Under the oversight of the IMPSC the Management Unit will facilitate the pipeline of irrigation investment programmes and projects which make up the IMP investment framework, but will not have direct project implementation responsibilities. The implementation of projects, programmes and individual irrigation schemes will each be managed by their respective project management units (PMUs) to be financed from project funds which may themselves be channelled through the NIDF. The responsibilities of the IMPMU are detailed in Box 4.

Box 4: Responsibilities of the IMP Management Unit

- Prepare the IMP AWPB and submit it the IMPSC for approval.
- Maintain a register of all programmes and projects in the irrigation sub-sector, their stage of planning or implementation and financing arrangements.
- Administer the NIDF by procuring funds from different sources and allocating them to eligible investments in accordance with the goal and objectives of the IMP.
- Coordinate the financing of the IMP investment pipeline by informing potential financiers of

Box 4: Responsibilities of the IMP Management Unit

investment opportunities and proponents of various schemes about the availability of finance.

- Provide a "one-stop-shop" for proponents of irrigation scheme development including assistance for obtaining regulatory approvals and permits.
- Undertake monitoring, evaluation and reporting on implementation of the IMP (see Sub-Component 2.4).
- Prepare and disseminate standards for the design and construction of irrigation schemes and oversee an accreditation programme for irrigation technicians and professionals.
- Act as Secretariat to the IMPSC (NIBo) by arranging meetings, agendas, minutes and ensuring follow-up on decision made by the IMPSC.
- Liaise with development partners and the private sector to ensure a harmonised and coordinated approach to implementation of the IMP.
- Provide a knowledge management and communication service to fully inform all irrigation subsector stakeholders about important findings and lessons learned.

Sub-Component 4.5: IMP Monitoring and Evaluation

M&E is an essential element of IMP management whose purpose is to keep track of implementation performance to enable informed decision-making, undertake periodic reviews and updates of the IMP, facilitate learning and knowledge management, and assess the social and economic impact of IMP investments relative to alterative use of resources. This will be used to inform the higher level national social and economic indicators embodied in the MGDS and the ASWAp as well as for annual performance evaluations and major strategic reviews at the end of Phases I and II.

M&E at master plan level will involve meta-analysis of data collected at project and programme level, and will not engage in primary data collection or analysis. It will aggregate and analyse information to enable assessment of IMP achievements at impact and outcome and levels. Four impact level indicators will be monitored: (i) percent contribution of irrigated agriculture to GDP; (ii) prevalence of poverty in irrigated versus rain fed areas; (iii) percent of food secure households in irrigated versus rain fed areas; and (vi) the value of exports derived from irrigated agriculture. All of these indicators will be estimated from secondary data sources. There will be seven performance indicators at outcome level:

- 1) Area of irrigated land by WRA, district and irrigation typology
- 2) Investment cost per irrigated hectare
- 3) Cropping intensity on irrigated land
- 4) Volume of water used per irrigated hectare
- 5) Net value of production per irrigated hectare
- 6) Hectares of irrigated schemes designed, constructed and operating satisfactorily
- 7) Overall performance of the IMP relative to rolling annual work plan and investment framework targets

The use of a limited number of impact and outcome indicators is intended to create a simple and practical M&E system based on the things it is essential to know, and which can accommodate the limitations of M&E systems to source primary data at project and district levels. This recognises that whilst the capacity building initiatives under Component 3 will improve M&E capacity over time, the resources available for M&E will always be limited. The detailed design of the M&E system to be undertaken during the first year of the IMP needs to recognise these limitations.

9 INVESTMENT FINANCING FRAMEWORK

9.1 Overview

This Section presents a summary of the estimated costs of implementing the IMP by Component, and an indicative financing framework. Details are provided in the tables at the end of this Section with further explanation given in Appendix 10. All costs are in constant 2014 US\$ values. The cost estimates are built on the proposed schedule of irrigation infrastructure development and supporting investments over the life of the Master Plan.

9.2 Mobilising Private Sector Investment

The NIPDS, the Dol Strategic Plan and the GBI Strategic plan all call for increased private sector participation in irrigation development, in particular through public-private-partnerships (PPPs). The private sector already operates some 50,000 hectares of irrigation on commercial estates, which is more than half the total. However the bulk of investment in the last five years has been in smallholder schemes, where GoM (usually with the support of development partners) has been the principal investor. Most of the private sector investment in irrigation is in the sugar, tobacco, tea and macadamia industries. There are several outgrower schemes involving partnerships between agribusiness companies and smallholder or independent commercial farmers, but there are few examples of PPPs (see box below) in the irrigation sub-sector, and in Malawi generally.

Public-Private Partnerships

There is no broad international consensus on what constitutes a public PPP. Broadly, PPP refers to arrangements, typically medium to long term, between the public and private sectors whereby some of the services that fall under the responsibilities of the public sector are provided by the private sector, with clear agreement on shared objectives for delivery of public infrastructure and/ or public services. PPPs typically do not include service contracts or turnkey construction contracts, which are categorized as public procurement projects, or the privatization of utilities where there is a limited on-going role for the public sector.

Source: Public Private Partnership Infrastructure Resource Centre <u>www.ppirc.worldbank.org/publi-private-partnership/overview</u>

As each new irrigation scheme goes through the planning and design phases, options for financing need to be considered including possibilities for accessing private sector resources in both the development and operational phases. There is a range of possible modalities for private sector participation including some which could be regarded as PPPs and some which are not. All are governed by the common law of contract which applies in Malawi and do not therefore require enabling legislation. The PPP options are summarised as follows:

Leasing:

- Government finances the investment and retains ownership of the assets
- The operator (lessee) is responsible for O&M
- Assets must be returned to government in good order at lease expiry
- The lessee generates revenue from operations

- The lease agreement defines the schedule of payments from the lessee to government payments are not linked to revenues generated from operations
- Commercial risk is borne by the operator (lessee)

Affirmage:

- Similar to leasing except that payments from the lessee to the government are linked to revenues
- Commercial risk is shared by the government and the lessee according to an agreed formula

Management/Operation and Maintenance Contracts:

- Government finances the investment and retains ownership of the assets
- The contract defines the specific works or activities to be delivered
- The operator is remunerated by government for services provided
- Can form part of a BOT or concession arrangement (see below)
- Usually medium term (2-5 years) with service standards defined in the contract

Concessions:

- Concession gives an operator the long-term right to use assets
- The concessionaire is responsible for O&M
- The concessionaire generates revenue from operations
- The concessionaire finances investments, but the assets are owned by government
- The assets revert to government on expiry of the agreement
- May involve taking over existing assets as well as investment in new infrastructure

Build – Operate – Transfer (BOT) Schemes:

- Similar to concessions but usually apply to a discrete assert rather than a whole system
- Generally involve building of an entirely new facility/greenfield investment
- The operator finances and owns the assets and transfers them to government on expiry of the agreement
- The operator obtains revenue through a fee charged to the government
- Financing risk is borne by the operator

Design – Build – Operate (DBO) Schemes:

- Government finances construction and owns the assets
- The private sector designs, builds and operates the assets to deliver agreed outputs
- Essentially a civil works contract to cover the design and build, plus and operating contract
- Financing risk is borne by the government

Joint Ventures:

- May involve sale of shares in an existing state-owned enterprise or creation of a new enterprise with shares owned by both government and the private sector in various proportions
- The private sector partner usually has operational control through a management contract
- Voting rights are specified in the JV agreement government may retain control even with less than 50% of the shares
- For existing enterprises this is equivalent to partial privatisation

Consortia or Profit-Sharing Agreements:

- Agreements between government and the private sector to work together for a specific period
- Each partner finances its own portion of the agreed activity
- Revenues or profits are shared according to an agreed formula

Other forms of private sector participation which do not fit most definitions of PPPs include the following:

Civil Works and Service Contracts:

- Conventional commercial contracts where the private sector undertakes to deliver specific works or services to the government for an agreed fee
- May include indefinite quantity contracts where the per unit fee rates are agreed but the quantities are not
- Includes construction contracts and consultancy agreements

Divestiture or full privatisation:

- Involves full sale of government-owned assets to the private sector
- May involve guarantees or covenants concerning provision of services to the public
- Not regarded as a PPP because the government no longer has an interest

9.3 Irrigation Infrastructure Investment

Table 66 shows the proposed schedule of infrastructure investments and Table 68 their estimated costs, including allowances for feasibility studies, design and supervision, but excluding other soft investments needed to make the schemes work effectively. The schemes are shown in eight different categories totalling 116,000 hectares as follows:

- Dambo Schemes: small or micro scale schemes of a few hectares or less generally operated by motorised or treadle pumps 41,700 ha to be completed.
- New Schemes: newly identified IMP schemes which have been subject to pre-feasibility level assessment and ranked according to the multi-criteria decision analysis tool 24,500 ha to be completed.

- Shire Valley Schemes to be implemented during the second phase of the Shire Valley project beginning around 2016 22,000 ha to be completed.
- Commercial schemes undertaken independently by private enterprise investors 8,500 ha to be completed.
- GBI schemes planned but not yet financed 6,300 ha to be completed.
- Other on-going DoI schemes currently in various stages of design and implementation and likely to be completed during the first few years of Phase I 6,000 ha to be completed.
- PRIDE schemes 4,000 ha to be completed.
- Malawi's share of the Songwe River Scheme currently under detailed design but not yet financed 3,000 ha to be completed.

Once all of the above have been completed Malawi will have a total of 220,000 hectares of irrigation distributed between the different categories as shown in Figure 74.

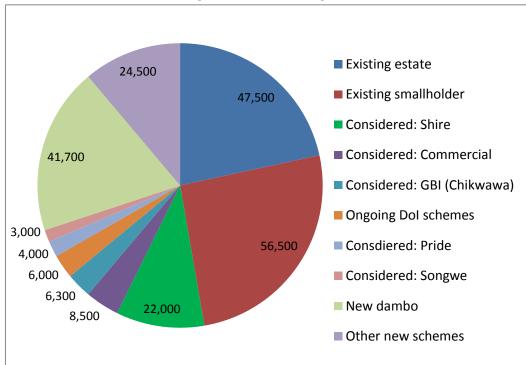


Figure 74: Existing, Considered, On-going and New Irrigation Areas

Table 62 below shows that the total cost of irrigation infrastructure investment over the life of the IMP is estimated to be US\$ 1,108 million or around US\$ 8,000 per hectare completed. About 23% of the infrastructure investment will take place during Phase I (six years), 20% in Phase II (five years) and 57% in Phase III (ten years). Irrigation infrastructure represents the largest single investment in the IMP amounting to almost 40% of the total cost. The annual areas of irrigation development started and completed and cumulative scheme completions are shown in Figure 75.

Table 62: Estimated Cost of Irrigation Infrastructure Investments (Component 1) (US\$ million)

Investment			Phase		
Cost	Phase I	Phase II	III	Total	%
New Schemes	31	60	266	357	32
SVIP	37	60	217	314	28
Dambo	23	36	102	161	15
Commercial	19	24	49	92	8
GBI	37	38	0	76	7
PRIDE	47	1	0	48	4
Songwe	36	0	0	36	3
On-going Dol	24	0	0	24	2
Total	255	220	634	1,108	100
% of Total	23	20	57	100	

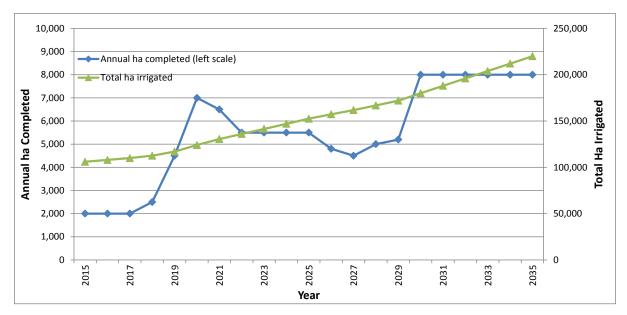


Figure 75: Irrigation Development Completed and Total Hectares Irrigated

9.4 IMP Costs by Component

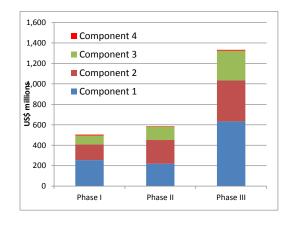


Figure 76 Summary of Costs by Components

Table 63: Summary of IMP Costs by Component (US\$ million) and Figure 76 presents a summary of total IMP costs by component and Phase. The total cost is estimated to be around US\$ 2.4 billion of which 46% will be invested in Component 1: New Irrigation Development; 32% in Component 2: Sustainable Irrigation Management; 21% in Component 3: Capacity Building; and 1% in Component 4: Coordination and Management. Around 89% of IMP costs represent investments and 11% recurrent costs, mainly irrigation scheme O&M.

Table 63: Summary of IMP Costs by Component (US\$ million)

		Total Cos	t (US\$m)		% of
	Phase	Phase	Phase		
Component	1	ll II	III	Total	Total
Component 1: New Irrigation Development	255	220	634	1,108	46
Component 2: Sustainable Irrigation Management	154	232	400	785	32
Component 3: Capacity Building	87	131	292	510	21
Component 4: Coordination and Management	8	4	9	21	1
Total Irrigation Master Plan	504	586	1,333	2,423	100
Of which:					
Investment Costs	487	536	1,123	2,146	89
Recurrent Costs	17	50	211	278	11

Component 1 includes the cost of irrigation infrastructure as detailed in Section 9.2 plus 20% to cover the cost of feasibility studies, detailed design and supervision.

Component 2 includes the cost of rehabilitating and/or upgrading existing schemes, as well as the investments needed for catchment management based on promotion of good agricultural practices and O&M of completed schemes.

Component 3 includes capacity building investments such as increased staffing and training for Dol staff and capacity building for WUAs so that they are capable of independently operating and maintaining schemes.

Component 4 includes the costs of the IMPMU and associated coordination and management activities.

9.5 Indicative Financing Framework

As a broad long-term strategic plan estimated to cost more than two billion dollars over 20 years, it is would be un-realistic to produce a definitive financing framework for the IMP. In considering financing options the IMP has been divided into a number of discrete packages as elaborated in Table 66. Each of these could be considered as separate projects, with their own financing arrangements.

The new schemes identified under the IMP require an investment of some \$357 million for infrastructure alone which is probably too large to be financed as a single project. Several of these, including the Ruo River scheme of around 8,900 hectares, are large enough to be projects in themselves. Others need to be aggregated into groups to be financed and implemented as discrete projects. In general any group of schemes totaling around 5,000 hectares or more could be packaged and financed as a discrete project. Examples include a group of schemes totalling about 11,200 hectares in Blantyre, Mulanje, Nkhata Bay and Nkhotakota; and a 6,500 hectare group located in the districts of Karonga, Ntcheu, Phalombe, Rumphi, Mulanje and Chikwawa.

The SVIP investments are already being packaged as a single project under World Bank sponsorship to be funded by several development partners and the private sector. The large number of small dambo schemes will be financed and implemented under a project framework, probably with three phases, corresponding to the IMP phases I, II and III.

Four principal sources of financing are considered: GoM, development partners, the private sector and beneficiaries (farmers). The share of each of these in the financing framework will vary between projects, with four different financing categories considered as shown in Table 64.

- Smallholder food security schemes micro-scale (generally dambo) schemes with small land allocations per household which are mainly for subsistence production. These hold no attraction to the private sector and will generally be financed by development partners, NGOs and beneficiaries, with GoM making a small contribution.
- Smallholder commercial schemes where plot sizes are larger and offer the potential for mixed subsistence and cash cropping. In these cases beneficiaries can be expected to contribute a little more, but the bulk of the investment is expected to be financed by development partners.
- PPPs there is a wide range of possible financing options for PPPs, as elaborated in Section 9.2. Generally the public share of the investment is expected to be financed by development partners.
- Commercial irrigation schemes these will be financed mainly by the private sector, possibly with small contributions from GoM for public good type infrastructure, e.g. roads.

Across all financing categories, the contribution of GoM is expected to trend upwards over the life of the IMP as the Government's revenue collection and fiscal situation improves. Beneficiary contributions are also expected to increase as farmers gain a greater appreciation of the benefits from irrigation development. Consequently, the contribution of development partners can be expected to decline over time, but will remain the major source of finance for smallholder schemes. The development partners are also expected to be the principal source of financing for Components 2, 3 and 4 but decreasing over time.

Financing Category	Phase I	Phase II	Phase III
Smallholder Food Security	Р	ercent Shar	e
GoM	5	10	15
Development Partners	85	75	65
Private Sector	-	-	-
Beneficiaries	10	15	20
Smallholder Commercial			
GoM	5	10	15
Development Partners	80	70	60
Private Sector	-	-	-
Beneficiaries	15	20	25
PPPs			
GoM	5	5	5
Development Partners	40	35	30
Private Sector	40	40	40
Beneficiaries	15	20	25
Commercial Schemes			
GoM	5	5	5
Development Partners	-	-	-
Private Sector	95	95	95
Beneficiaries	-	-	-

Table 64: Indicative Financing Arrangements for Component 1 by Financing Category

Table 65 presents an indicative financing framework, based on the percentages given in Table 64, showing the contributions of GoM, development partners, the private sector and beneficiaries. GoM's contribution is projected to increase from 5% of the cost in Phase I to 11% by Phase III. The contribution of development partners is expected to be around US\$1.3 billion over the life of the IMP declining from over 70% of the total in Phase I to around 54% in Phase II. Conversely the contribution of the private sector, through investment in commercial agriculture and outgrower schemes is expected to increase over the life of the IMP. The contribution of farmers is also expected to be significant through an increasing share of irrigation scheme investments (mainly in kind) and financing of O&M costs through the WUAs.

		Total Cos	t (US\$m)		% of
Financier	Phase I	Phase II	Phase III	Total	Total
GoM	25	48	143	215	9
Development Partners	356	337	634	1,326	55
Private Sector	76	118	211	405	17
Beneficiaries (farmers)	48	84	346	477	20
Total Irrigation Master Plan	504	586	1,333	2,423	100
%of Total	21	24	55	100	

Table 65: Indicative IMP Financing Framework

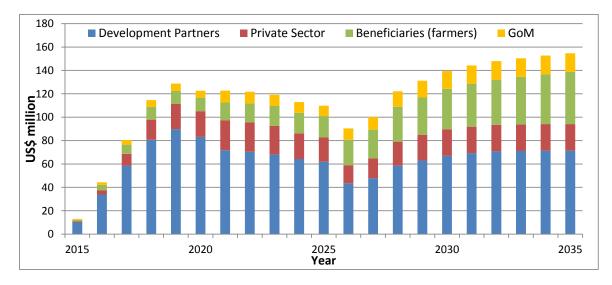


Figure 77: Indicative IMP Financing Framework by Year

Table 66: Schedule of Irrigation Investments

				IN	1P Phase I	2015-202)			IMP Ph	ase II 2021	-2025	MP Phase II 2021-2025				IMP Phase III 2026-2035									al	
rrigation Investments			2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	Phase I	Phase II	Phase III	Total
																											1
Dambo		Start ha		1,000	1,500	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,500	2,700	3,000	3,000	3,000		3,000	3,000	3,000	3,000	8,500	10,000	29,200	
\$'000/ha		Complete ha				1,000	1,500	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,500	2,700	3,000	3,000	3,000	3,000	3,000	3,000	4,500	10,000	27,200	41,7
3.0	Year 1	20% \$m	0.0	0.6	0.9	1.2	1.2	1.2	1.2	1.2	1.2	1.2	1.2	1.5	1.6	1.8	1.8	1.8	1.8	1.8	1.8	1.8	1.8				
	Year 2	60% \$m		0.0	1.8	2.7	3.6	3.6	3.6	3.6	3.6	3.6	3.6	3.6	4.5	4.9	5.4	5.4	5.4	5.4	5.4	5.4	5.4				
	Year 3	20% \$m			0.0	0.6	0.9	1.2	1.2	1.2	1.2	1.2	1.2	1.2	1.2	1.5	1.6	1.8	1.8	1.8	1.8	1.8	1.8				
	Year 4	0% \$m				0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
	Year 5	0% \$m					0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
	Total	100% \$m	0.0	0.6	2.7	4.5	5.7	6.0	6.0	6.0	6.0	6.0	6.0	6.3	7.3	8.2	8.8	9.0	9.0	9.0	9.0	9.0	9.0	19.5	30.0	84.6	13
PRIDE		Start ha	1,000	2,000	1,000																			4,000	o	0	4,
\$'000/ha		Complete ha					1,000	2,000	1,000	0	0	0	0	0	0	0	0	0	0	0	0	0	0	3,000	1,000	0	4
10.0	Year 1	10% \$m	1.0	2.0	1.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				1
	Year 2	20% \$m		2.0	4.0	2.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				1
4,000 ha	Year 3	50% \$m			5.0	10.0	5.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				1
	Year 4	10% \$m				1.0	2.0	1.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				1
	Year 5	10% \$m					1.0	2.0	1.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
	Total	100% \$m	1.0	4.0	10.0	13.0	8.0	3.0	1.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	39.0	1.0	0.0	4
SVIP		Start ha		1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	5,000	5,000	20,000	30,
\$'000/ha		Complete ha						1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	2,000	2,000	2,000	2,000	2,000	2,000	1,000	5,000	16,000	22,
10.0	Year 1	10% \$m	0.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0				
	Year 2	20% \$m		0.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0				
	Year 3	50% \$m			0.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0	10.0				
	Year 4	10% \$m				0.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0				1
	Year 5	10% \$m					0.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	2.0	2.0	2.0	2.0	2.0	2.0				
	Total	100% \$m	0.0	1.0	3.0	8.0	9.0	10.0	10.0	10.0	10.0	10.0	10.0	11.0	13.0	18.0	19.0	20.0	20.0	20.0	20.0	20.0	20.0	31.0	50.0	181.0	26
Songwe		Start ha		1,500	1,500																			3,000	o	0	3,
\$'000/ha		Complete ha				1,500	1,500	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	3,000	0	0	3,
10.0	Year 1	20% \$m	0.0	3.0	3.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				1
	Year 2	40% \$m		0.0	6.0	6.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				1
3,000 ha	Year 3	40% \$m			0.0	6.0	6.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
	Year 4	\$m				0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				1
	Year 5	\$m					0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				1
	Total	100% \$m	0.0	3.0	9.0	12.0	6.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	30.0	0.0	0.0	

Table 67: Schedule of Irrigation Investments (Continued)

						2015-202					ase II 2021							P Phase II							Tot		
rigation Investments			2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	Phase I	Phase II	Phase III	Tota
GBI		Start ha		1,000	1,000	1,000	1,000	1,000	1,000	300														5,000	1,300	0	6
\$'000/ha		Complete ha						1,000	1,000	1,000	1,000	1,000	1,000	300	0	0	0	0	0	0	0	0	0	1,000	5,000	300	6
10.0	Year 1	10% \$m	0.0	1.0	1.0	1.0	1.0	1.0	1.0	0.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
	Year 2	20% \$m		0.0	2.0	2.0	2.0	2.0	2.0	2.0	0.6	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
6.300 ha	Year 3	50% \$m			0.0	5.0	5.0	5.0	5.0	5.0	5.0	1.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
	Year 4	10% \$m				0.0	1.0	1.0	1.0	1.0	1.0	1.0	0.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
	Year 5	10% \$m					0.0	1.0	1.0	1.0	1.0	1.0	1.0	0.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
	Total	10% \$m	0.0	1.0	3.0	8.0	9.0	10.0	10.0	9.3	7.6	3.5	1.3	0.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	31.0	31.7	0.3	
	TOLAI	100% 311	0.0	1.0	5.0	0.0	5.0	10.0	10.0	5.5	7.0	5.5	1.5	0.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	51.0	51.7	0.5	
Commercial		Start ha	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	3,000	2,500	5,000	10
\$'000/ha			500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	500	1.000	2,500	5,000	8
1		Complete ha	0.5	0.5	0.5	0.5																		1,000	2,500	5,000	2
10.0	Year 1	10% \$m	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5				
	Year 2	20% \$m		0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1				
3,000 ha	Year 3	50% \$m			2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5				
	Year 4	10% \$m				0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5				
	Year 5	10% \$m					0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5				
	Total	100% \$m	0.5	0.6	3.1	3.6	4.1	4.1	4.1	4.1	4.1	4.1	4.1	4.1	4.1	4.1	4.1	4.1	4.1	4.1	4.1	4.1	4.1	15.8	20.3	40.6	
Ongoing Dol		Start ha	2,000																					2,000	0	0	2
\$'000/ha		Complete ha	2,000	2,000	2,000	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	6,000	0	0	e
10.0	Year 1	20% \$m	4.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
	Year 2	50% \$m		10.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
6,000 ha	Year 3	30% \$m			6.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
	Year 4	0% \$m				0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
	Year 5	0% \$m					0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0				
	Total	100% \$m	4.0	10.0	6.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	20.0	0.0	0.0	
New Schemes		Start ha		500	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	2,500	2,500	2,500	2,500	2,500	2,500	2,500	2,500	2,500	2,500	4,500	5,000	25,000	34
\$'000/ha		Complete ha		500	1,000	1,000	1,000	500	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	2,500	2,500	2,500	2,500	2,500	2,500	500	5,000	19,000	24
10.0	Year 1	10% \$m	0.0	0.5	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1,000	1.0	2.5	2.5	2.5	2.5	2,500	2,500	2,500	2,500	2,500	2,500	500	5,000	15,000	27
10.0			0.0	0.0			2.0		2.0				2.0		5.0	5.0		5.0		5.0			5.0				
	Year 2	20% \$m 50% \$m		0.0	1.0 0.0	2.0 2.5		2.0	2.0	2.0 5.0	2.0 5.0	2.0 5.0	5.0	2.0 5.0		12.5	5.0		5.0 12.5		5.0 12.5	5.0 12.5	5.0 12.5				
	Year 3				0.0	2.5	5.0	5.0							5.0		12.5	12.5		12.5							
	Year 4	10% \$m				0.0	0.5	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	2.5	2.5	2.5	2.5	2.5	2.5	2.5				
	Year 5	10% \$m					0.0	0.5	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	2.5	2.5	2.5	2.5	2.5	2.5	26.0	50.0	224.5	
	Total	100% \$m	0.0	0.5	2.0	5.5	8.5	9.5	10.0	10.0	10.0	10.0	10.0	11.5	14.5	22.0	23.5	25.0	25.0	25.0	25.0	25.0	25.0	26.0	50.0	221.5	2
Total		Start ha	3,500	7,500	7,500	5,500	5,500	5,500	5,500	4,800	4,500	4,500	4,500	7,500	7,700	8,000	8,000	8,000	8,000	8,000	8,000	8,000	8,000	35,000	23,800	79,200	138
		Complete ha	2,000	2,000	2,000	2,500	4,500	7,000	6,500	5,500	5,500	5,500	5,500	4,800	4,500	5,000	5,200	8,000	8,000	8,000	8,000	8,000	8,000	20,000	28,500	67,500	116
		\$m	5.5	20.7	38.8	54.6	50.3	42.6	41.1	39.4	37.7	33.6	31.4	33.2	38.9	52.2	55.4	58.1	58.1	58.1	58.1	58.1	58.1	212	183	528	
Cumulative Total		Start ha	3,500	11,000	18,500	24,000	29,500	35,000	40,500	45,300	49,800	54,300	58,800	66,300	74,000	82,000	90,000	98,000	106,000	114,000		130,000	138,000				
		Complete ha	2,000	4,000	6,000	8,500	13,000	20,000	26,500	32,000	37,500	43,000	48,500	53,300	57,800	62,800	68,000	76,000	84,000	92,000	100,000	108,000	116,000				
		\$m	5.5	26.2	64.9	119.5	169.7	212.3	253.4	292.7	330.4	363.9	395.3	428.5	467.3	519.6	574.9	633.0	691.1	749.1	807.2	865.2	923.3				

Table 68: IMP Costs, Components 1 and 2

				IM	Phase I	2015-20	20			IMP Pha	se II 202	1-2025		IMP Phase III 2026-2035											Total			
Component 1: New Irrigation Development	Unit	Note	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	Phase I	Phase II	Phase III	Tota	
Irrigation infrastructure (ha started)	ha'000	<u> </u>	3.5	7.5	7.5	5.5	5.5	5.5	5.5	4.8	4.5	4.5	4.5	7.5	7.7	8.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0					
Irrigation infrastructure investments	\$m		5.5	20.7	38.8	54.6	50.3	42.6	41.1	39.4	37.7	33.6	31.4	33.2	38.9	52.2	55.4	58.1	58.1	58.1	58.1	58.1	58.1	212.3	183.0	528.0	92	
Feasibility, design and supervision 20	% \$m		1.1	4.1	7.8	10.9	10.1	8.5	8.2	7.9	7.5	6.7	6.3	6.6	7.8	10.4	11.1	11.6	11.6	11.6	11.6	11.6	11.6	42.5	36.6	105.6	18	
Subtotal		onent 1	6.6	24.8	46.5	65.5	60.3	51.1	49.3	47.2	45.2	40.3	37.6	39.8	46.7	62.7	66.5	69.7	69.7	69.7	69.7	69.7	69.7	254.8	219.6	633.6	1,10	
Component 2: Sustainable Irrigation Managemen																											l	
Rehabilitation/upgrading	ha'000	a/		1.0	2.0	3.0	4.7	4.7	4.7	4.7	4.7	4.7	4.7														Ĺ	
Cost of rehabilitation/upgrading	\$m			5.0	10.0	15.0	23.5	23.5	23.5	23.5	23.5	23.5	23.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	77.0	117.5	0.0	19	
Catchment management/GAPs	ha'000	b/	35	75	75	55	55	55	55	48	45	45	45	75	77	80	80	80	80	80	80	80	80				Í.	
Cost of catchment management/GAPs		c/																									Í.	
Year 1 53 US\$/ha	\$m		1.9	4.0	4.0	2.9	2.9	2.9	2.9	2.5	2.4	2.4	2.4	4.0	4.1	4.2	4.2	4.2	4.2	4.2	4.2	4.2	4.2				Í.	
Year 2 53 US\$/ha	\$m			1.9	4.0	4.0	2.9	2.9	2.9	2.9	2.5	2.4	2.4	2.4	4.0	4.1	4.2	4.2	4.2	4.2	4.2	4.2	4.2				Ĺ	
Year 3 53 US\$/ha	\$m				1.9	4.0	4.0	2.9	2.9	2.9	2.9	2.5	2.4	2.4	2.4	4.0	4.1	4.2	4.2	4.2	4.2	4.2	4.2				í –	
Year 4 53 US\$/ha	\$m					1.9	4.0	4.0	2.9	2.9	2.9	2.9	2.5	2.4	2.4	2.4	4.0	4.1	4.2	4.2	4.2	4.2	4.2				í –	
Year 5 53 US\$/ha	\$m						4.0	2.9	2.9	2.9	2.9	2.5	2.4	2.4	2.4	4.0	4.1	4.2	4.2	4.2	4.2	4.2	4.2				Í -	
Total Catchment Management	\$m		1.9	5.8	9.8	12.7	17.8	15.6	14.6	14.2	13.7	12.8	12.1	13.5	15.2	18.7	20.6	21.0	21.2	21.2	21.2	21.2	21.2	63.6	67.3	195.0	32	
O&M of completed systems	ha'000		2.0	4.0	6.0	8.5	13.0	20.0	26.5	32.0	37.5	43.0	48.5	53.3	57.8	62.8	68.0	76.0	84.0	92.0	100.0	108.0	116.0				l	
O&M of completed systems	\$m	d/	0.5	1.0	1.5	2.1	3.3	5.0	6.6	8.0	9.4	10.8	12.1	13.3	14.5	15.7	17.0	19.0	21.0	23.0	25.0	27.0	29.0	13.4	46.9	204.5	26	
Subto	tal Compo	onent 2	2.4	11.8	21.3	29.8	44.5	44.1	44.7	45.7	46.5	47.0	47.7	26.8	29.7	34.4	37.6	40.0	42.2	44.2	46.2	48.2	50.2	154.0	231.7	399.5	78	
/ 5% of existing scheme area rehabilitated per ann	um @ US\$	5,000/h	ia				c/ US\$ 2	265/ha of	catchm	ent over	five year	s																
/ 10 ha of catchment per irrigated hectare, beginn	b/ 10 ha of catchment per irrigated hectare, beginning in year scheme started d/ US\$ 250/ha/year (equal to 2.5% of investment cost)																											

Table 69: IMP Costs, Component 3

				IMF	Phase I	2015-20	020			IMP Pha	se II 202	21-2025					IMP	Phase II	2026-2	035					Тс	tal	
Component 3: Capacity Building	Unit	Note	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	Phase I	Phase II	Phase III	Tota
Institutional rationalisation		e/																									
Institutional capacity:																											
No of DoI staff	Pers.	f/	400	500	600	700	700	700	700	700	700	700	700	700	700	700	700	700	700	700	700	700	700				l I
New staff recruited	Pers.		30	100	100	100	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	C				Í.
Incremental staff number	Pers.		30	130	230	330	330	330	330	330	330	330	330	330	330	330	330	330	330	330	330	330	330				Í.
Incremental staff costs	\$m	g/	0.4	1.6	2.8	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0	4.0				Í.
Staff training	\$m	h/	0.6	0.8	0.9	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1	1.1				Í.
Vehicles	\$m	i/	0.5	0.5	0.5	0.5	0.5	0.5	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3				i i
Equipment	\$m	j/	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3	0.3				Í -
Other recurrent costs	\$m	k/	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5				Í.
Total Institutional Capacity	\$m		2.2	3.6	4.9	6.3	6.3	6.3	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	6.0	29.5	30.1	60.1	11
Standards and Accreditation																											l
Development of standards	\$m	I/		0.30																							Í -
Periodic review/modification of standards	\$m	I/				0.1		0.1			0.1				0.1					0.1							Í -
Annual registration cost	\$m				0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1				Í.
Total Standards and Accreditation	\$m		0.0	0.3	0.1	0.2	0.1	0.2	0.1	0.1	0.2	0.1	0.1	0.1	0.2	0.1	0.1	0.1	0.1	0.2	0.1	0.1	0.1	0.9	0.6	1.2	
Irrigation Management		m/																									l
Year 1 8%	\$m		0.5	2.0	3.7	5.2	4.8	4.1	3.9	3.8	3.6	3.2	3.0	3.2	3.7	5.0	5.3	5.6	5.6	5.6	5.6	5.6	5.6				Ĺ
Year 2 8%	\$m			0.5	2.0	3.7	5.2	4.8	4.1	3.9	3.8	3.6	3.2	3.0	3.2	3.7	5.0	5.3	5.6	5.6	5.6	5.6	5.6				Í.
Year 3 8%	\$m				0.5	2.0	3.7	5.2	4.8	4.1	3.9	3.8	3.6	3.2	3.0	3.2	3.7	5.0	5.3	5.6	5.6	5.6	5.6				Í.
Year 4 8%	\$m					0.5	2.0	3.7	5.2	4.8	4.1	3.9	3.8	3.6	3.2	3.0	3.2	3.7	5.0	5.3	5.6	5.6	5.6				Í.
Year 5 8%	\$m						0.5	2.0	3.7	5.2	4.8	4.1	3.9	3.8	3.6	3.2	3.0	3.2	3.7	5.0	5.3	5.6	5.6				Í.
Total Irrigation Management	\$m		0.5	2.5	6.2	11.5	16.3	19.9	21.8	21.9	20.2	18.6	17.6	16.8	16.8	18.2	20.3	22.8	25.2	27.1	27.6	27.9	27.9	56.9	100.1	230.4	38
Subtotal Component 3 2.7 6.4 11.2 17.9 22.7 26									27.9	28.0	26.5	24.8	23.7	22.9	23.0	24.3	26.4	28.9	31.3	34.0	87.2	130.8	291.7	509			
/ No costs incurred			h/ Training allowance of 1,500 per staff member per year												k/ Lump sum annual allocation												
Currently 370 staff with 330 vacancies, total estab	lishment	700	i/ 10 new vehicles per annum during Phase I, 5 per annum thereafter @\$50,000 per vehicle											I/ Initial cost \$300,000; reviews \$100,000													
Average cost of salaries and on-costs US\$ 1,000/s	taff mon	th	j/ Computers, office equipment, survey equipment etc.											m/ Cost of soft investments in percent of infrastructure investment cost													

Table 70: IMP Costs, Component 4

				IMF	Phase I	2015-20	20			IMP Pha	se II 202	1-2025					IMP	Phase III	2026-2	035					Tot	al	
omponent 4: Coordination and Management	Unit	Note	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	Phase I	Phase II	Phase III	Tota
IMP Steering Committee	\$m	n/	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	2 0.12	0.10	0.20	0.4
IMP Management Unit: Staff Costs																											
IMPMU Director	\$'000		90	90	90	90	90	90	90	90	90	90	90	90	90	90	90	90	90	90	90	90	90	D			1
Professional Staff (7)	\$'000		420	420	420	420	420	420	420	420	420	420	420	420	420	420	420	420	420	420	420	420	420	D			
Office Assistants (5)	\$'000		60	60	60	60	60	60	60	60	60	60	60	60	60	60	60	60	60	60	60	60	60	D			1
Drivers (3)	\$'000		30	30	30	30	30	30	30	30	30	30	30	30	30	30	30	30	30	30	30	30	30	D			
International Technical Assistance	month		6	12	12	12	8	6																			
National Technical Assistance	month		12	24	24	24	24	12																			
International Technical Assistance	\$'000		150	300	300	300	200	150	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	D			
National Technical Assistance	\$'000		120	240	240	240	240	120	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	D			
Total IMPMU Staff Costs	\$'000		870	1140	1140	1140	1040	870	600	600	600	600	600	600	600	600	600	600	600	600	600	600	600	D			1
Total IMPMU Staff Costs	\$m		0.9	1.1	1.1	1.1	1.0	0.9	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	5 6.2	3.0	6.0	1
IMPMU Office Costs																											
Office furniture and equipment	\$'000	o/	40				40				40				40				40				40)			
Rent	\$'000	-,	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	24	1			
Communications	\$'000		12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12					1
Other office operating costs	\$'000		12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12	12						
Travel and DSAs	\$'000	p/	50	72	72	72	72	72	72	72	72	72	72	72	72	72	72	72	72	72	72						1
Total IMPMU Office Costs	\$'000	107	138	120	120	120	160	120	120	120	160	120	120	120	160	120	120	120	160	120	120	120					1
Total IMPMU Office Costs	\$m		0.1	0.1	0.1	0.1	0.2	0.1	0.1	0.1	0.2	0.1	0.1	0.1	0.2	0.1	0.1	0.1	0.2	0.1	0.1	0.1			0.6	1.3	
Vehicles																											
Purchase vehicles (3)	\$'000		150								150								150								1
Vehicle operating costs	\$'000		36	36	36	36	36	36	36	36	36	36	36	36	36	36	36	36	36	36	36	36	36	5			
Total vehicle costs	\$'000		186	36	36	36	36	36	36	36	186	36	36	36	36	36	36	36	186	36	36	36					
Total vehicle costs	\$m		0.19	0.04	0.04	0.04	0.04	0.04	0.04	0.04	0.19	0.04	0.04	0.04	0.04	0.04	0.04	0.04	0.19	0.04	0.04	0.04			0.33	0.51	1.
Workshops and Meetings																											
National IMP launch workshop (2 days)	\$'000		20																								
Annual review workshops (1 day)	\$'000		20	10	10	10	10	10	10	10	10	10	10	10	10	10	10	10	10	10	10	10	10	D			
Miscellaneous meetings and workshops	\$'000		20	30	40	40	40	40	40	40	40	40	40	40	40	40	40	40	40	40	40	40					
Total Workshops and meetings	\$'000		40	40	40 50	50	50	50	50	50	50	50	50	50	50	50	50	50	50	50	40 50	40 50					
Total Workshops and meetings	\$ 000 \$m		0.04	0.04	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05			0.25	0.50	1
Subtr	tal Compo	onent 4	1.3	1.4	1.4	1.4	1.3	1.1	0.8	0.8	1.0	0.8	0.8	0.8	0.9	0.8	0.8	0.8	1.0	0.8	0.8	0.8	0.9	9 7.7	4.3	8.5	2
IMPSC meeting costs: 4 meetings per year @ \$5,			1.5			ced ever			0.0		-	ays trave							1.0	0.0	0.0	0.0	0.5	· · · ·	4.5	0.5	

Table 71: Indicative Financing Framework

					IMF	Phase I		· · · · · ·				se II 202						IMP	Phase III							To	al	
				2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	Phase I	Phase II	Phase III	Tota
Total Irrigation Master Plan		\$m		12.9	44.3	80.4	114.6	128.8	122.6	122.7	121.7	119.2	112.9	109.8	90.4	100.2	122.1	131.3	139.5	144.2	148.0	150.4	152.7	154.7	503.7	586.4	1,333.4	2,423
Investment Costs		\$m		11.9	42.8	78.3	111.8	124.9	116.9	115.5	113.1	109.1	101.5	97.1	76.5	85.0	105.8	113.7	119.9	122.6	124.3	124.8	125.1	125.1	486.8	536.4	1,122.7	
Recurrent Costs		\$m		1.0	1.5	2.1	2.8	3.9	5.7	7.2	8.6	10.1	11.4	12.7	13.9	15.2	16.3	17.6	19.6	21.6	23.7	25.6	27.6	29.6	17.0	50.0	210.7	277
Total Costs		\$m		12.9	44.3	80.4	114.6	128.8	122.6	122.7	121.7	119.2	112.9	109.8	90.4	100.2	122.1	131.3	139.5	144.2	148.0	150.4	152.7	154.7	503.7	586.4	1,333.4	2,423
inancing Plan		Percent	t																									
component 1: New Irrigation Development	1	Ш	Ш																									
GoM	5	10	15	0.3	1.2	2.3	3.3	3.0	2.6	4.9	4.7	4.5	4.0	3.8	6.0	7.0	9.4	10.0	10.5	10.5	10.5	10.5	10.5	10.5	13	22	95	1
Development Partners	65	50	35	4.3	16.1	30.2	42.6	39.2	33.2	24.6	23.6	22.6	20.1	18.8	13.9	16.3	21.9	23.3	24.4	24.4	24.4	24.4	24.4	24.4	166	110	222	4
Private Sector	20	30	40	1.3	5.0	9.3	13.1	12.1	10.2	14.8	14.2	13.6	12.1	11.3	15.9	18.7	25.1	26.6	27.9	27.9	27.9	27.9	27.9	27.9	51	66	253	3
Beneficiaries (farmers)	10	10	10	0.7	2.5	4.7	6.5	6.0	5.1	4.9	4.7	4.5	4.0	3.8	4.0	4.7	6.3	6.6	7.0	7.0	7.0	7.0	7.0	7.0	25	22	63	1
Subtotal Component 1				6.6	24.8	46.5	65.5	60.3	51.1	49.3	47.2	45.2	40.3	37.6	39.8	46.7	62.7	66.5	69.7	69.7	69.7	69.7	69.7	69.7	254.8	219.6	633.6	1,108
Component 2: Sustainable Irrigation Manageme	nt l																											
GoM	5	10	15	0.1	0.5	1.0	1.4	2.1	2.0	3.8	3.8	3.7	3.6	3.6	2.0	2.3	2.8	3.1	3.2	3.2	3.2	3.2	3.2	3.2	7.0	18.5	29.3	54
Development Partners	75	60	45	1.4	8.1	14.9	20.8	30.9	29.4	22.8	22.6	22.3	21.8	21.4	6.1	6.8	8.4	9.3	9.5	9.5	9.5	9.5	9.5	9.5	105.5	110.9	87.8	304
Private Sector	20	30	40	0.4	2.2	4.0	5.5	8.3	7.8	11.4	11.3	11.2	10.9	10.7	5.4	6.1	7.5	8.2	8.4	8.5	8.5	8.5	8.5	8.5	28.1	55.4	78.0	16
Beneficiaries (farmers)	100)%of 08	&M	0.5	1.0	1.5	2.1	3.3	5.0	6.6	8.0	9.4	10.8	12.1	13.3	14.5	15.7	17.0	19.0	21.0	23.0	25.0	27.0	29.0	13.4	46.9	204.5	264
Subtotal Component 2				2.4	11.8	21.3	29.8	44.5	44.1	44.7	45.7	46.5	47.0	47.7	26.8	29.7	34.4	37.6	40.0	42.2	44.2	46.2	48.2	50.2	154.0	231.7	399.5	785
Component 3: Capacity Building																												
GoM	5	10	15	0.1	0.3	0.6	0.9	1.1	1.3	2.8	2.8	2.6	2.5	2.4	3.4	3.4	3.6	4.0	4.3	4.7	5.0	5.1	5.1	5.1	4.4	13.1	43.8	61
Development Partners	95	90	85	2.6	6.1	10.7	17.0	21.5	25.0	25.1	25.2	23.8	22.3	21.3	19.5	19.5	20.6	22.4	24.6	26.6	28.3	28.7	28.9	28.9	82.9	117.7	248.0	448
Private Sector	0	0	0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		0.0	0.0	0.0	0.0	0.0	0
Beneficiaries (farmers)	0	0	0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0
Subtotal Component 3				2.7	6.4	11.2	17.9	22.7	26.3	27.9	28.0	26.5	24.8	23.7	22.9	23.0	24.3	26.4	28.9	31.3	33.3	33.7	34.0			130.8	291.7	
Component 4: Coordination and Management																												
GoM	5	10	15	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.2	0.1	0.1	0.1	0.1	0.4	0.4	1.3	2
Development Partners	95	90	85	1.2	1.3	1.3	1.3	1.2	1.0	0.7	0.7	0.9	0.7	0.7	0.7	0.7	0.7	0.7	0.7	0.9	0.7	0.7	0.7	0.7	7.4	3.9	7.3	18
Private Sector	0	0	0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0
Beneficiaries (farmers)	0	0	0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	(
Subtotal Component 4				1.3	1.4	1.4	1.4	1.3	1.1	0.8	0.8	1.0	0.8	0.8	0.8	0.9	0.8	0.8	0.8	1.0	0.8	0.8	0.8	0.9	7.7	4.3	8.5	20
Fotal IMP																												
GoM	5	9	13	0.6	2.2	3.9	5.6	6.3	5.9	11.6	11.4	11.0	10.2	9.8	11.6	12.9	16.0	17.1	18.1	18.5	18.7	18.8	18.9	18.9	24.5	54.0	169.3	247
Development Partners	72	58	42	9.5	31.6	57.1	81.7	92.9	88.6	73.4	72.2	69.6	64.9	62.2	40.2	43.4	51.7	55.7	59.1	61.4	62.9	63.3	63.5	63.5	361.3	342.3	564.7	1,268
Private Sector	16	21	25	1.7	7.1	13.3	18.6	20.3	18.0	26.2	25.5	24.7	23.0	22.0	21.3	24.7	32.5	34.8	36.3	36.3	36.3	36.3	36.3	36.3	79.1	121.3	331.5	53
Beneficiaries (farmers)	8	12	20	1.2	3.5	6.2	8.7	9.3	10.1	11.6	12.7	13.9	14.8	15.9	17.3	19.1	22.0	23.6	26.0	28.0	30.0	32.0	34.0	36.0	38.9	68.8	267.8	
Total	100	100	100	12.9	44.3	80.4	114.6	128.8	122.6	122.7	121.7	119.2	112.9	109.8	90.4	100.2	122.1	131.3	139.5	144.2	148.0		152.7	154.7	503.7	586.4	1,333.4	

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APPENDIX 5: INVENTORY OF EXISTING SCHEMES

APPENDIX 7: INSTITUTIONAL

APPENDIX 9: WEB

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