

Government of Malawi

NATIONAL IRRIGATION POLICY



2024



NATIONAL IRRIGATION POLICY

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FOREWORD

The National Irrigation Policy (2024) provides guidance to all stakeholders in Malawi, for the next five years, in the implementation and provision of irrigation-related goods, works and services. This is necessary in order to attain food and nutrition security as well as economic growth and development as aspired for in the Malawi 2063 under the pillar of Agricultural Productivity and Commercialisation; the Irrigation Master Plan and Investment Framework (IMPIF, 2015-2035); the Comprehensive African Agriculture Development Programme (CAADP) compact and United Nations Sustainable Development Goals.

In Malawi, irrigation development has so far been guided by the NIP (2016). However, since the inception of the policy, a number of new developments have taken place including the need for strengthened farmer organisations; promotion of Public Private Partnerships (PPPs); better management of land and water resources; and the need to go beyond food and nutrition security to driving the industrialization and export agenda as stipulated in the National Export Strategy. The Policy seeks to support efforts to transform farmer organizations from subsistence to commercial farming in line with Malawi 2063. The Policy also strives to promote transparency and accountability in the management and operation of farmer-based irrigation organizations.

Whilst recognizing the numerous challenges facing irrigation development, the goal of this Policy is to contribute to increased agricultural productivity and commercialization in order to attain an inclusively wealthy and self-reliant nation. The Policy focuses on three priority areas, namely; sustainable irrigation development, sustainable irrigation management and capacity development.

It is my firm conviction that the Policy will contribute to accelerated attainment of food security, creation of more jobs and wealth for economic and social development of Malawi. It is pertinent, therefore, that all sectors of the economy play their respective roles to transform Malawi by being committed to the implementation of this Policy.

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MINISTER OF AGRICULTURE

PREFACE

The National Irrigation Policy (2024) aims at addressing critical issues affecting the irrigation sector that include high environmental degradation; increasing adverse climatic conditions; low access to land; low access to farm inputs; poor land and water management practices; poor access to finance; weak linkages to markets, increasingly fragmented land tenure system; and poor operation and maintenance of irrigation infrastructure.

The NIP attempts to provide solutions to these challenges by addressing three priority areas of sustainable irrigation development, management and capacity development. The Policy acknowledges several opportunities that exist for accelerated irrigation development, namely; effects of climate change, public private partnerships, improved governance reforms in water and land management, and increasing interest by stakeholders and development partners.

The NIP is in conformity with the Malawi Implementation Plan I (MIP I), National Agriculture Investment Plan (NAIP) and Irrigation Master Plan and Investment Framework (IMPIF) and emphasizes that irrigation development and management should serve human needs such as food, nutrition and income.

This NIP describes broad policy objectives, development strategies and expected outcomes. The Policy has been prepared through a consultative process involving relevant private sector firms, civil society organisations as well as Government Ministries, Departments and Agencies. Smallholder irrigators have also been consulted in the preparation of the policy.

The Policy encourages collaboration with regional and international institutions such as the Southern Africa Regional Irrigation Association, International Water Management Institute and the International Commission on Irrigation and Drainage.

The Ministry, therefore, calls upon all stakeholders to embrace the National Irrigation Policy in the improvement of irrigated agricultural production and productivity in Malawi.

Dickxie V. Kampani

SECRETARY FOR AGRICULTURE

LIST OF ACRONYMS AND ABBREVIATIONS

AIDS Acquired Immune Deficiency Syndrome

CAADP Comprehensive African Agriculture

Development Programme

CONGOMA Council for Non-Governmental

Organizations in Malawi

COVID 19 Coronavirus Disease 2019

CSOs Civil Society Organisations

DAES Department of Agriculture Extension

Services

DARS Department of Agriculture Research Services

Dol Department of Irrigation

EAD Environmental Affairs Department

EIA Environmental Impact Assessment

ESIA Environmental and Social Impact Assessment

ESMPs Environmental and Social Management Plans

GBA Green Belt Authority

GoM Government of Malawi

HIV Human Immunodeficiency Virus

ICID International Commission on Irrigation and

Drainage

ICOP Irrigation Code of Practice

IF Irrigation Fund

IMPIF Irrigation Master Plan and Investment

Framework

ISD Irrigation Services Division

LIMS Land Information Management System

LRCD Land Resources Conservation Department

MALCID Malawi Committee on Irrigation and Drainage

MBS Malawi Bureau of Standards

MEI Malawi Engineering Institution

MEPA Malawi Environment Protection Authority

MICo Malawi Irrigation Committee

MIP-1 Malawi Implementation Plan Phase 1

MoA Ministry of Agriculture

MoFEA Ministry of Finance and Economic Affairs

NAIP National Agriculture Investment Programme

NCIC National Construction Industry Council

NEP National Environmental Policy

NGOs Non-Government Organizations

NIP National Irrigation Policy

NPC National Planning Council

NWRA National Water Resources Authority

O&M Operation and Maintenance

PPP Public Private Partnership

PPDA Public Procurement and Disposal of Assets

Authority

SDGs Sustainable Development Goals

ToR Terms of Reference

WUA Water Users' Association

WUG Water Users' Group

GLOSSARY

Anchor farm: Large-scale agricultural enterprises or agribusinesses in the form of big aggregate farms and/or cooperatives that best unleash the potential production and productivity of commercial smallholder farmers to generate surplus raw materials for industrialization. These serve as focal points or "anchors" for promoting agricultural development and facilitating value chain integration.

Climate resilient: the adaptive capacity of a system to absorb stress and maintain functionality in the face of external stresses imposed upon it by climate change and adapt, reorganise and evolve into more desirable configurations that improve the sustainability of the system, leaving it better prepared for future climate change impacts

Commercialization: growing crops with the intention of selling the produce/products on the market for high financial gains.

Irrigation Code of Practice: a set of guidelines to help practitioners comply with recommended irrigation standards and requirements

Safeguards: essential tools to prevent or mitigate undue harm to people and the environment in the development process. Safeguards define measures and processes to effectively manage risks and enhance positive impacts

Smallholder: farmer owning and using small pieces of land parcels for growing crops and/or rearing livestock.

Subsistence: an agricultural system that aims to grow many crops to meet all or almost all the needs of the farmer and his/her family, with little or no surplus to market.

Water User Associations: a non-profit legally registered group of persons of all gender categories united voluntarily for purpose of operating and maintaining an irrigation scheme governed by a constitution and by-laws to ensure sustainable irrigated agriculture production.

Water User Group: a grouping of smallholder irrigators, with a common water abstraction point, organized for the purpose of operation and maintenance of an irrigation scheme but without legal status.

1.0 INTRODUCTION

1.1 Historical Context

This Policy document is an updated version of the National Irrigation Policy (2016). The Government of Malawi (GoM) found it necessary to revise the NIP (2016) so that irrigation can effectively contribute to increased agricultural productivity and commercialization, and ensure consistency with the aspirations of Malawians as reflected in the Malawi 2063 and Malawi Implementation Plan I (MIP-1). The Policy recognises the regional and global plans as reflected in the Comprehensive African Agriculture Development Programme (CAADP) and the Sustainable Development Goals (SDGs).

The Policy recognises the provisions in the Constitution of the Republic of Malawi by encouraging participation of the youth, women and all gender groups. The Policy also recognises the need for sustainable natural resources management. Above all, the Policy seeks to provide guidance to all stakeholders in the provision of irrigation goods, works and services as well as interventions that will facilitate improved income levels and food and nutrition security for sustainable national economic growth and development.

1.2 Current Status

Malawi has a predominantly agriculture-based economy. The agriculture sector is dependent almost entirely on subsistence rain-fed agriculture. The irrigation potential of 407,862 hectares in the country remains, largely, unexploited. Out of the estimated potential of 407,862 hectares, only about 148,850 hectares have been developed for irrigation purposes representing 36.5% of the potential area.

The area under irrigation increased by 40,859 hectares from 107,991 hectares in 2016 to 148,850 hectares in 2023; an average increase of 5,837 hectares per year which is higher than the targeted annual increase of 4,000 hectares over the period. The participation of stakeholders was significant as the area under private sector management increased by 26,928 hectares from 53,499 to 80,427 hectares, an average increase of 3,847 hectares per year. The growth under smallholder irrigation was however, less significant; increasing by 13,931 hectares from 54,492 to 68,423 hectares with an annual average increase of 1,990 hectares per year.

The limited area under irrigation results into low agricultural production leading to reduced income levels and food deficits during periods of erratic rainfall patterns, dry spells, droughts and floods which have increased in frequency of occurrence over the recent years due to climate change. The food deficits are exacerbated by population growth which according to the National Statistical Office is growing at an annual rate in excess of 2.5%. The irrigated area has been growing steadily since 2016 at a rate of around 5% per annum; however, the increase is more significant under the private sector than under smallholder farmers (7% average annual increase under private sector as compared to 4% annual increase under smallholder farmers).

The ever-increasing demand for food and cash crops requires strategies that can enhance agricultural productivity, and irrigation is one such technical strategy for achieving increased agricultural productivity.

1.3 Problem Statement

Current high population growth rates need to be matched with increased agricultural production and productivity by, among other things, expanding irrigated agriculture. Irrigation is one of the proven practices for adapting to climate change for profitable crop production and increasing agriculture production and productivity even during droughts and dry spells. The irrigation sector is. however, affected by a number of challenges that require clear policy direction for the sector to meaningfully contribute to increased agricultural production and productivity. For irrigation to be sustainable, it must fit into a strategy of sustainable and environmentally appropriate natural resources development and management, especially for water and land. There is need for careful coordination among stakeholders to ensure that plans for irrigation development are not contradictory or overlapping, but are mutually supportive and form a coherent policy framework.

The NIP 2016 managed to provide necessary guidance broadly for sustainable irrigation development, irrigation management and capacity building. Particularly the Policy provided for the operationalisation of the Malawi Irrigation Board created under the Irrigation Act 2001 to provide guidance in the implementation of irrigation development initiatives. The NIP 2016 also acknowledged the Irrigation Fund as a basket for mobilizing harmonized funding for irrigation development. However, both the Board and the Fund were largely not operational during the entire period of NIP 2016 mainly due to government budget limitations. The Irrigation Act 2001 has been reviewed and strategies for effective mobilization of finances for the Fund are included. The NIP 2016 also provided an enabling environment for development of large-scale irrigation projects; however, a number of other important facets were missed out. The NIP 2016 did not provide deliberate and sure strategies for

establishment of the Irrigation Fund. Furthermore, since the effectiveness of the NIP 2016, a number of new developments have taken place including the need for strengthened farmer organizations; promotion of Public Private Partnerships: shifts in management of land and water resources; and the need to go beyond food and nutrition security to driving the industrialization and export agenda as aspired for in the National Export Strategy. More importantly, in the pursuit of transforming the economy, Government is taking new towards agriculture commercialization. The Policy. therefore, intends to support the migration of farmer organizations from subsistence to commercialization in a well-coordinated and harmonized manner whilst also providing for new innovative business models and approaches for profitable irrigation farming.

The performance of existing smallholder irrigation schemes also faces a number of constraints. The exceptionally large number of small irrigation schemes is difficult to service and support. Cost recovery to fund operation and maintenance tends to be weak, resulting in declining system functionality over time. Since farmers are generally not required to pay for the water they use, they tend to grow low-value staple food crops which limit economic performance. High erosion rates in catchment areas due to inappropriate agricultural practices means that dams and weirs experience very high siltation rates. There are also significant marketing challenges in a landlocked country surrounded by countries that produce similar agricultural commodities, and with a small, but growing, urban demand for food. In some situations, irrigation has to compete for water with rapidly growing demand for hydro-electric power.

Irrigation development is unavoidably capital intensive, and has to compete with many other investment needs for the limited funding available. Smallholder farmers have very limited capacity to invest their own capital, or to borrow money for investment, and most of the

investment needs to come from the private sector, GoM and its development partners. A further consequence of the shortage of funding is weak institutional capacity at both central and district levels. Additionally, responsibility for irrigation is dispersed among various ministries, departments and agencies, and there have been frequent changes to institutional arrangements. There is, therefore, need for clear policy guidance for irrigation to meaningfully contribute to the national agenda of MW2063.

1.4 Purpose of the Policy

The NIP 2024 provides a clear statement of the Government's aspirations of developing the irrigation sector and for attaining its development objectives. The Policy also emphasizes the importance of incorporating irrigation for both food security and commercial purposes. It also has a provision for establishing the Irrigation Trust Fund and for developing linkages with other partners.

The Policy encourages the adoption of irrigation technologies that enhance water and nutrient use efficiency to overcome negative effects of climate change. The Policy provides clear guidance to stakeholders for effective observance of environmental, health and social safeguards in irrigation development and management and also provides direction on the mobilization of required funding including PPP arrangements for sustainable irrigation development and management.

The NIP 2024 provides arrangements for profitable irrigation enterprises so as to achieve accelerated and sustained irrigation development and also provides direction on land tenure arrangements for sustainable irrigation development.

The Policy recognizes the provisions in the Constitution of the Republic of Malawi by encouraging participation of the youth, women and all gender groups and also recognises the need for sustainable natural resources management. The Policy respects the rights as enshrined in the Constitution that include the right to economic activities, equality and development for the youth, women and other vulnerable groups. Above all, the Policy seeks to provide guidance to all stakeholders in the provision of irrigation goods, works and services as well as interventions that will facilitate improved income levels and food and nutrition security for sustainable national economic growth and development.

1.5 Linkages with relevant key policies and legislation

The NIP 2024 considers policies and pieces of legislation of other related sectors such as water, environment, land resources, nutrition, HIV and AIDs and gender for effective contribution to sustainable national economic growth and development.

1.5.1 Linkages with relevant key policies

The NIP 2024 is well anchored in the National Agriculture Policy (2016) which also aims at addressing sustainable management of agricultural resources and increasing agricultural exports and income. The NIP recognises the set of actions to be taken in order to facilitate sustainable utilization and management of natural resources as stated in the National Environmental Policy (2004). The NIP is linked with the National Water Policy (2005) in promoting the use of water to contribute to the economy while properly managing and utilizing water resources. The NIP enjoys synergies from the National Land Resources Management Policy and Strategy (2000) which

provides for the efficient and sustainable use of land resources to avoid land use conflicts and ensure socio-economic development. The NIP promotes the participation of people at local level in irrigation development programmes which is the central theme of the Decentralisation Policy (1998). The Malawi Land Policy (2002) ensures tenure security and equitable access to land to facilitate attainment of social harmony and social economic development which is acknowledged in the NIP. Public Private Partnership Policy (2011) is also recognised in the NIP by encouraging private sector participation in provision of irrigation services, supplies and works.

1.5.2 Linkages with relevant pieces of legislation

The NIP 2024 recognises pieces of legislation, such as the Irrigation Act, 2001, Water Resources Act, 2013, Environmental Management Act, 2017; Land Act. 2016; Customary Land Act 2016; Forestry Act 2020: Public Private Partnership Act. 2011. The Policy recognises the need to provide services, works and supplies in line with the legal requirements in the various pieces of legislation. Some of the key legislative provisions include the acquisition of water rights and observance of the buffer zone as provided for in the Water Resources Act 2013: the implementation of Environmental and Social Management Plans as provided for in the Environmental Management Act. 2017: the formalisation of land tenure arrangements as provided for in the Land Act, 2016; the management of catchment areas as provided for in the Forestry Act, 2020 and encouraging partnership with the private sector as provided for in the Public Private Partnership Act, 2011.

¹ The Irrigation Bill 2024 has been approved by Cabinet and repeals the Irrigation Act 2001 and the Policy aligns to the Irrigation Bill, 2024

1.5.3 Linkages with relevant protocols, international commitments

At international level, Malawi is a signatory to several agreements and protocols on sustainable water and land management. These key agreements and protocols include the (Revised) Protocol on Shared Watercourses in the Southern African Development Community (2000) and the Comprehensive Africa Agriculture Development Programme (CAADP) 2003. The CAADP calls for expanded public and private investment in agriculture and desire to build on the progress that African Governments have made in advancing a vision for agricultural development in Africa. The NIP has been prepared to contribute to the attainment of regional and global aspirations on agriculture and water resources.

2.0 BROAD POLICY DIRECTIONS

2.1 Policy Goal

The overall policy goal is to develop and manage irrigation projects so as to effectively contribute to increased national production of cereals, tobacco, cotton, horticultural crops and legumes, and other emerging high value crops for industrial use and export market.

2.2 Policy Outcomes

The policy outcomes are:

- 2.2.1 Increased irrigated agriculture production and productivity for local and export use;
- 2.2.2 Increased production of high value irrigated crops to support national industrialization drive;
- 2.2.3 Mitigated climate change effects through use of appropriate environmental management practices;
- 2.2.4 Increased employment opportunities for the youth, women and people of all gender categories;
- 2.2.5 Enhanced technical and administrative capacity within the public and private sectors and farmer organizations.

2.3 Policy Objectives

The policy objectives are:

- 2.3.1 Increase land under sustainable irrigation farming by at least 6,000 hectares annually;
- 2.3.2 Increase volume of high value irrigated export crops by 20% annually;
- 2.3.3 Increase number of irrigation practitioners with technical capacity by 10% annually
- 2.3.4 Increase investment in sustainable irrigation development by 20% annually
- 2.3.5 Increase commercially oriented irrigation groups by 10% annually
- 2.3.6 Increase adoption of standards, practices and technologies by 20% annually
- 2.3.7 Increase sustainable utilisation of area under irrigation to at least 80% annually

2.4 Guiding Principles

The NIP 2024 builds on the existing sectoral Policy Frameworks and Strategies and offers actions that need to be taken to improve the performance of the irrigation sector in the wake of various national, regional and global opportunities and challenges. The guiding principles of the NIP are outlined below:

2.4.1 Striving for efficiency

All stakeholders in the irrigation sector will be encouraged to strive for efficiency to ensure optimal use of the both financial resources invested in the sector as well natural resources such as water and nutrients.

2.4.2 High return on investment

Irrigation development is capital intensive investment, as such the Policy ensures that high value irrigation enterprises are targeted to achieve high returns on investment vital for sustainability.

2.4.3 Environmental sustainability

The Policy recognises the need to undertake irrigation development and management activities with full observance of environmental safeguard so as to enhance benefits and minimise negative impacts.

2.4.4 Encouraging resourcefulness

The primary stakeholders in irrigation development will be encouraged to take full ownership of the irrigation schemes from identification, development and management stages for sustainability purposes. The Policy eliminates the dependency syndrome by encouraging effective beneficiary participation in the planning, development and management of irrigation projects.

2.4.5 Innovation and adaptability

The Policy expects that all players in the irrigation sector will embrace proven emerging innovations and adaptations that enhance irrigated agricultural productivity in a sustainable manner.

2.4.6 Teamwork and collaboration

The Policy recognises the diverse nature of stakeholders who play key roles in the sector and provides for collaboration of efforts in a coordinated manner in the spirit of institutional partnership to ensure efficiency in irrigation service delivery.

2.4.7 Transparency and accountability

The Policy expects that in the discharge of duties and delivery of services all persons responsible for managing public resources at community, district and national levels shall discharge their duties and responsibilities in a manner that is transparent and accountable.

2.4.8 Mindset change

The Policy expects that irrigation undertakings will be pursued as a means to enhance agricultural production and productivity in the wake of climate change and that the irrigation development interventions will be implemented with a commercial orientation bearing in mind the associated high investment costs.

2.4.9 Demand driven approach

In line with the decentralization process and other national policies, the NIP seeks to ensure that all services provided to the different stakeholders are in response to the felt needs of the beneficiaries including youth, women and other vulnerable groups.

3.0 POLICY PRIORITY AREAS

In order to achieve the overall goal, the policy will focus on three priority areas namely, Sustainable Irrigation Development, Sustainable Irrigation Management and Capacity Development.

3.1 Sustainable Irrigation Development

Sustainable irrigation development considers environmental, health and social parameters in the planning, design, construction, modernisation, upgrading and rehabilitation of irrigation infrastructure to put more land under irrigation with due consideration to economic viability, environmental protection and social equity. It is incumbent upon irrigation stakeholders to ensure that irrigation development undertaken meets the needs of the present without compromising the ability of future generations to meet their own needs.

The development of irrigation has been lower than the 6% targeted minimum annual growth rate for the agriculture sector stipulated in the Comprehensive African Agriculture Development Program (CAADP) due to a number of factors that include inadequate financial resource mobilisation, high development costs, unharmonized irrigation development initiatives, environmental degradation, customary land disputes, farmers' unwillingness and limited participation of stakeholders. The policy, therefore, aims at addressing these issues so as to achieve sustainable development of irrigation infrastructure.

3.1.1 Policy Statements

Policy statement 1

The policy will ensure that mobilisation of financial resources for irrigation development is achieved

Strategies

- i. Operationalise the Irrigation Trust Fund.
- ii. Enhance Public Private Partnership arrangements

Policy statement 2

The Policy will ensure that implementation of the Irrigation Master Plan and Investment Framework is facilitated.

Strategies

- i. Enhance public awareness on the Irrigation Master Plan and Investment Framework
- ii. Enhance stakeholder coordination on development of new and rehabilitation of existing irrigation projects
- iii. Facilitate approvals of irrigation development plans and designs
- iv. Facilitate availability of both surface and sub-surface water for irrigation
- v. Enhance cost sharing and recovery for smallholder irrigation development

Policy statement 3

The Policy will ensure that suitable land tenure arrangements for irrigation projects are facilitated

- i. Engage stakeholders on tenure security under irrigation
- ii. Facilitate land tenure arrangements for Irrigation Organizations and private irrigators
- iii. Promote land consolidation and resettlement

Policy Statement 4

The Policy will ensure that stakeholder participation in irrigation development is enhanced

Strategies

- i. Create public awareness on irrigation development opportunities
- ii. Capacitate irrigation organisations for irrigation development
- iii. Create enabling business environment for private sector participation in irrigation development

Policy Statement 5

The Policy will ensure that development of environmentally sound and climate resilient irrigation projects is enhanced

- i. Facilitate environmental approvals for new irrigation projects and rehabilitation works
- ii. Promote adherence to safeguards during construction and rehabilitation of irrigation projects
- iii. Promote use of renewable energy sources for pumping irrigation water

3.2 Sustainable Irrigation Management

Sustainable irrigation management aims at adopting practices that will ensure sustainable and profitable utilization of land and water resources as well as irrigation infrastructure.

The management of irrigation projects is beset with a number of challenges that include degradation of catchment areas hence affecting availability of water resources; beneficiary community unwillingness or capacity limitations to operate and maintain the systems resulting in underutilisation of developed area; lack of transparency and accountability in the management of scheme's resources; marketing challenges for irrigated produce; land tenure issues, and inadequate irrigation extension services which.

3.2.1 Policy Statements

Policy Statement 1

The Policy will ensure that environmental, health and social management practices for irrigating and non-irrigating communities is promoted

- i. Promote implementation of Environmental and Social Management Plans and Social Safeguards during the operational phase of irrigation projects
- ii. Promote efficient use of irrigation water and nutrients
- iii. Promote access to irrigation plots for vulnerable beneficiaries
- iv. Promote practices that minimise water borne diseases
- v. Promote adherence to catchment management guidelines

Policy Statement 2

The Policy will ensure that farmer organisations for productive and commercialised irrigated agriculture are developed/established

Strategies

- i. Establish and empower Water User Associations (WUAs)/ Water User Groups (WUGs)/Irrigation Organisations
- ii. Build farmers technical capacity for effective management of irrigation schemes
- iii. Promote sustainable utilisation of irrigation schemes to ensure productivity

Policy Statement 3

The Policy will ensure that access to stable and profitable markets for irrigated crops is facilitated

Strategies

- Facilitate establishment and empowerment of cooperatives and other farm enterprises for irrigated crop commodities
- ii. Promote systematic production of high value crops in irrigation schemes
- iii. Promote value addition of irrigated produce

Policy Statement 4

The Policy will ensure that an extension service for irrigated agriculture is strengthened.

- i. Ensure availability of Government irrigation staff in major irrigation areas
- ii. Strengthen participation of Non-State Actors in irrigation extension services
- iii. Promote anchor farming in irrigation management

3.3 Capacity Development

The development and management of irrigation schemes require adequate technical and administrative capacity among others. The technical competence within the public and private sectors including training institutions and beneficiary communities is critical for sustainable irrigation development and management.

The main capacity challenges include undocumented training needs for irrigation stakeholders; low literacy levels; limited adherence to national irrigation standards, code of practice and guidelines for irrigation development; inadequate availability of irrigation expertise; poor linkages between irrigation research and extension; short supply of equipment, plant and irrigation software; and, inadequate irrigation service providers.

3.3.1 Policy Statements

Policy Statement 1

The Policy will ensure technical and administrative capacity gaps, including illiteracy, in irrigation development and management are addressed

- iv. Facilitate development and implementation of training programmes for the public, private and training institutions
- v. Facilitate registration of irrigation professionals
- vi. Facilitate regulation of importation of irrigation equipment and technologies

Policy Statement 2

The Policy will ensure that irrigation stakeholders' adherence to the Irrigation Code of Practice (ICoP) is promoted

Strategies

- i. Create stakeholder awareness of the ICoP
- ii. Promote adherence to ICoP during design, construction and operation phases of irrigation schemes
- iii. Enhance registration of irrigation service providers

Policy Statement 3

The Policy will ensure that adoption of irrigation technologies and best practices is promoted

- iv. Promote the generation or adaptation and dissemination of irrigation technologies and best practices
- v. Enhance the utilisation of irrigation technologies and best practices

4.0 IMPLEMENTATION ARRANGEMENTS

4.1 Institutional Arrangements

The National Irrigation Policy will be implemented by a number of stakeholders playing various roles. The roles of each stakeholder are as follows: -

4.1.1 Government Ministries

4.1.1.1 Ministry Responsible for Irrigation

The Ministry will be the policy holder and responsible for provision of policy and technical direction in the implementation of the policy;

The main responsibilities of the Ministry will include:

- Coordination amongst various departments; public authorities on irrigation; relevant training institutions and professional bodies; private sector; development partners; and, CSOs.
- ii. Promote irrigated agriculture in accordance with the National Environmental Policy (NEP), EIA Guidelines for Irrigation and Drainage Projects (2002) and EIA Guidelines (1997); and Irrigation Code of Practice
- iii. Promote integrated approach in the planning and designing and implementation of irrigation projects factoring in resilience to climate change;
- iv. Promote establishment and empowerment of farmer organisations for irrigated crop production;
- v. Provide oversight on irrigation development;
- vi. Manage the Irrigation Management Information System

4.1.1.2 Ministry Responsible for Agriculture

The key responsibilities of the Ministry will include:

- Provide agricultural extension and research services;
- ii. Ensure that land conservation issues are addressed in irrigation schemes and catchment areas;
- iii. Explore alternatives to handling and marketing of farmers produce in order to realize maximum possible gross margins from irrigated agriculture;
- iv. Ensure that crops grown in irrigation schemes are based on market demand and associated with high returns and also allow for diversification of irrigated crops;
- v. Facilitate prevention and control of pests and diseases for irrigated crops;

4.1.1.3 Ministry Responsible for Water

The Ministry will be responsible for:

- i. Managing water resources for irrigation and monitor sustainable utilization of water resources:
- Provide hydrological data for the design of irrigation projects and facilitating the provision of water permits for irrigation development;
- iii. Considering irrigation water requirements in planning water resources development in the country.

4.1.1.4 Ministry Responsible for Finance

The role of the Ministry will be to:

- i. Mobilize and disburse financial resources for the implementation of irrigation programmes;
- ii. Monitor utilization of disbursed funds;
- iii. Facilitate tax incentives and preferential treatment for private estate, commercial farming and service providers.

4.1.1.5 Ministry Responsible for Lands

The role of the Ministry will be to:

- i. Implement land reform and land tenure programmes for irrigation development;
- ii. Prepare land use plans, registration and acquisition for irrigation projects
- iii. Maintain Land Information Management Systems for irrigation purposes.
- iv. Prepare Resettlement Policy Framework and Resettlement Action Plans for irrigation development

4.1.1.6 Ministry Responsible for Forestry

The role of the Ministry shall be to:

- Consolidate the conservation of forest and catchment areas to conserve soil and water for irrigation purposes;
- ii. Pursue the establishment of forest reserves to rehabilitate catchment areas;

4.1.1.7 Ministry Responsible for Environment

Theroleofthe Ministry shall be to ensure that irrigated agricultural development is environmentally sound and consistent with the principles of sustainable development by promoting sustainable utilization of the natural resources.

4.1.1.8 Ministry Responsible for Meteorological Services

The role of the Ministry shall be to provide meteorological data for planning, design and operation of irrigation and drainage projects.

4.1.1.9 Ministry Responsible for Parks and Wildlife

The role of the Ministry shall be to:

- Ensure that in any review of the status of protected areas, irrigated agriculture should be included as one of the options for future development and utilization of such land.
- ii. Devise ways of preventing invasion of wildlife to irrigated lands.

4.1.1.10 Ministry Responsible for Trade

The role of the Ministry shall be to:

- Facilitate the formation and empowerment of farmer organisations for efficient marketing of irrigated produce; and
- ii. Encourage investment in irrigation farming value chain.

4.1.1.11 Ministry Responsible for Local Government

The role of the Ministry shall be to:

- Facilitate public awareness and mobilize communities for irrigation development;
- ii. Plan and coordinate the implementation of irrigation development at local council;
- iii. Mobilise funding for irrigation development
- iv. Recruit and promote irrigation staff
- v. Build technical capacity of irrigation staff

4.1.1.12 Ministry Responsible for Education

The role of the Ministry shall be to:

- Promote irrigation principles and practices in curricula for primary, secondary and tertiary education institutions:
- ii. Train irrigation personnel to correspond to the needs of the industry
- iii. Assist in carrying out irrigation research and development

4.1.1.13 Ministry Responsible for Health

The role of the Ministry shall be to provide appropriate interventions such as the promotion of hygiene and sanitation education to prevent water borne diseases and also provide health care services to communities around irrigation schemes.

4.1.1.14 Ministry Responsible for Nutrition, HIV and AIDS

The role of the Ministry shall be to mainstream Nutrition, HIV and AIDS in the irrigation sector.

4.1.1.15 Ministry Responsible for Gender

The role of the Ministry shall be to ensure that gender issues and involvement of vulnerable groups are mainstreamed in irrigation programmes.

4.1.1.16 Ministry Responsible for Youth

The role of the Ministry shall be to ensure that aspirations of the youth are incorporated in irrigation programmes and that they participate in irrigation development.

4.1.1.17 Ministry Responsible for Energy

The role of the Ministry shall be to advise on sustainable sources of energy for irrigation development and facilitate gazettement of affordable energy tariffs for sustainable irrigation development

4.1.2 Government Agencies

4.1.2.1 Public Private Partnership Commission

The role of the Commission will be to advise on PPPs arrangements and engagements in irrigation development and management and promote investment in irrigation.

4.1.2.2 Public Procurement and Disposal of Assets Authority

The role of Authority shall be to advise on procurement processes for irrigation works, services and supplies

4.1.2.3 National Audit Office

The role of this agency will be to advise on public resources management in order to achieve intended results in irrigation development.

4.1.2.4 National Commission for Science and Technology

The role of this agency will be to support the irrigation sector in the generation of irrigation technologies for sustainable irrigation development and management.

4.1.2.5 National Planning Commission

The role of the Commission will be to:

- Design medium- and long-term national strategies; including irrigation related strategies
- ii. Monitor the implementation of the irrigation related medium- and long-term strategies in achieving common objectives in tandem with the overall national development agenda.

4.1.2.6 Malawi Environment Protection Authority

The role of the Authority will be to:

- Review and approve Environmental and Social Impact Assessment reports and, conduct environmental compliance monitoring for approved irrigation projects;
- ii. Facilitate the approval of environmental Audits for existing irrigation projects.

4.1.2.7 National Construction Industry Council

The roles and responsibilities of the National Construction Industry Council shall be to:

- Promote safety standards in the construction industry;
- ii. Conduct training, within Malawi and coordinate the training conducted by others, of persons engaged in the construction industry.

4.1.2.8 Malawi Bureau of Standards

The roles and responsibilities of the Malawi Bureau of Standards shall be to serve as reference point for irrigation materials and manage process for certification of irrigation products.

4.1.2.9 Malawi Human Rights Commission

The Commission shall enhance civil, social, economic and cultural rights of those affected by irrigation development. The Commission shall ensure that gender and women's rights including child, disability and elderly rights are respected in irrigation development

4.1.3 Irrigation Related Institutions

4.1.3.1 Malawi Committee on Irrigation and Drainage (MALCID)

The roles and responsibilities of the MALCID shall be to provide a forum for exchange of ideas in irrigation development within Malawi and be affiliated to the International Commission on Irrigation and Drainage (ICID) for ease of accessing irrigation technologies.

4.1.3.2 Malawi Irrigation Committee

The Irrigation Committee, as the multi-sectoral advisory body of irrigation in Malawi, shall promote irrigation farming in the country by undertaking the following functions:

- i. develop standards and guidelines for development and management of irrigation schemes;
- ii. advise Government on strategies to promote and develop irrigation;
- iii. monitor and evaluate implementation of irrigation strategies with a view to drawing lessons to enhance development and management of irrigation at national level;
- iv. administer the Irrigation Trust Fund; and

4.1.3.2 National Water Resources Authority

NWRA shall be responsible for reviewing applications and issuing of water permits and monitor water abstractions and effluent discharges.

4.1.3.3 Malawi Engineering Institution

The role of the Malawi Engineering Institution will be to provide for the regulation, registration, promotion and development of Irrigation Engineering professionals.

4.1.3.4 Malawi Investment Trade Centre

The role of the Malawi Investment Trade Centre will be to:

- Facilitate sourcing of joint venture partners for irrigation investments
- ii. Provide wide range investment advice for irrigation investors
- iii. Create public awareness on irrigation investment incentives

4.1.4 Training and Professional Institutions

The roles of the training and professional institutions shall be to

- Formulate programs that can build and maintain capacity in the irrigation sector at all levels;
- ii. Supplement all formal courses in irrigation with on-the-job training that shall take place at all levels;
- iii. Carry out irrigation research

4.1.5 Private Sector

4.1.5.1 Consultants

The role of consultants shall be to:

- Conduct feasibility and design studies for irrigation development as well as construction supervision;
- ii. Conduct capacity building and empowerment of farmer organizations;

4.1.5.2 Contractors

The role of contractors shall be to:

- Undertake construction and rehabilitation of irrigation infrastructure and related works in line with the Irrigation Code of Practice.
- ii. Undertake capacity building activities of irrigation technicians and professionals.

4.1.5.3 Financial Institutions

The role of financial institutions shall be to provide banking services (including affordable credit) for irrigation development.

4.1.5.4 Commercial Large-Scale Farms

The role of commercial large-scale farms shall be to:

- i. Act as anchor farms and off-takers for irrigated farm produce
- ii. Invest in irrigated agriculture

4.1.6 Irrigation Organizations

The role of Irrigation Organizations shall be to:

- i. Participate in the planning, design and in the implementation of smallholder irrigation development programmes
- ii. Operate and maintain smallholder irrigation schemes;
- iii. Implement environmental and social management plans for their irrigation schemes
- iv. Produce for the market
- v. Ensure accountability and transparency in the management of irrigation investments

4.1.7 Civil Society

The role of civil society shall be to:

- i. Advocate for sustainable irrigation development as one of the means for increased agricultural productivity
- ii. Facilitate establishment and empowerment of irrigation groups
- iii. Support the development of smallholder irrigation projects considering provisions in the ICoP;
- iv. Promote utilization of irrigation technologies and practices;
- v. Participate in the sector planning and share information regarding their interventions.

4.1.8 Development Partners

The role of Development Partners shall be to provide, in a coordinated manner, irrigation development technical and financial support in line with national priorities.

4.2 Implementation Plan

The Ministry responsible for Irrigation will coordinate and facilitate the implementation of the Policy with relevant stakeholders having varying responsibilities in the implementation plan as indicated in Annex 1.

4.3 Monitoring and Evaluation Plan

The implementation of the Policy will be monitored and evaluated through a monitoring and evaluation (M&E) plan (Annex 2). The M&E plan stipulates objectives, outputs, performance indicators, baseline data, targets, sources of verification and some assumptions/risks.

Joint Sector Review meetings will be used for information sharing and effective engagement of stakeholders in irrigation development. The lessons learnt in the projects will be incorporated in future project as part of evaluation. The Ministry responsible for irrigation will coordinate and lead the monitoring and evaluation process of the Policy and ensure timely reporting and dissemination of results. An Irrigation Monitoring and Evaluation Systems Report will be prepared annually. All agencies implementing programmes relating to this Policy will report periodically to their respective coordinating bodies. The Monitoring and Evaluation Systems results will be used to inform all irrigation stakeholders to influence programme planning and design processes as well as resource management.

This Policy will be reviewed based on a five-year cycle as established in the policy formulation process. The review of the Policy will be coordinated by the Ministry responsible for irrigation.

Annex 1 Implementation Plan

Irrigation Policy Annex 1

Policy Priority Area 1:	Policy Priority Area 1: Sustainable Irrigation Development		
Policy Statement 1: Mo	Policy Statement 1: Mobilise financial resources for irrigation development	ent	
Objective	Strategy	Responsibility	Time Frame
To increase land under sustainable	Operationalise the Irrigation Trust Fund.	Dol/MICo	2025
irrigation farming by 6,000 hectares annually	Enhance Public Private Partnership arrangements	Dol/MICo	2029
Policy Statement 2: Fac	Policy Statement 2: Facilitate implementation of the Irrigation Master Plan and Investment Framework	nd Investment Framew	ork
To increase investment in	Enhance public awareness on the Irrigation Master Plan	Dol/MICo	2024
sustainable irrigation development by 20% annually	Enhance stakeholder coordination on development of new and rehabilitation of existing irrigation projects	Dol/MICo	2029
	Facilitate approvals of irrigation development plans and designs	Dol/MICo	2029
	Facilitate availability of water for irrigation	Ministry responsible for Water, NWRA, Dol, MEPA	2029

Policy Statement 3: Fa	Policy Statement 3: Facilitate sustainable land tenure arrangements for irrigation projects	irrigation projects	
To increase investment in sustainable irrigation development by	Engage stakeholders on tenure security under irrigation	Ministry responsible for Land, Dol, District Councils	2029
20% annually	Facilitate land tenure arrangements for Irrigation Organizations and private irrigators	Ministry responsible for Land, Dol, District Councils	2029
	Facilitate land consolidation and resettlement	Ministry responsible for Land, Dol, District Councils	2029
Policy Statement 4: En	Policy Statement 4: Enhance stakeholder participation in irrigation development	elopment	
To increase land under sustainable irrigation farming	Create public awareness on irrigation development opportunities	Dol/DAES	2025
by 6,000 nectares annually	Capacitate smallholder groups for irrigation development	Dol/DAES	2029
	Create enabling business environment for private sector participation in irrigation development	Ministry responsible for Trade; Ministry responsible for Finance	2029

Policy Statement 5: En	Policy Statement 5: Encourage development of environmentally sound and climate resilient irrigation projects	nd climate resilient irriç	gation projects
To increase investment in sustainable irrigation development by	Facilitate environmental approvals for new irrigation projects and rehabilitation works	Ministry responsible for Environment, Dol, MEPA	2029
20% annually	Enhance adherence to safeguards during construction and rehabilitation of irrigation projects	Ministry responsible for Environment, Dol, MEPA	2029
Policy Priority Area 2:	Policy Priority Area 2: Sustainable Irrigation Management		
Policy Statement 1: Procommunities	Policy Statement 1: Promote environmental management practices for irrigating and non-irrigating communities	rrigating and non-irrig	gating
To increase sustainable utilisation of area under irrigation to at	Monitor implementation of Environmental and Social Management Plans during the operational phase of irrigation projects	Ministry responsible for Environment, MEPA, Dol	2029
least 80% annually	Promote efficient use of irrigation water and nutrients	Dol, Dept of Fisheries, DARS, DCD	2029
	Promote practices that minimise water borne diseases	Dol, District Councils, Min. of Health	2029
	Enhance adherence to catchment management guidelines for all irrigation schemes	NWRA, MEPA, Dol, LRCD	2029

Policy Statement 2: De	Policy Statement 2: Develop farmer organisations for productive and commercialized irrigated agriculture	ommercialized irrigate	d agriculture
To increase commercially oriented irrigation	Establish and empower Water User Associations (WUAs)/ Water User Groups (WUGs)/Irrigation Organisations	Dol	2029
groups by 10% annually	Build farmers technical capacity for effective management of irrigation schemes	Dol	2029
	Promote accountability and transparency in irrigation organizations	Dol, Auditor General	2029
	Promote sustainable utilisation of irrigation schemes to ensure high productivity	Dol, DAES, DCD	2029
Policy Statement 3: Fa	Policy Statement 3: Facilitate access to stable and profitable markets for irrigated crops	or irrigated crops	
To increase volume of high value irrigated export	Facilitate establishment and empowerment of cooperatives for irrigated crop commodities	Ministry responsible for Trade, Dol, DAES	2029
crops by 20% annually	Promote systematic production of high value crops in irrigation schemes	DCD, Dol, DAES	2029
	Promote value addition of scheme produce	Ministry responsible for Industry and Trade, Dol	2029

Policy Statement 4: St	Policy Statement 4: Strengthen extension services for irrigated agriculture	ure	
To increase adoption of standards,	Ensure availability of Government irrigation staff in major irrigation areas	Dol, District Councils,	2026
practices and technologies by 20% annually	Promote participation of Non-State Actors in irrigation extension services	Dol, DAES	2029
	Promote access to irrigation plots for vulnerable beneficiaries	Dol, DAES, District Councils, MoL	2029
	Promote Anchor Farming in irrigation management	Dol, DCD, DAES, District Councils	2029
Policy Priority Area 3:	Policy Priority Area 3: Capacity Development		
Policy Statement 1: Addres: development and management	Address technical and administrative capacity gaps including illiteracy in irrigation nagement	yaps including illiterac	y in irrigation
To increase number of irrigation practitioners with	Facilitate development and implementation of training programmes for the public, private and training institutions	Training Institutions, Dol	2029
technical capacity by 10% annually	Facilitate registration of irrigation professionals	MEI, Dol	2029
	Operationalise the Malawi Committee on Irrigation and Drainage	Dol	2025
	Facilitate registration of irrigation service providers and irrigators	Dol	2029

Policy Statement 2: Er	Policy Statement 2: Ensure irrigation stakeholders adherence to the Irrigation Code of Practice	gation Code of Practic	90
To increase adoption of standards by 20%	Conduct stakeholder awareness of the Irrigation Code of Practice	DoI/MALCID	2024
annually	Monitor adherence to ICoP during design, construction and operation phases of irrigation schemes	MICo, Dol	2029
	Facilitate regulation of importation of irrigation equipment and technologies	Dol, MoF, MRA	2029
Policy Statement 3: Er	nent 3: Encourage adoption of irrigation technologies and best practices	best practices	
To increase adoption of practices and technologies by 20%	Support the generation or adaptation and dissemination of irrigation technologies and best practices	Dol, DARS, DAES	2029
annually	Monitor the utilisation of irrigation technologies and best practices	Dol, DAES, DARS	2029

Mannex 2 Monitoring and Evaluation Plan

Policy Priority	Area 1: Sustainable	Policy Priority Area 1: Sustainable Irrigation Development	nent			
Outcome: Incre	eased irrigated agric	Outcome: Increased irrigated agriculture production and productivity for local and export use	nd productivi	ty for local ar	nd export use	
Objective	Output	Performance Indicator	Target	Baseline	Source of Verification	Assumptions/ Risks
To increase land under sustainable irrigation farming	Financial resources for irrigation development mobilised	Budget Allocations	MK1.836 trillion	MK 430 billion	National Budget	Treasury, DPs, NSAs willing to provide funding
by 60,000 hectares	Stakeholder participation in irrigation development	Number of PPP Contracts	-	0	Dol Annual Reports	Private sector willing to venture into PPPs
	enhanced	Farmer Organizations developed and empowered	200	94	Dol Annual Reports	
		Stakeholder categories involved	7	4	Dol Annual Reports	Stakeholders willing to cooperate
	Feasibility and design studies for irrigation schemes prepared	Feasibility and design reports	50,000 ha	50,000 ha	Annual Reports	

			Cooperative land owners	Stakeholders cooperate
Annual Reports	Annual reports	Dol Annual Reports	Dol Annual Reports	Dol Annual Reports
148,000 ha	2,900 ha	7	0	50%
60,000 ha	3,000 ha		100%	100%
Additional area developed for irrigation	Area rehabilitated	Stakeholder categories re- engaged	Proportion of land with secured tenure under new projects	Proportion of developed area with climate resilience
Infrastructure for irrigation developed	Irrigation Infrastructure rehabilitated	Implementation of Irrigation Master Plan and Investment Framework facilitated	Suitable land tenure arrangements for irrigation projects facilitated	Development of environmentally sound and climate resilient irrigation projects promoted
		To increase investment in sustainable irrigation development by 20%	annually	

Outcome: Emp	loyment opportuni	Outcome: Employment opportunities for the youth, women and people of all gender categories increased	omen and pe	ople of all g	ender categori	es increased
To increase land under sustainable irrigation farming by 6,000	Stakeholder participation in irrigation development enhanced	Area under sustainable irrigation managed by smallholder groups	98,000 ha	68,000 ha	Dol Annual Reports	Stakeholders cooperate
hectares annually		Area under sustainable irrigation managed by private sector firms	90,000 ha	80,000 ha	Dol Annual Reports	Stakeholders cooperate
Policy Priority	Area 2: Sustainable	Policy Priority Area 2: Sustainable Irrigation Management	nent			
Outcome: Nation irrigated crops	onal commercializat	Outcome : National commercialization and industrialization drive supported through production of high value irrigated crops	ion drive sup	ported throu	ugh production	of high value
To increase volume of high value irrigated crops by	Access to stable and profitable markets for irrigated crops	Proportion of medium scale irrigation schemes linked to stable markets	70%	%	Dol Annual Reports	Cooperation from off-takers
20% annually	facilitated	Proportion of large-scale irrigation schemes linked to stable markets	%02	10%	Dol Annual Reports	Cooperation from off-takers
		Number of Cooperatives empowered	15	10	Dol Annual Reports	Cooperation from stakeholders

94 Dol Annual Cooperation Reports from stakeholders	50 Dol Reports Recruitment drive from Central and Local Governments	60,000 Dol Reports	Outcome: Climate change effects mitigated/adapted through environmental management practices	10% Dol Annual Stakeholders' Reports cooperation
200	20	120,000	rough en	30%
Number of WUAs/WUGs/IOs empowered	Vacancy rate in public service	Area served with extension services	mitigated/adapted th	Proportion of developed area with catchment management interventions
Farmer organisations for productive and commercialised irrigated agriculture developed	Extension services for irrigated agriculture strengthened		ate change effects r	Environmental management practices for irrigating and non-irrigating communities promoted
To increase commercially oriented irrigation groups by 10% annually	To increase adoption of standards, practices and technologies	by 20% annually	Outcome: Clim	To increase sustainable utilisation of area under irrigation to at least 80% annually

To increase sustainable utilisation of area under irrigation to	Environmental management practices for irrigating and non-irrigating	Proportion of developed area with water measuring devices and tools	25%	2%	Dol Annual Reports	Stakeholders' cooperation
at least 80% annually	communities promoted	Proportion of schemes accessed by vulnerable beneficiaries	20%	20%	Dol Annual Reports	Stakeholders' cooperation
		Prevalence of water borne diseases in irrigation communities	2%	10%	Disease surveillance reports	Stakeholders' cooperation
Policy Priority	Policy Priority Area 3: Capacity Development	evelopment				
Outcome: Tech enhanced	ınical and administrı	Outcome: Technical and administrative capacity within the public and private sectors and farmer organizations enhanced	the public an	d private se	ctors and farme	r organizations
To increase number of irrigation practitioners with technical capacity by 10% annually	Technical and administrative capacity gaps, including illiteracy, in irrigation development and	Proportion of practitioners with requisite capacities	100%	70%	Dol Annual Reports	Stakeholders' commitment
	addressed					

Stakeholders' commitment	Stakeholder cooperation	Stakeholders' cooperation	Stakeholders' cooperation	Stakeholders' cooperation	Stakeholders' cooperation	Stakeholders' cooperation	Stakeholders' cooperation
Dol Annual Reports	Dol Annual Reports	Dol Annual Reports	Dol Annual Reports	Dol Annual Reports	Dol Annual Reports	Dol Annual Reports	Dol Annual Reports
15	20%	%09	0	0	0	8	8
40	40%	100%	50	L	7	5	5
Number of registered professionals	Proportion of technologies and equipment in use that are cleared	Proportion of stakeholders adhering to ICoP	Number of registered service providers	MICo in place	Committee members appointed	Number of technologies and best practices disseminated	Number of technologies and best practices adopted
		Stakeholders' adherence to Irrigation Code	of practice enhanced	Malawi Irrigation	operationalised	Adoption of irrigation technologies and best	practices promoted
						To increase adoption of standards, practices and	technologies by 20% annually



Design by **Agriculture Communication Branch** P.O. Box 594 Lilongwe